

At a meeting of the COMMUNITY AND SAFER CITY SCRUTINY COMMITTEE held in the CIVIC CENTRE on TUESDAY, 12TH JANUARY, 2010 AT 5.30 P.M.

Present:-

Councillor Heron in the Chair

Councillors Ball, Copeland, Paul Maddison, Scaplehorn, D. Smith, Speding, Timmins and J. Walton

Apologies for Absence

Apologies for absence were submitted to the meeting on behalf of Councillors O'Connor and Wake.

Minutes of the last meeting held on 8th December, 2009

Councillor D. Smith enquired on the status of the maps detailing hotspots for 101 numbers, which were to be circulated to Members.

Claire Harrison, Assistant Scrutiny Officer, advised that Liz St. Louis would provide Members with more up-to-date maps when they became available.

1. RESOLVED that the minutes of the last meeting of the Committee held on 8th December, 2009 be confirmed and signed as a correct record.

Declarations of Interest (including Whipping Declarations)

There were no declarations of interest.

Policy Review – Anti Social Behaviour – Evidence Gathering

Mr Ken Wilson, Nexus, submitted a report (copy circulated) providing an overview on the extent of anti social behaviour in bus stations and how it is addressed by partners.

(For copy report – see original minutes).

Councillor D. Smith enquired as to where the CCTV footage was relayed to.

Mr Wilson, advised that the CCTV footage at the main bus stations was monitored at the Control Room within The Esplanade. CCTV footage in bus shelters was recorded on site, where it would be picked up and then reviewed at Nexus House.

Councillor Copeland commented on the practical difficulties of providing lighting within the concrete bus shelters.

Mr. Wilson advised that it was a long protracted process in dealing with electricity suppliers but they were striving to implement better facilities in bus shelters.

Councillor Timmins enquired on the equipment used for CCTV and lighting bus shelters and how vandal proof they were.

Mr. Wilson advised that the CCTV cameras were encased in a solid metal housing to try and make them as secure as possible, but nothing was 100% guaranteed. In terms of bus shelters themselves, they had started to use more robust materials when building, to reduce potential for damage.

Councillor Speding enquired on the possibility of employing marshals/security personnel on buses in the future, similar to what has been implemented on the Metro.

Mr. Wilson advised that there was a big difference in the costs and standards of service between employing private security of Police Community Support Officers (PCSOs). It was very expensive for the provision of PCSOs to cover just one area, so to cover all areas, costs may add up to £750,000 which was a great deal of money to ask the public to pay.

Councillor Speding advised that he appreciated Mr. Wilson's comments but Sunderland already operated with taxi marshals and if public expenditure had been used for CCTV cameras, then security should be on the buses.

Mr. Wilson advised that match funding had been provided to equip buses with CCTV, but public money was not used for the ongoing operational costs.

Mr. Wilson also advised that there were plans for bus station security to be extended to include Concord and Hetton areas.

In response to Councillor Paul Maddison's query, Mr. Wilson advised that bus drivers were given general training in dealing with anti social behaviour and were instructed not to leave the cab but contact the bus control room who would then contact the Police.

Councillor Copeland enquired on the procedures involved when an incident occurred on the bus and whether the bus driver would go directly to the police station.

Mr. Wilson advised that it would depend on the nature of the incident but in most cases the driver would stop the bus and wait for the Police to arrive rather than drive to the police station directly.

In response to Councillor Scaplehorn's query, Mr. Wilson advised that there were relatively few prosecutions through the security measures that were in place as they were mainly a deterrent.

Councillor Speding enquired as to the partnership working that Nexus did with youth groups and other organisations.

Bill Blackett, ASB Strategy Manager, advised that this had been reviewed and that there was an ASB delivery group which involved all partners and organisations discussing elements of youth issues. This provided a more joined up approach in dealing with issues.

Mr. Wilson informed the Committee of a pilot scheme being implemented at Gateshead which involved youth workers engaging with youths in bus shelters and trying to arrange organised activities for them to participate in. If the scheme was deemed successful, it could be introduced into Sunderland.

2. RESOLVED that the report be received and noted.

Comprehensive Area Assessment (CAA) Reports and Performance Update (April-September)

The Chief Executive submitted a report (copy circulated) to provide the Committee with the findings from the inaugural Comprehensive Area Assessment (CAA) and a performance update which included those areas identified by the Audit Commission (AC) as being the focus of improvement during 2010.

(For copy report – see original minutes).

In relation to paragraph 4.10 of the report, Councillor J. Walton enquired as to the status on extending the polycarbonate glasses scheme.

Mr. Blackett advised that there was an issue due to the extra costs incurred to licensees to extend the scheme and he would look into the matter further.

Councillor J. Walton also enquired on the number of primary fires per 100,000 population as mentioned in paragraph 5.3 of the report.

Gillian Robinson, Corporate Performance Monitoring Manager, advised that she would look into what the performance indicator targets related to, and report back to Members of the Committee..

Councillor Copeland commented that she had received the Fire Authority figures requested at the last meeting and informed Members that during the

period of 2002-2008, the call-outs to house fires in Southwick had dropped significantly. Councillor Copeland suggested this was due to the number of demolitions in the area.

The Chairman commented that the figures did seem to correlate with the amount of empty properties in the area and the measures being taken.

3. RESOLVED that the Committee note the continued good progress made by the Council and the Sunderland Partnership, as described in the CAA reports, and those areas requiring further development to ensure that performance is actively managed.

Strategic Planning Process 2010/2011

The Chief Executive submitted a report (copy circulated) to apprise the Committee of the proposals for the Strategic Planning Process 2010/2011 and the role of the Committee in the process.

(For copy report – see original minutes).

Councillor Speding queried where the Strategic Planning Process fit in with the Service Improvement Plans.

Jon Beaney, Policy Manager, advised that the process for this year needed to be refined and that this year was very much an interim period. It was anticipated that next year, Members would be involved more fully from the start of the process.

Councillor Speding enquired how an individual Councillor representing a Scrutiny Committee could have influence on what is decided at another Committee.

Mr. Beaney commented that the cross cutting issues were difficult but were something which needed to be addressed through joint working with Councillors.

Councillor Copeland enquired as to what would happen if a Member had a priority in their particular Ward, yet the relevant Committee did not wish to review it.

Mr. Beaney reiterated that there were a number of protocol issues that would need to be ironed out for the year ahead. Work was underway to engage with Members so that everyone was working together.

4. RESOLVED that:-

i) Members' concerns be noted in relation to being able to raise issues at Committees that they are not appointed to;

- ii) the Committee note the contents of the report and the key issues identified by the self-assessments undertaken in respect of services of relevance to the Committee.

New Home Office requirements in relation to Anti Social Behaviour

The Chief Executive submitted a report (copy circulated) to provide an overview to the Committee on the new Home Office requirements in relation to anti social behaviour.

(For copy report – see original minutes).

Councillor Timmins commented that he was delighted to see some of the success stories through the Fire Service's enhanced involvement in the community.

The Chairman commented that it was great to see these services start to bear fruit.

Councillor Copeland wished to congratulate Victim Support on the fantastic job they performed and also gave her backing to the idea to publish the names of perpetrators given Anti Social Behaviour Orders.

5. RESOLVED that the report be received and noted.

Review of Councillor Call for Action mechanism and introduction of a selection criteria for dealing with issues of local concern – further revisions to initial proposals

The Chief Executive submitted a report (copy circulated) to seek the views of the Committee on the proposed revision of the current Councillor Call for Action mechanism and proposed introduction of a selection criteria for dealing with non-mandatory referrals for use by the Sunderland Partnership, Scrutiny Committees and Area Committees to address issues of local concern.

(For copy report – see original minutes).

Councillor Speding referred to his previous comments under the Strategic Planning Process item and that he had reservations with the proposed process, including the role given to LSP.

6. RESOLVED that the report be received and the Committees' comments be submitted to the next meeting of the Management Scrutiny Committee.

Forward Plan – Key Decisions for the period 1 January 2010 – 30 April 2010

The Chief Executive submitted a report (copy circulated) to update Members on the position with regard to the Executive's Forward Plan for the period 1 January 2010 – 30 April 2010.

(For copy report – see original minutes).

7. RESOLVED that the report be received and noted.

(Signed) R. HERON,
Chairman.

COMMUNITY AND SAFER CITY SCRUTINY COMMITTEE

POLICY REVIEW - ANTI SOCIAL BEHAVIOUR- EVIDENCE GATHERING

REPORT OF THE CHIEF EXECUTIVE

9 FEBRUARY 2010

1. Purpose of Report

- 1.1 To receive further evidence as part of the Committee's study into the work being taken by the Safer Sunderland Partnership into tackling anti social behaviour in the city.
- 1.2 To outline and confirm arrangements for a Committee visits to be undertaken during February 2010.

2. Background

- 2.1 At its meeting on 15 June 2009, the Committee agreed to pursue a review of the measures being taken to tackle anti social behaviour in the city.
- 2.2 It was suggested that the following areas be included within the study:-
 - (a) To gain an understanding of approaches of Council and its partners in tackling anti social behaviour and ensure that strategic approach is being taken;
 - (b) To map service provision to identify hotspots or any gaps in provision
 - (c) To examine the issue of underage drinking (note - Childrens Services Review Committee scrutinised Alcohol and Young People in 2008/09)
 - (d) Strengthen the environmental services connection with LMAPS
 - (e) To consider the balance between preventative and enforcement action
 - (f) Developing activities and interventions for young people and families that helps meet their needs
 - (g) Look at perceptions of anti social behaviour (Local Area Agreement)
 - (h) Progress of Local Multi Agency Problem Solving Groups

3 Current Position

- 3.1 As part of the evidence gathering process, Mr Alan Scott, Operations Manager, Youth Offending Service will provide a brief presentation on the Challenge and Support Project and other initiatives targeting diversionary activities for young people. Members will have the opportunity to question Mr Scott on the contribution by such schemes to tackling anti social behaviour in the city.

- 3.2 The Committee will also hear evidence from Norma Johnson, Assistant Head of Environmental Services on the work of Enforcement Team in dealing with anti social behaviour in the city.
- 3.3 The Committee is also advised that a number of visits have been arranged in relation to the study:-

11.00am on Wednesday 17 February 2010 - visit to the City Centre and East Area Police Teams. The purpose of the visit is to discuss with the Police their approach to dealing with anti social behaviour within the city. Chief Inspector Carol Parkes, Inspector Neal Craig and Inspector Mark Ord will be in attendance.

5.00pm on Friday 12 February 2010 - visit to the Winter Weekend XL Village Event being held at Red House Academy, Sunderland. The purpose of the visit is to discuss and view the innovative work going on to engage young people in positive activities and help reduce the incidence of anti social behaviour.

- 3.4 Members have previously received correspondence on the arrangements for the visits and further details will also be provided at the meeting.

4 Recommendation

- 4.1 Members are requested to consider the evidence submitted as part of its study into anti social behaviour together with the proposed visits.

5. Background Papers

Safer Sunderland Strategy

Anti Social Behaviour Strategy (draft 2009)

Contact Officer: - Jim Diamond, Review Coordinator
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COMMUNITY AND SAFER CITY SCRUTINY COMMITTEE 9 FEBRUARY 2010

LOCAL AREA AGREEMENT DELIVERY PLANS

REPORT OF THE SAFER SUNDERLAND DELIVERY PARTNERSHIP

Strategic Priorities : Safe City

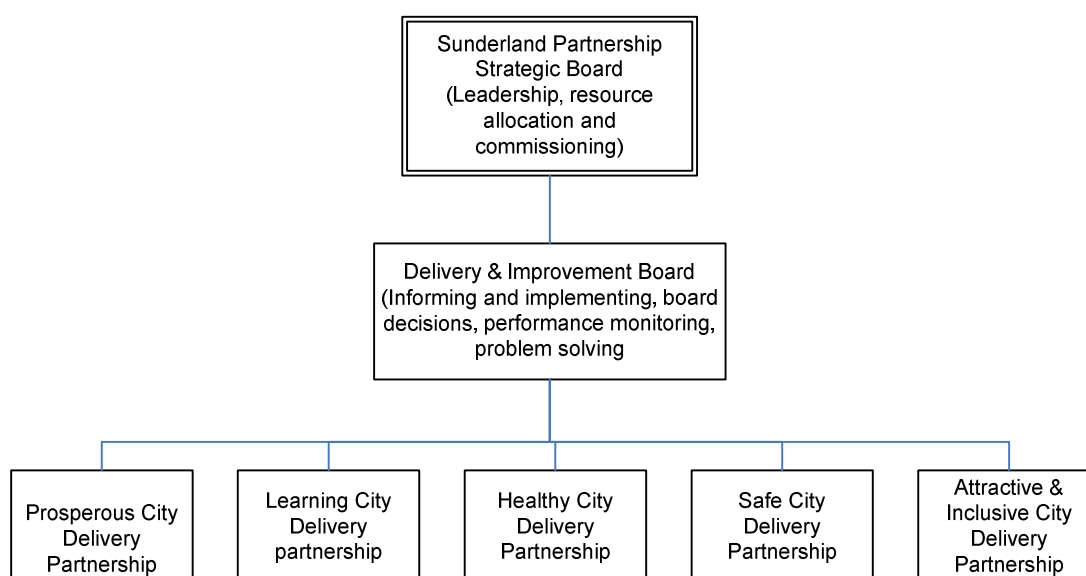
Corporative Improvement Objectives : CI01,CI04

1. Purpose of the Report

1.1 The purpose of the report is to provide Community & Safer City Scrutiny Committee with the Local Area Agreement Delivery Plan for those services delivered by partners who are members of the Safer Sunderland Delivery Partnership.

2. Background

2.1 The regeneration and development of the City is taken forward by the Council and its partners through the Sunderland Partnership, a body that was established in 1994. The Partnership in general operates at three levels: strategic, operational and delivery. The diagram below provides a brief summary of the key groups that make up the Partnership.



- 2.2 The five main delivery partnerships reflect the city's strategic priorities which underpin the long term vision for the future of Sunderland that is set out in the Sunderland Strategy (2008-2025). This document sets the context for the local area agreement (LAA) which sets out short term 3 year targets to deliver identified priorities. A key role of these Delivery Partnerships is the development and implementation of objectives, targets and actions and associated monitoring as part of the Sunderland Partnership's performance management framework.
- 2.3 Members will recall that a new national performance framework was implemented during 2008/2009. This includes 198 new National Indicators which replaces previous national performance frameworks. As part of this new framework 49 national indicators have been identified as key priorities to be included in the Local Area Agreement (LAA). Performance against the priorities identified in the LAA and associated improvement targets have been reported to Scrutiny committee throughout 2009 as part of the quarterly performance monitoring arrangements. They are also a key consideration in the Comprehensive Area Assessment (CAA), which was introduced in April 2009, to provide an independent assessment of how local public services are working in partnership to deliver outcomes for an area. The first results were reported to scrutiny committees in January 2010.

3. Progress to date

- 3.1 Significant work has been undertaken during recent months to develop links between the Councils scrutiny arrangements and its external partners who comprise the Sunderland Partnership and its associated delivery groups. This has included;
- Development and agreement of a protocol between the Sunderland Partnership and the Councils Scrutiny Committees to establish roles and responsibilities to ensure a shared understanding of aims of scrutiny in Sunderland
 - A meet and greet event between Scrutiny Chairs and Vice Chairs and members of the Sunderland Partnership to develop relationships and understanding of accountability in relation to the delivery of different aspects of the local Area Agreement
 - Development of scrutiny committees links with the Sunderland Partnership and area arrangements including signposting and escalation of local issues for resolution where appropriate
 - Provision of performance management training for members to enhance knowledge and expertise in terms of the principles of effective performance management to ensure members are better placed to maximise their role in terms of using performance information to inform decisions and drive improvement in service provision.

This work will further enhance the role of members in scrutinising progress towards delivery of targets and achievement of outcomes across the Sunderland Partnership in addition to council services.

- 3.2 The Sunderland Partnership's Delivery and Improvement Board have considered the CAA area assessment report, and in particular those areas identified as being in need of improvement, as part of a wider discussion on improvement priorities for the next year. As a consequence Delivery Plans have been refreshed to ensure that the work programme is targeting the right issues, and outcomes can be demonstrated, maximising the value of improvement activity during 2010/11 which is the final year of the LAA.
- 3.3 As a consequence of these developments and the increasing importance of the local area agreement in terms of external assessment the LAA Delivery plans are being presented to relevant Scrutiny Committees by the Lead Officer for each Delivery Partnership, accompanied with key partners. The aim is to ensure transparency in relation to accountability for delivery of targets and also enable members to maximise developmental work undertaken with the Sunderland Partnership to date to scrutinise those areas where we aren't doing as well to ensure that improvement activity will deliver the necessary outcomes and meet local need.
- 3.4 The Safer Sunderland Delivery Partnership's Plan is attached as **appendix 1**. A PowerPoint presentation will also be delivered outlining:
- What the key aims of the Delivery Partnership are
 - Which council services and key partners are involved
 - Key achievements to date
 - Key challenges
 - Key improvement activity during 2010/11

This is attached as **appendix 2**

4. Performance Monitoring and Reporting

- 4.1 Progress in relation to the delivery of the Safer Sunderlands Delivery Partnerships plan will be reported on a quarterly basis as part of the performance monitoring arrangements in the committees work programme

5. Recommendation

- 5.1 That the committee considers the content of the Delivery Plan and where appropriate focussed its attention on those areas requiring further development to ensure that performance is actively managed



Safer Sunderland Delivery Partnership

Local Area Agreement Delivery Plan 2010/2011

Key Outcome: Ensure people are free from crime and disorder

Performance Measures

NI 19 Rate of proven re-offending by young people

NI 30 Re-offending rate of prolific and priority offenders

NI 38 Drug related (Class A) offending rate

LAA Performance Measure	2008-09 outturn	2009/10 progress	LAA Target		Key actions	Milestone Timescales	Responsible Partner
			09/10	10/11			
NI 19: Rate of proven re-offending by young people	96 offences per 10,000 offenders (08/09)	0.27 (April – June 2009) 28.7% reduction (currently exceeding target)	110 offences per 10,000 offenders - 3.1% reduction	106 offences per 10,000 offenders - 3% reduction	A range of projects and improvement interventions are being delivered that will influence both Ni's 19, 30 and 38 as follows: Review the effectiveness of the Drug Interventions Programme (DIP) and other criminal justice linked treatment options in terms of its impact on crime to ensure requirements are incorporated into the IOM	March 2010	Sunderland City Council and Sunderland Teaching Primary Care Trust (STPCT)
NI 30: Re-offending rate of prolific and priority offenders	1.10 17.6% reduction	16 offences (April-June 2009) (currently exceeding target)	17% reduction	17% reduction	Review the delivery structures and delivery plans for the Drug Rehabilitation Requirement (DRR) as part of the IOM model.	March 2010	National Probation Service and Sunderland City Council Safer Communities Team
NI 38: Drug related (Class A) offending rate	1.08 (2008/09 baseline)	1.08 (April – June 2009) (currently under performing)	Average 9.9% below baseline	Average 9.9% below baseline	Continue with the Prolific and Other Priority Offender (PPO) Scheme. Produce draft reducing re-offending delivery plan Final agreement of delivery structures and delivery plan Integrated offender management service (IOM) fully operational	Jan 2010 March 2010 March 2010	Sunderland City Council Safer Communities Team
					Community payback will deliver at least 3,000 hours of unpaid work on projects identified through the Safer Sunderland Partnership in line with the Neighbourhood Crime and Justice pilot.	March 2010	Youth Offending Service (YOS), National Probation Service – Northumbria
					Multi-Agency Public Protection Arrangements (MAPPAs) will be maintained including a duty to cooperate single points of contact to ensure appropriate representation at MAPP meetings	Ongoing	National Probation Service – Northumbria
					Continue to ensure that young people on the Rehabilitation and Aftercare Provision (RAP) are engaged in substance misuse programmes to ensure continuity from custody to community	Ongoing	YOS

Key Outcome: Ensure people are free from crime and disorder (cont.)

LAA Performance Measure	2008-09 outturn	2009/10 progress	LAA Target		Key actions	Milestone Timescales	Responsible Partner
			09/10	10/11			
					Prevent and Deter work to support the Prolific and Other Priority Offender Scheme by stopping predominately young people engaging in offending behaviours and becoming prolific offenders and targeting the upcoming cohort before they become offenders.	Ongoing	YOS
					Continue the Positive Futures social inclusion programme to reduce youth related anti social behaviour and crime	Ongoing	SCC
					Review provision of the Intensive Supervision and Surveillance Programme (ISSP) against the scaled approach for Youth Justice to ensure risk led assessment and intervention .	From Nov 2009	YOS
					Align Wear Kids support scheme with targeted youth support and prevention based service delivery with local area working :	From March 2010	YOS
					Challenge and Support (C&S) Project will engage with families and individual cases to target young offenders, those at risk of offending and those at risk of becoming NEET.	From March 2010	Sunderland City Council Children's Services
					The Phoenix Fire Safety Project will have delivered 15 courses across the year and also 6 respect and 4 advanced courses as follow up courses to Phoenix. (Criteria for the Respect Course is when young fire setters stay out of trouble 3 months after Phoenix and Advanced course if they stay out of trouble 6 months after the respect course)	By March 2010	Tyne and Wear Fire and Rescue Service and YOS
					Through the Youth Crime Family Intervention Project (YCFIP) support 30 most at risk children, young people and their families.	Ongoing	YOS
					Local delivery of the National Drugs Strategy to improve performance in relation to harm reduction, treatment outcomes profile and numbers in effective treatment	Ongoing	SCT and STPCT
					Tackling Drugs Supply via enforcement by: Putting in place a comprehensive marketing plan relating to drugs operations and impact for local communities Information sharing and analysing of data from treatment providers on drug trends across the city and included in the PSIA and Police Control Strategy .	Implemented from December 2009	Police

Key Outcome: Create a safe environment

Performance Measures

NI 17 Perceptions of anti-social behaviour

NI 20 assault with injury crime rate

LAA Performance Measure	2008-09 outturn	2009/10 progress	LAA Target		Key actions	Milestone Timescales	Responsible Partner
			09/10	10/11			
NI 20 Assault with injury crime rate	8% reduction	3.92 (April to Nov 09 15% reduction (currently exceeding target))	5% reduction pa	5% reduction pa	A range of projects and improvement interventions are being delivered that will influence both Ni's 17 and 20 as follows:		
NI 17: Perceptions of anti-social behaviour	23.5% (08/09)	Progress from 2006 to 2008 shows a 6.5 percentage point reduction. Top line results from the interim place survey will be due around February 2010.	Reduce by 3 percentage points against the 23.5% baseline in 2008/09 reducing this to 20.5% in 2010/11		Support 17 families through the Family Interventions Project (FIP) to bring together the assertive delivery of support services with sanctions and possible enforcement action to increase family's motivation to change problem behaviour. Source provision of additional dispersed units through RSLs and/or the private rented sector so more families can be accommodated / receive intensive support rather than face eviction and homelessness Promote FIP to potential referring agencies and ensure they are made aware of trigger points that should be used for referral rather than the serving of NOSP	In place	Sunderland City Council – Neighbourhood renewal team
						Sept 2009	
						October 2009	
					As part of the Family Pathfinder project which supports parenting and young carers build and develop relationships and multi-disciplinary working to identify gaps in service and either commission or develop services to respond to specific needs	September 2009 With report on outcomes to the Safer Sunderland partnership by March 2010	Sunderland City Council – Childrens services
					Engage families as part of the Challenge and Support (C&S) Project to target young offenders, and those at risk of offending or becoming NEET.	Engage with 200 individual cases per year and report on outcomes of the scheme by March 2010.	Sunderland City Council

Key Outcome: Create a safe environment (cont.)

LAA Performance Measure	2008-09 outturn	2009/10 progress	LAA Target	Key actions	Milestone Timescales	Responsible Partner
				Increase referrals to the Mediation Service through ongoing publicity to resolve conflict at an early intervention stage	Produce an annual report by March 2010	Unite
				Work with families coping with anti social behaviour or causing it as part of Parenting Programmes to: Accept 130 referrals for parenting interventions through the Youth Offending Service Engage with a minimum of 70% of service users and provide an assessment in all cases Further extend the strengthening families programme and embed the delivery within the emerging locality based working model Implement a parenting skills programme focused on specific need awareness raising to facilitate the management of teenage behaviour Develop and deliver ADHD parent support groups	March 2010	Sungate / Barnados and the Youth Offending Service
				Increase access to positive activities for young people at weekends by delivering activities and services through XL Youth villages by Holding 78 events Consulting with local communities and residents on the difference they have made Develop a marketing strategy Encourage opportunities for local youth services to utilise XL villages to sign post to additional facilities at other times of the week	March 2010	Sunderland City Council
				Establish a marketing and communications delivery group and produce a delivery plan for a range of campaigns and media protocol and marketing calendar	ongoing	Sunderland City Council
				Delivery of the Home Office Pioneer Crime & Justice Programme during 2009/2010. activity includes promotional activity around a Policing Pledge, Highly visible community payback schemes, Community Crime Fighters and Support for Victims and Witnesses.	March 2010	Sunderland City Council
				Delivery of the Youth Crime Action Plan Diversionary Activities e.g. make young offenders feel the consequences of their actions by expanding YOS reparation schemes during their leisure time, including Friday and Saturday nights; and implementation of the 'Think Family' reforms to provide an integrated and appropriate service response to all families at risk	March 2010	Sunderland City Council
				Implementation of the Anti Social Behaviour Delivery Plan e.g. provide refreshed and suitable guidance and training for front line staff on use of ASB tools and powers	2010/11	Sunderland City Council
				Maintain Pubwatch scheme and hold second Best Bar None awards event and widen the polycarbonate glasses scheme beyond the city centre.	March 10 to March 2011	City Centre Manager
				Ensure processes are in place to measure the success of the Street Pastor scheme .	March 10 to March 2011	Sunderland Minster
				Continue delivery the Taxi Marshall scheme with the Central Security Team officers carrying out site supervision visits	2010/11	Sunderland City Council
				Enhance the information around alcohol related crime and disorder by implementing the Cardiff Model whereby information being collected by A&E is shared with partners so as to identify hot spots for incidents that do not come to the attention of the police. Analyse data to identify common hot spots and feed back to police and licensing colleagues	By February 2010	City Hospitals

Key Outcome: Create a safe environment (cont.)

LAA Performance Measure	2008-09 outturn	2009/10 progress	LAA Target	Key actions	Milestone Timescales	Responsible Partner
				Ensure Local delivery of the National Violent Crime Action Plan including filling the intelligence gap around sexual exploitation and feeding in data findings from the new single safer communities survey on perceptions of different types of violent crime into delivery group for action	March 2010 to March 2011	Police
				CCTV Provision – take annual report on 3G cameras to relevant scrutiny committees	March 2010	Sunderland City Council and Police
				Local delivery of the National Alcohol Strategy including promotion of alcohol treatment services; sign off of the Alcohol Strategy and Delivery Plan; a review of the impact of Alcohol Arrest Referral scheme in providing screening and brief interventions programmes for those who misuse alcohol; and enforcement of the City's Licensing Policy that includes work to tackle underage sales and alcohol related crime and disorder.	March 2010 to March 2011	Sunderland City Council and STPCT
				Deliver Alcohol Treatment Requirements (ATR) that provide access to a tailored treatment programme with the aim of reducing drink dependency targeting those offenders committing violent crimes including domestic violence. Link ATRs into the single Integrated Offender Management Model	By March 2010	Probation
				Targeted Police operations to tackle violent crime including delivery of the Knife Crime Prevention Programme	Ongoing	Police
				Undertake the Community and Safer City Scrutiny Committee Policy Review on anti social behaviour	Review undertaken July 09 to July 2010- Recommendations implemented 2010/11	Sunderland City Council – Chair of Safer Communities Scrutiny Committee
				Implement the recommendations from the 2009 Scrutiny Review on Fear of Crime	2010/11	Sunderland City Council – Chair of Safer Communities Scrutiny Committee

Key Outcome: Create a safe environment

Performance Measure: NI 32 Repeat incidents of Domestic Violence

LAA Performance Measure	2008-09 outturn	2009/10 progress	LAA Target		Key actions	Milestone Timescales	Responsible Partner
			09/10	10/11			
NI 32: Repeat incidents of Domestic violence	New indicator 2009/10	Q2 data shows levels of repeats are at 35% so slightly off target	34%	30%	Introduce Multi-Agency Risk Assessment Conferences (MARACs) with high risk domestic violence victims to reduce repeat victimisation	MARACS in place – independent evaluation carried out annually by March 2010	Police
					Provide Independent Domestic Violence Advisors (IDVA) service to victims of high risk harm to address safety needs and help manage the risks they face as part of an integrated approach to victim safety and support	IDVA's in place – review current training programme and provision by March 2010	Wearside Women in Need
					Formal launch of Specialist Domestic Violence Courts (SDVC) to form a multi agency response to create greater victim safety and bring perpetrators to account	Review SDVC operation by March 2010	Magistrates Court
					Maintain 3 Domestic Violence Refuges to increase the number of women and children who are able to be accommodated	In place	Wearside Women in Need
					Domestic Violence Perpetrator Hostel.	Dec 2009 hostel opened March 2010 review progress and implement action plan for next period	Wearside Women in Need
					Maintain a detective team within the Police Public Protection Unit (PPU) to target high risk domestic violence perpetrators and additional Police support to MARACS and SDVC. Target low risk / high volume perpetrators linked to domestic violence at a neighbourhood level	Ongoing From March 2010	Police
					Secure 1100 homes through the Safer Homes Initiative (SHI) to provide additional home security to victims or those at risk of domestic violence, burglary and hate crime to reduce repeat victimisation.	March 2010	Sunderland City Council

Safer Sunderland Partnership

'To create a city where people feel, and are, safe and secure where they can enjoy life without the concerns of being a victim of crime or being harmed'.

Local Area Agreement 'Safe City' Delivery Plan

Stuart Douglass, Safer Communities Manager

Context

- What the key aims of the Delivery Partnership are
- Which council services and key partners are involved
- Key achievements to date
- Key challenges
- Key improvement activity during 2010/11

Purpose and key aims

Overall outcome: Being and feeling safe and secure

2009-10 Strategic Priorities

1. Reducing re-offending
2. Tackle alcohol misuse and alcohol related crime and disorder
3. Tackle drug misuse and drug related crime and disorder
4. Reduce anti-social behaviour – people and places
5. Tackle violent crime (especially domestic violence; and violence against the person)
6. Improving feelings of safety and improving perceptions of ASB
7. Close the gap between those communities experiencing disproportionate problems and the rest of the city

Purpose and key aims

LAA focus on: re-offending, drugs, alcohol, ASB, violence by:

Ensuring people are free from crime, disorder & substance misuse

- reducing re-offending by young people
- reducing re-offending by prolific and priority offenders
- reducing drug offending rate

Creating a safe environment:

- improving perceptions of anti social behaviour
- reducing the assault with injury crime rate

Ensuring people are free from harm:

- reducing repeat incidents of domestic violence

Who we are

Six Responsible Authorities:

1. Sunderland City Council (most services)
2. Police
3. Police Authority
4. Sunderland Teaching PCT
5. Tyne & Wear Fire & Rescue Service
6. Probation

Plus range of other partners including the voluntary and community sector (e.g. WWIN, Victim Support, NECA); Gentoo; Nexus and many more....

Key achievements

- Sustained reduction in recorded crime -15000 fewer victims in last 6 years. Continues with 8% fall April-Sept 09
- Less residents say they're less worried and feeling safer
- Recorded incidents of ASB reducing, as are perceptions
- Integrated offender management – caseload management to reduce re-offending
- Youth re-offending reducing
- Significant amount of drugs being removed from the streets
- Significant investment in alcohol treatment interventions
- SSP seen as exemplar partnership locally, regionally, nationally
 - SSP Structures and PSIA – Home Office best practice
 - Statutory hallmarks met and many exceeded

Key challenges

- 'Think family' and transition arrangements
- Drug related offending
 - Treatment service re-design
 - DIP impact is poor - ensure DIP clients take up the treatment option
 - Develop more assertive outreach
- Total Place
- Binge drinking culture
- Substance misuse budget cuts – adult and young people
- Maintaining improved perceptions - closing the feedback loop and engagement is critical to build confidence

Key Improvement Activity 2010/11

NI19: Rate of proven re-offending by young people

NI30: Re-offending rate of prolific and priority offenders

NI38: Drug related (class A) offending rate

- Integrated Offender Management
 - Prolific and other Priority Offender Scheme (PPO)
 - Drug Interventions Programme (DIP)
 - Drug Rehabilitation Requirements (DRR)
- Local Delivery of the National Drugs Strategy – 4 strands
- Range of projects e.g.,
 - PPO/DIP/DRR
 - Multi Agency Protection Arrangements (MAPPAs)
 - Community Payback
 - Rehabilitation and aftercare provision
 - Prevent & Deter
 - Positive Futures, Wear Kids
 - Challenge & Support
 - Youth Crime Family Intervention Project

Key Improvement Activity 2010/11

NI17 Perceptions of anti social behaviour

NI20 Assault with injury crime rate

- Marketing and communications – as an intervention tool
- Home Office Pioneer Crime & Justice Programme
- Implementation of the anti social behaviour delivery plan
- Local delivery of the National Violent Crime Action Plan and National Alcohol Strategy
- Range of projects e.g.,
 - Family Intervention Project
 - Family pathfinder project
 - Parenting Programmes
 - XL Youth Villages
 - Best Bar None, Pubwatch, taxi marshals, street pastors, Cardiff Model, CCTV, brief interventions and better treatment options
 - Tackling Knives Action Programme, targeted police work
- Scrutiny Committee Policy Reviews – fear of crime and ASB

Key Improvement Activity 2010/11

NI32 Repeat incidents of domestic violence

- Multi Agency Risk Assessment Conferences (MARAC – victim focus)
- Multi-Agency Public Protection Arrangements (MAPPA – offender focus)
- Independent Domestic Violence Advisors (IDVA)
- Specialist Domestic Violence Courts (SDVC)
- Domestic Violence Refuges x 3
- Police Public Protection Unit
- Domestic Violence Perpetrator Hostel
- Forced marriage and honour based violence
- Safer Homes Initiative - sanctuary scheme

COMMUNITY AND SAFER CITY SCRUTINY COMMITTEE

STUDY INTO ANTI SOCIAL BEHAVIOUR – ‘NOT IN MY NEIGHBOURHOOD - WEEK OF ACTION’

REPORT OF THE CHIEF EXECUTIVE

9 FEBRUARY 2010

Strategic Priorities : Safe City

Corporative Improvement Objectives : CI01,CI04

1. Purpose

- 1.1 To provide an overview to the Scrutiny Committee on the ‘Week of Action’ which was held in support of the ‘Home Office ‘Not in My Neighbourhood Week’ of Action held between Monday 2nd and Friday 6th November 2009 in the Sunderland West Neighbourhood Police area.
- 1.2 This report has been submitted as part of the Committee’s study into the action being taken by the Safer Sunderland Partnership into anti social behaviour in to the city.

2. Introduction

- 2.1 In April 2009, the Home Office announced that in order to build on previous and similar campaigns held in 2007 and 2008, there was to be a ‘Not in My Neighbourhood Campaign’ between 2nd and 6th November 2009. The purpose of such campaigns is to bring short-term intensive multi-agency activities to designated local areas.

3. Background

- 3.1 The aims of the Week of Action were designed to: -
 - Increase awareness among the local community of what the police and local agencies do to tackle crime and anti-social behaviour.
 - Increase public confidence in the work the police and local agencies are doing to tackle crime and anti-social behaviour and make communities safer.
 - Encourage the public to engage with the police and local agencies and play their part in tackling crime and anti-social behaviour.
 - Engage local and regional media and encourage them to support the work carried out locally.
- 3.2 Based on partnership consultation and local needs using the Local Multi Agency Problem Solving Group process (LMAPS), it was agreed to concentrate the activities in the Sunderland West Neighbourhood Police area.
- 3.3 Partners expressed their availability to contribute resources and time to their specialist roles and an ‘Action Plan’ was agreed. The area Northumbria Police Acting Inspector from the Sunderland West Neighbourhood Policing Team, acted as the operational lead on the exercise.
- 3.4 Home Office questionnaire forms were used daily in each area targeted and a post exercise survey was also completed in each target area to test the views of residents both during and after the partnership activities

3.5 The project was launched with partners on Monday 2nd November 2009 and photographs indicating elements of the week are available if requested.

4. OPERATIONAL ACTIVITY AND RESULTS (SUMMARY)

4.1 Wide ranging multi agency activity was carried out in the West Police area between Monday 2nd and Friday 6th November 2009.

4.2 The activities were centred on the following areas and dates: -

- 2.11.09 Thorney Close
- 3.11.09 Grindon
- 4.11.09 Pennywell
- 5.11.09 The overall West police area
- 6.11.09 Eden Vale/Beachville Street

4.3 Partner activities included: -

- **City Council Environmental Enforcement Officers and Environment Agency staff with Northumbria Police** - Officers targeted suspected unlicensed waste carriers. A total of 30 vehicles were stopped and offences detected including waste licensing breaches, various road traffic offences and an arrest for disqualified driving was made by the police officers in attendance.
- **National Probation Service Northumbria** in partnership with the **City Council Community and Cultural Services Directorate** - provided 4 day's input using 7 supervisory staff working with 34 offenders carrying out unpaid work that equated to 204 hours of work.
- **Gentoo** – attended the “launch” of the initiative and participated in a neighbourhood patrol in the Thorney Close area. They also contributed to a secondary “launch event” on day 2 and supported a drop in advice session for local residents.
- **Victim Support – Sunderland** participated in the launch event and estate walkabout promoting their ongoing target-hardening project “Safe and Sound”.
- **City Council Environmental officers** - provided ‘dog and litter’ patrols throughout the week resulting in 3-fixed penalty notice issues.
- **City Council Anti Social Behaviour Team** supported the launch event and area walkabout and contributed throughout the week. They carried out area walkabouts looking for housing that may be prejudicial to health and advised Planning Enforcement Officers of a potential unlicensed property. Local residents were also advised as to Council powers in respect of housing conditions and evening patrols were also carried out to address reassurance. Officers also carried out post operation feedback visits to test the impact of the initiative.
- **Sunderland Youth Parliament** – hosted a debate with 8 young people and qualified youth workers. Partners assisted the young people to build a better understanding of other agencies including the police team who also supported. further similar discussions are requested.
- **Tyne and Wear Fire and Rescue** - fire officers visited 22 properties and contacted 60 persons on Day 1 advising on fire safety and fitting smoke alarms. 9 retailers were visited to carry out storage inspections in respect of Explosives Regulations. On day 3 crews carried out demonstrations in public of ‘chip pan fires’ and provided advice to the community. Illegal bonfires were monitored and advice given on the danger levels of these structures. This project was called Operation Ember and was assessed as successful.

- **City Council Attendance Officers with uniformed Police and Community Support officers** contacted 4 young people who were out of school. It was confirmed that 1 of these persons was truanting. Officers were accompanied on one occasion by an HMI for schools in the capacity of an observer. Advice was provided to those contacted on fixed term exclusions and elective home education.
- **Northumbria Police –**
- Provided the West Neighbourhood Poling Team which consists of 1 x Inspector, 2 x Sergeants, 17 constables/CSO's. Various operations were undertaken and warrants executed resulting in arrests.
- A civilian Support Officer with extensive Neighbourhood Watch and Community experience attended the target areas in a marked police vehicle providing advice to the community and provided reassurance.
- Traffic and neighbourhood officers supported other initiatives including the environmental waste patrols.
- Police dog and mounted branch officers on horseback also patrolled the target areas throughout the week to provide a preventive and reassurance profile.

5. STATISTICAL ANALYSIS

The table below indicates the number of crimes and youth-related disorder incidents* which occurred in the West Police area during the period covering the week of action 2009 and the corresponding week in 2008.

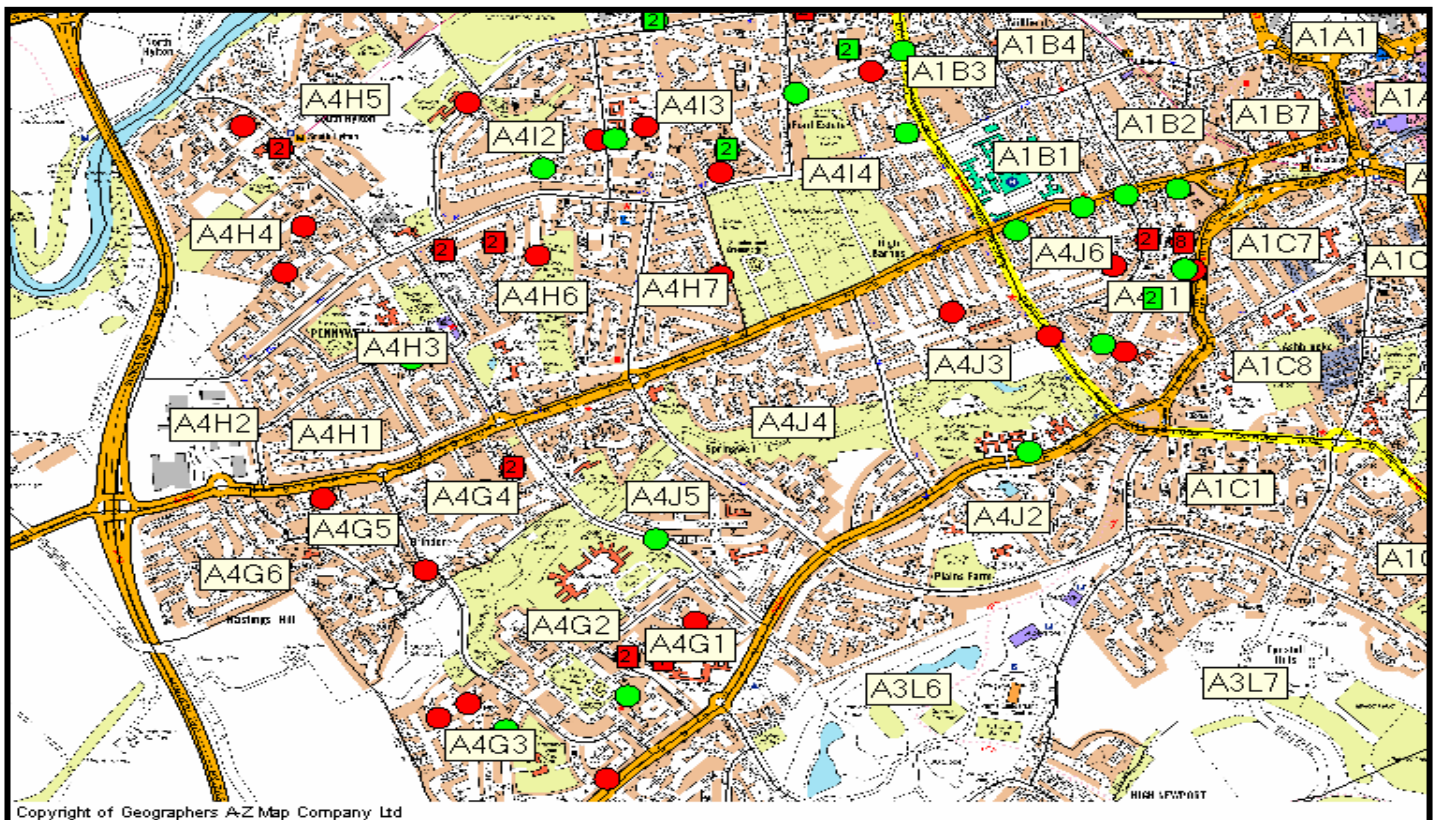
Analysis and Research
Intelligence Unit
Sunderland Area Command



Not in My Neighbourhood Week (2nd - 6th Nov)

Between 02/11/08 – 06/11/08:

- There were 52 youth disorder related incidents in A4. (indicated by **RED** circle)
- There were 26 crimes. (indicated by **GREEN** circle)



Crimes

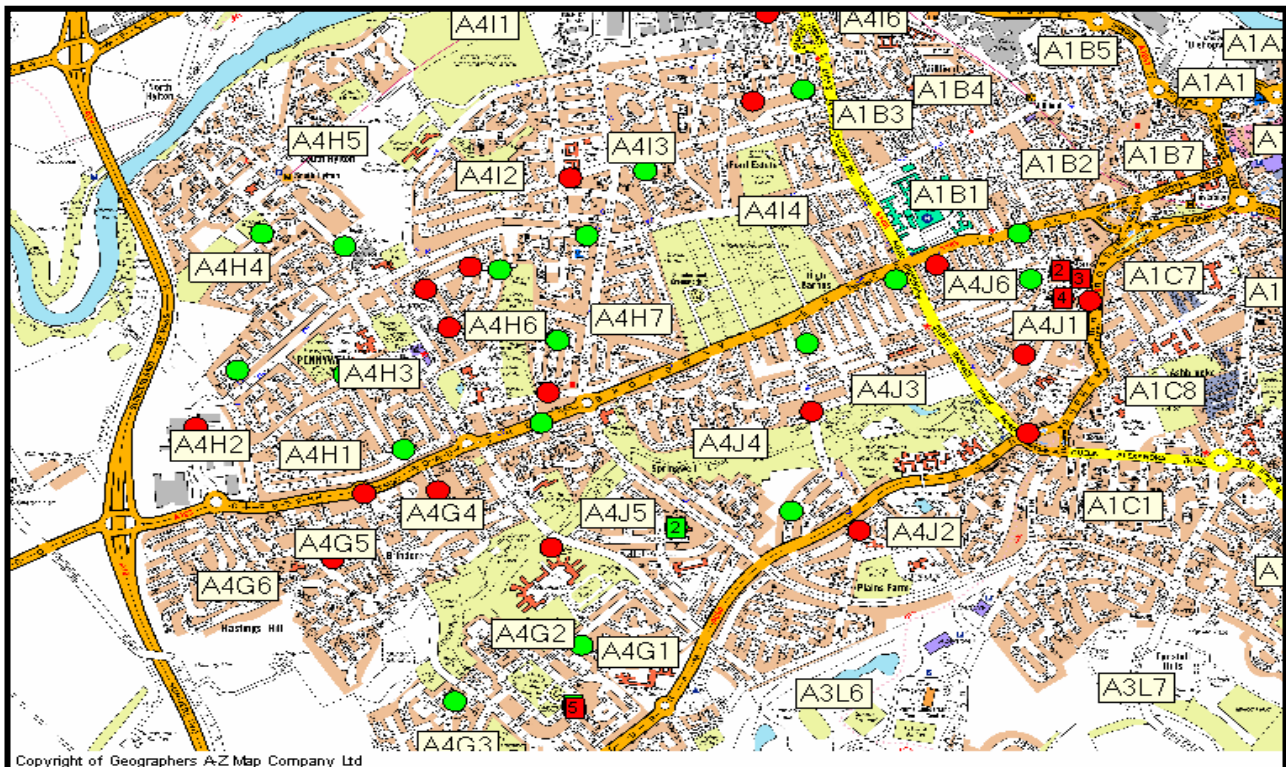
Sector/Beat	HO Class	Total
A4I4	Burg Otd	1
	Twoc	1
	Theft other	1
	Criminal dam otd	2
A4J1	Assault	2
	Criminal dam otd	1
	Affray	1
A4I3	Theft other	2
	Damage m/veh	1
	Public order	1
A4J6	Burg Otd	1
	Theft from m/veh	1
	Damage m/veh	1

A4J3	Arson	1
	Damage m/veh	1
A4H3	105/01	1
A4I2	Burg Otd	1
A4G4	Damage Otd	1
A4G2	Damage Otd	1
A4I5	Shoplifting	1
A4G3	Damage dwelling	1
A4I1	assault	1
A4J5	Damage dwelling	1
Grand Total		26

Not in My Neighbourhood Week (2nd - 6th Nov)

Between 02/11/09 – 06/11/09:

- There were 33 youth disorder related incidents in A4, a decrease of 19 or (36.54%) on previous year.(indicated by **RED** circle)
- There were 29 crimes an increase of 3 or (10.54%) on previous years. In A4 (indicated by **GREEN** circle)



Count of Sector/Beat		
Sector/Beat	Crime	Total
A4J6	ROBBERY	1
	ARSON	1
A4J5	THEFT - SHOPLIFTING	1
	ASSAULT S. 47	1
	COMMON ASSAULT	1
A4J4	DMAGE OTHER	1
A4J3	BURGLARY OTD OTHER	2
A4J1	ASSAULT S. 47	1
A4I5	THEFT - SHOPLIFTING	2
A4I4	COMMON ASSAULT	1
	ARSON	1
A4I3	BURGLARY OTD OTHER	1

A4H6	THEFT OF PEDAL CYCLE	1
	PUBLIC ORDER SEC 5	1
A4H5	BURGLARY OTD OTHER	1
A4H4	THEFT FROM MOTOR VEH	1
	DAMAGE (MOTOR VEHICLE)	1
A4H3	PUBLIC ORDER SEC 4	1
	DAMAGE (DWELLING)	1
A4G3	POSSESS CANNABIS	2
	ARSON	1
	BURGLARY DWELLING	1
	POSSESS AMPHETAMINE	1
A4G2	POSSESS POINTED ARTICLE	1
	BURGLARY OTD OTHER	1
A4G1	DAMAGE (DWELLING)	1
Grand Total		29

6. Community Feedback

- 6.1 During the exercise, the Northumbria Police Civilian Support officer visiting the individual target areas and completed 61 public feedback forms, signed up 84 persons for the Northumbria Police Community Messaging Service and received 9 expressions of interest in joining Neighbourhood Watch schemes.
- 6.2 The results of the public feedback form across the week indicated that out of 61 completed: -
- 42 (67%) thought each event planning was excellent
 - 40 (65%) were aware of partnership activity in their area before attending the event.
 - 56 (91%) increased their understanding of the partnership working after attending the event.
 - 56 (91%) learnt more about becoming involved after attending the event
 - 49 (80%) were more likely to engage in partnership after attending the event.
 - 47 (77%) felt safer where they live after attending

7. Post Exercise Evaluation

- 7.1 Officers from the City Council's Anti Social Behaviour Team visited the key target areas with a questionnaire and visited a sample number of homes.
- 7.2 The majority of respondents, both personal and postal, although noticing police activity in the area, did not link this with any specific campaign, and would support another exercise that was advertised in advance to a greater level. This re-inforced the view that the moving of activity to different locations on a daily basis did not give partners sufficient time to impact significantly on each of those areas. However, the level of public reassurance seems to have remained stable without any increase in concerns or fear of crime during the week in all areas.

8.0 Conclusion and Next Steps

- 8.1 Based on the feedback forms from participating agencies and the statistical/anecdotal/questionnaire results, there is confidence that the 'Week of Action' concept has again produced positive results and maintained existing levels of community reassurance.
- 8.2 The operational element of the project was carried out with support from Northumbria Police and the Sunderland West LMAPS Group.
- 8.3 Anecdotal comment from local Northumbria Police Officers and partners, together with a formal analysis of crime statistics and questionnaires indicate that: -
- The levels of crime remained relatively unchanged over the single monitored week in the target areas compared to the same period in 2008.
 - A slight rise (+3) can be attributed to additional police presence and activity in the areas and subsequent arrests occurring due to police activity and organised raids, which formed part of the operational schedule.
 - There was a clear impact on disorder with a reduction of 36% (-19 incidents) compared to the same week the previous year.
 - There was positive response by residents who completed the daily reporting forms with excellent contacts established by Area Command staff to develop Neighbourhood Watch and other contacts.
 - The post operation questionnaires confirmed the suspicion that moving activities on a daily basis does not provide sufficient time to establish community links and significantly increase awareness of the exercise and daily schedules.
 - Post operation comments confirmed that the public would be supportive of further like activity but would appreciate increased pre- exercise publicity.
 - Although reassurance levels did not markedly increase, there was clear evidence that fear of crime remained at a stable level with those concerns expressed referring to low level youth disorder and nuisance, a response regularly experienced across the city.
 - There was a strong view of partners involved that the timing of the exercise was flawed, and that the 5th November placed in the middle of the exercise created organisational difficulties and in essence a full day was lost to agencies including the Police And Fire Service as a result of other more demanding priorities being present on 5th November (Guy Fawkes events).
 - Representatives of GONE within the SSP are requested to note this observation for the information of Central Government.
- 8.4 The proposed next step is to commend further 'Weeks of Action' as a response to local issues and to seek support of individual LMAPS Groups in the planning process.

9.0 Recommendations

- 9.1 Members are asked to note and comment upon this report.

COMMUNITY AND SAFER CITY SCRUTINY COMMITTEE

FORWARD PLAN – KEY DECISIONS FOR THE PERIOD 1 FEBRUARY 2010 – 31 MAY 2010

REPORT OF THE CHIEF EXECUTIVE

9 FEBRUARY 2010

1. Purpose of the Report

- 1.1 To update members on the position with regard to the Executive's Forward Plan for the period 1 February 2010 – 31 May 2010.

2. Background

- 2.1 The Council's Forward Plan contains matters which are likely to be the subject of a key decision to be taken by the Executive. The Plan covers a four month period and is prepared and updated on a monthly basis.
- 2.2 Holding the Executive to account is one of the main functions of Scrutiny. One of the ways that this can be achieved is by considering the forthcoming decisions of the Executive (as outlined in the Forward Plan) and deciding whether Scrutiny can add value in advance of the decision being made. This does not negate Non-Executive Members ability to call-in a decision after it has been made.
- 2.3 Members requested that only those items which are under the remit of the Committee be reported to this Committee. The remit of the Committee covers the following themes:-

Safer Sunderland Strategy, Social Inclusion, Community Safety; Anti Social Behaviour; Domestic Violence; Community Cohesion; Equalities; Licensing Policy and Regulation, Community Associations, Registrars.

- 2.4 Members are asked to note that there are no items in the current Forward Plan relating to the remit of this Committee.

3. Recommendations

- 3.1 That the Committee note the report.

4. Background Papers

None

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WORK PROGRAMME 2009-10

REPORT OF THE CHIEF EXECUTIVE

Strategic Priority : CIO1, CI04

1. Why has this report come to the Committee?

- 1.1 The report attaches, for Members' information, the current work programme for the Committee's work during the 2009-10 Council year.
- 1.2 The work of the Committee in delivering its work programme will support the Council in achieving its Strategic Priorities of Safer An City, support delivery of the related themes of the Local Area Agreement, and, through monitoring the performance of the Council's services, help the Council achieve its Corporate Improvement Objectives CIO1 (delivering customer focussed services) and C104 (improving partnership working to deliver 'One City').

2. Background

- 2.1 The work programme is a working document which Committee can develop throughout the year. The work programme allows Members and Officers to maintain an overview of work planned and undertaken during the Council year.

3. Current position

- 3.1 The work programme reflects discussions that have taken place at the Scrutiny Workshop and at the meeting of the Committee on 15 June 2009. The current work programme is attached as an appendix to this report.

4. Conclusion

- 4.1 The work programme developed from the meeting will form a flexible mechanism for managing the work of the Committee in 2009-10.

5 Recommendation

- 5.1 That Members note the information contained in the work programme and consider the inclusion of proposals for the Committee into the work programme.

6. Glossary

n/a

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james.diamond@sunderland.gov.uk

	JUNE 15.6.09	JULY 7.7.09	SEPTEMBER 15.9.09	OCTOBER 13.10.09	NOVEMBER 10.11.09	DECEMBER 8.12.09	JANUARY 12.1.10	FEBRUARY 9.2.10	MARCH 9.3.10	APRIL 20.4.10
Policy Review	Proposals for policy review (Jim Diamond)	Scope of review – Anti Social Behaviour and Alcohol (Jim Diamond/Stuart Douglass)	Approach to review (JD) Impact of Deprivation – Visit)	Evidence Gathering	Evidence Gathering – Anti Social Behaviour and Housing (Stuart Douglass) Feedback from Conference (Members) Feedback from Safer Sunderland Forum (J Diamond)	Evidence Gathering Tackling Deliberate Fires (John Allison) Neighbourhood Helpline (Liz St Louis) Safer Sunderland Forum – Feedback	Evidence Gathering Nexus (Ken Wilson) Home Office Advice on Tackling Anti Social Behaviour (Bill Blackett) Youth Villages	Evidence Gathering Magistrates Court Not in my Neighbourhood Week – Feedback (Bill Blackett) Visit to City Police Teams (Jim Diamond) Visit to Youth Village LMAPS	Draft report (JD) Victim Support	Final Report
Scrutiny		Polycarbonate Drinking Vessels – City Centre Pilot (Stuart Douglass)		National Drug Strategy (Stuart Douglass) Poverty of Place – Visit (Sal Buckler)		Tackling Violent Crime (Stuart Douglass)		Reducing Reoffending (Stuart Douglass)	Scrutinising the Policing Pledge (Stuart Douglass) Powers of CSO's (Stuart Douglass)	Fear of Crime – Update report (Stuart Douglass)
Scrutiny (Performance)			Performance Q1 (Mike Lowe)				Performance Q2 (Mike Lowe) Fear of Crime Study – Update report (Stuart Douglass)	Annual Delivery Plan (Andy Neal)		Performance Framework Q3 (Mike Lowe)
Ref Cabinet				Gambling Act – Amendments to Statement of Principles (Norma Johnston)						
Committee Business	Work Programme 2008/09 (JD)			Request to Attend Conference (J Diamond)						

CCFA/Members items/Petitions										
Information										