

SCRUTINY COMMITTEE

AGENDA

Meeting to be held in the Civic Centre (Committee Room No. 1) on Thursday, 12th September, 2013 at 5.30 p.m.

Membership

Cllrs, Bonallie, Howe, Kay, T. Martin, Shattock, Tate, Waller and N. Wright

Co-opted Members - Ms A. Blakey, Ms R. Elliott and Ms. H. Harper

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No items

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No items

E. WAUGH,
Head of Law and Governance,
Civic Centre,
SUNDERLAND.

4th September, 2013.

At a meeting of the SCRUTINY COMMITTEE held in the CIVIC CENTRE on THURSDAY, 11th JULY, 2013 at 5.30 p.m.

Present:-

Councillor Tate in the Chair

Councillors Bonallie, Howe, Kay, T. Martin, and N. Wright.

Also Present:-

Councillor Pat Smith – Portfolio Holder for Children’s Services

Councillor Harry Trueman – Deputy Leader

Apologies for Absence

Apologies for absence were received from Councillors Shattock and Waller.

Minutes of the last Meeting of the Committee held on 13th June, 2013

1. RESOLVED that the minutes of the last ordinary meeting of the Scrutiny Committee held on 13th June 2013 (copy circulated), be confirmed and signed as a correct record.

Declarations of Interest (including Whipping Declarations)

There were no declarations of interest made.

Scrutiny Policy Reviews 2012/13: Response from Cabinet 19th June 2013

The Chief Executive submitted a report (copy circulated) providing feedback from the Cabinet meeting held on 19th June 2013, regarding two of the second round of Scrutiny Policy Reviews undertaken during 2012/13. It was anticipated that the ‘Delivery of Apprenticeships’ Policy Review undertaken by the Skills, Economy and Regeneration Scrutiny Panel referred to in the report included in the agenda (and subsequently amended) would be considered by the Scrutiny Committee at its September meeting.

(For copy report – see original minutes).

Ms Helen Lancaster introduced the report advising that proposed actions to be taken on each of the Policy Reviews and progress on delivering those actions was detailed in appendices 1-2 of the amended report.

Members of the Cabinet had been invited to attend for this item of business and brief the Committee on Cabinet’s consideration of the policy reviews and how they

intended to deliver the recommendations of each of the policy reviews of the Scrutiny Panels which came under their Cabinet portfolio responsibility as follows:-

Scrutiny Panel	Policy Review	Portfolio Holder
Children, Young People and Learning	Increasing Young People's Involvement in Service Design and Delivery	Cllr P. Smith
Responsive Services and Customer Care	Domestic Violence	Cllr H. Trueman

Councillor Tate, Chairman of the Scrutiny Committee, welcomed Councillor Smith and Councillor Trueman to the meeting, together with Keith Moore, Executive Director of Children's Services and Stuart Douglas, Lead Policy for Community Safety.

The Cabinet Members welcomed the opportunity to attend the meeting, provide feedback and answer questions asked by Members of the Scrutiny Committee. Once they had presented their feedback and answered questions and comments from Members, Councillors Smith and Trueman left the meeting.

Councillor T. Martin referred to recommendation (c) of the Domestic Violence Review ('that the Safer Sunderland Partnership reviews how domestic violence crime is reported to ward Councillors and local people in community forums'). He stated that it would also be useful if ward Councillors could be provided with signposting information to assist residents who approach their local councillor in relation to domestic violence issues. Rhiannon Hood, Assistant Head of Law and Governance suggested that this was something that could be addressed through the Members Ward Bulletin Service.

2. RESOLVED that :-

- i) the proposed actions detailed within the Action Plans appended to the report be noted, and
- ii) each Action Plan be referred to the appropriate Scrutiny Panel for further consideration

Reference from Cabinet 19 June 2013 – Revenue Budget Outturn for 2012/13 and First Revenue review 2013/14

The Head of Law and Governance submitted a report (copy circulated) which set out for advice and consideration of the Committee, an aspect of the report on the Revenue Budget Outturn 2012/2013 and the First Revenue Budget Review 2013/2014, namely requesting the Council to approve the transfer of funds.

(For copy report – see original minutes).

Malcolm Page, Executive Director of Commercial and Corporate Services referred to the positive position the Council was in at end of year with a managed surplus of just over £6m which the Cabinet was proposing to transfer to the Strategic Investment Reserve to support one off transitional costs from the implementation of budget savings proposals in 2013/2014 and future years.

Consideration having been given to the report, it was: -

3. RESOLVED that the Council be advised that the Scrutiny Committee supported the Cabinet recommendation to approve the virement and recognised the positive outturn on the budget for 2012/2013 that would assist the Council with the implementation of budget savings proposals in 2013/2014 and future years.

Reference from Cabinet – 19 June 2013 – Capital Programme Outturn 2012/13 and First Capital Review 2013/2014 (including Treasury Management)

The Head of Law and Governance submitted a report (copy circulated) which set out for advice and consideration of the Committee, an aspect of the report on the Capital Programme Outturn 2012/13 and the First Review 2013/2014 (including Treasury Management), namely requesting the Council to approve the variations in the Capital Programme for both years to include additional schemes with an estimated cost in excess of £250,000.

(For copy report – see original minutes).

Malcolm Page, Executive Director of Commercial and Corporate Services referred Members to Appendix A which set out the relevant extract from the Cabinet report and which outlined the additional schemes with an estimated cost in excess of £250,000.

Mr. Page have addressed questions and comments from members in relation to equal pay capitalisation, phase 2 of the Sea Front Strategy and the redevelopment of the Crowtree Leisure Centre it was:-

4. RESOLVED that the Council be advised that the Scrutiny Committee supported the Cabinet's recommendation to Council to approve the proposed variation to the Capital Programme for 2012/2013 and 2013/2014 to include the additional schemes with an estimated cost in excess of £250,000 as set out in the extract of the report.

Public Health, Wellness and Culture Scrutiny Panel Policy Review – Roles, Relationships and Adding Value

The Lead Scrutiny Member for Public Health Wellness and Culture submitted a report (copy circulated), which described the outcome of a review which considered the roles and relationships of health bodies within the new structures and the development of a partnership protocol which would help clarify roles

(For copy report – see original minutes).

Karen Brown, Scrutiny Officer, together with Councillor Howe, Lead Scrutiny Member for Public Health Wellness and Culture having briefed the Committee on the development of the draft protocol and the consultation process with all signatories, it was:-

5. RESOLVED that the Health Protocol be endorsed for referral to the Health and Wellbeing Board.

Notice of Key Decisions

The Chief Executive submitted a report (copy circulated) providing Members with an opportunity to consider those items on the Executive's Notice of Key Decisions for the 28 day period from 18 June 2013.

(For copy report – see original minutes).

The Chairman asked any Members having issues to raise or requiring further detail on any of the items included in the notice, to contact the Scrutiny Co-ordinator, Helen Lancaster for initial assistance.

6. RESOLVED that the Notice of Key Decisions as detailed above be received and noted.

Annual Work Programme 2012/13

The Chief Executive submitted a report (copy circulated) attaching for Members' information, the work programme for the Committee's work being undertaken during the 2013/14 council year.

(For copy report – see original minutes).

7. RESOLVED that the information contained in the work programme be received and noted.

Lead Scrutiny Member Update: July 2013

The Lead Scrutiny Members submitted a joint report (copy circulated) providing an update to the Scrutiny Committee regarding the work of each of the six Lead Scrutiny Members and supporting Panels together with the nomination of Councillor Bob Francis to the membership of the Children's Services Scrutiny Panel.

(For copy report – see original minutes).

The Committee received an update from those Lead Scrutiny Members present on the work that had been carried out to date by the Scrutiny Panels, together with a briefing from the Chairman on the Centre for Public Scrutiny's 10th Annual Conference held at Local Government House, Westminster on 11/12 June, 2013.

Full consideration having been given to the report it was:-

8. RESOLVED that :-

- i) the update of the Lead Scrutiny Members be received and noted; and
- ii) the appointment of Councillor Bob Francis to serve on the Children's Services Scrutiny Panel be approved.

The Chairman then closed the meeting having thanked Members and Officers for their attendance and contributions to the meeting.

(Signed) R.D. TATE,
Chairman.

SCRUTINY COMMITTEE

12 SEPTEMBER 2013

**SCRUTINY POLICY REVIEWS 2012/13:
RESPONSE FROM CABINET – 17 JULY 2013**

REPORT OF THE CHIEF EXECUTIVE

1. PURPOSE OF THE REPORT

1.1 The purpose of this report is to provide feedback from the Cabinet meeting held on 17 July 2013, regarding the final two of the second round of scrutiny policy reviews undertaken by scrutiny in 2012/13.

2. BACKGROUND INFORMATION

2.1 The Scrutiny Committee is responsible for considering feedback from relevant portfolio holders on Cabinet’s consideration of the policy reviews undertaken by the scrutiny panels and how it intends to deliver the recommendations of each panel.

2.2 Cabinet considered the Final Reports on 17 July as follows:-

Scrutiny Panel	Policy Review	Responsible Portfolio Holder
Skills Economy and Regeneration	Delivery of Apprenticeships in Sunderland (Appendix 1)	Cllr Harry Trueman (Deputy Leader)
City Services Scrutiny Panel	Waste and Recycling in Sunderland: Approach to Resident Engagement (Appendix 2)	Cllr James Blackburn
Health, Housing and Adult Services	Domestic Violence (Appendix 3)	Cllr Graeme Miller

2.3 This report provides feedback in the form of an action plan, from the Portfolio Holders following Cabinet’s consideration of, and decisions in relation to, the scrutiny panels’ recommendations.

2.4 Following the Scrutiny Committee’s consideration of feedback from Cabinet on each of the Policy Reviews of 2012/13, progress towards completion of the actions contained within each Action Plan will be monitored on an annual basis by the Committee.

3. RESPONSE FROM CABINET TO THE POLICY REVIEW

3.1 Following consideration of the Final Reports, Cabinet approved the recommendations in their entirety. Details of the Policy Review

recommendations and proposed actions to be taken are provided in the Action Plans attached at **appendices 1-3**.

3.2 Cabinet thanked the Scrutiny Lead Members, Scrutiny Panels and its officers for undertaking the policy review and additional work.

4. RECOMMENDATIONS

4.1 That the Committee:-

- (a) Notes the proposed actions detailed within the Action Plans appended to this report (**Appendices 1-3**) and seeks clarification on content where felt appropriate; and
- (b) Refers each of the action plans to the relevant panels for further consideration.

5. BACKGROUND PAPERS

5.1 The following background papers were used in the preparation of this report:-

- (i) Cabinet Agenda; 17 July 2013.

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Appendix 1

Skills, Economy and Regeneration Scrutiny Panel; Delivery of Apprenticeships in Sunderland: Policy Review recommendations 2012/13

Ref	Recommendation	Action	Owner	Due Date	Progress Commentary
(a)	That the Council examines the measures available to increase apprenticeship opportunities, particularly higher level apprenticeships, in key sectors of the city's economy	<p>(i) Update the Memorandum of Understanding (MOU) and associated Action Plan between the National Apprenticeship Service (NAS) and Sunderland City Council</p> <p>(ii) Organise and host Sunderland City Council Supply Chain Event</p> <p>(iii) Council representatives will continue to participate in/provide input to the regional working group, which is responsible for establishing the North East LEP area Apprenticeship Hub</p>	<p>Stephanie Rose, Associate Policy Lead, SPPM</p> <p>Teresa Palmer, Head of Corporate Recruitment</p> <p>Stephanie Rose, Associate Policy Lead, SPPM</p>	<p>Sept 2013</p> <p>April 2014</p> <p>Sept 2013</p>	Progress update to be given as part of the Scrutiny Committee's Annual Monitoring of Scrutiny Recommendations
(b)	That the Council and the National Apprenticeship Service (NAS) agree a set of actions that are geared to meeting the specific needs of the city	<p>(i) Update the Memorandum of Understanding (MOU) and associated Action Plan between the National Apprenticeship Service (NAS) and Sunderland City Council (See also Ref. a (i))</p>	Stephanie Rose, Associate Policy Lead, SPPM	Sept 2013	Progress update to be given as part of the Scrutiny Committee's Annual Monitoring of Scrutiny Recommendations
(c)	That further work be initiated to	(i) Monitor and review the	Dave Barber,	March 2014	Progress update to be given as part of the

	understand the Post-16 Destinations of learners in the city	<p>progress and outcomes being made in delivering priority outcomes and targets including:</p> <p>Raising participation in line with government targets for 2013 and 2015;</p> <p>Increasing young people in Education, Employment and Training (EET);</p> <p>NEET and Not Known figures</p> <p>Key Stage 4 and Key Stage 5 student destinations (as presented in Department for Education Destination Measures tables);</p> <p>Apprenticeship opportunities; and</p> <p>Youth employment data</p> <p>(ii) Officers within Strategy Policy and Performance Management (SPPM) will incorporate Post-16 Destination Measures data returns within the Quarterly Performance Report for the Participation and Engagement Group of the Education Leadership Board.</p>	<p>16-19 Manager, Children's Services (<i>via the Chair of the Participation and Engagement Group</i>)</p> <p>Mike Lowe, Head of Performance, SPPM</p>		Scrutiny Committee's Annual Monitoring of Scrutiny Recommendations
(d)	That the Council confirms its continuing support for the inclusion of Social and Economic	(i) When relevant to the subject matter, social value benefits will be considered for services	Karen Alexander, Employment	Sept 2014	Progress update to be given as part of the Scrutiny Committee's Annual Monitoring of Scrutiny Recommendations

Appendix 2

Health, Housing and Adult Services Scrutiny Panel Empty Properties in Sunderland: Policy Review recommendations 2012/13

Ref	Recommendation	Action	Owner	Due Date	Progress Commentary
(a)	To look at the increased involvement of elected members in all areas with the Empty Homes Team, including regular briefings and involvement in local walkabouts, as a means of further enhancing intelligence gathering by the team and developing relationships with ward members.	<ul style="list-style-type: none"> • Invite elected members on local walkabouts as required. • Invite elected members to visit identified "hot spot" areas. • Consider ward members suggestions and use ward members' intelligence of the areas. 	Empty Property Officer (s)	July 2013	Ongoing
(b)	To investigate the development of an 'Empty Property – Council Aware' leaflet to provide local residents with reassurances that work is on-going in relation to an empty property and also to present further avenues for potential intelligence gathering.	<ul style="list-style-type: none"> • Leaflet Produced. • To post in properties adjacent empty property. • 	Empty property Officer	August 2013	With Communications Team Awaiting approval
(c)	That the Housing Service and Empty Homes Team explore how to further support new and existing landlords to develop good practices, consistent approaches and strengthen relationships between private landlords and the local authority.	<ul style="list-style-type: none"> • To invite landlords to landlords' forum • To invite landlords to "hot spot" areas to discuss • To deliver training workshop for landlords in identified topics. • To develop intranet with advice materials. 	Empty Property Officer Access to Housing Manager	August 2013	Ongoing already do this.
(d)	That the Empty Homes Team investigates the potential for expanding the role of the team to incorporate commercial properties into their remit to provide an holistic approach to empty properties	<ul style="list-style-type: none"> • Meet Environmental Services to define roles and responsibilities with regard to empty Commercial properties. • Design a customer led service with regard to empty commercial 	Principal Housing Manager	September 2013	Meeting Arranged to discuss

	management.	properties.			
(e)	That the Local Authority Housing Team look to monitor the impacts of welfare reform on both social and private housing across the City and look to provide area specific updates to Members through area committee arrangements.	<ul style="list-style-type: none"> Access to Housing Team to develop actions including around impacts of welfare reform. 	Head of Strategic Housing Housing Benefits Manager Access to Housing Manager	tbc	In development and ongoing

Appendix 3

Waste and recycling in Sunderland – Proposed Approach to Resident Engagement: Policy Review recommendations 2012/13

Ref	Recommendation	Action	Owner	Due date	Progress commentary
(a)	That further update reports be provided based on the findings of the investigative research. The investigative research will allow an intelligence led approach to the formulation of a plan for future waste and recycling communications activities	<ol style="list-style-type: none"> 1. Procurement exercise to appoint an agency to investigate the attitudes and behaviours of Sunderland residents towards recycling and waste, to inform future communications strategies. All submissions to include a schedule of research activities aimed at fulfilling the objective of the brief. 2. Inception meeting 3. Quantitative engagement and data collection – street survey and online survey 4. Qualitative engagement and data collection – Focus groups 5. Data collection and analysis 6. Research findings – report and presentation 7. Formulate a communications plan to include key actions and dates - directed by the research findings and recommendations 	<ol style="list-style-type: none"> 1. Communications Manager 2. Communications Manager 3. Communications Manager 4. Communications Manager 5. Communications Manager 6. Communications Manager 7. Communications Manager 	<ol style="list-style-type: none"> 1. April - June 2013 2. June 2013 3. July/ August 2013 4. August/ Sept 2013 5. Sept 2013 6. Oct 2013 7. Oct – Dec 2013 	Agency appointed June 2013
(b)	That the delivery of the new communications campaign be monitored including activities on promoting awareness and involvement	<ol style="list-style-type: none"> 1. Deliver phase 1 of communications campaign 2. Seek feedback and opinion from residents and Members on key 	<ol style="list-style-type: none"> 1. Communications Manager 2. Communications Manager and 	<ol style="list-style-type: none"> 1. Dec 2013 2. March 2014 	

	in recycling and on tackling inappropriate waste presentation and fly tipping	<p>actions undertaken and engage Area Place Boards.</p> <p>3. Monitor and measure the impact of communications campaign through tangible indicators to include:</p> <ul style="list-style-type: none"> i. Recognition of council messages ii. Feedback from residents iii. General monitoring of participation iv. % increase in tonnage recycle collected v. % reduction in reported fly tipping incidents vi. Success evaluation – Annual review 	<p>Waste Manager</p> <p>3. Communications Manager</p>	<p>3. March 2016</p>	
(c)	That further reports be provided on the progress on the delivery of a recycling incentives scheme, the impact on awareness and participation in recycling services and the impacts on recycling performance	<p>1. Recycling Incentives Scheme</p> <ul style="list-style-type: none"> i. Intelligence gathering ii. Formulate campaign – directed by research findings and recommendations iii. Campaign launch and subsequent communications activities iv. Impact evaluation of activities undertaken to date <p>2. General Periodic Reporting</p> <ul style="list-style-type: none"> i. Update report followed by six monthly report updates (for the period of the campaign) 	<p>1. Communications Manager</p> <p>2. Communications Manager and Waste Manager</p>	<p>1. July – Sept 2013</p> <ul style="list-style-type: none"> ii. Sept – Nov 2013 iii. Dec 2013 iv. March 2014 <p>2. April 2014 to March 2016</p>	

SCRUTINY COMMITTEE**12 SEPTEMBER 2013****REFERENCE FROM CABINET – 4 SEPTEMBER 2013****YOUTH JUSTICE PLAN 2013/14 to 2015/16****Report of the Head of Law and Governance****1. Purpose of the Report**

- 1.1 To seek the advice and consideration of this Committee on a report considered by Cabinet on 4 September 2013 on the Youth Justice Plan 2013/14 to 2015/16 and outlining the background, purpose and intentions of the Plan.
- 1.2 Members' views will contribute to the consultation process.

2. Background and Current Position

- 2.1 The Cabinet, at its meeting on 4 September 2013 gave consideration to the attached report of the Executive Director of People Services. The report outlines the background, purpose and intentions of the Plan and provides the Plan intended for publication. The Plan is the primary document for the Youth Offending Team Partnerships to set out how they will deliver against the Youth Justice Board's Performance Management Framework for Youth Offending Teams and is a key source for local planning.
- 2.2 Copies of the 4 September 2013 Cabinet Agenda have been made available to all Members of the Council.
- 2.3 The Cabinet noted the contents of the report and the Youth Justice Plan 2013/14 to 2015/16 (attached) and agreed that the plan be referred to Scrutiny Committee for further advice and consideration. In addition the Cabinet gave delegated authority to the Portfolio Holder for Children and Executive Director Children's Service to accept any amendments to the plan being referred to Council for final approval.

3. Conclusion

- 3.1 The report is referred to this Committee for advice and consideration in accordance with Article 4 of the Council's Constitution. The views of this Committee will be reported direct to Council on 25 September 2013.

4. Recommendation

- 4.1 The Scrutiny Committee is invited to give advice and consideration and, if appropriate, make comment to Cabinet on the Youth Justice Plan 2013/14 to 2015/16.

5. Background Papers

- 5.1 Cabinet Agenda, 4 September 2013.
- 5.2 A copy of the Agenda is available for inspection from the Head of Law and Governance or can be viewed on-line at:-

<http://www.sunderland.gov.uk/committees/cm5/Meetings/tabid/73/ctl/ViewMeetingPublic/mid/410/Meeting/8005/Committee/1636/Default.aspx>

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CABINET MEETING – 4 SEPTEMBER 2013

EXECUTIVE SUMMARY SHEET – PART I

Title of Report:

Youth Justice Plan 2013/14 to 2015/16

Author(s):

Executive Director People Services

Purpose of Report:

The Youth Justice Plan is an Article 4 plan which requires full Council approval.

The report informs Cabinet of the background, purpose and intentions of the plan and seeks to consult with and gain approval from Cabinet and to refer to Scrutiny Committee for comment.

Description of Decision:

Following consultation with various partners, including the Youth Offending Service Board, the Children's Trust, the Safer Sunderland Partnership, managers and practitioners from the Youth Offending Service and officers from the Council's Strategy, Policy and Performance Management, Cabinet is recommended to provide comment on the Youth Justice Plan 2013/14 to 2015/16 (attached) and recommend that it is referred to Scrutiny Committee for their consideration and comment.

Cabinet are further requested to give delegated authority to the Portfolio Holder for Children and Executive Director People Services to accept any amendments to the plan being referred to Council for final approval.

Is the decision consistent with the Budget/Policy Framework?

***Yes/No**

If not, Council approval is required to change the Budget/Policy Framework

Suggested reason(s) for Decision:

The Youth Justice Plan is an Article 4 plan under the Constitution of the Council and is the primary document for Youth Offending Team (YOT) partnerships to set out how they will deliver against Youth Justice Board (YJB) performance management framework for YOTs and is a key source for local youth justice planning.

Alternative options to be considered and recommended to be rejected:

The alternative option is not to submit the Youth Plan to full Council, however this would have a negative impact on local youth justice planning and the services' ability to deliver against its action plans.

Impacts analysed:

Equality Privacy Sustainability Crime and Disorder

Is this a “Key Decision” as defined in the Constitution? Yes

Is it included in the 28 day Notice of Decisions? Yes

Scrutiny Committee

YOUTH JUSTICE PLAN 2013/14 to 2015/16**REPORT OF EXECUTIVE DIRECTOR PEOPLE SERVICES****1. Purpose of the Report**

- 1.1 The Youth Justice Plan is an Article 4 plan which requires full Council approval.
- 1.2 The report informs Cabinet of the background, purpose and intentions of the plan and seeks to consult with and gain approval from Cabinet and to refer to Scrutiny Committee for comment.

2. Description of Decision (Recommendations)

- 2.1 Following consultation with various partners, including the Youth Offending Service Board, the Children's Trust, the Safer Sunderland Partnership, managers and practitioners from the Youth Offending Service and officers from the Council's Strategy, Policy and Performance Management, Cabinet is recommended to provide comment on the Youth Justice Plan 2013/14 to 2015/16 (attached) and recommend that it is referred to Scrutiny Committee for their advice and consideration.
- 2.2 Cabinet are further requested to give delegated authority to the Portfolio Holder for Children and Executive Director People Services to accept any amendments to the plan being referred to Council for final approval.

3. Introduction/Background

- 3.1 The Crime and Disorder Act 1998 requires the Chief Executive of each local authority area to set up a multi-agency Youth Offending Team / Service (YOT / YOS) governed by a multi-agency Management Board. The act requires that each Team / Service produce an annual Youth Justice Plan.
- 3.2 The Sunderland YOS Management Board comprises the four statutory agencies of the Local Authority, Police, Probation and Health as well as the area courts as a local partner. The attached Youth Justice Plan 2013/14 to 2015/16 was considered by the multi-agency YOS Management Board on 30 May 2012.
- 3.3 The Youth Justice Board (YJB) oversees the youth justice system in England and Wales. The YJB is required to monitor performance of the youth justice system and report to the Secretary of State for Justice. The YJB does this through the collection of performance data and annual Youth Justice Plans.
- 3.4 Each year the YJB issues guidance on the required content for the annual Youth Justice Plan and sets out the required submission date. The Youth Offending Service partnership is therefore given a defined period for the development of the Youth Justice Plan and for the relevant consultations to be undertaken.

3.5 The YJB stated that from 2013 there would be no set criteria or templates and that the content of the plan should be in line with local planning arrangements. Therefore, Sunderland Youth Justice Board agreed to produce a three year plan, which will be reviewed and published annually.

4. Current Position – Youth Justice Plan 2013/14 to 2015/16

4.1 The Youth Justice Plan 2013/14 to 2015/16 sets out the principal aim of the Sunderland Youth offending Service to *'prevent offending and re-offending by children and young people'*. It also sets out the key related outcomes of reducing the numbers of first time entrants to the criminal justice system, reducing the proven rate of re-offending for children and young people and maintaining a low use of custody.

4.2 The Youth Justice Plan 2013/14 to 2015/16 sets out a number of service development priorities that have been developed on the basis of a comprehensive needs analysis drawing on evidence from a range of sources including:-

- The national and local policy context for youth justice.
- Performance against key national and local outcome targets.
- Analysis of prevention and youth offending service assessment data.
- Outcomes of practice quality assurance audits and good practice guidance.
- Analysis Viewpoint data (an interactive game style evaluation tool for use with young people).
- Outcomes of consultations with parents and carers.
- Outcomes of consultations and satisfaction surveys with victims of crime (this takes into consideration young victims and the views of the wider population of children and young people through the young people's fear of crime survey)
- Consultation with members of the general public on restorative justice services.

4.3 The plan sets out the outstanding performance of Sunderland Youth Offending service and it's achievements during 2012-2013. The service's validated achievements for the whole of 2012-13 are:

- First time entrants have reduced by 65% since 2010 (501 to 176). In 2012/13 in particular early intervention approaches have contributed to a 31% decrease in full time equivalents (256 to 176).
- The overall number of young people reoffending has reduced by 55% between 2009/10 (442 young people) and 2011/12 (198 young people), as measured against the tracked sample cohort.
- Use of custody has been maintained at a low rate of 0.67. This represents a 19% reduction in the number of custodial disposals since 2010 (21 in 2010 to 17 in 2012/13).
- At the end of 2012/13, only 1.6% of the overall 10 to 17 population in Sunderland received a substantive outcome in the year, against a position of 3.9% at the end of 2009/10.
- Successful implementation of a national pathfinder pilot for Liaison and Diversion, established to implement a formal process of undertaking early assessment of children and young people on the edge of the criminal justice system.

- Continuing successes of the Sunderland YOS Family Intervention Programme that plays a direct and key role in the delivery of the Strengthening Families Strategy, a Strategy which has received national praise and particular recognition by Louise Casey, Director General for Troubled Families as best practice. Cost benefit analysis demonstrates that £211,967 has been saved by for the local authority by FIP between April and December 2012 by keeping young people out of care and getting them back into school; reducing families' anti-social behaviour and offending and getting them closer to the job market.
- Implementation of compliance panels in 2012 in response to providing an effective approach to young people who breach their orders, reducing breaches from 70% in 2011 to 38% during 2012. Sunderland's compliance panels are also referenced in the Youth Justice Board's Effective Practice Library.
- Sunderland's overall continued high performance is recognised by the Youth Justice Board with a review in March 2013 concluding that Sunderland continue to demonstrate significant progress in several areas of their partnership work around youth justice and continues to perform well against national indicators.

5. Reasons for the Decision

- 5.1 The Youth Justice Plan is an Article 4 plan under the Constitution of the Council and is the primary document for YOT partnerships to set out how they will deliver against Youth Justice Board (YJB) performance management framework for Youth Offending Teams (YOTs) and is a key source for local youth justice planning.

6. Alternative Options

- 6.1 The alternative option is not to submit the Youth Justice Plan to full Council. This would have a negative impact on local youth justice planning, and the service's ability to deliver against its action plans.

7. Relevant Considerations / Consultations

- 7.1 The relevant statutory partners, including the Sunderland Children's Trust and Safer Sunderland Partnership, as well as local partners have been consulted on the plan through the YOS Management Board.
- 7.2 Consultations and service user feedback have informed the development of the plan through the needs analysis underpinning the plan.
- 7.3 The report and plan will be presented to the Scrutiny Committee, Cabinet and full Council.

7.4 Impacts Analysis: Crime and Disorder

- 7.4.1 The principal aim of the Youth Offending Service is to prevent offending and re-offending by children and young people in Sunderland.

7.4.2 The role and responsibilities of the local YOT/YOS are set out in the Crime and Disorder Act 1998 and the Youth Offending Service continues to work with four statutory agencies of Police, Probation, Health and the Local Authority to ensure that the service continues to be a high performing which delivers outcomes which contribute to the Council's priorities.

8. Glossary

MOJ Ministry of Justice
YJB Youth Justice Board
YOS Youth Offending Service

9. List of Appendices

Appendix 1 – Sunderland Youth Justice Plan 2013/14 to 2015/16.

10. Background Papers

There are no background papers.

SUNDERLAND YOUTH OFFENDING SERVICE

YOUTH JUSTICE PLAN 2013/14 to 2015/16

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FOREWORD

On behalf of Sunderland Youth Offending Service (YOS) Management Board, we are pleased to introduce the service's three year strategic Youth Justice Plan for 2013/14 to 2015/16.

Over the past year, the service has seen significant changes in the both the local and wider strategic landscape, most notably in relation to Sunderland's Strengthening Families approach, the Legal Aid Sentencing and Punishment of Offenders Act (LASPO) 2012, the appointment of Police Crime Commissioners and revised youth justice national standards.

The service's historical successes in delivering effective outcomes for children and young people has continued with significant reductions in first time entrants and reoffending and at the same time has made positive impacts on families, victims and the wider community.

The creativity, innovation and passion of staff continue to drive the service through a transformation which will enable it to embed a whole family approach to its work with children young people and their families and carers and an extended restorative justice offer across the City.

The LASPO Act has made a number of significant changes to how children and young people are dealt with in the earliest part of the criminal justice system. This has helped to further strengthen the service's relationships with Northumbria Police and partners delivering specialist services. The changes to out of court disposals firmly embeds an early intervention approach to dealing with young people at the earliest opportunity, aiming to ensure outcomes are both proportionate to the crime committed as well as being effective in reducing the risk of further offending. The historical successes with key partners of the service's prevention agenda and the already established Liaison and Diversion project have created the innovative working practices needed to successfully support the LASPO changes.

As both a criminal justice agency and a children's service, partnership working continues to be at the heart of our approach to tackle offending, ensuring public protection and safeguarding children. This plan sets out how the Sunderland Youth Offending Service partnership will work effectively with partners to prevent young people entering the youth justice system, to continue to reduce reoffending and support families, victims and the wider community. The partnership has identified 5 key priorities across this year and beyond to 2015/16 which will define the service's approach to both core statutory youth justice approaches but also how the service will support the City's wider strategic priorities across the strengthening families agenda, community cohesion, community safety, health and wellbeing, community resilience and the priorities of the Police Crime Commissioner.

The YOS Management Board continues to be seen as a strong and committed partnership in the city and will lead and support the service throughout the next three years to develop and maintain its partnership working to achieve positive outcomes for children and young people who offend and who are at risk of offending.

The significant achievements of the YOS during 2012/13 have demonstrated how the service has been able to adapt and realign its resources to meet the ongoing future challenges to prevent offending and reduce reoffending in the City, with the support of its key partners.

Cllr Patricia Smith

Portfolio Holder for Children and Learning City of Sunderland Council

Keith Moore

Chair of the Sunderland Youth Offending Service Management Board
Executive Director of Children's Services

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INTRODUCTION

Sunderland Youth Offending Service is a multi-agency service comprising of the four statutory agencies of Police, Probation, Health and the Local Authority. The service works in partnership with other key agencies such as the area courts and specialist service providers including child mental health, substance misuse, accommodation, etc.

The principal aim of the service is **to prevent offending and re-offending by children and young people**. In doing so, the service works in partnership to deliver both statutory and non-statutory services to:

- Young people aged 10-17 who, because of potential or actual offending have become involved in the criminal justice system;
- Children and young people identified as at risk of offending;
- Families of children and young people offending or at risk of offending; and
- Victims of young people who have offended.

The role and responsibilities of local Youth Offending Teams/Services (YOT/YOS) was set down by the Crime and Disorder Act 1998. It also included the requirement for each local area to produce an annual Youth Justice Plan setting out how youth justice services will be delivered in the local area.

This plan is a 3-year plan which will allow to YOS to embed its longer term strategic approach to reducing offending and re-offending. It sets out the strategic priorities of how both statutory and non statutory youth justice services will be delivered in Sunderland across 2013/14 to 2015/16 and outlines individual service development priorities for the forthcoming year. The detail on how these priorities will be implemented will be included within a delivery plan, which will be refreshed on an annual basis.

ACHIEVEMENTS IN 2012/13

What we have achieved

Celebrating continuing success with creative and innovative projects

Historically, Sunderland YOS has received praise and accolades for its innovation and positive approach to expanding and improving the services it provides to children, young people and their families and carers and victims.

The service continues to maintain excellent performance against the national priorities set by the Youth Justice Board:

- First time entrants have reduced by 65% since 2010. In 2012/13 in particular early intervention approaches have contributed to a 31% decrease in FTEs
- The overall number of young people reoffending has reduced by 55% between 2009/10 (442 young people) and 2011/12 (198 young people), as measured against the tracked sample cohort.
- Use of custody has been maintained at a low rate of 0.67. This represents a 19% reduction in the number of custodial disposals since 2010.

At the end of 2012/13, only 1.6% of the overall 10 to 17 population in Sunderland received a substantive outcome in the year, against a position of 3.9% at the end of 2009/10.

As both a children's service and a criminal justice agency, Sunderland YOS is committed to delivering life changing outcomes for children and young people who offend, for those at risk of offending and for their families, whilst also ensuring that justice is done for the victims of their offending and the wider community affected by youth crime.

Youth Justice Board – Performance Rating

Sunderland YOS partnership continues to perform very well against all 3 national indicators and continues to be considered a high performing partnership.

“Sunderland continues to demonstrate significant progress in several areas of their partnership work around youth justice.” YJB – March 2013

In 2012/13 we also achieved.....

The service continues to build on its first decade of successes and expand to support youth justice priorities, corporate priorities and a number of partnership priorities. Key partnership developments include:

- **Liaison and Diversion Pathfinder Project**

Liaison and Diversion pathfinders were established to implement a formal process of undertaking early assessment of children and young people on the edge of the criminal justice system with a specific focus in considering physical and mental health problems including speech, language, communication, learning disability, emotional and mental health) and a range of other related difficulties such as school, family and wider health issues (substance misuse).

The Government has made a commitment to having diversion services in place (for children and for adults) in all local areas by November 2014, subject to business case approval. Sunderland YOS received national pathfinder status in August 2011 to deliver diversion services, based on its successful delivery of the early youth crime assessment project funded by Youth Crime Action Plan resources. Sunderland's developing practice and dataset is being used to inform a robust business case that is to be presented to Ministers to support a national roll out.

Between May and November 2012 393 young people were eligible for assessment through the pathfinder project and of those 106 accepted the interventions offered resulting in 149 referrals being made across partnership and specialist services in the period including ETE/Connexions, Parenting/Family Intervention Project, Offending Behaviour, Wear Kids, Safeguarding, health and mental health services and substance misuse.

Led by a high level Strategic Steering Group, significant developments to date include:

- Improving the service's ability to identify specific learning disability and speech, language and communication needs of young people through the pathfinder project by developing and implementing a range of screening tools for identification of these needs.
- Creating and embedding appropriate referral routes needed with the Community Support Team in order to better support and assess the needs of children on the edge of care.
- Strengthening the partnership with the new South of Tyne Children and Young People's Service for Mental Health (CYPS) by evidencing the need of those young people through the pathfinder pilot which has ensured that children and young people's needs are identified early and they can access the service as soon as they need it.
- Strengthening the role of the public health nurse within the YOS ensuring children's health needs are assessed early in order that they can be signposted to the services they may need.

- Established links with the Adult Diversion pilot in Sunderland in order that service developments can be shared and effective transition plans agreed for young people on the cusp of 18.

“John” was arrested for theft and was assessed through the Liaison and Diversion scheme which identified mild to moderate emotional health difficulties and speech problems in relation to a stammer. “John” was to attend an interview for a position as an apprentice and his anxieties were aggravating his stammer. John gave consent to undergo a brief intervention from the Speech and Language Team (SALT) and for YOS staff to support his parents in liaising with the training provider to inform them of his speech difficulties. After working with SALT “John” was successful at interview, the police took no further action in relation to the offence and “John” has not offended since.

- **Early Intervention**

The LASPO Act has introduced significant changes to early disposals with the final warnings being replaced by the Youth Caution and Youth Conditional Caution. The service’s final warning delivery model, supported by Liaison and Diversion practice, which encompasses an early assessment and intervention approach jointly with Northumbria Police with a restorative justice disposal, has enabled the YOS to be extremely well placed to support the change in practice to the delivery of cautions.

In line with good practice identified within the *Youth Out-of-Court Disposals Guide for Police and Youth Offending Services*, published by the YJB and Ministry of Justice, the YOS will establish annual scrutiny panels with relevant criminal justice partners, to review the decision making process that underpins conditional cautions, looking at cases which are exceptional, controversial, involve non-compliance and are successful.

- **Strengthening Families**

Sunderland’s Strengthening Families Strategy has received national praise and particular recognition by Louise Casey, Director General for Troubled Families as best practice. The YOS FIP plays a direct and key role in the delivery of the local Strategy.

“I was really impressed by the work of Sunderland FIP and it’s clear your team are extremely skilled and have a really positive relationship with the families you are working with”
 Louise Casey, Director General, Troubled Families

Based on its historical successes in delivering a family intervention model, the YOS Family Intervention Project (FIP) has expanded, with the support of additional resources from the Strengthening Families Strategic Board (Family Focus¹) to deliver the intensive offer to families within the city on behalf of partners. The Team has expanded from 3 to 7 full time key workers and is

¹ Part of the Troubled Families national initiative.

using the family wheel² to evaluate progress and outcomes being achieved for families referred, alongside a negative costings tool to demonstrate the efficiencies created.

"(She) makes me feel like I have the strength to get through any problems that I have."

Parent supported by FIP

Since April 1st 2012, 34 new families have been engaged by FIP. Of those, 9 cases have been closed. Cost benefit analysis demonstrates that £211,967.99 has been saved by for the local authority by FIP between April and December 2012 by keeping young people out of care and getting them back into school; reducing families' anti-social behaviour and offending and getting them closer to the job market.

What did the FIP achieve for you?
"How good they are and the changes they help you make in family and the confidence they give you"
Parent supported by FIP

The FIP Team now also have a key role to support Family Focus with its communication strategy; deliver key worker training and co-deliver the Teen Triple P and Strengthening Families Strengthening Communities parenting programmes with internal and external partners. An extension of their partnership with the Tyne and Fire and Rescue Service to extend the nationally recognised Phoenix Project has enabled that project to extend to include parents and carers.

- **Compliance Panels**

Sunderland YOS introduced compliance panels in June 2012 in response to the high rate of breach on Youth Rehabilitation Orders (YRO) and custody cases.

The compliance panel process provides the YOS with the ability to ensure that every effort has been made to support young people's compliance with their court orders and promote flexible ways of engaging young people. Evaluation shows that the use of breach within YRO and custody cases has reduced from 70% of cases during 2011, to 38% of cases during 2012. This has directly impacted and reduced the need for staff resources in both the YOS and the

² The Family Wheel is the family assessment tool being used with families by Sunderland Family Focus which is designed to provide key workers with a simple yet effective way of monitoring family change and the measurement of outcomes by applying a systematic way of analysing, understanding and recording what is happening to families and the wider context of the community in which they live. The wheel can also track progress and change across multiple and inter-linked needs and issues which makes it particularly suited to engaging and supporting families identified under Family Focus.

court system by keeping young people out of the court process and tackling potential breach issues when they arise without having to return young people to court. Compliance panels have not only reduced the need for young people to go to court but that tackling potential breach issues as they arise by promoting compliance and engagement with their orders avoids the need to return young people to court.

As the panels include a review of the restorative justice element of a young person's order, they have significantly developed stronger focus upon the wishes of victims and joined up working relationships between case management and restorative justice teams. The compliance panels also strengthened the opportunities for young people/ carers to give direct feedback to the YOS about the quality of service provided, thereby contributing to Sunderland Council's Participation agenda.

The YJB have produced a national compliance panel framework to help YOTs manage and monitor compliance. The YJB also has a national directory of emerging practice. Sunderland YOS compliance panels are referenced in both documents as examples of innovative/good practice in promoting compliance.

- **Restorative Justice**

The service's Restorative Justice Team continues to deliver an award winning restorative justice service enabling young people to face the consequences of their offending and payback to their individual victims and wider community. In 2012/13 the Team were shortlisted for the Northumbria Youth Justice Award for their innovative project "*A present from Sunderland*", a collaboration between the YOS, young people, the community and cultural services of the City Council. The Team consistently exceed internal service target expectations for victim satisfaction by achieving over 90% of victims satisfied with the service they received and exceeded the target for 2012/13 to increase direct restorative justice opportunities between young people and their victims.

The ongoing success of the RJ approach in the service is being developed into a traded business model, thereby offering local partners and organisations the opportunity to deliver RJ and victim best practice.

Case Study

A Present from Sunderland – Restorative Justice

Linking with the regeneration of the Roker area in Sunderland, the YOS and Cultural services joined forces with Helix Arts in August 2012. The young people involved in the project on community payback led on the community consultation and worked alongside a local community group to develop ideas leading to the development of a leaflet/Roker Beach Activity Kit for young children highlighting local historical and cultural venues. As part of the project a range of “souvenirs” were also designed by the young people. The focus for the work was driven by the local community, councillors and courts as part of community payback and making amends to victims of their offending behaviour.

The souvenirs are to be sold in the tourist centres and local shops to generate income for future. The brand '*a present from Sunderland*' will now be taken forward as a model in other areas of Sunderland for projects, and the YOS is looking to present them as gifts to cultural and business partners visiting Sunderland in the future. Of the group of young people who produced these objects, more than 90% have not re-offended. One young person has been offered a reference by the artists for any future art courses he may wish to apply for.

- **Wrap Around Services**

Sunderland YOS have extended its wrap around service (Intensive Resettlement Support - IRS) to support engagement with education, training and employment and offering additional support for young people assessed through the Liaison and Diversion scheme. In addition, young people who have received formal IRS support will be tracked at 1 month, 3 months and 6 month intervals after closure to check progress and offer additional support if a need is identified, in order to achieve longer term sustainable reductions in their re-offending.

- **“One” Plans**

In line with the Justice Green Paper, Trial National Standards and Munro Review, Sunderland YOS introduced 'one plans' which incorporate the elements of both risk management and vulnerability management plans for a young person allowing for a more streamlined and effective risk management approach within the service in line with YJB guidance.

The development of these plans is identified as an example of good practice by the YJB and is included on the YJB Effective Practice website.

STRATEGIC CONTEXT

National Context

At a national level, the work of the YOS is overseen by the Youth Justice Board (YJB) which is a non-departmental public body created by the Crime and Disorder Act 1998 to oversee the youth justice system for England and Wales. The YJB is now sponsored by the Ministry of Justice (MoJ) and its Board members are appointed by the Secretary of State for Justice. The YJB also receives funding from the Home Office (HO) and from the Department for Education, via the MoJ.

Principally the YJB supports local youth offending services to deliver against the three national youth justice outcome indicators set by government:

- reducing first time entrants to the criminal justice system
- reducing reoffending; and
- reducing the use of custody.

The “Breaking the Cycle” government consultation moved away from setting specific national targets in relation to the outcomes above. Instead, it set in place a framework for self-assessment for use by local professionals and a sector-led peer review process, enabling high performing YOTs to pass on their skills and expertise. The YJB are continuing to develop this approach, providing more transparent and easily accessible data to help local youth justice services benchmark their performance and direct their resources to deliver the three youth justice outcomes.

The framework for self assessment is designed to be flexible for local use and is aligned with other assessment processes including Her Majesty’s Inspectorate of Probation risk-led inspection. As recommended by the YJB, Sunderland YOS has used this tool to identify areas of good practice and areas for improvement. This assessment, alongside staff and partnership consultation, provides a focus for the YOS’ service development priorities and individual delivery plan targets for 2013/14 and beyond.

National Standards

Following the trialling of a more flexible set of national standards for youth justice provision in 2012/13, revised national standards have now been published. These are set and agreed by the Secretary of State to set minimum expectations for youth justice service delivery and practice, consistent with ensuring;

- delivery of effective practice in youth justice services
- safeguarding of children and young people who come into contact with youth justice services
- protection of the public from the harmful activities of children and young people who offend

In defining these standards the Secretary of State also requires that:

- where possible and appropriate, youth justice services are afforded the maximum freedom and flexibility to adapt their practice to local context
- the public have confidence that children and young people subject to statutory supervision by youth justice services are fairly punished and are supported to reform their lives.

The recent revisions to the standards are necessary to assist the introduction of the Legal Aid, Sentencing and Punishment of Offenders (LASPO) Act 2012 and the introduction of AssetPlus, the new assessment, planning and interventions framework, due to replace the current system (Asset) from April 2014. The standards have been updated with the latest developments in resettlement, restorative justice and work with victims.

Sunderland YOS trialled the national standards on behalf of the YJB and fed back on the pilot thus helping to shape the revised national standards.

Quality and Inspection

Sunderland YOS is committed to delivering a quality service to children, young people, families and victims, to ensure that best outcomes are achieved. A quality assurance process is embedded at individual, management and service level using a number of tools and methodologies including case file audits, thematic reviews, supervision and management oversight. The YOS quality assurance approach is prioritised and monitored through the service's delivery plan and supported by regular performance reporting.

The new inspection framework tool is being used in the service to guide and improve practice. Alongside this, the service will also be piloting the "Index of Excellence" approach to review the service at a strategic and operational level during 2013/14.

Local Context

Structure and Governance

Youth Offending Teams were set up under the statutory provisions of the Crime and Disorder Act 1998. The act set down the requirement for a local youth offending teams comprising the four statutory agencies of: the Local Authority (including Children's Services Social Care and Education), Police, Probation and Health. Accompanying the Crime and Disorder Act of 1998 was an inter-departmental circular on 'Establishing Youth Offending Teams' that set out the requirements for a governing chief officer steering group. In 2004 the YJB published "*Sustaining the Success: Extending the Guidance, Establishing Youth Offending Teams*", that set down the requirements for steering groups to transfer into governing YOT Management Boards. The role and responsibilities of Youth Offending Teams and their governing Management Boards have since, and continue to be, regulated by National Standards for Youth Justice Services.

Sunderland YOS Management Board is chaired by the Executive Director of Children's Services with a direct link to the Chief Executive of the local authority. The Sunderland YOS Management Board comprises representatives of the statutory partners as well as other local partners such as the area court (see Appendix 1 for membership).

The multi-agency Sunderland YOS Management Board is identified as a 'significant partnership' for Sunderland and it also provides the strategic links with other significant partnerships, and their associated strategic plans across children's services, criminal justice and community safety.

The Youth Offending Service sits within the council's safeguarding structure of Sunderland's Children's Services, providing effective links and joint working relationships with children's social care.

Strategic Approaches and Local Partnership Arrangements

The work of the YOS cuts across and supports the delivery a number of high level strategies in the city including community safety, strengthening families, health and wellbeing, child and family poverty and community resilience. For example, it will have a positive impact on the mental health and emotional wellbeing of young people, thereby supporting objective 2 within the Health and Wellbeing Strategy to ensure all children and young people are provided with the best start in life. This is not just about early years, but throughout childhood and adolescence. The Youth Justice Plan is aligned to a number of key strategic partnerships, outcomes and priorities. This plan includes illustrations of how the work of the YOS is already embedding (and will look for further opportunities to embed) a number of city-wide strategic principles such as:

- **Prevention:** by identifying young people at risk of offending at the earliest opportunity and ensuring that a young person should not have to come to the attention of statutory YOS services to get the services and support they need. The service has recently embedded links into the City's Risk and Resilience locality working arrangements following transition of the YOS Wear Kids prevention team into that structure.
- **Early intervention:** by supporting the early intervention agenda, critical relationships have been strengthened with Northumbria Police and specialist providers to deliver successfully on the changes to the out of court disposal framework³. The changes to youth justice services with the implementation of the LASPO Act have enabled the service to transform its delivery and practice in early assessment and diversion through the successful delivery of Triage and the Liaison and Diversion scheme.
- **A whole family approach:** The service's Family Intervention Project (FIP) team has played a key role in shaping and delivering the intensive intervention

³ The Out of Court Disposal framework introduced by the LASPO Act replaces the Final Warning Scheme with a range of options which offer a more proportionate approach to low level offending including Community Resolution, Youth Caution, Youth Conditional Caution, all of which include a restorative justice element.

offer of the Strengthening Families initiative and will continue to play a key role in embedding a whole family approach during 2013/14 and beyond.

- **Joint working:** The YOS has a long history of partnership working in providing flexible and tailored services that respond to the needs of those at risk of offending, young offenders and their families, and to achieve better outcomes for victims and local communities. The YOS remains committed to working in partnership with others around numerous issues including safeguarding children, public protection, reducing child and family poverty, swift administration of justice, reducing teenage pregnancy, domestic abuse and teenage relationship abuse, and many other key outcomes that support the service’s core outcomes of preventing offending and re-offending. The service has also helped shape and manage cost effective interventions through integrated services.

- **An asset based approach:** The implementation of the new AssetPlus assessment moves away from a primary focus on risk factors to a greater focus on ways in which a young person’s positive influences can be enhanced. There will be a stronger focus on a young person’s potential to change, opportunities for desistance, along with a greater degree of self-assessment by the young person, and new assessment tools to be completed by parents and carers. A stronger focus will also be placed on the promotion of restorative justice. The successes of the restorative justice approach within the service are being shaped into a business model that will see the service offering restorative justice and training to partners in the city and beyond, and this will make a key contribution to community resilience and community cohesion. The FIP’s Family Wheel is also a strengths-based assessment, designed to identify and build on family strengths and help identify the support they need to achieve their aspirations and to empower families to change.

The YOS Management Board links into the Safer Sunderland Partnership which is the local Community Safety Partnership, by acting as a key delivery group in supporting delivery of the Safer Sunderland Strategy 2008-2023 to ensure that “everyone in Sunderland will be, and feel, safe and secure”.

The Youth Justice Plan will also support the delivery of a number of key outcomes in both the refreshed Sunderland Strategy and Sunderland City Council’s corporate plan as illustrated in the table below.

Sunderland Strategy Outcomes	Sunderland City Council Corporate Outcomes
• A city which is, and feels even safer and more secure	• A city which is, and feels even safer and more secure (People)
• A city that cares for its most vulnerable	• A city that ensures people are able to look after themselves where possible (People)
• Lasting and resilient neighbourhoods	• A responsible, well looked after city that is adaptable to change (Place)

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The YOS Management Board is aligned with the Children's Trust and contributes to its vision to work together to improve the life chances and aspirations for each child and young person in Sunderland. It supports the Children's Trust to embed its principles of improving outcomes through early intervention and preventative approaches and effective multi-agency working. Through its Youth Justice Plan, the YOS Management Board is the responsible partnership for improving Priority Outcome 11 (Youth Offending) in the Children and Young People's Delivery Plan 2010-2013, the initial 3 year plan for implementing the Children and Young People Strategy 2010-2025. The 2013-16 plan will be in place in the autumn of 2013, and youth offending will continue to feature as a priority for the Children's Trust.

Sunderland YOS will work with the Police and Crime Commissioner for Northumbria, alongside other Northumbria YOTs to share and deliver effective and innovative practice that prevent offending and reduce reoffending.

It is within this national and local context that the Sunderland Youth Justice Plan priorities are set.

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AIMS AND OUTCOMES

The principal aim of Sunderland Youth Offending Service is to:

“Prevent offending and re-offending by children and young people”.

The key outcomes for our principal aim are:-

1. maintaining the numbers of children and young people entering the criminal justice system for the first time (first time entrants) at current rates or lower
2. Maintaining re-offending by children and young people (proven rate of re-offending and frequency of re-offending) at current rates or lower

Additionally Sunderland Youth Offending Services is committed to preventing young people entering the secure estate (use of custody) and thus a third key outcome is:-

3. Maintaining low levels of custodial sentencing.

Targets and actions against each outcome have been identified below.

Entering the Youth Justice System (First Time Entrants)

Preventing young people entering the Youth Justice System in the first place.

We will achieve this by:

- Working jointly with key partners, including the city’s Risk and Resilience structure to deliver early intervention approaches that divert young people from the criminal justice system.
- Further development of the out of court disposal framework and the Liaison and Diversion pathfinder project to enable screening for risk and need at the earliest opportunity upon entry to the youth justice system and deliver appropriate restorative justice interventions.
- Ensuring that young people identified as at risk of offending are engaged in suitable Education, Training and Employment.
- Embedding a whole family approach to intervene early with families who have children at risk of entering the criminal justice system.

Outcome Target: To maintain first time entrants below a rate of 850 per 100,000 of the 10-17 population.

Reducing Re-offending

We will achieve this by:

- Ensuring that young people who offend are engaged in suitable Education, Training and Employment.
- Ensuring that young people who offend are enabled to secure to suitable accommodation and are appropriately supported in relation to these needs.
- Supporting young people to access the health services they need, particularly mental health whilst working with the service and beyond.
- Ensuring the delivery of an effective whole family approach to the delivery of interventions with young people and their parents/carers.
- Continue to deliver evidence-based restorative justice interventions.
- Delivering an effective programme of offending behaviour intervention with impact and cost benefits measured through evaluation.
- Further develop the quality assurance programme of Sunderland Youth Offending Service case management to ensure the service is delivering best practice.
- Implementation of new national standards and continue the delivery of compliance panels.

Outcome Target: To maintain the percentage of young offenders re-offending below 37% and to maintain re-offending below a frequency rate of re-offences at a rate of 1.30.

Maintaining low levels of custodial sentencing

We will achieve this by:

- Reviewing all cases of young people remanded or sentenced to ensure robust and appropriate court services are provided in all cases.
- Ensuring that the YOS offers credible community based alternatives for young people at risk of remand.
- Continuing to deliver successful and innovative alternatives to custody through the intensive supervision and surveillance scheme (ISS).

Outcome Target: To maintain custodial sentencing below a rate of 0.71 per 1,000 of the 10 to 17 Sunderland population.

SERVICE DEVELOPMENT PRIORITIES

To ensure that Sunderland Youth Offending Service is effectively responding to local and national priorities in relation to youth justice and wider key strategic agendas, the following five overarching service development priorities have been identified. These will be reviewed and refreshed on an annual basis across the life of this strategy.

- A preventative approach to reducing reoffending
- Reducing Reoffending
- A family approach
- A restorative justice approach
- Service Evaluation

Improvement actions for each of these priorities are set out below. An annual delivery plan accompanies this strategic plan which contains more of the detail on how these priorities will be delivered.

A PREVENTATIVE APPROACH TO REDUCING REOFFENDING

- Embed strategic and operational links with People and Place Boards.
- Through the Liaison and Diversion Strategy, raise awareness of the health needs of children and young people, improve identification and secure appropriate pathways to meet those needs.
- Further evaluate the delivery of wrap around advocate services to target the services where they are most effective and improve the engagement and compliance of young people working with the service.
- Work with key partners to ensure the effective delivery of the implications of the LASPO Act in relation to out of court disposals (cautions and conditional cautions).
- Maintain a focus on the specific needs of children looked after (LAC) who offend through the delivery of the YOS LAC Action Plan to develop targeted interventions and restorative justice approaches.
- Work with key partners to improve the transition of young people aged 17 and over in order to promote better engagement with adult services.
- Work with key partners to raise the profile of domestic violence and teenage relationship abuse and work towards the implementation of interventions that can meet individual need.
- Ensuring the preventative approach is embedded into partnership working so that children and young people receive the support they need as soon risk of offending are identified.

Outcome Target:

Refine and secure the partnership relationships, both at a city wide and locality level, which will meet the needs of children and young people working with the service at the earliest stage to maintain the reductions in children offending in the city.

REDUCING REOFFENDING

- Review the service's approach to case management to ensure caseloads and responsibilities match appropriately to skill and grade of YOS practitioners
- Ensure offenders from minority groups, including female offenders, receive equitable interventions which address assessed needs and achieve equitable outcomes as the majority offending population.
- Improve the accommodation solutions for difficult to place young people in the City to support pathways out of re-offending.
- Review the current offer in relation to specialist offending behaviour interventions within the service to ensure individual and specialist needs are being met.
- Monitor the use of specialist offending behaviour interventions within the service to ensure they are delivering the best outcomes for those working with the service

Outcome Target:

To ensure that the YOS is providing effective and specialist interventions that achieve positive and best outcomes for reduced re-offending for children and young people.

A FAMILY APPROACH

- Ensure that all existing and new FIP Key Workers understand the needs of the City's 'Intensive' Family Focus families and are appropriately trained and supported to perform this role.
- Agree across the City the definitions of "Level 1" and "Level 2" family intervention and identify which YOS staff outside of FIP who can offer this intervention.
- Ensure that these staff understand the needs of the City's Level 1 and 2 Family Focus families and are appropriately trained and supported to perform this role.
- Ensure that YOS practitioners are supported to effectively engage with families to deliver voluntary family support to embed the whole family approach within the service.
- Ensure that YOS practitioners are supported to effectively identify key family issues including domestic violence, teenage relationship abuse, bullying and sexual offending.

Outcome Target:

To embed a whole family approach to services across the Youth Offending Service.

A RESTORATIVE JUSTICE APPROACH

- Develop and embed restorative justice approaches for out of court disposals and community resolution.
- Develop an effective restorative justice approach in relation to children looked after.
- Develop a cost effective business model for the delivery of restorative justice within the YOS and with external partners.
- Ensure restorative justice is effectively integrated into the whole family approach of the service.
- Further increase direct restorative justice between young people and their individual victims.
- Develop specialist victim modules to improve individual victim work with a focus on domestic violence, teenage relationship abuse, sexual offending, hate crime offences and young victims.

Outcome Target:

To deliver an innovative, transformational and targeted restorative justice service which meets the individual needs of all victims.

SERVICE EVALUATION

- Implement a service evaluation methodology that supports the service in better understanding the effectiveness of its statutory and voluntary interventions aimed at reducing offending and re-offending and ensure that service planning is evidence based.
- Refine the quality assurance process to ensure it reflects on inspection and relevant research reports in relation to effective practice and embed a reflective practice approach to ongoing professional learning.
- Embed a refined service user participation process to inform future service development.
- Maintain a focus on performance and needs analysis in line with service developments and practice agreed for 2013/14.

Outcome Target:

Through service evaluation and quality assurance, develop a better understanding of the most effective interventions in terms of impact and value for money that prevent offending and re-offending as well as fitting with the needs and wishes of the children and young people we work with.

OPPORTUNITIES AND CHALLENGES

The landscape for youth justice services has and will continue to change over the lifetime of this plan. This brings both opportunities and challenges for 2013/14 and beyond.

Sunderland YOS has used a variety of means to identify and consider opportunities and challenges to the service including the YJB Self Assessment, national and best practice research (including thematic inspection), consideration of local and national priorities and a review of the YOS Partnership Risk Management plan.

Opportunities we have identified:

- Strong YOS Management Board
- Opportunities for joint working supported by the Police and Crime Commissioner
- Development of YOS Family Intervention Project in delivering Strengthening Families Intensive Offer city wide
- Successful and maintained performance on national indicators
- Out of court interventions including Liaison and Diversion pathfinder pilot
- Innovative restorative justice and victim work across the service and with key partners to embed early intervention approaches and improve community resilience
- To better understand and identify the assets available to the YOS in helping deliver its outcomes and key priorities
- Reducing demand by strengthening the whole family, preventative and early intervention approaches with those at risk of offending.

The opportunities identified are embedded within the service's development priorities for 2013/14 and will be refreshed annually as part of the delivery planning process that supports this Youth Justice Plan

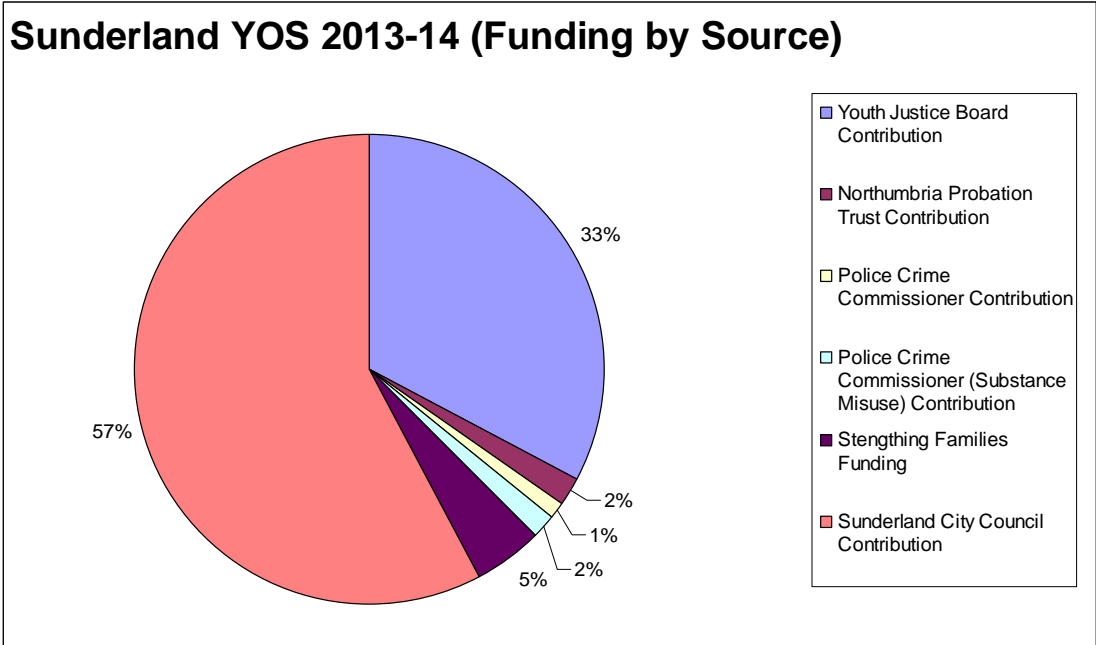
Challenges we have identified:

- Future budget efficiencies
- Potential for increased costs linked to new remand framework for children
- Potential for reduced funding linked to payment by results
- Potential for fewer funding streams
- Increased competition for national grant funding
- Maintaining performance in reoffending
- Maintaining and strengthening the prevention and early intervention aspects of the service's delivery in the face of reducing resources
- Uncertainty over future policing agenda in relation to LASPO Act.

The challenges identified are embedded in the YOS Risk Management Plan which is reviewed and overseen by the YOS Management Board.

RESOURCING AND VALUE FOR MONEY

The YOS budget for 2013/14 is made up of statutory partner agency funding and in kind contributions, core government funding from the Youth Justice Board and other grants. The chart below summarises each of the funding sources for the current financial year:



Within this budget, Sunderland YOS will deliver the core statutory youth justice service as set out by the Crime and Disorder Act 1998 and other subsequent legislation.

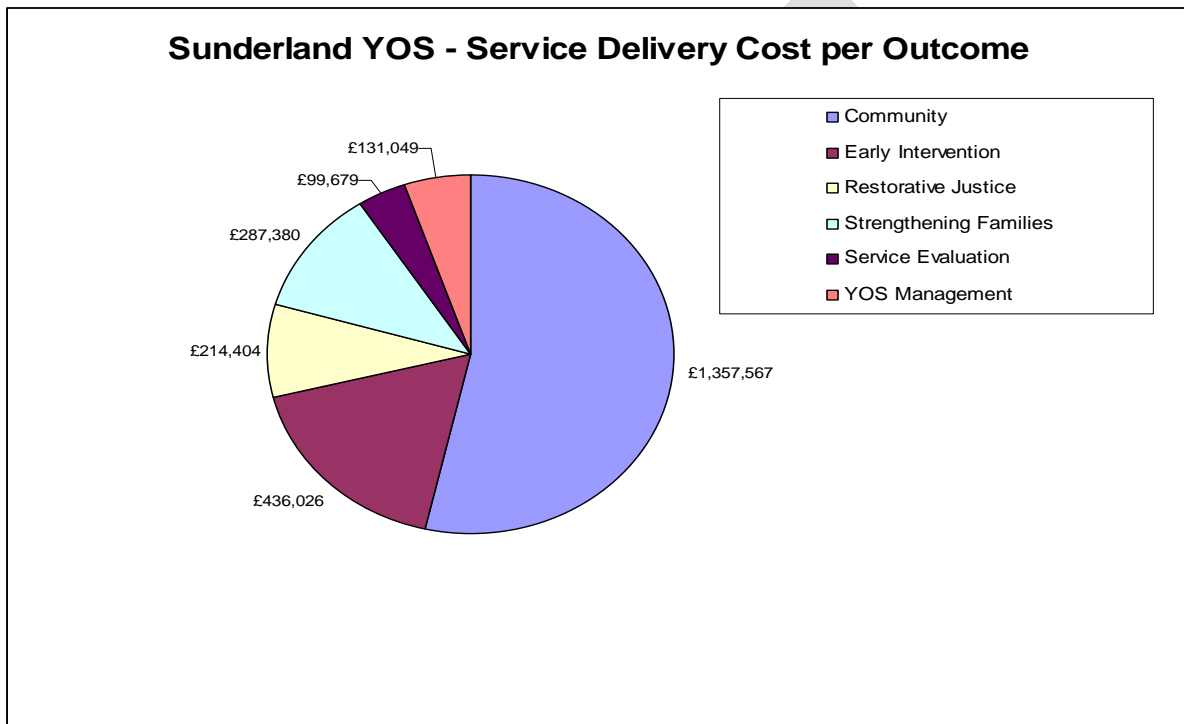
Northumbria YOTs have undertaken a significant amount of work with the Police Crime Commissioner for Northumbria, supported by the YJB, to make representations in relation to the successes achieved in relation to preventing offending and reducing reoffending.

However, whilst there is a changing landscape in terms of funding, Sunderland YOS will continue to deliver the core statutory youth justice services as set out by the Crime and Disorder Act 1998 and other subsequent legislation. The core statutory youth justice services can be summarised as:

- The provision of appropriate adults to safeguard the interests of children and young people detained or questioned by police officers;
- The provision of voluntary interventions in respect of out of court disposals;
- The provision of court services including reports for the courts;
- Support for children and young people remanded;

- Assessment and supervision of children and young people sentenced by the court to youth justice disposals, and the provision of rehabilitation programmes;
- Supervision of young people sentenced to custody including post release interventions for Detention and Training Orders;
- The provision of restorative justice including information and support to victims of young offenders.

The chart below summarises the YOS budget spend in the individual areas of the service:



Workforce and Specialist Resources

Sunderland YOS works with young people across both pre-court and post court intervention and ensures the delivery of court orders (both in the community and custody) in line with National Standards for Youth Justice, case management guidance and other areas of effective practice and statutory requirements.

In order to support the service’s core full-time staff group (in line with the requirements of the Crime and Disorder Act 1998), the service also recruits, trains and manages volunteer and sessional staff to support delivery of elements of the out of court functions and restorative justice. In order to effectively safeguard children and young people, Sunderland YOS facilitates and manages its own appropriate adult service and operates a fully staffed court rota and out of hours rota, including weekends and out of hours.

The service also continues to be well resourced in terms of maintaining all the multi-agency professionals required to form the local youth offending service (as set out in the Crime and Disorder Act 1998) for 2013/14 including child mental health services, health, probation, substance misuse, accommodation and education, training and employment.

Additional to statutory responsibilities, Sunderland YOS provides and supports a range of specialist and award winning intervention programmes that are targeted at specific need and risk groups. These include:

- Phoenix Fire Safety Programme in Partnership with Tyne and Wear Fire and Rescue Service.
- A Triage process with Northumbria Police that provides an out of court restorative justice approach to dealing with young people at the earliest possible opportunity; a project which will be evolving to support delivery of the Police Restorative Disposal which will offer a quick and proportionate response a young person's low-level offending and allows victims to have a voice in how the offence is resolved.
- Liaison and Diversion project, encompassing an early identification and assessment of the health needs of children and young people with Northumbria Police and other partners.
- A family intervention programme for hard to reach families that has evolved to support delivery of the Intensive Family Offer for the Strengthening Families strategy within the City.
- Resettlement after care provision for young people leaving custody.

These statutory and specialist provisions combine to form youth justice services across prevention, early intervention, enforced community based interventions and custody. They are also particularly important in contributing to the delivery of a number of strategic design principles in several of the city's key strategies including strengthening families, community safety, health and wellbeing, child and family poverty and community resilience through a focus on prevention, early intervention, joint working, taking a whole family approach and making better use of existing and new assets. For example, during 2012/13, Sunderland YOS Wear Kids (prevention and early intervention team) transitioned into the Risk and Resilience locality based structure which provides support and access to address the risks of offending as part of the city's Prevention Offer. Focussed partnership working with Wear Kids staff and local partners is supporting increasing referrals to the service which has been re-designed to offer both a brief and full intervention approach depending on needs of individual young people.

Sunderland YOS' restorative justice scheme supports victims of youth crime and enables young people who offend to repair the costs of their offending to their individual victims or to the wider community (community payback services). The RJ schemes works with representatives of local communities to target community payback where it can make the most difference.

The YOS Management Board maintains oversight of YOS resources through regular reports across the financial year.

Value for Money

Sunderland YOS has a strong performance management culture and effective performance management arrangements to ensure the value of services is effectively measured. Over the forthcoming year Sunderland YOS will enhance this capacity through the further development of cost benefit models that link performance and financial information to develop a greater understanding of the social return on investment. Key service developments for 2013/14 also include further qualitative analysis on outcomes in areas of the service such as compliance panels, offending behaviour interventions and strengthening families.

This will help to demonstrate the value of the work carried out and will enable Sunderland YOS to demonstrate best value, and will be well placed to respond to the shift towards Payment by Results, as well as the opportunity of developing effective partnership working with the Police and Crime Commissioner.

Sunderland YOS will continue to build on existing successful cost benefit analysis models such as negative outcomes cost analysis and Family Wheel approach used within the YOS' FIP and will work with the YJB evaluation products to better demonstrate the outcomes being achieved.

Glossary

ETE	Education, Training and Employment
FIP	Family Intervention Project
FTE	First Time Entrants
HO	Home Office
IRS	Intensive Resettlement and Support
ISS	Intensive Supervision and Surveillance
LAC	Looked After Children
LASPO	Legal Aid, Sentencing and Punishment of Offenders (Act)
MoJ	Ministry of Justice
RJ	Restorative Justice
SALT	Speech and Language Team
YJB	Youth Justice Board
YRO	Youth Rehabilitation Order
YOS	Youth Offending Service
YOT	Youth Offending Team

How to Contact Us

Sunderland Youth Offending Service has two bases in the City of Sunderland:

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Web: www.sunderlandcitycouncil.com/yos

If you would like this document in any other format, please do not hesitate to contact the staff base above.

SCRUTINY COMMITTEE**12 SEPTEMBER 2013****SUNDERLAND CLINICAL COMMISSIONING GROUP – ‘BETTER HEALTH FOR SUNDERLAND’****REPORT OF THE CHIEF EXECUTIVE****1. Purpose of Report**

- 1.1 To receive a presentation about the priorities, aims and objectives of the Sunderland Clinical Commissioning Group (CCG).
- 1.2 Representatives of the CCG will be in attendance at the meeting to provide Members with information and progress.

2. Background Information

- 2.1 In October 2012, the Scrutiny Committee received an update about work being undertaken to form the Sunderland CCG. In April 2013, the CCG was officially established.
- 2.2 The Sunderland group, chaired by local GP Dr Ian Pattison, represents 54 GP practices across the area. The group's board is made up of six GPs who were democratically elected by other doctors at practices across Sunderland. The group has been integrating itself with the local authority, primary care trust, hospital trusts and patient groups to enable effective joint working. Doctors of Sunderland CCG cover five areas that are co-terminus with Sunderland City Council.

3. Current Position

- 3.1 The vision of the CCG is to achieve 'Better Health for Sunderland'. Its aim is to improve the health and well-being of local people, so they live longer, with a better quality of life. It will do this by reducing the differences in health between people and communities, join up services better across health and social care - all underpinned by effective clinical decision making.
- 3.2 The document 'Better Health for Sunderland' was published in May 2013 and outlines the aims and objectives of the CCG in regard to improving the health of Sunderland. The document is attached as **Appendix 1**.

4. Recommendation

- 4.1 The Scrutiny Committee is recommended to receive and note the presentation, giving consideration to the aims and objectives of the CCG going forward.

5. Background Papers
Scrutiny Committee Agenda, October 2012

Contact Officer: Name Helen Lancaster
Email Helen.lancaster@sunderland.gov.uk

Better health for Sunderland

An overview of our aims and
how we will achieve them.
May 2013.





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Our vision is to achieve 'Better Health for Sunderland'. We aim to improve the health and well being of local people, so they live longer, with a better quality of life. We will do this by reducing the differences in health between people and communities, join up services better across health and social care - all underpinned by effective clinical decision making.



Who we are

We, NHS Sunderland CCG (SCCG) are the new statutory body now responsible for planning, purchasing and monitoring the delivery and quality of most of the local NHS healthcare and health services for the people of Sunderland.

In this document we aim to explain:

- ➔ Who we are
- ➔ Local needs and challenges
- ➔ Standards for better outcomes for patients
- ➔ Our ambitions for improving health services for Sunderland people and our focus for 2013/14
- ➔ How by putting patients at the centre and working with key partners, we can make sure we have the best local health services to improve the health of local people.
- ➔ How we will use our budget

Our seven core values are:



What are clinical commissioning groups?

Clinical commissioning groups (CCGs) are made up of doctors, nurses and other health professionals with management support.

All 53 GP practices in Sunderland are members of NHS Sunderland CCG - so in the most part we are practising family doctors, although we do have a range of other clinical professionals working with us. The members have elected six GPs to lead the CCG on their behalf, working as part of a wider Governing Body which includes lay members, senior managers, a hospital consultant and a senior nurse. The Governing Body and its formal committees are responsible for setting the strategy for health improvement in the city and ensuring the CCG delivers the improvements signalled in the strategy. In doing this we work very closely with other partners as members of Sunderland's Health and Wellbeing Board to improve the overall wellbeing of local people i.e. they experience good health supported by excellent health services.

How will clinical commissioning be different? An NHS led by clinicians

As family doctors we are already close to you, our patients, as we see 90% of local people throughout the year. We are well placed to know what you think of the services you receive, what you need and how we can develop local health services to make them more responsive to what you need to stay well and improve your health.

As clinicians we are able to ensure that when planning, changing, buying and monitoring services that clinical best practice and evidence based medicine are at the front of any decisions made..

In Sunderland we are organised into five groups of Practices – we describe these as localities. These fit exactly with Sunderland City Council so we can encourage a more joined up response between health professionals and other professionals who are all working to keep people in the city well. The localities will also help us get views from the frontline staff and patients in the 53 GP practices.

53 practices 5 localities

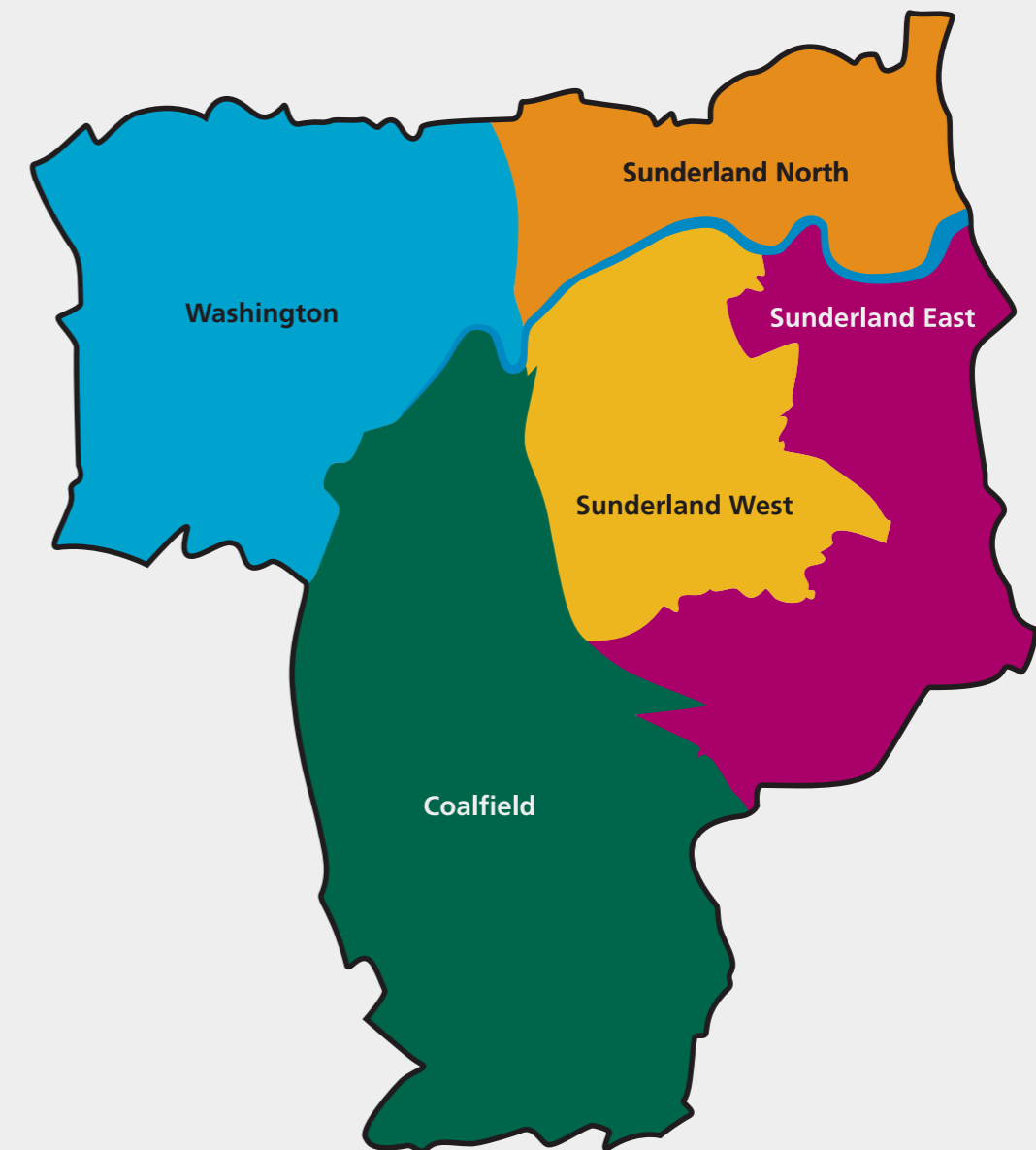
Coalfield

Sunderland North

Sunderland East

Sunderland West

Washington



Meeting the needs of local people

We serve a population of around 281,500 people in Sunderland, with an increase of 8,100 (3%) forecast over the next 20 years. Large increases are predicted in the elderly, and particularly the very elderly, populations which has significant implications for health care over the next five, ten and twenty years. Even if the general levels of health in these age groups continues to improve, the shape and structure of health services will need to change to meet the needs of this growing population.

The big health challenges facing Sunderland are:

- ➔ More deaths than would be expected, particularly from heart disease, cancer and breathing problems
- ➔ Health which is generally worse than the rest of England and differences within and between wards and streets within Sunderland
- ➔ A growing population of elderly people with increased care needs and increasing prevalence of disease
- ➔ An over-reliance on hospital care
- ➔ Services which are not joined up for patients

We've identified the top six health needs for each of our localities and, with our partners, the top ten priorities to improve health and well being in Sunderland over the next 5 years.

We are directly responsible for commissioning the hospital, community and mental health services associated with these priorities – and we also have a significant role to play in all of these areas of health, both through our participation in the Health and Wellbeing Board with other key partners particularly the City Council, but also through our member GP practices. Whilst we are not responsible for buying the core services provided by GPs we do have a responsibility to contribute to improving the quality of primary care working with other commissioners. Our locality structure and the engagement of our member GP practices will be a key way to deliver these improvements.

Health needs per locality

Coalfields

1. Breastfeeding / childhood obesity / adult obesity / exercise
2. Mental health and wellbeing
3. Smoking
4. Sexual health
5. Chronic Vascular Disease
6. Cancer

Sunderland North

1. Mental health and wellbeing
2. Alcohol consumption
3. Smoking
4. Sexual health
5. Cancer
6. Breastfeeding / childhood obesity / adult obesity

Sunderland East

1. Cancer
2. Smoking
3. CVD
4. Sexual health
5. Childhood immunisations
6. Unemployment

Sunderland West

1. Breastfeeding / childhood and adult obesity / exercise / mental health and wellbeing
2. Smoking
3. Sexual health
4. Childhood immunisations
5. Cancer
6. Alcohol consumption

Washington

1. Sexual health
2. Alcohol consumption
3. Breastfeeding / childhood obesity / adult obesity / exercise
4. Mental health and wellbeing
5. Smoking
6. Cancer

Overall Health Priorities

1. Tackle worklessness
2. Improve educational attainment
3. Reduce overall smoking prevalence (all ages) and numbers of young people starting to smoke
4. Reduce levels of obesity
5. Reduce overall alcohol consumption and increase treatment services for those with problem drinking
6. Commission excellent services for cardiovascular disease including diabetes
7. Commission excellent services for cancer
8. Commission excellent services for COPD
9. Commission excellent services for mental health problems
10. Raise the expectation of being healthy for all individuals, families and communities and promote health seeking behaviours



Standards for better outcomes for patients

The Government have outlined the standards for the NHS to achieve to secure better outcomes for patients. These standards are set out across five areas known as domains and we have used this framework to shape what we are striving to achieve for the people of Sunderland.

Domain 1: Preventing people from dying prematurely

We will work with our partners to:

Develop and provide joined up health and social care to ensure earlier diagnosis
Improve early management in the community (outside of hospital)
Improve hospital services and treatment
Prevent recurrence after admission to hospital

Domain 2: Enhancing the quality of life for people with long-term conditions

We will work with our partners through the Health and Wellbeing Board to:

Provide person-centred joined up care for people with long-term conditions through improvements in primary care, community and hospital care
Put patients in charge and having ownership of their care through personalised care plans and budgets and ensure coordination and continuity of their care

Domain 3: Helping people to recover from episodes of ill health or following injury

We will work with our partners including neighbouring CCGs to:

Reduce avoidable admissions to hospitals
Keep people out of hospitals if better care can be delivered in a different setting

Ensure effective joined-up working between primary and secondary care
Deliver high quality and efficient hospital care and coordinate care and support post discharge
Work with providers to invest savings in better re-ablement and post-discharge support

Domain 4: Treating and caring for people in a safe environment and protecting them from avoidable harm

We will work with our partners to:

Significantly reduce incidents of C-Difficile infection in Sunderland
Deliver zero tolerance to MRSA infection
Use the National Quality Dashboard to identify potential safety failures in providers

Domain 5: Ensuring people have a positive experience of care

We will work with our partners to:

Deliver rapid comparable feedback on the experience of patients and carers
Build capacity and capability in providers and commissioners to act on patient feedback
Assess the experience of people who receive care and treatment from a range of providers in a coordinated package

To achieve these outcomes, we have identified the key changes which will be our focus for delivery in 2013/14 which are outlined on our 'Plan on a Page' shown overleaf.

SCCG - Plan on a Page 2012-17

Challenges	Vision	'How'	Domains	Outcome Aspirations	Transformational Changes 13/14	Cross Cutting Programmes	
Excess cancer & CVD deaths	Better health for Sunderland	Better integrated health and social care	Prevention, empowerment and resilience	Preventing People from dying prematurely	<ul style="list-style-type: none"> Decrease potential years of life lost from causes amenable to healthcare 	<ul style="list-style-type: none"> MSK Programme (3) Consider the outcomes of the review of the Out of hours Palliative care service (2) Explore variation in outpatient referrals (2) Reduce procedures of limited clinical value (2) Review national guidance re: commissioning services for maternity and newborn (3) 	
					<ul style="list-style-type: none"> Reduce under 75 mortality rate from cancer 		<ul style="list-style-type: none"> Review of Endoscopy capacity (4) Practices to implement North East Cancer Network Pathways (4)
					<ul style="list-style-type: none"> Reduce unplanned hospitalisation for chronic ambulatory care sensitive conditions; Increase the number of people with COPD and Medical Research Council (MRC) Dyspnoea Scale ≥ 3 referred to a pulmonary rehab programme 		<ul style="list-style-type: none"> Community nursing teams review (5) District nursing review (4) Improve self management including: Telehealth & Psychological therapies (5) Carers Programme (5) Review acute pathways re: Length of Stay for diabetes (4)
					<ul style="list-style-type: none"> Improve the Diagnosis rate for people with Dementia 		<ul style="list-style-type: none"> Implementation of Rehabilitation pathways including Pulmonary rehab; Cardiac Rehab; Neurological rehab (4)
					<ul style="list-style-type: none"> Increase the number of people with depression referred for psychological therapies receiving it 		<ul style="list-style-type: none"> Continue implementation of the Dementia strategy including: <ul style="list-style-type: none"> Care in hospital / home Early diagnosis Anti-psychotic prescribing (5) Further development of primary care mental health services (5) Continued support to NTW PRIDE Project delivering new build and reconfigured inpatient environments at Monkwearmouth in 2013 and Ryhope in 2014 (2) Further development of children and young peoples mental health services (6) Implementation of Winterbourne recommended actions (5) Physical health checks for those with severe mental health and learning disabilities (4)
Health Inequalities	Underpinned by effective clinical decision making	Seamless integrated pathways	Ensuring that people have a positive experience of care	Enhancing quality of life for people with long term conditions	<ul style="list-style-type: none"> Reduce emergency admissions for acute conditions that should not usually require hospital admission; Ensure achievement of A&E 4 hr waits Ensure timely ambulance handovers 	<ul style="list-style-type: none"> Development of a range of ambulatory care pathways (6) Implement review of MIU Urgent care integrated service (6) Explore innovative options for same day access to GP services (6) Implementation of Mental Health Liaison within A&E (6) Continued CCG Leadership of whole system Model of Care Programme including Support in the Community & Urgent Crisis (2) Review GP Out of Hours service and re-procure (3) 	
					<ul style="list-style-type: none"> Reduce emergency readmissions within 30 days of discharge from hospital 		<ul style="list-style-type: none"> Care Homes Programme (bringing together care home initiatives across Mental Health, Long term conditions, urgent care etc) (7) Continue implementation of models for Integrated community teams (2) Development of Intermediate care hub including intermediate care hub, admission avoidance & early supported discharge (4)
					<ul style="list-style-type: none"> Reduce incidence of HCAI – Cdiff and MRSA 		<ul style="list-style-type: none"> Joint working with Sunderland City Council and 3rd sector in care homes and at home (1) Care Homes Programme (Education of Care Homes staff) (7) Monitoring of prescribing antibiotics (1)
Growing elderly population	Improve the health and wellbeing of all local people	Clinical relationships & increased standardisation	Helping people recover from episodes of ill health or following injury	<ul style="list-style-type: none"> Reduce prescribing costs per Astro PU 	<ul style="list-style-type: none"> Maximise medicines optimisation in collaboration with Community pharmacy (3) Improve Prescribing for vulnerable patients (5) Implement prescribing guidelines re: Primary care (4) Mobilisation of new medicines management programme (3) Deliver 4 work programmes re ASTRO PU (2) 		
				<ul style="list-style-type: none"> Increase repeat dispensing as a% of all items prescribed 			
Over reliance on hospital care						Encourage every practice to operate to agreed standards and pathways – working collaboratively with partners (e.g. QP) Enablers: Evidence based approach, Contract Management, Joint Commissioning, Performance Management, Enhanced Services, Research & Development Quality, Patient Safety, Safeguarding	
Fragmented healthcare							
Financial constraints							

NB: Please note a number of these initiatives will impact on more than one outcome, the numbers in brackets show the number of outcome measures each initiative will impact upon.

An NHS centred around patients

Being patient centred is one of our 7 core values. This really means 'no decision about me, without me' for patients and their own care. The same goes for the design of health and social care services. We are making sure we have effective ways to always involve patients and the public when identifying their needs, the plans we develop to meet these needs and evaluating whether services are meeting them.

Already the majority of GP practices in Sunderland have their own patient groups and these are forming into 5 locality patient groups to provide information about need, the responsiveness of current services and what needs to change.

We proactively engage with the wide range of local partners including local authorities, business community, community and voluntary sector and clinicians to ensure both our short and long term plans reflect local need and that partners play a key role in change for local people.

We regularly seek the views and opinions of local people, patients, voluntary and support groups about the services we provide through a wide range of activities including surveys, focus groups, formal consultations and events.

We also hold a Local Engagement Board every 2 to 3 months which anyone is welcome to attend and is advertised in the local press. These now meet in the localities to update on key developments and seek views about proposals.



We are in the process of developing relationships with Healthwatch, the new local independent body, required by law to ensure the views and experience of people who use health and social care services are heard and taken seriously by statutory bodies such as Sunderland CCG.

Sunderland CCG are a key partner of the Sunderland Health and Well Being Board and are represented at the board by our Clinical Chair, Chief Officer and a GP Executive member. Healthwatch are also a key member of the Board.

We also plan to act upon feedback from the newly introduced Friends and Family Test in hospitals and will be able to demonstrate the action we have taken from this feedback including plans to work with providers on further roll out from 2014/15.

We review feedback on patient experience from a wide variety of sources, especially that feedback collected via our providers and this forms part of our assessment of the quality of those services and is used in contract meetings with those providers to ensure a focus on safety, good patient experience and effective services.

We are looking at using new technologies and communication methods such as Facebook to reach all parts of our society to listen to what is important to them in improving local health services.



Annual budget and how we spend your money

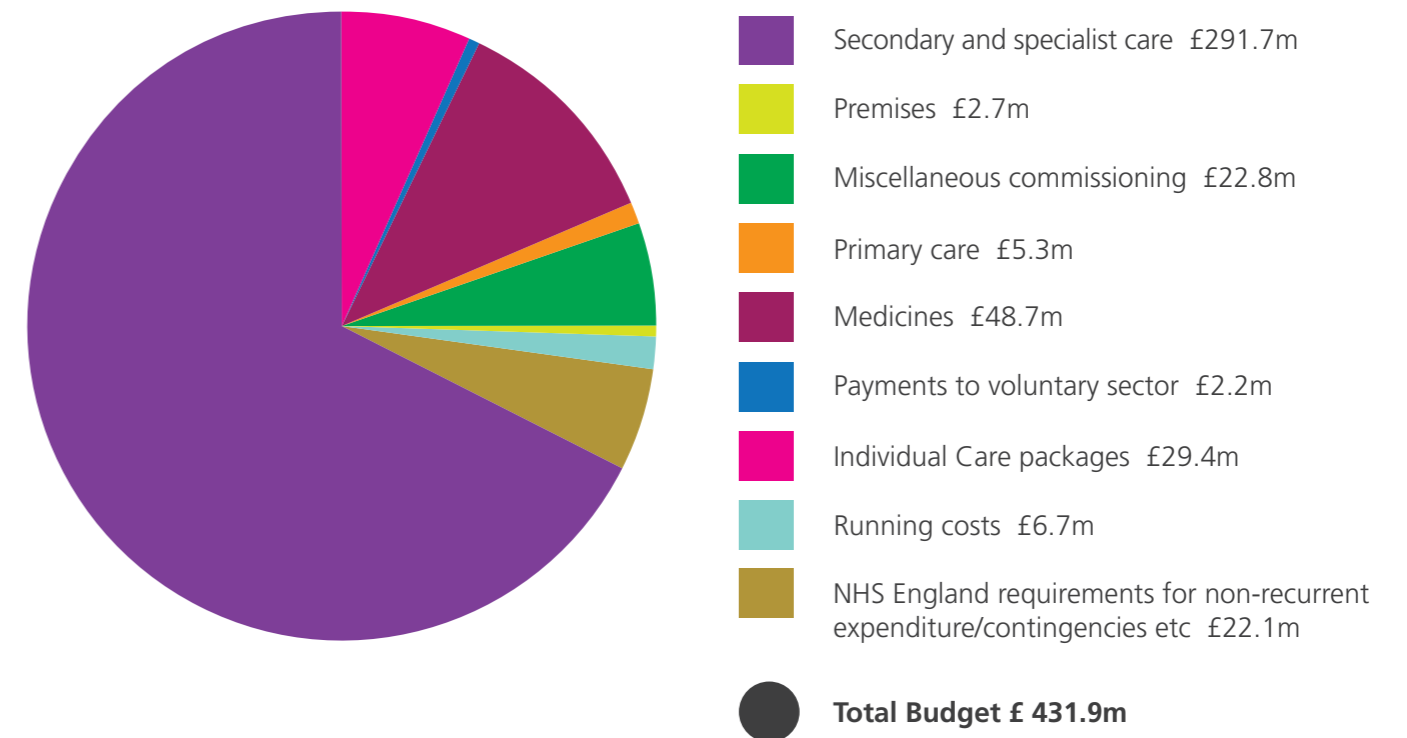
We want you to help us with your views. To find out more about NHS Sunderland CCG, including ways to get involved, please visit www.sunderlandccg.nhs.uk

Or write to us at:

David Gallagher
Chief Officer
Sunderland Clinical Commissioning Group
Pemberton House
Colima Avenue
Sunderland
SR5 3XB

Tel: 0191 529 7000

We have been allocated a budget of £431.9m for 2013/14. The table below outlines how we will spend this money in order to improve health outcomes for the people of Sunderland:



Governing body

The Governing body membership is set out below with statutory members noted with an asterisk:



Dr Ian Pattison*
Clinical Chair (elected GP)



David Gallagher*
Chief Officer



Dr Geoff Stephenson
Medical Director



Dr Jackie Gillespie*
(elected GP)



Dr Valerie Taylor*
(elected GP)



Gloria Middleton
Practice Manager
representative



Debbie Burnicle
Director of Commissioning,
Planning and Reform



Chris Macklin*
Chief Finance Officer



Ann Fox*
Director of Nursing, Quality
and Safety



Aileen Sullivan*
Lay member, Public Patient
Involvement (PPI)



Pat Taylor*
Lay member, vice chair and
chair of the audit committee



Prof. Mike Bramble*
Secondary Care Clinician



Dr Iain Gilmour*
Clinical Vice Chair
(elected GP)



Dr Gerry McBride*
(elected GP)



Dr Henry Choi*
(elected GP)



Neil Reverly
Executive Director of Health,
Housing and Adult Care,
Sunderland City Council



Nonnie Crawford
Director of Public Health,
Sunderland City Council

NHS Sunderland achievements to date...

Urgent care

We've established strong links between the reform of the Urgent Care system and the reform chronic obstructive pulmonary disease (COPD) pathway reform in order to reduce emergency admissions, readmissions and the length of hospital stay through the development of a greater preventative integrated approach.

We've introduced a standard emergency assessment proforma for GPs to use before sending a patient to secondary care for assessment or admission. This includes an Early Warning Score (EWS) to increase GP awareness of any alternative services which could be used to manage the patient in the community so that the patient receives the right care in the right place at the right time.

We've implemented a community based cellulitis pathway to allow suitable patients who require intravenous (IV) antibiotics to be treated in the community instead of triggering a hospital admission together with a protocol using a specific IV antibiotic drug.

We've prioritised funding to implement a community based anticoagulation initiation and monitoring service and rolled out a software tool which identifies patients with Atrial Fibrillation who are suitable for anticoagulation to all practices with appropriate training to ensure patients are identified and treatment commenced for those at risk of stroke.

Chronic obstructive pulmonary disease (COPD)

All practices have reviewed their palliative care registers and completed an audit for these patients; education session delivered to practices focusing on the prognostic indicator guidance and when COPD should be considered for the palliative register.

We've established a COPD Improvement Group to look at quality of care across the whole health care system. Key actions include:
Signed a joint working agreement with the pharmaceutical company GSK to support implementation of project plan
All practices are developing individual action plans, with the aim of reducing variation in the quality of care provided.

We've appointed a GP prescribing lead to support the implementation of a Prescribing Incentive Scheme to support practices in achieving quality improvements and deliver quality improvement as well as financial savings.

We are enabling pharmacists to undertake medicines reviews within care homes to reduce prescribing errors.

Prescribing

Sunderland Clinical Commissioning Group
Pemberton House
Colima Avenue
Sunderland
SR5 3XB
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SCRUTINY COMMITTEE**12 SEPTEMBER 2013****IMPROVEMENT TO URGENT AND EMERGENCY CARE SERVICES
IN SUNDERLAND****NHS SUNDERLAND CLINICAL COMMISSIONING GROUP (CCG)****1. PURPOSE OF THE REPORT**

- 1.1 The report will provide Members with an update on the programme of reform work related to the pathway for Urgent Care in Sunderland.

2. BACKGROUND

- 2.1 Reconfiguring and improving unscheduled care (i.e. urgent care) is a key objective of Sunderland CCG's long term plan and the 2013/14 "Plan on a Page". In identifying this area as a priority, the CCG has agreed to take forward a number of key initiatives to improve the quality, access and value for money of services across Sunderland including:-

- The adoption of a city-wide GP led WIC model;
- The opening of a GP-led WIC in Houghton (via Houghton PCC);
- A new integrated urgent care "Hub" co-located with Accident and Emergency at Sunderland Royal Hospital, resulting in the closure of the MIU at Grindon Lane Primary Care Centre.

- 2.2 The extensive formal public consultation on improving urgent and emergency care services in Sunderland began on 28 August 2012 and formally ended on 30 November 2012, during which time a series of public meetings were held across the city.

- 2.3 During the consultation period, the Scrutiny Committee commissioned the Public Health, Wellness and Culture Scrutiny Panel to undertake a detailed review of the proposals and the public consultation and the Panel's final response was subsequently endorsed by the Scrutiny Committee for submission to the CCG. This response was largely positive and supportive of the proposals.

3. CURRENT POSITION

- 3.1 Following the outcome of the public consultation, the final proposals were agreed by the former NHS South of Tyne and Wear PCT Cluster Board at a special public meeting on 16 January 2013. These included:-
- Developing a new, integrated care service at Sunderland Royal Hospital which will deliver the Urgent and Emergency Care services side-by-side;

- Closing the minor injury and illness unit at Grindon Lance Primary Care Centre; and
 - Opening a GP-led minor injury and illness service at Houghton Primary Care Centre, to ensure that people living in Houghton and the surrounding Coalfields area receive care for minor ailments closer to where they live and work.
- 3.2 The implementation of the proposals is now well underway, and it is timely to inform the Scrutiny Committee of the progress made to date and timescales for final implementation.

4. CONCLUSION

- 4.1 The presentation will provide Members with an outline of the progress made to date.

5 RECOMMENDATION

- 5.1 That Members consider and comment on the progress update.

SCRUTINY COMMITTEE**12 SEPTEMBER 2013****CORPORATE PARENTING ANNUAL REPORT 2012-2013****REPORT OF THE EXECUTIVE DIRECTOR PEOPLE'S SERVICES****1 Purpose**

- 1.1 To provide Scrutiny Committee with the Annual Corporate Parenting Annual Report.
- 1.2 The Annual report informs all members of the current position of the Council as 'Corporate Parent' and demonstrates that elected members are aware of their role as corporate parents. It updates members on the current performance of the Council in meeting this responsibility, and on action taking place to further improve outcomes for those children and young people for whom the Council has a parenting responsibility.

2 Background

- 2.1 The concept of Corporate Parenting was introduced in 1998 by the Secretary of State for Health, Frank Dobson, who outlined the duties of members as follows:

"For children who are looked after, your council has a legal and moral duty to try to provide the kind of loyal support that any good parents would give to their children...you should do your utmost to make sure that those children in public care get a good start in life...".
- 2.3 For 'Corporate Parenting' to replicate the quality of care afforded by a 'good parent', each agency and professional involved needs to consider how they can be proactive, within their own remit, on behalf of looked after children, and for all agencies to strive for ever stronger collaborative working so that the whole of the 'corporate parent' can be greater than the sum of its parts.
- 2.4 The Corporate Parenting responsibility is shared by the Council as a whole. All members, not just those with an interest in Children's Services, are 'Corporate Parents'. All members have legitimate mandate to ask "*would this be good enough for my child?*"

3 The Corporate Parenting Board

- 3.1 The Corporate Parenting Board first met in September 2006 and has met quarterly since that date. At the first meeting the terms of reference were confirmed as set out in the Council Constitution and it was further agreed that the Board would report to the Children's Trust.

3.2 The Corporate Parenting Board continues to meet quarterly and in the past year has received reports concerning:

- The outcome of Safeguarding Inspections
- Children's Services quarterly performance.
- Independent Advocacy for children and young people
- Housing and accommodation issues for Care Leavers
- Report from the Change Council regarding the work looked after young people are undertaking to help improve services and represent young people in care

3.3 Some members of the Corporate Parenting Board have identified themselves as available to undertake 'Regulation 33' monitoring visits to our Children's Homes.

4 The Corporate Parenting Board Annual Report

4.1 This year's annual report was presented as a draft report to the Corporate Parenting Board in July 2013, prior to submission to Scrutiny Committee, so that members of the Board could add to and amend the content and ensure that it represented the views of Corporate Parenting Board members.

4.2 The Corporate Parenting Board annual report encompasses the annual performance report in relation to Sunderland's looked after children and young people, including the demographic breakdown, the placements they live in, how they do at school and in other areas of their lives. It also includes what young people tell us through Viewpoint. This year's annual report also contains a section on adoption performance.

4.3 This Annual report also contains a short summary of the review of the Corporate Parenting Board which was carried out this year.

5 Recommendations

5.1 Members of Scrutiny Committee are invited to accept this Annual Corporate Parenting report.

Corporate Parenting

Annual Report

2012-2013

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The concept of Corporate Parenting was introduced in 1998 by the Secretary of State for Health, Frank Dobson, who outlined the duties of members towards looked after children:

“For children who are looked after, your council has a legal and moral duty to try to provide the kind of loyal support that any good parents would give to their children...you should do your utmost to make sure that those children in public care get a good start in life...”

For most children, parents hold together the main strands of their lives, and maintain the knowledge of their child’s history, circumstances and development. Good parents keep abreast of their child’s progress and tailor their support and advocacy according to their own aspirations for the child and their understanding of his or her needs. As children grow and develop, good parents listen to their views and encourage their aspirations.

When a child becomes looked after, he or she enters a system in which their care and upbringing is managed by professionals and paid carers. This has two major consequences for the child. Firstly, in addition to the problems of needing to re-form attachments, he/she moves into a world of paid, and sometimes changing, carers, where life is managed through formal and legal processes. Secondly, in addition to learning to cope with this world, they have lost the continuity of parental management of their access to services and opportunities

The Corporate Parenting responsibility is shared by the Council as a whole. All members, not just those with an interest in Children’s Services, are ‘Corporate Parents’.

For ‘Corporate Parenting’ to replicate the quality of care afforded by a ‘good parent’, each agency and professional involved needs to consider how they can be proactive, within their own remit, on behalf of looked after children, and for all agencies to strive for ever stronger collaborative working so that the whole of the ‘corporate parent’ can be greater than the sum of its parts.

This annual report of the Corporate Parenting Board includes information and analysis on the performance of the Council and partners in relation to looked after children. It also includes a summary of the review of the Corporate Parenting Board undertaken in 2012/13 and an outline of the new membership arrangements agreed at Annual Council in May 2013.

1. Sunderland's Looked After Children in 2012/13

At the end of March 2013 there were 449 children and young people looked after by Sunderland. This is an increase of 24 children from the end of December 2012, and equal to 80 children for every 10,000 children in the general population of the city.

The increase in the number of children looked after compared with March 2012 is largely due to 27 extra children in Family or Friend Foster placements, but there are also 18 extra children in mainstream foster care placements.

Three quarters of children in local authority provided foster care are in temporary placements; 15% are in permanent placements

More girls than boys are looked after aged under 10, while more boys are looked after aged over 10. More 14 year olds are looked after than any other age group

2. Sunderland's Looked After Children in a Regional Context

Local Authority	31st March 2011 per 10,000 Rate	Looked After Children on 31st March 2012	31st March 2012 per 10,000 Rate
Middlesbrough	104	350	111
South Tyneside	105	315	106
Newcastle Upon Tyne	102	550	101
Gateshead	95	385	95
Darlington	86	205	90
Hartlepool	81	175	86
Stockton-On-Tees	69	335	80
North East	78	4115	78
North Tyneside	71	300	74
Statistical Neighbours	73	N/A	74
Sunderland	73	390	71
Durham	53	660	66
Redcar and Cleveland	53	170	62
Northumberland	45	280	46

In recent years Sunderland has had a lower number of looked after children than other authorities in the North East. The table opposite shows that seven out of the 12 North East Authorities had a higher proportion of looked after children in 2012.

The current rate of 80 children per 10,000 is higher than the North East average, but is lower than half of authorities in the region.

Sunderland was one of only two North East authorities where the rate of Looked After Children reduced in the twelve months to March 2012.

Sunderland is currently above both the Statistical Neighbour average of 74 per 10,000 and the North East average of 78 per 10,000.

Sunderland continues to have a lower proportion of looked after children than half of North East Authorities

3. Where were our looked after children living on March 31st 2013?

Children in Foster Care

As of 31st March 2013, 342 Sunderland children were living with foster carers

Children placed with Relative or Friend Approved Foster Carers increased by 2 compared to December, compared to a rise of 28 in quarter 3

Externally commissioned foster care placements remained at 35 from December

No children were recorded as “missing” from their placement during quarter 4 of 2012/13, compared to 22 children in the previous three quarters

Children in Residential Care

54 children were living in children’s homes at the end of March, four more children than at the end of December

Private residential children’s homes are children’s homes owned and run by private companies and are used in circumstances whereby very complex needs can not be met within Local Authority provided residential settings.

30 children were placed in Local Authority provided residential settings, the same as in December

Children Placed for Adoption

30 children were placed for adoption, an increase of 10 children from the end of December

Family Placements

Reduction in proportion of children placed either with Foster Carer or placed with an adoptive family, to 83% at the end of March from 84% in December

The proportion of children in family placements is greater than 2012 National comparator (79%), although the same as the North East average (83%)

	Foster Placement Inside LA	Foster Placement Outside LA	Children's Home Inside LA	Children's Home Outside LA	Placed for Adoption	Placed with Parents	Independent Living	Residential School
LA Adoption					1			
Adoption Org					8			
OLA Adopters					4			
LA Foster Care	1	7						
Relative/Friend Foster Care	8	3						
External Foster care	3	9						
LA Residential	1	1	27	3				1
Private Residential	6	9	3	8				
Secure Residential				2				
Placed with Parents						1		
Independent Living						6	7	
Total Children	2	1	30	2	3	1	7	1
	4	0		3	0	6		
	1	1						

Permanency in Local Authority Provided Foster Care

39 of the 259 children (15%) who are placed with Local Authority provided Foster Carers are in permanent placements, 4 fewer than in December

A further 27 of those 259 children (10%) are in Long Term Task Centred placements with Local Authority provided Foster Carers, 2 more children than in December

The remaining 193 children (75%) are in Temporary Foster Care placements

4. Demographic Breakdown of Looked After Children

246 Boys and 203 Girls were looked after on 31st March 2013. The split of 45% girls and 55% boys is the same as the England and North East Averages. 54% of girls and 41% of boys are aged under 10. 33 girls under the age of two are looked after compared to 24 boys.

14 year olds are the largest age group in total and for girls alone. For boys the largest age group are 17 year olds

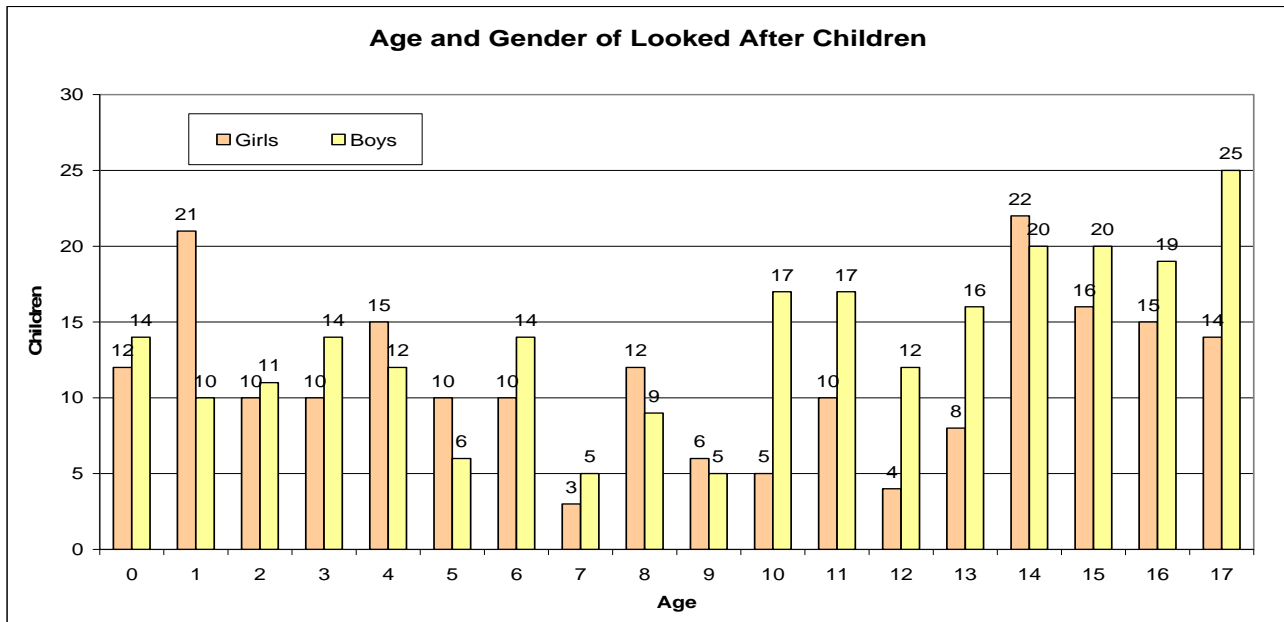
95% of children are White British, higher than in the rest of the North East (94%), although lower than in March 2012 (96%)

Of North East Authorities only Northumberland (3%) and Durham (2%) had a lower proportion of BME children in their looked after population

9 boys and 8 girls were looked after from BME backgrounds on 31st March 2013.

3 children did not have their ethnicity recorded

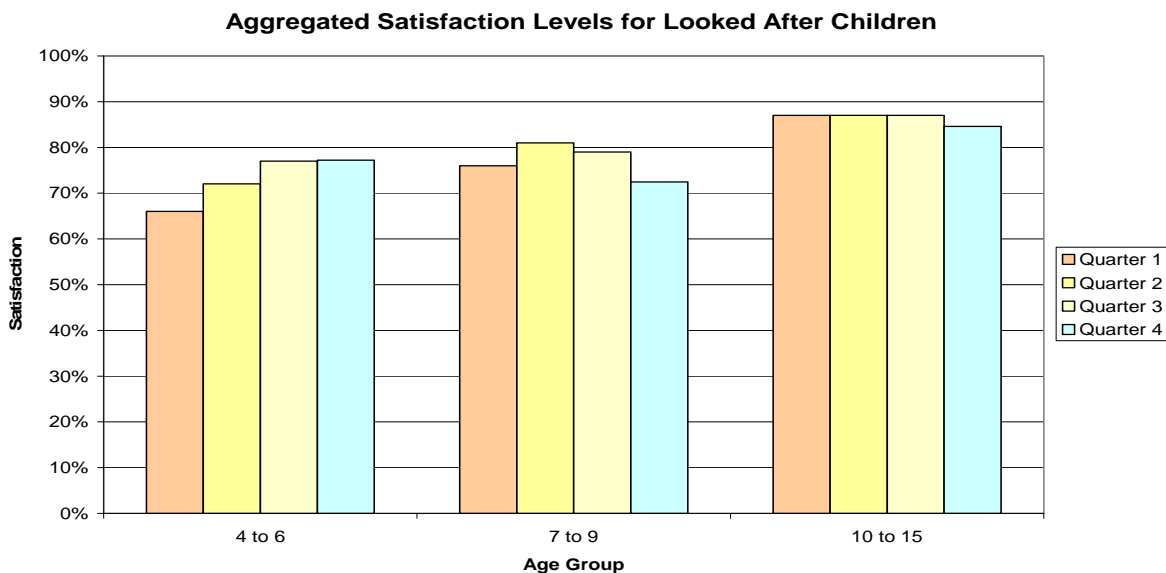
	Female	Male	Total
White British	193	235	428
Any Other Mixed Background (White & Any Other)	3	2	5
Other Ethnic Group Chinese	3		3
Asian Or Asian British Bangladeshi	1	1	2
Black Or Black British African		2	2
Black Or Black British		2	2
Undeclared/Unknown	1	1	2
Not Yet Defined		1	1
White Any Other White Background	1		1
White & Asian		1	1
White & Black Caribbean		1	1
White Irish	1		1
Total	203	246	449



5. Children and Young People's Views

Overall Satisfaction Score

Aggregated satisfaction levels by Age Group (below chart) shows a decline in satisfaction for 7 to 9 years olds from 79% in quarter 3 to 72% and a slight decline for 10 to 15 year olds from 87% to 85% but has remained stable for those aged 4 to 6 years.



4 to 6 year old questionnaire responses

Three children completed the Viewpoint questionnaires from this age group during quarter 4.

Strengths

All children in this age group responded that they felt "safe", and that their foster carer was supportive and helpful. All three children were happy with their life story book.

Areas for Development

This age group expressed mixed responses when asked if they were happy at school, whether they were in contact with their friends or family as much as they wanted, whether they played games or visited places that they liked, and whether it was easy to talk to their foster carer. The small sample size meant that only one child expressed negative views in each of these areas for development.

7 to 9 year old questionnaire responses

Eight children completed the Viewpoint questionnaires from this age group during quarter 4.

Strengths

All children in this age group responded that they felt "safe", that they go to school everyday, and that they were "happy" at school.

Areas for Development

This age group expressed negative responses when asked about whether they could see their family when they wanted to; that their friends could visit them in placement, that their social worker spoke to them about their future and only 25% have a life story book or sufficient information about the people they know.

10 to 15 year old questionnaire responses

22 children completed the Viewpoint questionnaires from this age group during quarter 4.

Strengths

This age group responded positively when asked whether they felt “safe” (91%); all children are helped to fully or mostly understand their care plan; and all had someone to talk to about their health.

Areas for Development

This age group responded negatively when asked about the quality of their life story book and about their contact with friends and family.

6. Children Living in Stable Placements

This is an area of performance that the Corporate Parenting Board monitors closely, as placement stability underpins all positive outcomes for looked after children.

The Long Term Stability measure has improved since quarter 2, with an annual outturn almost identical to that of 2012/13

Two more children have stable placements compared with a year ago, although a larger cohort means a reduced percentage.

The Short Term Stability indicator has improved since the previous year, although the three year average figure will be affected negatively due to reduced performance against the 2009/10 outturn

Some children are not included in the short term stability indicator due to a Missing Episode, this impacts on one in ten children within the cohort

6.1 Long Term Stability: Children in the same placement for more than two years

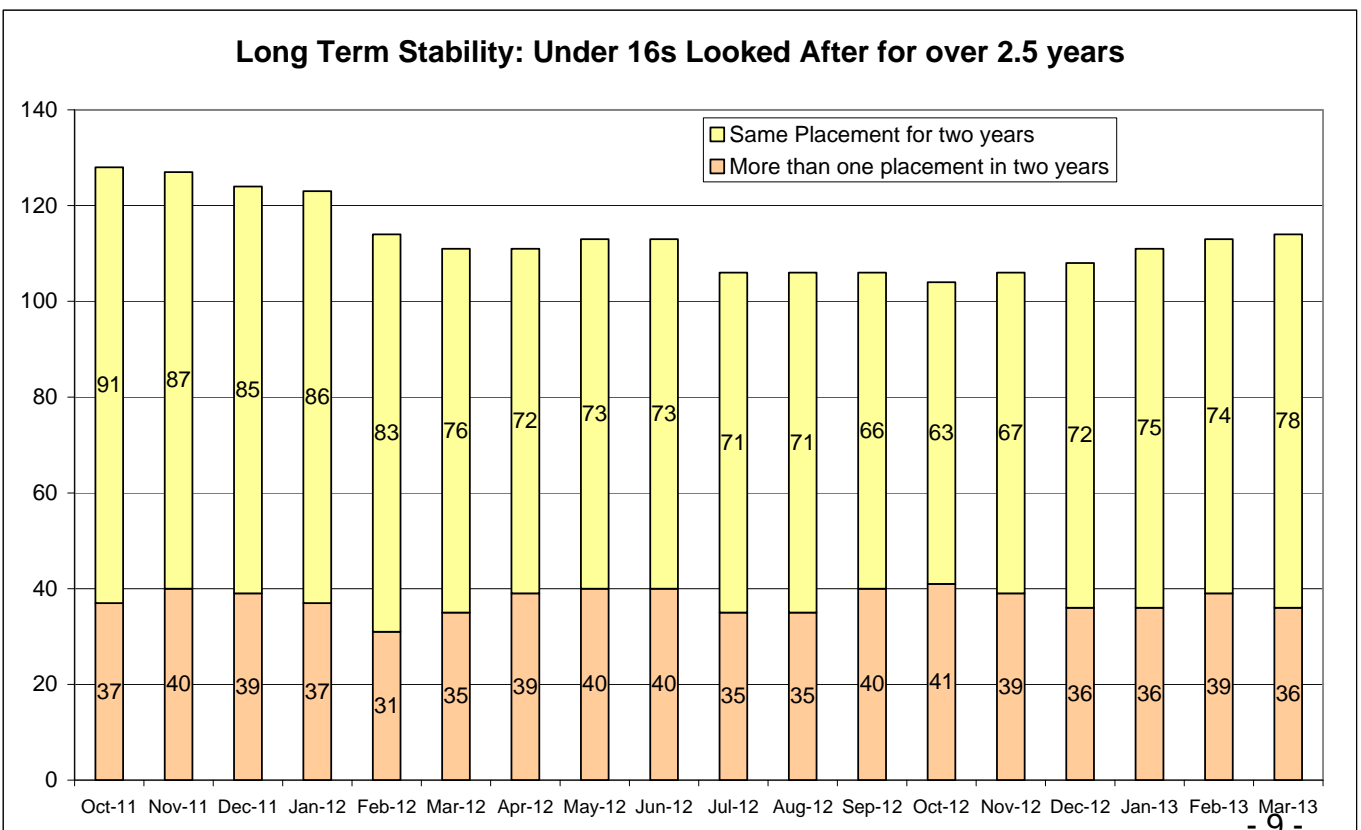
114 children had been looked after for more than two and a half years on 31st December 2012. Of these, 78 (68.4%) had been in the same placement for two years

This indicator has increased 6.1 percentage points since the end of June 2012

The indicator is 0.1 percentage points below the year end figure for 2011/12

Two more children have been in stable placements for over two years at March 2013 (78 children) compared to March 2012 (76 children)

The number of children who had more than one placement in the previous two years has remained stable – one fewer child in March 2013 than in October 2011
52 children (11.6%) lived in three or more placements during the twelve months up to 31st March 2013



6.2 Short Term Stability: Children with more than two placements in the year

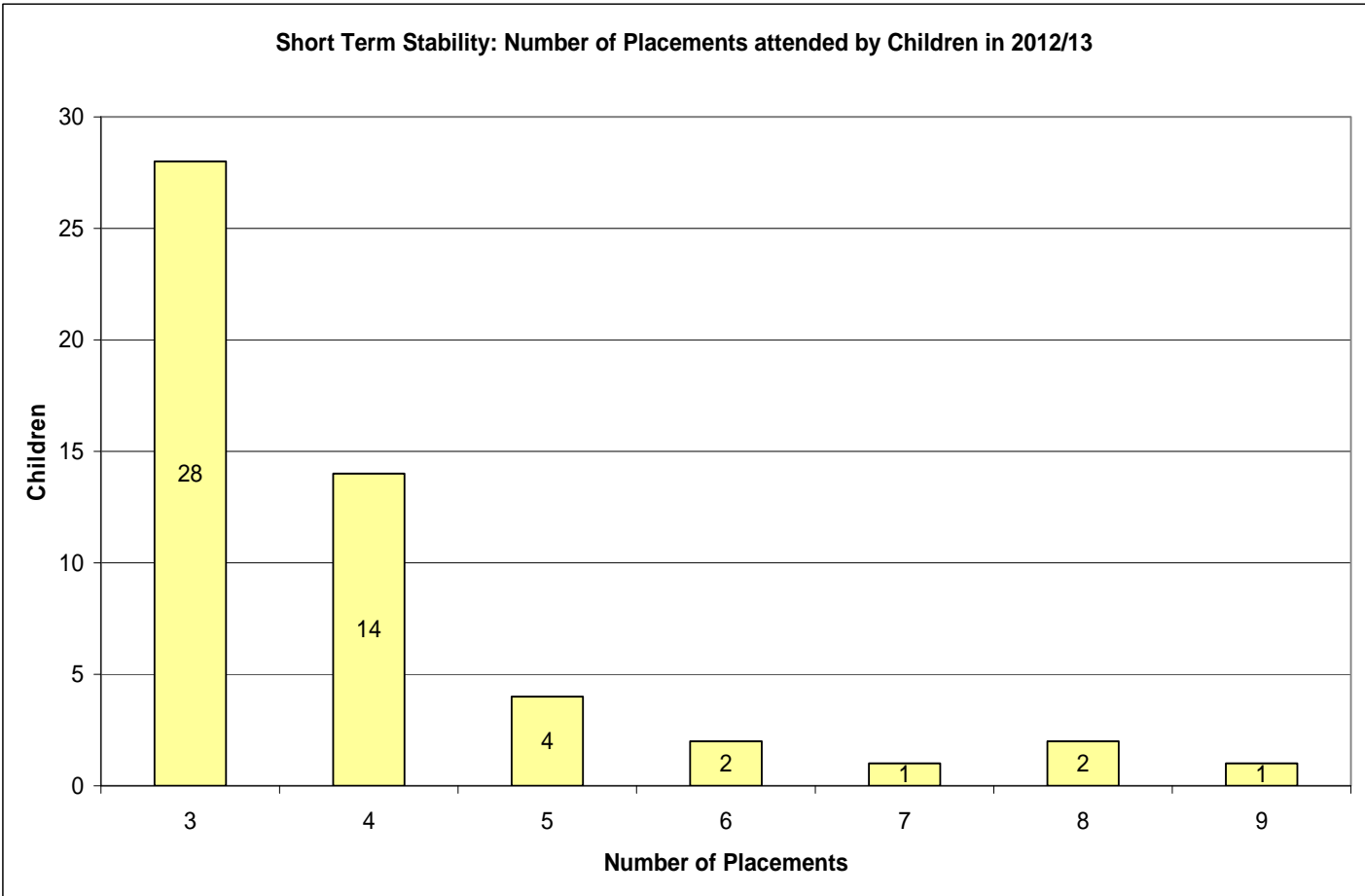
The March 2013 outturn is 0.3 percentage points better than March 2012 (11.9%), although it remains above the National average of 11% and the North East average of 10.4%

Over half (54%) of children who have had more than 2 placements in the year have had only three, another quarter have had four.

5 children are only included in the numerator due to a missing episode from their placement, if they were removed then the indicator would be 10.5%

Seven out of the 10 children who had more than four placements during the year were subject to at least one “Missing Episode” during the year

No children were recorded as missing from placement during the January – March period of 2013



7. Adopted from the Care of the Local Authority

Over the course of 2012 /13 the Corporate Parenting Board has had a number of presentations and discussions about adoption. Although Board members acknowledge the excellent performance in relation to the number of children leaving care through adoption, they are concerned about the length of time it takes for some children to be adopted.

The number of children adopted in 2012/13 is below the total for 2011/12, although greater than the two previous years

33 children were adopted from care in the year between April 2012 and March 2013.

Two children were adopted by their Foster carers without going through the Family Finding process or being placed for adoption – these children do not therefore count towards the Adoption Journey measures

7.1 Adoption “Whole Journey” – length between entering care and being placed for adoption

Sunderland had the longest Whole Journey length in the north east for 2009-12 at 694 days. This was 55 days above the National Threshold of 639 days.

Adoptions account for 18% of children leaving care, a reduction on the figure for 2011/12, but still above the national

The average “Whole Journey” length for children adopted up to quarter 4 was 671. Sunderland were in the third quartile nationally, with 111 local authorities achieving a faster whole journey time for their adopted children days – an improvement on the 697 days for those adopted up to quarter 3

The 3-year average for the “Whole Journey” is expected to improve for 2012/13

% of the children adopted in the year to quarter 4 were placed for adoption within the

55 639 day threshold. This is improved on the 2011/12 three year average (54%), although below the England average (56%) and the north east average (63%)

The length of the “Whole Journey” to Adoption improved by an average of 26 days during the year April 2012 to March 2013, although it remains below the national threshold

Whole Journey - Distance from 639 day Threshold for 2009 - 2012	
	Distance from threshold
Hartlepool	-190
Darlington	-150
Redcar and Cleveland	-142
South Tyneside	-92
Middlesbrough	-82
Newcastle Upon Tyne	-77
Gateshead	-53
Durham	-50
North Tyneside	-50
Northumberland	-32
Stockton-On-Tees	+35
Sunderland	+55
ENGLAND	-3
Statistical Neighbour Average	-54
North East Average	-122

7.2 Adoption “Family Finding” – length between court authority to place and deciding on a match to an adoptive family

The average Family Finding length for the 31 children in the 2012/13 adoption journey cohort was 279 days, an improvement on the 312 days for those children adopted in quarter 3, but 66 days over the national threshold

13 of the 31 children in the adoption journey cohort were matched within the 213 day threshold.

Of the 18 children who took longer than 213 days to match, 9 were adopted within the 639 day Whole Journey threshold. None of these children took longer than 300 days to match

11 of the children who were matched with an adoptive family within the threshold were aged under the age of four; two of the children were aged four. Five children aged 5 or more were matched with an adoptive family; all of these took more than the 213 day threshold for matching to be completed

During the three year period 2009-12 Sunderland was 24 days over the threshold, one of four north east authorities to be over the 213 day mark

Family Finding - Distance from 213 day Threshold for 2009 - 2012	
LA	Distance from threshold
South Tyneside	-160
Newcastle Upon Tyne	-104
Hartlepool	-87
Gateshead	-79
Northumberland	-76
Durham	-40
North Tyneside	-11
Redcar and Cleveland	+4
Middlesbrough	+21
Sunderland	+24
Stockton-On-Tees	+56
Darlington	Did not provide Data
ENGLAND	-18
Statistical Neighbour Average	-47
North East Average	-92

8. How well do looked after children do at school?

Key Stage 2 in 2012

2012 Key Stage 2 outcomes were above those for 2011 in Maths, and in English and Maths combined, in spite an increase in the number of children who had a statement of SEN. However, Sunderland LAC are still performing below their national counterparts and below all children nationally in English and Maths.

Achieving Level 4: English

Sunderland LAC	National LAC 2012	National all pupils
36%	60%	85%

Achieving Level 4 Mathematics

Sunderland LAC	National LAC 2012	National all pupils
36%	56%	84%

Achieving Level 4 English and Maths:

Sunderland LAC	National LAC 2012	National all pupils
36%	50%	81%

Key Stage 4 in 2012

This indicator only considers Key Stage 4 pupils who have been looked after continuously for at least twelve months:

In summer 2012, 33 Sunderland looked after young people were eligible to sit GCSEs. Of these, 36% of the cohort were subject to a statement of special educational needs and 42% were at School Action or School Action Plus. Despite this, Sunderland outcomes for LAC were the highest in 5 years, and were above the national counterparts for all outcomes except where English and Maths were included.

1 A*- G

Sunderland LAC	National LAC 2011
82%	72%

The percentage of Sunderland LAC who achieved 5 or more GCSEs at grades A*-G:

Sunderland LAC	National LAC 2011
79%	50.6%

The percentage of Sunderland LAC achieved 5 or more GCSEs at grades A*- C:

Sunderland LAC	National LAC 2011
48%	26.1%

The percentage of Sunderland pupils achieved 5 or more GCSEs including English and Maths:

Sunderland LAC	National LAC 2012
12%	15%

Key Stage 4 results for LAC improved in 2012:

The percentage of young people;

- achieving 5 A*- C, including English and maths, improved from 7% to 12% which is the highest percentage in 5 years. However, the outcomes were still 3% below the national picture.
- achieving 5 A - C grades improved from 36% to 48%
- achieving 5 A -G grades improved from 52% to 79% . This is above national outcomes for LAC and is the highest percentage in the last 3 years
- 82% achieved at least 1 GCSE pass, which was an increase of 11% on 2011 results.

9. Staying out of Trouble – offending of children who are looked after

This is an area of performance that the Corporate Parenting Board is very concerned about.

Offending in Sunderland in 2011/12 was 16.1%, higher than offending in England and the North East

24 young people have received substantive outcomes in the first nine months of the year, in line with the same period in 2011/12

Over half of offences took place in the community in Sunderland

Offending Behaviour in 2011/12
In Sunderland 16.1% of Looked After Children had received a substantive outcome in 2011/12. This was more than twice the offending rate for England (6.9%) and also higher than offending in the North East as a whole (9.4%). Sunderland had the highest offending rate in the North East.

Offending Behaviour in 2012/13
At the end of December 2012 the offending rate was 13.3%. This equates to 24 young people receiving substantive outcomes between April and December 2012 from a cohort of 181. This is in line with offending behaviour in the same period in 2011/12 when 25 young people received substantive outcomes (13.6 % of the cohort).

Characteristics of Offenders
Of the 24 young people who received outcomes between April and December 2012, 87.5% were male. The age breakdown of the young people at 31st December 2012 is shown below:

Age	Male	Female	Total
13	2	1	3
14	4	0	4
15	4	1	5
16	7	1	8
17	4	0	4
Total	21	3	24

The majority of young people who offended were living in Sunderland residential homes at the end of the December 2012 (42%). The table below shows the placements at the end of December.

Placement	Total
Sunderland Residential Home	10
Sunderland Foster Care	3
Placed with Parents	2
Independent Living	2
External Placement	6
Secure Accommodation	1
Total	24

Outcomes & Offences

24 young people received 51 outcomes between April and December 2012. The table below shows the substantive outcomes received in order of seriousness.

Outcome	Total
Reprimand	4
Final Warning	5
Sentence Deferred	1
Absolute Discharge	5
Conditional Discharge	6
Referral Order	6
Reparation Order	5
Youth Rehabilitation Order (YRO)	12
YRO & Compensation	4
Detention & Training Order (DTO)	3
Total	51

The substantive outcomes received related to 92 offences committed between December 2011 and November 2012. Four young men; one aged 13 and three aged 16 were responsible for 57% of all offences committed.

Theft and shoplifting were the most common offences (25%) with the majority being committed in the community in Sunderland. Criminal Damage accounted for just under a fifth of all offences (17.4%), half took place in a residential home and half were committed in the community.

Over half of offences were committed in the community in Sunderland. The table below shows where offences were committed.

Location of Offence	Total
Residential Home	29
Sunderland (in the community)	43
Sunderland (in the community) - Unoccupied Sunderland Council Building	4
School	4
Out Of Area	11
Location Unknown	1
Total	92

10. Moving On - How well do young people who grow up in care fare as young adults?

This is another area that members of Corporate Parenting Board have given attention to over the past year.

At March 2013, 82% of 19 year olds were in suitable accommodation

At March 2013, 64% of 19 year olds were in employment, education or training

The Care Leavers cohort changes in April 2013 to include young people celebrating their 20th and 21st birthdays

Outcomes for Care Leavers in 2012/13
At the end of March 2013 there were 45 young people in the 2012/13 cohort who had celebrated their 19th birthdays since April. Three young people were supported by the Learning Disability teams.

During the 4 months around their 19th birthday 88.9% (40 young people) were in contact with the Leaving Care Service or with their Learning Disabilities Social Worker. Of the 45 young people currently in the cohort, five were not in contact; therefore their EET and accommodation situations cannot be counted.

Of the young people in contact, all except three were living in suitable accommodation (82%), 2 of whom have yet to have their status confirmed. The majority of young people had successfully moved to independent living with the support of the Leaving Care Service, as also highlighted in the Care Leavers Data Pack. The table below shows the suitable accommodation of those young people who were in contact.

Accommodation	Total
With Parents or Relatives	4
Semi-independent	7
Community home/res care	1
Supported Lodgings	3
Ordinary Lodgings	1
Independent Living	16
Foyers and similar accomm	2
With Former Foster Carers	3
Total	37

Over half of the cohort, (64.4%) were in employment, education or training, including two young people who were continuing their studies at university. Nine young people were not in education, employment or training on or around their 19th birthday, two young people had not yet had their EET status confirmed therefore are assumed to be NEET (included in Unknown/Not in Contact). The table below shows the EET situations:

EET Situation	Total
Full time higher education	2
Full time education other than higher	7
Full time training or employment	9
Part time in training or employment	11
NEET other circumstances	9
Unknown/Not in Contact	7
Total	45

Care Leavers Monitoring 2013/14
DfE announced changes to the performance monitoring of young people leaving care from 2013/14. The cohort will monitor care leavers who are eligible for support and whose 19th, 20th and 21st birthdays fall within the collection period, a cohort of 153 in 2013/14. The data collection will continue to monitor whether care leavers are in contact, in suitable accommodation and whether they are in employment, education or training.

11. Review of Corporate Parenting Board

In September 2012 the Lead Member for Children and Young People, Cllr Pat Smith, commissioned a review of the Corporate Parenting Board and asked Councillor Paul Stewart, Children's Policy lead to lead it. Young people from the Change Council were invited to be members of the review group.

The terms of reference for the review were agreed by the Corporate Parenting Board in November 2012. It was agreed that the Review would look at how the Corporate Parenting Board operates – what works well and what could be improved.

It was agreed that this would include consideration of how Corporate Parenting Boards/Panels work elsewhere. The review would report back to Corporate Parenting Board in February 2013, with recommendations, with a view to taking a report to Cabinet in March 2013.

The Recommendations of the review were:

- Membership of the Corporate Parenting Board should be amended to be 2 representatives from the Children's Scrutiny Panel and one representative from each of the People Boards, as well as the Lead Member for Children's Services and the Policy Lead for Children's Services.
- All other elected members should be invited as participant observers to the Corporate Parenting Board, as all members have corporate parenting responsibilities.
- The Corporate Parenting Board should agree an Annual Workplan, with items against each date in the calendar, to ensure wide spread of topics. Young people from Change Council should be involved in setting the workplan for the year, in an annual event for members and young people. There is a development event planned for 5 September 2013 to take this forward.

Other agenda items can be added by Members or young people to agree the items on the annual workplan.

The Annual Full Council in May 2013 agreed that the constitution would be changed to reflect the new membership arrangements for the Corporate Parenting Board;

- Children's Services Portfolio Holder
- Children's Services Policy Member
- 2 members of Scrutiny Committee
- Representatives of each of the People Boards

SCRUTINY COMMITTEE**12 SEPTEMBER 2013****NOTICE OF KEY DECISIONS****REPORT OF THE CHIEF EXECUTIVE****1. PURPOSE OF THE REPORT**

- 1.1 To provide Members with an opportunity to consider the items on the Executive's Notice of Key Decisions for the 28 day period from 6 August 2013. Members should note that a further Notice will be issued on 10 September 2013 which will be made available at the Scrutiny Committee meeting.

2. BACKGROUND INFORMATION

- 2.1 Holding the Executive to account is one of the main functions of Scrutiny. One of the ways that this can be achieved is by considering the forthcoming decisions of the Executive (as outlined in the Notice of Key Decisions) and deciding whether Scrutiny can add value in advance of the decision being made. This does not negate Non-Executive Members ability to call-in a decision after it has been made.
- 2.2 To this end, the most recent version of the Executive's Notice of Key Decisions is included on the agenda of this Committee. The Notice of Key Decisions for the 28 day period from 6 August 2013 is attached marked **Appendix 1**.

3. CURRENT POSITION

- 3.1 In considering the Notice of Key Decisions, Members are asked to consider only those issues where the Scrutiny Committee or relevant Scrutiny Panel could make a contribution which would add value prior to the decision being taken.
- 3.2 In the event of Members having any queries that cannot be dealt with directly in the meeting, a response will be sought from the relevant Directorate.

4. RECOMMENDATION

- 4.1 To consider the Executive's Notice of Key Decisions for the 28 day period from 6 August 2013 and the most recent Notice for the 28 day period from 10 September 2013 at the Scrutiny Committee meeting.

5. BACKGROUND PAPERS

- Cabinet Agenda

Contact Officer : Helen Lancaster, Scrutiny Coordinator
0191 561 1233
helen.lancaster@sunderland.gov.uk

28 day notice
Notice issued 6 August 2013

The Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012

Notice is given of the following proposed Key Decisions (whether proposed to be taken in public or in private) and of Executive Decisions (including key decisions) intended to be considered in a private meeting:-

Item no.	Matter in respect of which a decision is to be made	Decision-maker (if individual, name and title, if body, its name and see below for list of members)	Key Decision Y/N	Anticipated date of decision/ period in which the decision is to be taken	Private meeting Y/N	Reasons for the meeting to be held in private	Documents submitted to the decision-maker in relation to the matter	Address to obtain further information
121218/13	To approve a policy to deal with horses tethered on Council land	Cabinet	Y	During the period 4 September 2013 to 9 October 2013	N	N/A	Cabinet Report	Governance Services Civic Centre PO Box 100 Civic Centre Sunderland SR2 7DN committees@sunderland.gov.uk
130507/10	Future Library Services: Cabinet Report on final proposals and implementation	Cabinet	Y	4 September 2013	N	N/A	Cabinet Report	Governance Services Civic Centre PO Box 100 Civic Centre Sunderland SR2 7DN committees@sunderland.gov.uk

Item no.	Matter in respect of which a decision is to be made	Decision-maker (if individual, name and title, if body, its name and see below for list of members)	Key Decision Y/N	Anticipated date of decision/ period in which the decision is to be taken	Private meeting Y/N	Reasons for the meeting to be held in private	Documents submitted to the decision-maker in relation to the matter	Address to obtain further information
130806/01	To approve capital works at Easington Lane and Biddick Primary Schools	Cabinet	Y	4 September 2013	N	N/A	Cabinet Report	Governance Services Civic Centre PO Box 100 Civic Centre Sunderland SR2 7DN committees@sunderland.gov.uk
130618/08	To consider proposals to introduce new charges for services provided by The Customer Property & Affairs Team	Cabinet	Y	4 September 2013	N	N/A	Cabinet Report	Governance Services Civic Centre PO Box 100 Civic Centre Sunderland SR2 7DN committees@sunderland.gov.uk
130806/02	Authorise the Deputy Chief Executive in consultation with the Cabinet Secretary, to procure and appoint contractors to deliver infrastructure works at Seaburn as part of Coastal Communities Project.	Cabinet	Y	4 September 2013	N	N/A	Cabinet Report	Governance Services Civic Centre PO Box 100 Civic Centre Sunderland SR2 7DN committees@sunderland.gov.uk

Item no.	Matter in respect of which a decision is to be made	Decision-maker (if individual, name and title, if body, its name and see below for list of members)	Key Decision Y/N	Anticipated date of decision/ period in which the decision is to be taken	Private meeting Y/N	Reasons for the meeting to be held in private	Documents submitted to the decision-maker in relation to the matter	Address to obtain further information
130806/03	<p>To agree the draft Youth Justice Plan 2013/2014 to 2015/2016. Cabinet are requested to refer to Scrutiny Committee for advice and consideration and Council for final approval.</p> <p>Cabinet is further requested to delegate authority to the Executive Director of People Services to receive and approve the changes to the Plan in consultation with the Children's Services Portfolio Holder</p>	Cabinet	Y	4 September 2013	N	N/A	Cabinet Report	<p>Governance Services Civic Centre PO Box 100 Civic Centre Sunderland SR2 7DN</p> <p>committees@sunderland.gov.uk</p>
130806/08	To agree allowances for caring for children	Cabinet	N	4 September 2013	Y	The report is one which relates to an item during consideration of which by Cabinet the public are likely to be excluded under Paragraphs 3 and 5 of Schedule 12A of the Local Government Act 1972, as amended as the report will contain information relating to the	Cabinet report	<p>Governance Services Civic Centre PO BOX 100 Sunderland SR2 7DN</p> <p>committees@sunderland.gov.uk</p>

Item no.	Matter in respect of which a decision is to be made	Decision-maker (if individual, name and title, if body, its name and see below for list of members)	Key Decision Y/N	Anticipated date of decision/ period in which the decision is to be taken	Private meeting Y/N	Reasons for the meeting to be held in private	Documents submitted to the decision-maker in relation to the matter	Address to obtain further information
						financial or business affairs of any particular person (including the authority holding that information) and/or in respect of which a claim to legal professional privilege could be maintained in legal proceedings. The public interest in maintaining this exemption outweighs the public interest in disclosing the information.		
130806/09	Support the endorsement of the Green Digital Charter of behalf of the City of Sunderland	Cabinet	N	September 2013	N	N/A	Cabinet report	Governance Services Civic Centre PO Box 100 Civic Centre Sunderland SR2 7DN committees@sunderland.gov.uk

Item no.	Matter in respect of which a decision is to be made	Decision-maker (if individual, name and title, if body, its name and see below for list of members)	Key Decision Y/N	Anticipated date of decision/ period in which the decision is to be taken	Private meeting Y/N	Reasons for the meeting to be held in private	Documents submitted to the decision-maker in relation to the matter	Address to obtain further information
130806/04	To approve the disposal of land at Lambton Lane, Fence Houses, Sunderland	Cabinet	Y	During the period 4 September 2013 to 9 October 2013	Y	The report is one which relates to an item during the consideration of which by Cabinet the public are likely to be excluded under Paragraph 3 of Schedule 12A of the Local Government Act 1972, as amended, as the report will contain information relating to the financial or business affairs of any particular person (including the authority holding that information). The public interest in maintaining this exemption outweighs the public interest in disclosing the information.	Cabinet Report	Governance Services Civic Centre PO Box 100 Civic Centre Sunderland SR2 7DN committees@sunderland.gov.uk
130806/05	To seek approval to a Council funded city centre office development scheme and associated pre-letting arrangements	Cabinet	Y	During the period 4 September 2013 to 9 October 2013	Y	The report is one which relates to an item during the consideration of which by Cabinet	Cabinet Report	Governance Services Civic Centre PO Box 100 Civic Centre Sunderland

Item no.	Matter in respect of which a decision is to be made	Decision-maker (if individual, name and title, if body, its name and see below for list of members)	Key Decision Y/N	Anticipated date of decision/ period in which the decision is to be taken	Private meeting Y/N	Reasons for the meeting to be held in private	Documents submitted to the decision-maker in relation to the matter	Address to obtain further information
						the public are likely to be excluded under Paragraph 3 of Schedule 12A of the Local Government Act 1972, as amended, as the report will contain information relating to the financial or business affairs of any particular person (including the authority holding that information). The public interest in maintaining this exemption outweighs the public interest in disclosing the information.		SR2 7DN committees@sunderland.gov.uk
130806/06	Renegotiate the contractual position with BT for the provision of alarms monitoring services for a period of 3 years.	Cabinet	Y	During the period 4 September 2013 to 9 October 2013	Y	The report is one which relates to an item during the consideration of which by Cabinet the public are likely to be excluded under Paragraph 3 of Schedule 12A of the Local	Cabinet Report	Governance Services Civic Centre PO Box 100 Civic Centre Sunderland SR2 7DN committees@sunderland.gov.uk

Item no.	Matter in respect of which a decision is to be made	Decision-maker (if individual, name and title, if body, its name and see below for list of members)	Key Decision Y/N	Anticipated date of decision/ period in which the decision is to be taken	Private meeting Y/N	Reasons for the meeting to be held in private	Documents submitted to the decision-maker in relation to the matter	Address to obtain further information
						Government Act 1972, as amended, as the report will contain information relating to the financial or business affairs of any particular person (including the authority holding that information). The public interest in maintaining this exemption outweighs the public interest in disclosing the information.		
130806/07	To approve a funding package to support the Sunderland Business Improvement District (BID) Company and approve an operating and baseline services agreement.	Cabinet	Y	4 September 2013 to 6 November 2013	Y	The report is one which relates to an item during the consideration of which by Cabinet the public are likely to be excluded under Paragraph 3 of Schedule 12A of the Local Government Act 1972, as amended, as the report will contain information relating to the	Cabinet Report	Governance Services Civic Centre PO Box 100 Civic Centre Sunderland SR2 7DN committees@sunderland.gov.uk

Item no.	Matter in respect of which a decision is to be made	Decision-maker (if individual, name and title, if body, its name and see below for list of members)	Key Decision Y/N	Anticipated date of decision/ period in which the decision is to be taken	Private meeting Y/N	Reasons for the meeting to be held in private	Documents submitted to the decision-maker in relation to the matter	Address to obtain further information
						financial or business affairs of any particular person (including the authority holding that information). The public interest in maintaining this exemption outweighs the public interest in disclosing the information.		
130618/05	To seek approval from Cabinet to commence the procurement process and award contracts to provide first tier welfare rights advice	Cabinet	Y	9 October 2013	N	N/A	Cabinet Report	Governance Services Civic Centre PO Box 100 Civic Centre Sunderland SR2 7DN committees@sunderland.gov.uk

Note; Some of the documents listed may not be available if they are subject to an exemption, prohibition or restriction on disclosure. Further documents relevant to the matters to be decided can be submitted to the decision-maker. If you wish to request details of those documents (if any) as they become available, or to submit representations about a proposal to hold a meeting in private, you should contact Governance Services at the address below. Subject to any prohibition or restriction on their disclosure, copies of documents submitted to the decision-maker can also be obtained from the Governance Services team PO Box 100, Civic Centre, Sunderland, or by email to committees@sunderland.gov.uk

Who will decide;

Cabinet; Councillor Paul Watson; Councillor Henry Trueman; Councillor Mel Speding; Councillor Pat Smith; Councillor Graeme Miller; Councillor John Kelly;
Councillor James Blackburn; Councillor Celia Gofton

Elaine Waugh
Head of Law and Governance
6 August 2013

SCRUTINY COMMITTEE**12 SEPTEMBER 2013****ANNUAL WORK PROGRAMME 2013/14****REPORT OF THE CHIEF EXECUTIVE****1. PURPOSE OF THE REPORT**

- 1.1 The report attaches, the work programme for the Committee's work during the 2013/14 council year.
- 1.2 In delivering its work programme, the Scrutiny Committee will support the council in achieving its Corporate Outcomes.

2. BACKGROUND

- 2.1 The work programme is a working document which the Committee can develop throughout the year. The work programme allows Members and officers to maintain an overview of work planned and undertaken during the Council year.
- 2.2 The first priority policy review topics commissioned by the Scrutiny Committee to the Scrutiny Panels are now underway as follows:-

Remit	Policy Review Topic
Children's Services	Child Obesity
City Services	Alcohol and Licensing Control
Health, Housing and Adult Services	Supporting Carers in the City
Public Health, Wellness and Culture	Patient Engagement
Responsive Services and Customer Care	Volunteering: Increasing Community Capacity
Skills, Economy and Regeneration	The Growth and Diversification of the Local Economy

3. CURRENT POSITION

- 3.1 The work programme reflects discussions that took place at the Scrutiny Committee meeting held on 11 July 2013. The current work programme is attached as **Appendix 1**.

4. CONCLUSION

- 4.1 The work programme developed from the meeting will form a flexible mechanism for managing the work of the Committee in 2013/14.

5 RECOMMENDATION

- 5.1 That the Committee notes the information contained in the work programme and consider the inclusion of any proposals for the Committee into the work programme.

Contact Officer: Helen Lancaster, Scrutiny Coordinator
0191 561 1233 – Helen.lancaster@sunderland.gov.uk

REASON FOR INCLUSION	13 JUNE D/L 04.06.13	11 JULY D/L 02.07.13	12 SEPTEMBER D/L 03.09.13	10 OCTOBER D/L 01.10.13	7 NOVEMBER D/L 29.10.13	5 DECEMBER D/L 26.11.13	16 JANUARY D/L 07.01.14	13 FEBRUARY D/L 04.02.14	13 MARCH D/L 04.03.14	17 APRIL D/L 11.04.14
Cabinet Referrals and Responses		Portfolio Holder Response to Policy Reviews 2012/13 Revenue Budget Outturn for 2012/2013 and First Revenue Review 2013/2014 Capital Programme Outturn 2012/2013 and First Capital Review 2013/2014 including Treasury Management	Portfolio Holder Response to Policy Reviews 2012/13 Youth Justice Plan 2013/14	Proposal for Budget Consultation 2014/15 Budget Planning Framework 2014/15 and Medium Term Financial Strategy 2012/13 – 2015/16 Capital Programme and Revenue Budget Second Review 2014/15 Food Law Enforcement Plan	Children and Young People Plan-Annual Report 2012/13		Revenue Budget 2014/15 Proposals Revenue Budget Third Review 2013/14 Capital Programme and Revenue Budget Second Review 2014/15	Budget and Service Reports: Collection Fund 14/15 Revenue Budget & Proposed Council Tax 14/15 Capital Programme 14/15	Local Development Framework	
Scrutiny Business	Future Library Services Children's Services Scrutiny Panel: CAMHS Update Membership of Scrutiny Panels Commissioning the Annual Scrutiny Work Programme 2013/14 Notice of Key Decisions	Final Draft of the Health Protocol Notice of Key Decisions Scrutiny Work Programme 2013/14	Clinical Commissioning Group 'Better Health for Sunderland' Urgent Care Service Reform – Update on Progress Corporate Parenting Annual Report Notice of Key Decisions Scrutiny Work Programme 2013/14	Annual Audit Letter Joint Health & Wellbeing Strategy – Progress Complaints Annual Report Notice of Key Decisions Scrutiny Work Programme 2013/14	Sunderland Healthwatch – an introduction City Hospitals Update Notice of Key Decisions Scrutiny Work Programme 2013/14	Notice of Key Decisions Scrutiny Work Programme 2013/14	Notice of Key Decisions Scrutiny Work Programme 2013/14	Outcome of the Peer Challenge – Adult Social Care Scrutiny Member Development Notice of Key Decisions Scrutiny Work Programme 2013/14	Safeguarding and Looked After Children's Services Ofsted Inspection – Progress against Action Plan Safer Sunderland Partnership – key priorities and emerging issues Notice of Key Decisions Scrutiny Work Programme 2013/14	Annual Monitoring the Delivery of Agreed Scrutiny Recommendations Annual Report Notice of Key Decisions Scrutiny Work Programme 2013/14
Lead Scrutiny Member Update		Lead Scrutiny Member Update	Lead Scrutiny Member Update	Lead Scrutiny Member Update	Lead Scrutiny Member Update	Lead Scrutiny Member Update	Lead Scrutiny Member Update	Lead Scrutiny Member Update	Lead Scrutiny Member Update	Lead Scrutiny Member Update
Substantial Variations to Service - Health										
CCFA/Members items/Petitions										

SCRUTINY COMMITTEE**12 SEPTEMBER 2013****LEAD SCRUTINY MEMBER UPDATE: SEPTEMBER 2013****JOINT REPORT OF THE LEAD SCRUTINY MEMBERS****1. PURPOSE OF THE REPORT**

- 1.1 To provide an update to the Scrutiny Committee regarding the work of each of the six Lead Scrutiny Members and supporting Panels.

2. SCRUTINY LEAD MEMBER UPDATE***Scrutiny Chair and Vice Chair (Cllrs David Tate and Norma Wright)***

- 2.1 The Chair and Vice Chair met with representatives of the Sunderland Clinical Commissioning Group on 18 July 2013, to discuss the relationship it will have with the Scrutiny Committee going forward. Some actions were agreed at the meeting which have been / will be implemented.
- 2.2 The Chair and the Lead Member for Children's Services met with representatives from the School Improvement Service on 4 September to follow up an initial meeting held last year which looked at the results of the Ofsted Inspection Plan for Oxclose School.
- 2.3 The next regional scrutiny network meeting will take place on **Friday 18th October, (venue to be announced) from 10.00 – 12.30pm**. The Citizens Advice Bureau will be in attendance to discuss welfare reform. All scrutiny members are encouraged to attend.

Children's Services (Cllr Debra Waller)

- 2.4 The Children's Services Scrutiny Panel has arranged a number of evidence gathering sessions that will take place over the coming months. The Panel are to visit Highfield Community Primary school, which has banned packed lunches, and also the Stay and Bake initiative which looks at teaching families to eat healthy and cook on a budget. The Panel will also be taking evidence from NHS child nutritionists and discussing with council officers the programmes in place in the city to tackle child obesity.
- 2.5 The Scrutiny Panel has also canvassed a number of local authorities around the country who have or are in the process of looking at ways to control the proliferation of fast food outlets in their areas as a way of tackling child obesity and obesity in general.
- 2.6 The Panel is also to look at the issue of sexual exploitation and the work the council undertakes around this very sensitive issue and a meeting is to be arranged that will see officers and members coming together to discuss this in greater detail.

City Services (Cllr Stephen Bonallie)

- 2.7 The Panel met on 18 July 2013 to agree the remit and work programme for its review into the operation of licensing in the city and receive background information in relation to the review.

- 2.8 The Panel also received a progress report on the pilot programme for introducing 20 mph zones in parts of the city.
- 2.9 The Panel also received feedback on the actions proposed by the Executive to implement the Panel's recommendations contained in its review into the operation of the Tell Us Once for Bereavement Service.
- 2.10 The next meeting of the Panel will be held on 18 September 2013. The meeting will focus on its review into licensing, meeting with Sue Robinson from BALANCE and Chief Inspector Jerry Pearson from Northumbria Police.

Health, Housing and Adult Services (Cllr Christine Shattock)

- 2.11 The Health, Housing and Adult Services Scrutiny Panel is looking at supporting carers across the city and have a number of evidence gathering sessions arranged or being planned. The Panel is to visit the Carers Centre in Thompson Park in September and this will provide the opportunity for Members to gain a real understanding of the work that is undertaken there as well as being able to meet and talk with members of staff and carers who use the centre's resources. The Panel are also to visit St Benedict's Hospice which provides specialist palliative care to people in Sunderland.
- 2.12 The Panel are also planning to hold an Expert Jury Day in December which will provide important evidence for the review and already the event will see representatives from the CCG, Age UK, NTW and the Carers Centre providing expert opinion on the issue of Carers.

Public Health, Wellness and Culture (Cllr George Howe)

- 2.13 The Panel is pursuing a review of public engagement in the health service. We held a meeting on 16 July to hear from the Care Quality Commission about how they use patient information to improve services, and also how they regulate health providers and how they use information from service users to help with their regulation activities.
- 2.14 Some Members of the Panel attended a Governing Body meeting of the Sunderland Clinical Commissioning Group held in public on 23 July in order to assess the openness and transparency of the decision-making process as part of the review of public engagement.

Skills, Economy and Regeneration (Cllr Tom Martin)

- 2.15 The Panel last met on 24 July 2013 in order to agree the remit and scope of the review into the Diversification of the Local Economy. Ian Williams (Business Investment Director) was also in attendance to set the scene and provide some background information in relation to the review.
- 2.16 The Panel also received feedback on the actions proposed by the Executive to implement the Panel's recommendations contained in its review into the operation of the Work Programme in the city.
- 2.17 The next meeting of the Panel will be held on 19 September 2013. The Panel will receive a presentation from Vince Taylor (Head of Strategy and Performance) on the approach being

taken on diversification as part of the Sunderland Economic Masterplan. The Panel will also receive feedback from the Executive in relation to its review into the delivery of Apprenticeships in the city.

Responsive Services and Customer Care (Cllr Iain Kay)

- 2.18 The Panel is pursuing a review of volunteering with a focus on unlocking capacity.
- 2.19 The Panel met on 23 July and took evidence from the Voluntary Organisations North East Network on the state of the sector in the north east and in Sunderland. Organisations in Sunderland stated that in the last 12 months they had seen a 68% decrease in funding, yet there had been a 61% increase in demand for their services. Organisations reported that they had worries about sustainability, but there was willingness to fight for survival and an acceptance of the need to look at diversifying. The Panel had a further meeting in the summer and heard from the Volunteer Centre and from Skillsbridge. Sustainability of funding sources was inevitably a key issue and recognition of the need for good governance and business planning. Overall, it was a useful evidence gathering session with an overview of how organisations can do more to be more active in society.

3. CHANGES TO PANEL MEMBERSHIPS

- 3.1 Non-executive Members have now been allocated to a scrutiny panel, membership of the panels has been decided in accordance with current political arrangements.
- 3.2 Scrutiny Panels are informal; therefore there is flexibility within the arrangements to revise Panel memberships at any point in the municipal year to reflect changes to Member capacity and other commitments.
- 3.3 There are no changes to report; therefore the complete membership of the Scrutiny Panels is attached for information and consideration as **Appendix 1** of this report.

4. DEDICATED SCRUTINY BUDGET

- 4.1 A small budgetary provision of £15,000 per annum is available to the Scrutiny Committee and the supporting Panels to deliver the agreed Annual Scrutiny Committee Work Programme.
- 4.2 As of 2 September 2013 the breakdown of the budget stood as follows:-

Description	£
Scrutiny Development	5,146.16
Member Development	2,275.09
Policy Review Development	0.00
Total Expenditure to Date	7,421.25

Budget	15,000
Remaining Budget	7578.25

5. RECOMMENDATIONS

- 5.1 It is recommended that the Scrutiny Committee notes and considers the update of the Lead Scrutiny Members and receives a further verbal update at the meeting.

6. BACKGROUND PAPERS

- Scrutiny Committee Agenda and Papers – 11 July

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APPENDIX 1

MEMBERSHIP OF THE SIX SCRUTINY PANELS

<p style="text-align: center;">City Services</p> <p>Scrutiny Lead Member: Cllr Stephen Bonallie</p> <p>Cllr Neville Padgett Cllr Michael Essl Cllr Stuart Porthouse Cllr Lynda Scanlan Cllr Steven Foster Cllr Amy Wilson Cllr Dianne Snowdon</p>	<p style="text-align: center;">Health, Housing & Adult Services</p> <p>Scrutiny Lead Member: Cllr Christine Shattock</p> <p>Cllr Jill Fletcher Cllr Ronny Davison Cllr Alan Emerson Cllr Rosalind Copeland Cllr Darryl Dixon Cllr Lisa Smiles Cllr Barbara McLennan Cllr Dorothy Trueman Cllr Mary Turton Cllr Gemma Taylor</p>
<p style="text-align: center;">Children’s Services</p> <p>Scrutiny Lead Member: Cllr Debra Waller</p> <p>Cllr Florence Anderson Cllr Linda Williams Cllr Doris MacKnight Cllr Anthony Farr Cllr Philip Tye Cllr Robert Oliver Cllr Bob Francis</p>	<p style="text-align: center;">Skills, Economy & Regeneration</p> <p>Scrutiny Lead Member: Cllr Tom Martin</p> <p>Cllr Bob Price Cllr Christine Marshall Cllr David Snowdon Cllr Denny Wilson Cllr Len Lauchlan Cllr Tom Wright Cllr Peter Wood</p>
<p style="text-align: center;">Public Health, Wellness & Culture</p> <p>Scrutiny Lead Member: Cllr George Howe</p> <p>Cllr Debra Waller Cllr Louise Farthing Cllr Fiona Miller Cllr Julia Jackson Cllr Rebecca Atkinson Cllr David Errington Cllr Paul Maddison</p>	<p style="text-align: center;">Responsive Services & Customer Care</p> <p>Scrutiny Lead Member: Cllr Iain Kay</p> <p>Cllr Bob Heron Cllr Betty Gibson Cllr Barry Curran Cllr Anne Lawson Cllr John Scott Cllr George Thompson Cllr John Wiper</p>