

COMMUNITY AND SAFER CITY SCRUTINY COMMITTEE

INTEGRATED OFFENDER MANAGEMENT - IMPLEMENTATION

REPORT OF THE CHIEF EXECUTIVE

9 MARCH 2010

Strategic Priorities: Safe City

Corporate Improvement Objectives: CI01,CI04

1. Purpose

1.1 To provide an overview to the Scrutiny Committee on the implementation of integrated offender management in Sunderland.

2. Introduction

In June 2009 the Ministry of Justice and the Home Office launched a joint policy statement on Integrated Offender Management supporting the development of local IOM approaches. The IOM definition included in the policy statement said that;

“IOM is the strategic umbrella or overarching framework that brings together agencies across government to prioritise intervention with offenders who cause crime in their locality.”

Alongside these are the impending statutory changes to CDRPs. From April 2010 Probation will become a responsible authority and the remit of CDRPs will extend to include reducing re-offending.

IOM builds on and expands the current offender focused programmes such as Priority and Prolific Offenders (PPO) Multi Agency Public Protection Panel Arrangements (MAPPA) and Drug Intervention Programme (DIP) recognising that an offender of concern to everyone may end up being no-ones responsibility. It manages a locally defined cohort of offenders who are in the community regardless of whether they are under statutory supervision or not. In targeting those offenders of most concern, IOM aims to manage them consistently, using pooled local resources to turn them away from crime, punishing and reforming them as appropriate.

IOM is a recognition that different partners are involved in the lives of offenders at different points and for different purposes, for example the police will want to know when a prisoner is about to be released because they will want to know his or her whereabouts; health services will want to continue an offenders health, alcohol or substance misuse treatment, and accommodation providers may be asked to help provide housing.

3. Background

In 2006 the government introduced a target to reduce the number of proven offences committed by young and adult re-offenders by 10% between 2005 and 2011.

IOM supports the Governments partnership programme on reducing re-offending, to cut the cost of crime to communities and the Criminal Justice System in the future and tackle social Exclusion. PSA 23 making Safer Communities and PSA 25 harm caused by drugs and alcohol are supported by the following National Indicators:

- NI 18 adult re-offending rates for those under probation supervision
- NI 30 reducing re-offending rates for PPO'S
- NI 38 drug related offending

4. Strategic Progress in Sunderland

A reducing re-offending manager was employed by the Safer Sunderland Partnership and commenced employment in October 2009. The following have been achieved:

- The Reducing Re-offending has Delivery Group been set up. The focus is on performance management, the implementation of IOM and community re-integration. It is attended by representatives from the police, Safer Sunderland Partnership, Durham Prison, Probation, Drug and Alcohol Action Team (DAAT), Primary Care Trust (PCT), Accommodation, Employment, Training and Education (ETE), Youth Offending Service (YOS) and Government Office North East (GONE). Terms of reference have been agreed.
- There is now a link into the Local Multi-Agency Problem Solving meetings (LMAPs) and IOM is a standing item on the agenda.
- A Prison link has been established to capture the high crime causes and there has been a regional meeting at GONE to establish how prison links can be improved, for example by arranging specialist prison visits.
- Work is underway to agree a transition protocol with the Youth Offending Service.
- The Reducing re-offending strategic manager attends the Tasking and Co-ordinating Group Tasking and co-ordinating group (TCG0 and Local Delivery Group (LDG.)
- Funding has been secured for a probation officer to work with the non statutory high crime causing offenders.

5. Operational Progress

- IOM aims to deepen and extend the joint identification and assessment, offender management and information sharing frameworks for those in the community at high risk of re-offending. Therefore the operational has been set up and terms of reference have been agreed. This will ensure a swift deterrent and enforcement for those who do not comply. Partners attending the group are police, probation, YOS, Turning point manager, DISC manager and Counted 4 manager.
- The focus of the group has been to refresh the PPO scheme as per the June 2009 guidance, ensure that the cohort on PPO remains fluid and feed in to the strategic group. There are now 46 offenders on the scheme. In the first 6 months the NI 30 target was exceeded. The target was a 17% reduction in re-offending in 2009/2010. This equates to no more than 127 convictions. There were 52 convictions in the first 6 months. The PPO caseload also has a geographical breakdown.
- The top 200 high crime causers have been identified using the PPO matrix and police data on arrests. Information about the NI 38 caseload, those on DRR and non statutory high crime causers has been established.
- The operational group has also linked in to the treatment plan and is looking at those offenders who have not been retained in treatment to identify which non statutory offenders should be the focus for IOM.
- Co-location is underway and it is expected to go live by the end of March. An away day is to take place on 9th March to establish roles and responsibilities within the co-located unit.
- The reducing re-offending strategic manager has made links with Durham prison and reached an agreement for a prison officer to attend the practitioners meetings.
- Oasys data has been provided for the PPO and Drug Rehabilitation Requirement (DRR) offenders to identify criminogenic need.

6. Conclusion and Next Steps

6.1 The IOM unit will be fully operational by the end of March. A Manager has been identified to manage both the statutory and non statutory cases. It is anticipated that the police will provide resources to link in with the non statutory cases.

6.2 During the next quarter a reducing re-offending delivery plan will be produced. The focus will be on re-offending performance. There will also be a

focus on community re-integration, developing pathways out of offending, for example employment and accommodation.

7. Recommendations

7.1 Members are asked to note and comment upon this report.

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