


THE CABINET

AGENDA

Meeting to be held in the Civic Centre (Committee Room No. 1) on Wednesday, 10th March, 2010 at 2.00 p.m.

Part I

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Joint report of the Chief Executive and the Director of Financial Resources (copy herewith).
8.  **Development of Sunderland Software Centre** 53
Joint report of the Chief Executive and the Director of Financial Resources (copy herewith).
9.  **Supporting the Efficiency Agenda** 59
Report of the Deputy Chief Executive (copy herewith).
10.  **City of Sunderland Local Development Framework Core Strategy Revised Preferred Options** 67
Report of the Deputy Chief Executive (copy herewith).

N.B. Members are requested to note that copies of the City of Sunderland Local Development Framework Core Strategy Revised Preferred Options document are available for inspection in Members' Services or alternatively the document can be viewed on-line at:-

<http://www.sunderland.gov.uk/committees/CmisWebPublic/Meeting.aspx?meetingID=1604>

11.  **St. Peter's Riverside and Bonnersfield Planning Framework – Draft Supplementary Planning Document** 79
Report of the Deputy Chief Executive (copy herewith).

N.B. Members are requested to note that copies of the St. Peter's Riverside and Bonnersfield Planning Framework – Draft Supplementary Planning Document are available for inspection in Members' Services or alternatively the document can be viewed on-line at:-

<http://www.sunderland.gov.uk/committees/CmisWebPublic/Meeting.aspx?meetingID=1604>

12.  **Stadium Village Development Framework** 87
Report of the Deputy Chief Executive (copy herewith).

13.  **Children and Young People's Plan (CYPP) 2010-2025** 159

Report of the Executive Director of Children's Services (copy herewith).

N.B. Members are requested to note that copies of the Children and Young People's Plan (CYPP) 2010-2025 document are available for inspection in Members' Services or alternatively the document can be viewed on-line at:-

<http://www.sunderland.gov.uk/committees/CmisWebPublic/Meeting.aspx?meetingID=1604>

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15.  **Building Schools for the Future (BSF) Submission of the BSF Wave 2 Strategy for Change (SFC) Business Case** 205

Report of the Executive Director of Children's Services (copy herewith).

16.  * **Sunderland City Council and SAFC Foundation Strategic Partnership Agreement** 213

Joint report of the Executive Director of Children's Services and the Executive Director of City Services (copy herewith).

17.  **Houghton-le-Spring – Primary Care Centre Development** 219

Report of the Executive Director of City Services (copy herewith).


18.  **Home Improvement Agency (HIA) – Tender for Through Floor Lifts and Ceiling Track Hoists** 231

Report of the Executive Director of Health, Housing and Adult Services (copy herewith).

Local Government (Access to Information) (Variation) Order 2006

The reports contained in Part II of the Agenda are not for publication as the Cabinet is considered likely to exclude the public during consideration thereof as they contain information relating to any individual, which is likely to reveal the identity of an individual, the financial or business affairs of any particular person (including the Authority holding that information) or to consultations or negotiations in connection with labour relations matters arising between the Authority and employees of the Authority (Local Government Act 1972, Schedule 12A, Part I, Paragraphs 1, 2, 3 and 4).

Part II

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|---|---|-----|
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| | (Copy herewith). | |
| 20. | Report of the Meeting of the Personnel Committee held on 25th February, 2010, Part II | 239 |
| | (For approval of the recommendations on executive functions and to note the remaining decisions). | |
| | (Copy herewith). | |
| 21.  | Request for Financial Assistance | 249 |
| | Joint report of the Chief Executive and the Director of Financial Resources (copy herewith). | |

 **Denotes Key Decision.**

*** Denotes Rule 15 Notice issues – item which is a key decision which is not included in the Forward Plan.**

R.C. RAYNER,
Chief Solicitor.

Civic Centre,
SUNDERLAND.

2 March, 2010.

CABINET MEETING – 10 MARCH 2010
EXECUTIVE SUMMARY SHEET – PART I

Title of Report:

MINUTES PART II

Author(s):

City Solicitor

Purpose of Report:

Presents the minutes of the last meeting held on 10th February 2010 Part I.

Action Required:

To confirm the minutes as a correct record.

At a meeting of the CABINET held in the CIVIC CENTRE (COMMITTEE ROOM NO. 1) on WEDNESDAY, 10TH FEBRUARY, 2010 at 2.00 p.m.

Present:-

Councillor Anderson in the Chair

Councillors Allan, Blackburn, Charlton, Gofton, P. Smith, Trueman, D. Wilson and N. Wright.

Part I

Minutes

The minutes of the meeting of the Cabinet held on 3rd February, 2010, Part I (copy circulated) were submitted.

(For copy report – see original minutes).

1. RESOLVED that the minutes of the last meeting be confirmed and signed as a correct record.

Receipt of Declarations of Interest

The following Councillors declared personal interests in the undermentioned reports as Members of the various bodies indicated:-

Item 4(i) – Capital Programme 2010/2011 including Prudential Indicators and Treasury Management Strategy	Councillors Allan, Charlton and Gofton	Governors of Secondary Schools in the BSF Programme
	Councillors Anderson and Blackburn	Grandchildren attend Hetton Comprehensive School – in BSF Programme
	Councillors Gofton and D. Wilson	Directors on Sunderland Empire Theatre Trust
	Councillor Blackburn	Tyne and Wear Integrated Transport Authority/Nexus

	Councillor Gofton	Tyne and Wear Archives and Museums Joint Committee
	Councillors Anderson, Allan, Blackburn, Gofton, P. Smith, Trueman and N. Wright	Governors of Primary Schools – Primary Strategy for Change Programme
	Councillors Gofton and P. Smith	Early Years and Childcare Strategic Partnership
	Councillor Charlton	Sunniside Partnership
	Councillor Anderson	South Tyne and Wear Waste Management Joint Executive Committee (substitute)
	Councillors Blackburn and Trueman	South Tyne and Wear Waste Management Joint Executive Committee
Item 4(ii) – Revenue Budget and Proposed Council Tax 2010/2011	Councillor Anderson	Sunderland Partnership, Sunderland Arc (substitute)
	Councillors Anderson and Blackburn	Members of Hetton Town Council
	Councillor Anderson	South Tyne and Wear Waste Management Joint Executive Committee (substitute)
	Councillors Blackburn and Trueman	South Tyne and Wear Waste Management Joint Executive Committee
	Councillors Anderson, Blackburn, Charlton, P. Smith and N. Wright	Members of GMB (in relation to Single Status and Equal Pay)
	Councillor Allan	Member of GMB and Unison (in relation to Single Status and Equal Pay)

	Councillors Allan, Anderson, Charlton, Gofton, P. Smith and Trueman	Local Government Pension Scheme
	Councillor Blackburn	Tyne and Wear Integrated Transport Authority
	Councillor Gofton	Tyne and Wear Archives and Museums Joint Committee
	Councillors Gofton and D. Wilson	Directors on Sunderland Empire Theatre Trust
Item 4(iii) – Revenue Budget and Proposed Council Tax 2009/2010 – Addendum Report	Councillors Anderson and Blackburn	Members of Hetton Town Trust
	Councillor Blackburn	Tyne and Wear Integrated Transport Authority

Apologies for Absence

An apology for absence was submitted to the meeting on behalf of Councillor P. Watson.

Councillor Allan in presenting the Budget reports for 2010/2011 highlighted that the budget preparations had been extremely onerous this year. He thanked all colleagues, Portfolio Holders, the Chief Executive and his Office and all the Directors for their positive proposals. He particularly thanked the Director of Financial Resources and his team for all their support.

Capital Programme 2010/2011 including Prudential Indicators and Treasury Management Strategy and Policy

The Chief Executive and the Director of Financial Resources submitted a joint report (copy circulated) to provide an update on the level of capital resources and commitments for the forthcoming financial year and to seek a recommendation to Council to the overall Capital Programme 2010/2011, the Prudential Indicators, and the Treasury Management Strategy and Policy for 2010/2011.

(For copy report – see original minutes).

Councillor Allan highlighted that in addition to setting out the proposed Capital Programme for 2010/2011 for recommendation to Council, the report set out the proposed Treasury Management Strategy and detailed the Prudential Indicators and Annual Minimum Revenue Provision Statement which fulfilled the technical requirements associated with the preparation of the Capital Programme for next year. He added that these technical statements and indicators needed to be recommended to Council also.

Councillor Allan explained that through Portfolio Holders involvement in the preparation of the Capital Programme for next year, there were some excellent schemes and proposals identified within the Capital Programme for next year. He drew attention to the following in particular:-

- In line with Government Policy, the proposed Capital Programme was aimed at maintaining spending so far as possible in order that the Council could continue to make its contribution to supporting the local economy. He added that it was interesting to note the Conservative u-turn in relation to the need for swingeing spending cuts during 2010/2011 and that it was helpful to receive the ringing endorsement of the Conservatives of the current Government policy.
- With regard to the Capital Programme itself, he drew attention to the significant resources which were to be used to address key community priorities and enable a range of high profile and valuable schemes to proceed next year. Full details of these schemes were set out at Appendix B to the report.

In conclusion, Councillor Allan drew attention to the projected average borrowing rate for 2009/2010 of 3.37%. He explained that this was testament to the excellent work undertaken by our Treasury Management Team. He also highlighted the projected return on investments of 1.93% which when compared against a Bank Base Rate of 0.5% represented excellent performance against the established benchmark whilst preserving the security of investments.

Cabinet Members commended the work of the Resources Portfolio Holder, the Director of Financial Resources and his team in bringing forward excellent proposals, protecting Council's services whilst making some difficult choices, particularly during the current economic climate.

Consideration having been given to the report, it was:-

2. RESOLVED that it be recommended to Council to approve:-
 - (i) the proposed Capital Programme for 2010/2011;
 - (ii) the prudential indicators and revisions to the operational limit for 2009/2010;
 - (iii) the Annual Minimum Revenue Provision Statement for 2010/2011 and adjustments to 2009/2010;

- (iv) the Annual Treasury Management Strategy including specifically the Annual Borrowing and Investment Strategies;
- (v) the adoption of the revised CIPFA Treasury Management Code of Practice 2009; and
- (vi) the Treasury Management Policy Statement.

Revenue Budget and Proposed Council Tax for 2010/2011

The Chief Executive and the Director of Financial Resources submitted a joint report together with an addendum thereto (circulated) to report:-

- (a) the overall revenue budget position for 2010/2011;
- (b) the projected balances position as at 31st March, 2010 and 31st March, 2011 and advice on their level;
- (c) a risk analysis of the Revenue Budget 2010/2011;
- (d) a summary of the emerging medium term financial position facing the Council from 2011/2012 to 2013/2014;
- (e) the views received from the North East Chamber of Commerce and Trade Unions;
- (f) the final General Summary for the Revenue Estimates and the proposed Contingencies and Provisions for Strategic Priorities for 2010/2011 set out at Annex 1; and
- (g) to enable recommendations to be made to Council with respect to Council Tax levels for 2010/2011, subject to the approval of the Revenue Budget 2010/2011. The Council Tax was calculated using the tax bases for the areas of the City Council and Hetton Town Council as confirmed by Council on 27th January, 2010. There were a number of resolutions required to be made to determine the Council Tax including precepts from the major Precepting Authorities and the Parish of Hetton Town Council.

(For copy report – see original minutes).

Councillor Allan highlighted a further excellent package of proposals which sought to balance a number of important issues:-

- the need to invest in high priority front-line services which communities continued to tell us were important to them.

- the need to recognise the difficult economic period from which the country was just now emerging and the need to avoid, so far as possible, placing additional burdens on the Council Tax payers of Sunderland.
- the move towards the Sunderland Way of Working and the need to maximise efficiency savings to improve the value for money offered by the Council.

Councillor Allan reported that he believed that these proposals represented the appropriate balance of these principal issues, and as such, he invited Cabinet to recommend them to the Council at its meeting on the 3rd March, 2010.

Councillor Allan invited Portfolio Holders to comment in relation to their own particular areas of responsibility and drew attention to some significant investments proposed to address key areas; for example investing in Adult Social Care to improve the lives of vulnerable and elderly people, investment in Children's Services to ensure all children were supported through Safeguarding and Fostering and Adoption Services, investment in Highway Maintenance, Waste Disposal and Leisure.

The attention of Cabinet Members was drawn to Appendix C tabled separately at the meeting which proposed a Council Tax increase of 1.2% which would ensure that the Council continued to set the lowest Council Tax in the whole of the North East. Councillor Allan advised that the Council was still awaiting confirmation of the precept increases from Northumbria Police and Tyne and Wear Fire and Rescue Authority and these might require an amendment to the final proposal to Council in due course. Taking account of their provisional proposal it was not anticipated that the overall Council Tax increase would exceed 1.3%.

Councillor Allan cautioned that the future outlook for public spending was one of a severe financial restraint and accordingly, but in accordance with the Council's usual best practice, a medium-term approach to financial planning had been adopted in order to ensure that next year's budget was as sustainable as possible. Councillor Allan then moved the recommendations as set out at paragraph 2 of the report, subject to any comments from Portfolio Holders.

Cabinet Members congratulated the Resources Portfolio Holder and the Director of Financial Resources in bringing forward proposals for such a low Council Tax increase whilst still investing in services especially in the current economic climate.

Councillor Allan highlighted that a 1.3% increase in Council Tax equated to a 22 pence increase per week for Band A properties and 66 pence for Band H properties making it an affordable Council Tax for everyone. He invited anyone with any further proposals for consideration, to see either himself, the Leader of the Council, the Chief Executive or the Director of Financial Resources, to see if they could be incorporated within this budget. He emphasised that this budget was the result of much hard work to enable Council services to be maintained and improved.

Consideration having been given to the report, it was:-

3. RESOLVED that it be recommended to Council:-

- (i) to approve the proposed Revenue Budget for 2010/2011 set out at Appendix G;
- (ii) that it be noted that at its meeting on 27th January, 2010 the Council approved the following amounts for the year 2010/2011 in accordance with regulations made under Section 33(5) of the Local Government Finance Act 1992:
 - (a) £80,260 being the amount calculated by the Council, in accordance with Regulation 3 of the Local Authorities (Calculation of Council Tax Base) Regulations 1992, as it's Council Tax Base for the year
 - (b) £ 4,043 being the amount calculated by the Council, in accordance with Regulation 6 of the Regulations, as the amount of it's Council Tax Base for the year for dwellings in the area of the Parish of Hetton Town Council.
- (iii) that the following amounts be now calculated by the Council for the year 2010/2011 in accordance with Sections 32 to 36 of the Local Government and Finance Act 1992:
 - (a) £784,067,244 being the aggregate of the amounts which the Council estimates for the items set out in Section 32 (2) (a) to (e) of the Act
 - (b) £531,317,271 being the aggregate of the amounts which the Council estimates for the items set out in Section 32 (3) (a) to (c) of the Act
 - (c) £252,749,973 being the amount by which the aggregate at (iii) (a) above, exceeds the aggregate at (iii) (b) above calculated by the Council, in accordance with Section 32 (4) of the Act, as its budget requirement for the year
 - (d) £157,511,823 being the aggregate of the sums which the Council estimates will be payable for the year into its General Fund in respect of redistributed Non-Domestic Rates, Revenue Support Grant, and the amount of the sum which the Council has estimated will be transferred from its Collection Fund to its General Fund in accordance with Section 97(3) of the Local Government Finance Act 1988 (Council Tax Surplus)

- (e) £1,186.6204 being the amount at (iii) (c) above less the amount at (iii) (d) above, all divided by the amount at (ii) (a) above, calculated by the Council, in accordance with Section 33 (1) of the Act, as the basic amount of its Council Tax for the year
- (f) £53,000 being the precept notified by Hetton Town Council as a special item under Section 34 (1) of the Act
- (g) £1,185.9600 being the amount at (iii) (e) above less the result given by dividing the amount at (iii)(f) above by the amount at (ii)(a) above, calculated by the Council, in accordance with Section 34 (2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no special item relates
- (h) £1,199.0691 being the amount given by adding to the amount at (iii)(g) above the amount (iii)(f) divided by the amount at (ii)(b) above, calculated by the Council in accordance with Section 34 (3) of the Act as the basic amounts of its Council Tax for the year for dwellings in the area of the Parish of Hetton Town Council

Parts of the Council's Area

(i)	Valuation Bands	Hetton Town Council	All other parts of the Council's Area
	A	£ 799.38	£ 790.64
	B	£ 932.61	£ 922.41
	C	£1,065.84	£1,054.19
	D	£1,199.07	£1,185.96
	E	£1,465.53	£1,449.51
	F	£1,731.99	£1,713.05
	G	£1,998.45	£1,976.60
	H	£2,398.14	£2,371.92

being the amounts given by multiplying the amounts at (iii) (g) and (iii) (h) above by the number which, in the proportion set out in Section 5 (1) of the Act, is applicable to dwellings listed in a particular valuation band divided by the number which in that proportion is applicable to dwellings listed in valuation band D, calculated by the Council, in accordance with Section 36 (1) of the Act, as the amounts to be taken into account for the year in

respect of categories of dwellings listed in different valuation bands.

- (iv) that it be noted that for the year 2010/2011, Tyne and Wear Fire and Rescue Authority and Northumbria Police Authority have supplied their best estimate of their proposed precepts, which have still to be approved by their respective Authorities. Consequently, the following amounts for both the Tyne and Wear Fire and Rescue Authority and the Northumbria Police Authority represent the provisional precepts for 2010/2011, which may be issued to the Council, in accordance with Section 40 of the Local Government Finance Act 1992, for each of the categories of dwellings as follows:

Precepting Authority

Valuation Bands	Northumbria Police Authority	Tyne & Wear Fire and Rescue Authority
A	£ 55.79	£ 48.77
B	£ 65.09	£ 56.90
C	£ 74.38	£ 65.03
D	£ 83.68	£ 73.16
E	£102.28	£ 89.42
F	£120.87	£105.68
G	£139.47	£121.93
H	£167.36	£146.32

- (v) that having calculated the aggregate in each case of the amounts at (iii) (i) and (iv) above but not having received confirmation of the precept in paragraph (iv), the Council, in accordance with Section 30 (2) of the Local Government Finance Act 1992, estimate the following amounts as the amounts of Council Tax for the year 2010/2011 for each of the categories of dwellings shown below at this point in time. The exact levels will only become known once formal notification of the precepts from the Tyne and Wear Fire and Rescue Authority and Northumbria Police Authority are received.

Parts of the Council's Area

Valuation Bands	Hetton Town Council	All other parts of the Council's Area
A	£ 903.94	£ 895.20
B	£1,054.60	£1,044.40
C	£1,205.25	£1,193.60
D	£1,355.91	£1,342.80
E	£1,657.23	£1,641.21
F	£1,958.54	£1,939.60
G	£2,259.85	£2,238.00
H	£2,711.82	£2,685.60

- (vi) the views expressed by the North East Chamber of Commerce and Trade Unions be noted.

Draft Council Tax Leaflet 2010/2011

The Chief Executive and the Director of Financial Resources submitted a joint report (copy circulated) on the draft Council Tax Leaflet for 2010/2011.

(For copy report – see original minutes).

The Chairman reported that the Local Government and Finance Act 1992 required Local Authorities to produce a Summary of Financial Information to accompany the annual Council Tax Bill. She explained that the Council Tax Leaflet fulfilled this requirement and provided information on the progress the Council was making in relation to its priorities and the Council's finances, reflecting the priorities of the Sunderland Strategy 2008-2025 and focusing on service improvements and developments that were planned for 2010/2011.

Cabinet Members were advised that the financial information and related performance information could not be included at this time. It would be included following Council approval at its Budget meeting in March. A full copy of the leaflet could not therefore be made available prior to Cabinet. The Chairman advised that the format was based on the 2009/2010 leaflet, a copy of the latest working draft accompanied the report and final sign off of the leaflet would be by the Leader in consultation with the Chief Executive and the Director of Financial Resources.

Consideration having been given to the report, it was:-

4. RESOLVED that the draft Council Tax Leaflet be noted, and, subject to the inclusion of financial and other information, once the Revenue Budget has been set, it be recommended to Council to approve it.

Local Government (Access to Information) (Variation) Order 2006

At the instance of the Chairman, it was:-

5. RESOLVED that in accordance with the Local Government (Access to Information) (Variation) Order 2006 the public be excluded during consideration of the remaining business as it was considered to involve a likely disclosure of information relating to any individual, which is likely to reveal the identity of an individual, the financial or business affairs of any particular person (including the Authority holding that information) or to consultations or negotiations in connection with labour relations matters arising between the Authority and employees of the Authority (Local Government Act 1972, Schedule 12A, Part 1, Paragraphs 1, 2, 3 and 4).

(Signed) F. ANDERSON,
Chairman.

Note:-

The above minutes comprise only those relating to items during which the meeting was open to the public.

Additional minutes in respect of other items are included in Part II.

CABINET MEETING – 10TH MARCH 2010

EXECUTIVE SUMMARY SHEET – PART I

Title of Report:

Report of the meeting of the Personnel Committee, Part I held on 25th February 2010

Author(s):

Chief Solicitor

Purpose of Report:

To present the report of the meeting of Personnel Committee held on 25th February 2010, Part I

Action Required:

To note the report of the meeting of Personnel Committee held on 25th February 2010, Part I

At a meeting of the PERSONNEL COMMITTEE held in the CIVIC CENTRE on THURSDAY, 25TH FEBRUARY, 2010 at 5.30 p.m.

Present:-

Councillor M. Smith in the Chair

Councillors Gofton, Trueman, J. Walton, P. Watson, S. Watson, A. Wilson, A. Wright and T. Wright.

Part I

Apologies for Absence

An apology for absence was submitted to the meeting on behalf of Councillor Fairs.

Receipt of Declarations of Interest

There were no declarations of interest.

Reports of the Meetings of the Personnel Committee

The reports of the meetings of the Personnel Committee held on 28th January and 5th February, 2010, Part I (circulated) were submitted and consideration given thereto.

(For copy report – see original minutes).

1. RESOLVED that the reports of the meetings be noted, confirmed and signed as correct records.

Local Government (Access to Information) (Variation Order) 2006

At the instance of the Chairman, it was:-

2. RESOLVED that in accordance with Section 100(A)4 of the Local Government Act 1972, the public be excluded during consideration of the remaining business as it is considered to involve a likely disclosure of exempt information relating to an individual or information which is likely to reveal the identity of an

individual or information relating to any consultations or negotiations, or contemplated consultations or negotiations in connection with any labour relations matters arising between the Authority and its employees (Local Government Act 1972, Schedule 12A, Part I, Paragraphs 1, 2 and 4).

(Signed) M. SMITH,
Chairman.

Note:-

The above minutes comprise only those relating to items during which the meeting was open to the public.

Additional minutes in respect of other items are included in Part II.

<p>CABINET MEETING – 10TH MARCH 2010</p> <p>EXECUTIVE SUMMARY SHEET</p>	
<p>Title of Report: Local Area Agreement Annual Review Process 2009/2010</p>	
<p>Author(s): Chief Executive</p>	
<p>Purposes of Report: To outline the outcome of the Local Area Agreement Review 2009/2010 and seek approval to revised targets for several priority indicators.</p>	
<p>Description of Decision: That Cabinet is recommended to:</p> <ul style="list-style-type: none"> (i) Approve the new and revised Local Area Agreement targets as set out in the report. (ii) Authorise the Council Leader, Chief Executive, in discussion with the chair of the Sunderland Partnership, to approve any changes in the targets that may result from the negotiations with Government Office North East 	
<p>Is the decision consistent with the Budget/Policy Framework? Yes</p>	
<p>If not, Council approval is required to change the Budget/Policy Framework</p>	
<p>Suggested reason(s) for Decision: The Cabinet's decision will enable the Council to satisfy the requirements of the Local Government and Involvement in Public Health Act in relation to the Local Area Agreement by agreeing targets for the priority indicators included in the document agreed with Government in June 2008.</p>	
<p>Alternative options to be considered and recommended to be rejected: The requirement to review and refresh the Local Area Agreement is a legislative obligation and there are no alternative options. The Council is not obligated to renegotiate targets as proposed. However, the alternative of retaining the targets agreed in June may have an adverse impact on the Council's reputation as measured through the Comprehensive Area Assessment and the level of Performance Reward Grant (PRG) generated.</p>	
<p>Is this a key decision as defined in the Constitution? Yes</p>	<p>Relevant Scrutiny Committee Management</p>
<p>Is it included in the Forward Plan? Yes</p>	

Local Area Agreement Annual Review Process 2009 / 2010

Report of the Chief Executive

1.0 Purpose of the Report

- 1.1 To outline the outcome of the Local Area Agreement Review 2009/2010 and seek approval to revised targets for several priority indicators.

2.0 Description of Decision

- 2.1 That Cabinet is recommended to:
- (i) Approve the new and revised Local Area Agreement targets as set out in the report.
 - (ii) Authorise the Council Leader, Chief Executive, in discussion with the chair of the Sunderland Partnership, to approve any changes in the targets that may result from the negotiations with Government Office North East

3.0 Background

- 3.1 LAAs are subject to annual reviews that have the primary function of enabling government to monitor progress towards the targets set in the agreement. Over the last two years the review process has also provided the opportunity to refresh the agreed targets as indicator definitions have been refined and baseline data has been provided.
- 3.2 For the 2009/2010 review government have offered the opportunity for partnerships to revise those targets that are likely to have been affected by the economic recession: NI 152, NI 153, NI 154 and NI 116. Government have also been given the option to remove NI 112 from the calculation of reward grant.
- 3.3 Revising targets provides the basis on which partners can set stretching but attainable targets that will enable the partnership to maximise the reward grant associated with LAA performance. The amount of reward grant payable is dependent on the proportion of agreed targets that are achieved over the life of the LAA period.

4.0 Revising Targets

- 4.1 The measurement of NI 152, NI 153 and NI 116 is based on the numbers of people claiming a particular group of working age benefits (Job Seekers Allowance, Incapacity Benefit, lone parent benefits and other income related benefits) known as 'out of work benefits'. These numbers are compared to the background working age population of the city, or in the case of NI 116, the number of dependant children aged 0 – 15 living with such claimants to the estimated total of all 0 – 15 year old residents to provide a rate.

4.2 As members will be aware the recession that occurred during 2008 and 2009 had a significant effect on claimant count unemployment levels in the city. For five years prior to the summer of 2008 the levels had remained relatively stable at around five or six thousand. However, the levels rose to almost eight thousand by the close of the year and to over eleven thousand by the spring of 2009, almost doubling over the nine month interval. By spring 2009, unemployment in the city had levelled off and even declined slightly while elsewhere in Tyne and Wear the numbers were continuing to increase.

4.3 The scale of the adverse economic conditions that were experienced across the country during 2009 and the impact on the claimant count was largely unforeseen and was therefore not reflected in the targets set for the LAA in March 2008. Revised targets that took account of the impact of the downturn were submitted for NI 152 and 153 in March 2009. However, government considered these to be temporary. The current review provides the opportunity to set revised targets that reflect the greatly changed economic circumstances and the prevailing economic outlook.

NI 152 – Working age people on out of work benefits

4.4 In January 2010 a meeting between representatives of Job Centre Plus and the Council's Strategic Economic Development function took place in order to develop an agreed rationale for the claimant related targets. The outcome of that meeting was agreement to a set of assumptions that have been used to inform the target for May 2011. The assumptions were:

- Without additional intervention the quarterly average benefit claimant levels would be likely to rise given predicted upward pressure on both unemployment and long term out of work benefits and then fall leaving the quarterly average rate in May 2011 at a rate that is similar to that in May 2009 at 19.9%.
- The latest total out-of-work benefit claimants figure available is 35,060 (May 2009) – a rate of 19.9% - calculated using the 2008 mid year working age population estimate of 175,900.
- Performance in May 2011 will be compared as a four quarter average against the May 2007 four quarter average baseline of 18.1%.
- As a result of Working Neighbourhood Fund (WNF) project activity and the additional, targeted activities of Job Centre Plus a net reduction of 2,000 benefit claimants could be achieved between the May 2009 and May 2011 quarterly totals.

4.5 For the purpose of estimating the impact of the reduction on the overall claimant rate it has been assumed that a reduction of 2,000 in benefit claimants will be achieved between May 2009 and May 2011. This assumes a reduction of 300 out of work benefit claimants in each quarter

from May 2009 to February 2010 and then a reduction from the same group of 220 in each quarter from February 2010 to May 2011.

- 4.6 Reducing the claimant numbers by 2,000 people over the two year period will have the effect of reducing the quarterly claimant rate to 18.8% in May 2011. However, NI 152 is calculated as a rolling average of 4 quarters to account for seasonal variation. Using the 4 quarter average calculation means that the 2010/11 overall rate as calculated in May 2011 will be 19.0%, an increase of 0.9% from the May 2007 four quarter average baseline of 18.1%. This represents a reduction in the scale of the increase that would have occurred if WNF interventions had not been applied.
- 4.7 It is therefore proposed that the target we submit to government for NI 152 is an increase in the claimant rate of 0.9%.

NI 153 – Working age people claiming out of work benefits in the worst performing neighbourhoods

- 4.8 The latest quarterly out of work benefit claimant figure available for the 25% worst performing LSOA is 13,210 (May 2009), a rate of 32.8%. As with the overall claimant rate it is assumed that this will rise slightly over the next 14 months.
- 4.9 Looking at the post codes of the 900 Job Linkage clients placed into work over the last three quarters it is possible to conclude that on average 32%, about 300, of all clients placed live in the 25% worst performing Lower Super Output Areas (LSOA). The trend recently has been for the proportion of clients living in the worst performing LSOA to increase and for the purposes of setting a target for this indicator it is assumed that the proportion of Job Centre Plus and Job Linkage clients finding work from the 25% worst performing LSOA over the next 14 months will be 40% of the estimated citywide reduction over this period or approximately 440 people
- 4.10 The aggregate reduction of 740 people against the May 2009 quarterly total of 13,210 will reduce the number of claimants to 12,470 and the quarterly claimant rate to 30.9%. As with NI 152, NI 153 is measured using the four quarter average and final performance will be measured against the May 2007 four quarter average of 30.9%. A total of 300 claimants from the worst performing LSOAs were placed in work in the first three quarters of 2009/2010. Assuming that the planned additional reduction of 440 claimants will be evenly distributed over the next 5 quarters, the overall four quarter average rate for 2010/2011 in May 2011 will be 31.2%, an increase of 0.3% over the May 2007 equivalent.
- 4.11 It is proposed that the target we submit to Government is an increase in the claimant rate within the 25% worst performing LSOA of 0.3%.

NI 116 – Proportion of children in poverty

- 4.12 Earlier this year government announced that the original definition of NI 116: children aged 0 – 15years living in families in receipt of out of work benefits as a percentage of all children, was to be replaced. However, local authorities have recently been informed that the new definition will only be applied to the next round of LAA which is expected to start in April 2011. For the current round of LAA the existing definition, stated above, is to be used.
- 4.13 The update on the indicator definition was accompanied by a new set of baseline data. The data (attached as Appendix 1) is based on the total number of children in families in receipt of out of work benefits in the local authority area but does not include the use of child benefit data to calculate the background number of dependant children as was originally the case. This is now derived from age specific population estimates.
- 4.14 The impact of the recession means that target for NI 116 is unlikely to be achieved as it was set in more optimistic economic conditions. Using the claimant rate figures that are available for May 2009 we have estimated that the proportion of children in families in receipt of out of work benefits was around 13,750. Using this figure as a starting point and factoring in the reduction in claimant numbers that may be achieved as a consequence of WNF interventions it is estimated that the number of children in poverty as defined by the indicator in May 2011 may be approximately 12,800. It seems most unlikely that we can achieve the target of 10,995 that was set in March 2008 and it is considered prudent to take the opportunity to revise the target against which we will be measured.
- 4.15 A condition of renegotiation is that the revised target is expressed as the percentage point difference between the proportion of children in poverty in the area and the England average. Whilst it is possible to use the projections we have made for NI 152, the claimant rate figure in May 2011 to estimate the number of children in families in receipt of out of work benefits for the same period, government are unable or unwilling to provide a 2011 estimate for England. As a consequence it will not be possible to develop a precise calculation of the relationship between the local and national levels.
- 4.16 Nonetheless it is possible to use the available data to understand recent trends. It is clear from the data provided by government that the gap between the proportion of children in families in receipt of out of work benefits in England and Sunderland closed quite significantly from 7.9% in 2004 to 5.7% in 2007. However, the rate rose slightly between 2007 and 2008 from 5.7% to 5.9%. We also know that the gap in the overall claimant rate between England and Sunderland widened during the recession of 2008/2009. It can be assumed that this caused the gap in the proportion of children in families in receipt of out of work benefits to widen further.

- 4.17 The reduction of the overall claimant rate proposed above should have a positive impact on NI 116. Also, data shows that the numbers of dependent children living with lone parents in receipt of benefits is considerably higher than for other types of benefit recipients. WNF proposals to target services at lone parents should therefore increase the numbers of children being removed from poverty as defined by NI 116 in the longer term.
- 4.18 In view of the reduction in the overall claimant numbers that is being proposed it is concluded that the most recently observed tendency for the gap in the number of children in families in receipt of out of work benefits to widen will effectively be halted and that the gap, which we are unable to articulate in measurable terms at this time, will remain the same as in May 2008.
- 4.19 It is proposed that the target we submitted to government in respect of NI 116 should be to maintain the gap between the Sunderland and England averages as measured at May 2008 (i.e. 5.9 percentage points).

NI 171 – New business registration rate.

- 4.20 The 2010 review also provides the opportunity to revise the target set for NI 171. As with other indicators that are sensitive to the prevailing economic conditions there is an assumption that the new business registration rate may have been adversely affected by the recession. However, the view is that the formation of new businesses in the city has not been significantly affected by the recession and that the target set in March 2009 should remain unchanged.

NI 154 – Net additional homes provided.

- 4.21 Nationally government offered partnerships the opportunity to revise the target for NI 154 because it recognised that the recession had had a severe adverse impact on the housing market and house building. Partnerships have the opportunity through the review process to assess the impact that the economic downturn has had on the potential to achieve targets that were set with a more positive view of the future economic conditions.
- 4.22 In Sunderland's case the recession did have an adverse impact of on the level of house building in the city. However, it is possible that the impact has not been as great as in other parts of the country. A more significant factor in terms of the net number of new houses built in the city has been the scale of demolitions which has had the effect of offsetting the net increase in housing development. The rate of demolitions is starting to slow and this is reflected in recent performance against the indicator targets. According to the latest figures available 185 net additional homes were built between April and September 2009 against a target for the full year of 90. The better than expected performance was due to fewer demolitions that had been forecasted.

- 4.23 Government Office North East (GONE) is aware of recent good performance and the £27.8m Kickstart allocation to Gentoo that should lead to the development of 350 homes in the city over the next 18 months. As a consequence GONE has requested that we consider increasing the target of 350 net additional homes provided in 2010/2011 that was set in March 2009.
- 4.24 Analysis shows that, notwithstanding the better than expected performance in 2009/2010 gross builds in the year were 45% less than the average over the previous five years. In addition, even including the houses that will be built as a consequence of the Kickstart scheme, Gentoo's demolition programme will result in a net housing reduction in their own programme of 97 units according to information provided in December 2009.
- 4.25 Therefore, in view of the still precarious nature of the housing market and the high numbers of demolitions that are planned in the coming year it is recommended that the target of 350 net additional homes is retained.

NI 112 – Under 18 conception rate.

- 4.26 Following discussions between government departments and some local authorities it has been decided that all areas with NI 112 in their LAA will be offered the option to take the indicator target out of the consideration of reward grant allocations. The offer is made on the understanding that areas will continue to prioritise the matter and do everything possible to improve delivery and make progress against the targets.
- 4.27 Following discussions with the Director of Public Health it is thought that it would be prudent to take advantage of the offer and remove the indicator from the reward grant assessment mechanism. As required, the partnership will continue to do everything possible to reduce the numbers of under age conceptions in the city.
- 4.28 It is proposed that Cabinet accept the offer from government to remove NI 112 from the LAA for the purpose of calculating reward grant.

NI 117 – 16 – 18 year olds not in employment, education or training.

- 4.29 The target of 8.4% submitted for NI 117 in the original LAA was the unadjusted figure for 16 – 18 year olds not in employment, education or training (NEET). The definition of the indicator refers to the NEET figure after it has been adjusted to take into account the young people whose records have lapsed. The target quoted in the LAA should therefore be 8.8% and we will ask government to change the target so that it is accordance with the indicator definition.
- 4.30 It is proposed that Cabinet agree the change in the target for NI 117.

5.0 Reasons for the Decision

- 5.1 The Cabinet's decision will enable the Council to satisfy the requirements of the Local Government and Involvement in Public Health Act in relation

to the Local Area Agreement by agreeing targets for the priority indicators included in the document agreed with Government in June 2008.

6.0 Alternative Options

6.1 The requirement to review and refresh the Local Area Agreement is a legislative obligation and there are no alternative options. The council is not obligated to renegotiate targets as proposed. However, the alternative of retaining the targets agreed in June 2009 may have an adverse impact on the council's reputation as measured through the Comprehensive Area Assessment and the level of Performance Reward Grant (PRG) generated.

7.0 Relevant Considerations or Consultations

(a) Financial Implications

Proposals to renegotiate targets in the LAA are intended to improve the prospect of maximising the PRG paid the council at the conclusion of the current Agreement.

(b) Legal Implications

The new and revised targets need to be approved by Cabinet to satisfy the requirements of government.

(c) Implications for Other Services.

A variety of council services are accountable for delivering the targets set out in the LAA. Those services have been responsible for setting the new and revised targets included in this report.

(d) Consultations

All relevant Directorates and partners have been consulted on the targets in the report.

(e) Crime and Disorder / Community Cohesion / Social Inclusion

The targets in the LAA will provide the basis on which performance in respect of key measures associated with Economic Prosperity, Community Cohesion and Social Inclusion issues can be measured.

Background papers

Sunderland Local Area Agreement 2008 – 2011.

Local Government and Involvement in Public Health Act

**Proportion of children in families in receipt of out of work benefits
(includes children where parent/guardian is claiming IS, JSA, IB, SDA or PC)**

	2004	2005	2006	2007	2008
England	21.0%	20.6%	20.0%	19.8%	19.2%
North East	27.1%	25.9%	24.7%	24.2%	23.7%
Darlington	22.8%	22.3%	21.8%	21.4%	20.8%
Gateshead	27.9%	26.2%	24.9%	24.0%	23.5%
Hartlepool	31.8%	31.3%	29.2%	29.0%	29.1%
Newcastle upon Tyne	32.8%	30.8%	29.7%	29.2%	29.4%
North Tyneside	23.9%	22.0%	20.7%	20.6%	19.4%
Redcar and Cleveland	28.3%	27.4%	26.0%	26.1%	24.8%
Sunderland	28.9%	27.4%	26.1%	25.5%	25.1%
Gap between Sunderland and England	7.90%	6.80%	6.10%	5.70%	5.90%

Notes:

(1.) Data for 2004-2007 are for April, data for 2008 are as at May.

(2.) Numbers are rounded to the nearest 10.

(3.) Data are experimental. For further detail please refer to the guidance that accompanies the published data at:
http://research.dwp.gov.uk/asd/asd1/ben_hholds/child_ben_hholds.asp

(3.) Includes children aged 0-15

<p>CABINET MEETING – 10/03/10</p> <p>EXECUTIVE SUMMARY SHEET – PART I</p>	
<p>Title of Report: COMPREHENSIVE AREA ASSESSMENT (CAA) USE OF RESOURCES IMPROVEMENT PLAN</p>	
<p>Author(s): Chief Executive</p>	
<p>Purpose of Report: To seek Cabinet approval for the council's CAA use of resources improvement plan, which details the council's priorities for improvement in the management and use of its resources. This would support the council in its ambition of improving its CAA use of resources assessment scores in 2010 towards an ultimate ambition of securing level 4 performance overall.</p>	
<p>Description of Decision: Cabinet is recommended to approve the use of resources improvement plan.</p>	
<p>Is the decision consistent with the Budget/Policy Framework? *Yes/No</p>	
<p>If not, Council approval is required to change the Budget/Policy Framework</p>	
<p>Suggested reason(s) for Decision: The council's use of resources improvement plan will support the council on its improvement journey and enable it to more effectively and efficiently manage and use its resources, thus delivering value for money and better and sustainable outcomes for local people. This should in turn result in the council achieving improved scores within the use of resources assessment, which would enable the council to continue to be recognised as a high performer in the management of its resources.</p>	
<p>Alternative options to be considered and recommended to be rejected: The alternative option is to not approve the council's use of resources improvement plan. The consequences of this would be that the council does not maximise the value for money from its use of resources, which is essential within the current economic climate. Failure to improve upon the council's use of resources scores will also risk the council being 'left behind' by other improving councils and could lead the AC to arrive at the conclusion that the council is 'coasting'. This would be harmful to the council's reputation, as it has previously been considered a high performer in the management of its resources.</p>	
<p>Is this a "Key Decision" as defined in the Constitution? Yes/No</p>	<p>Relevant Scrutiny Committee: Management Scrutiny Committee</p>
<p>Is it included in the Forward Plan? Yes/No</p>	

COMPREHENSIVE AREA ASSESSMENT (CAA) USE OF RESOURCES IMPROVEMENT PLAN

Report of the Chief Executive

1.0 Purpose of the report

1.1 To seek Cabinet approval for the council's CAA use of resources improvement plan, which details the council's priorities for improvement in the management and use of its resources. This would support the council in its ambition of improving its CAA use of resources assessment scores in 2010 towards an ultimate ambition of securing level 4 performance overall.

2.0 Description of Decision (Recommendations)

2.1 Cabinet is recommended to approve the use of resources improvement plan.

3.0 Introduction / Background

Use of resources in Sunderland

3.1 Comprehensive Area Assessment was introduced in April 2009 to provide an independent assessment of how local public services are working in partnership to deliver outcomes for an area. It replaces Comprehensive Performance Assessment (CPA).

3.2 The first CAA results were reported on the new Oneplace website (www.oneplace.direct.gov.uk) on 9 December 2009 and were reported to Cabinet at its meeting on 13 January 2010.

3.3 The organisational assessment combines a scored use of resources assessment and a scored managing performance assessment into a combined assessment of organisational effectiveness scored on a scale from 1 (lowest) to 4 (highest). The council scored 3 out of 4 (i.e. exceeds minimum requirements - performs well) for its organisational assessment and both of its component assessments i.e.

	Score	Assessment	Score
Organisational assessment	3	Managing performance	3
		Use of resources	3

3.4 The use of resources assessment was a feature of CPA; however within CAA it has been expanded and focuses on broader issues including how the council is using its resources such as finance, staff, assets and natural resources. There is a much stronger focus on partnerships and outcomes and the value for money judgement is mainstreamed within the overall judgement rather than as a separate element under CPA. The standard to demonstrate a level 3 performance has been raised and to achieve a level 4 performance (i.e. significantly exceeds minimum requirements – performs excellently) organisations councils needs to be able to demonstrate innovation and excellence, which clearly sets them above others and demonstrate consistent impacts upon priority outcomes. This is the first time the council

has received the new use of resources assessment and due to the changes in the framework there is no comparison with previous years.

- 3.5 The overall use of resources score is arrived at through a series of scored themes and Key Lines of Enquiry (KLOEs). The council's scores are set out below:

Theme	Score	KLOE	Score
Managing finances	3	1.1 Financial planning	4
		1.2 Understanding costs & achieving efficiencies	3
		1.3 Financial reporting	3
Governing the business	3	2.1 Commissioning & procurement	3
		2.2 Data quality & use of information	3
		2.3 Good governance	3
		2.4 Risk management & internal control	4
Managing resources	2	3.1 Natural resources	2
		3.2 Strategic asset management	2
		3.3 Workforce	Not assessed
OVERALL	3		

- 3.6 The use of resources report recognised that Sunderland successfully integrates service and financial planning and has secured significant efficiency savings in recent years whilst at the same time investing in corporate priorities and improvements for local people. Processes for good governance and internal control are also considered to be well established and effective.
- 3.7 The report identified that there are elements of particularly strong performance including financial planning and risk management and internal control where the council scored 4 out of 4, which means that it is classed as a national exemplar from which others can learn.
- 3.8 Although the council was able to demonstrate a clear corporate commitment to improve asset management and sustainability, the report identified key improvement areas which will support using its resources to deliver value for money and better and sustainable outcomes for local people.

Use of resources - national and regionally

- 3.9 The council's score of 3 (performing well) for its use of resources assessment is comparable with others both nationally and regionally - 52% of councils achieved this score. Only three councils nationally (i.e. 2%) achieved a score of 4 overall for use of resources - one of which was in the North East (i.e. Stockton). Only 11 scores of 4 were awarded for any of the three themes which inform the overall use of resources score (three of which were awarded to councils in the North East).

Score	Overall		Managing finances		Governing the business		Managing resources	
	Number	Percentage	Number	Percentage	Number	Percentage	Number	Percentage
4	3	2.0%	3	2.0%	4	2.7%	4	2.7%
3	76	51.7%	92	62.6%	67	45.6%	49	33.3%
2	67	45.6%	50	34.0%	75	51.0%	94	63.9%
1	1	0.7%	2	1.4%	1	0.7%	0	0.0%
Councils receiving a score of 4	Camden Stockton Tameside		Camden Stockton Tameside		Kensington & Chelsea Stockton Tameside Westminster		Camden Islington Middlesbrough Sutton	

*NB 147 single tier and county councils were assessed. 5 were not assessed.
Sunderland City Council's scores are highlighted in the table.*

3.10 In terms of the use of resources themes, councils are clearly higher performing in relation to the managing finances themes than the governing the business theme. Councils are in turn significantly higher performing in both these themes than they are in relation to the managing resources theme. This latter trend is reflective of the position in Sunderland.

4.0 Use of resources assessment 2010

4.1 The council is subject (as under CPA) to an annual use of resources assessment and the Audit Commission is proposing that for the 2010 assessment a more proportionate and risk based approach will be taken than in 2009, which was a baseline year. CAA differs from CPA in that it is a year round assessment process and to this end, the new Audit Manager has agreed a protocol with the council, to support ongoing conversation with the council rather than an inspection event. This will include drawing evidence from performance against the LAA and community strategy, national indicator set, local performance information and views of local people and organisations using local services.

4.2 For the 2010 assessment the timescales for evidence gathering have been brought forward and the Audit Manager needs to submit the council's scores to the national moderators by mid April 2010. Clearly this timescale has implications for the council in providing evidence of improvement before the end of March to impact positively on the assessment.

4.3 The use of resources is an annual assessment with each KLOE reassessed on an annual basis, with the exception of those KLOEs within the Managing Resources theme. The Managing Resources KLOEs are assessed on a cyclical basis, which means that they are only assessed twice in every three years i.e.

Managing Resources KLOE	Assessed in 2009	Assessed in 2010	Assessed in 2011 (presumed)
3.1 Natural resources	✓	X	✓
3.2 Asset management	✓	✓	X
3.3 Workforce	X	✓	✓

4.4 The Workforce KLOE which looks at how effective the council is at using its staff resources will be assessed for the first time in 2010. This will be informed by the findings of a mini-review, which the AC has been undertaking across Sunderland, Gateshead and North Tyneside during the winter.

4.5 Whilst the council's Natural Resources score will not be revisited until 2011, progress with the council's sustainability agenda (which includes natural resources) will however be reflected in both the area assessment and managing performance assessment in 2010.

Improvement strategy and actions

- 4.6 As part of its improvement programme, the council has already taken forward a number of actions which enable it to more effectively and efficiently manage and use its resources. These include:
- Adopted a new Sustainability Policy in January 2010, which also increased targets for reducing council carbon emissions and waste
 - Revised and adopted a new Sustainable Construction Policy for new council buildings
 - Established and implemented a system for the management and monitoring of rent reviews and lease compliance
 - Agreed a Land Acquisition Policy in December 2009
 - Strengthened the capacity of elected members in relation to performance management and developed Scrutiny's links to the Sunderland Partnership
- 4.7 An improvement plan (see **appendix 1**) has been developed with the improvement priorities informed in part by the Audit Commission's 2009 feedback. This should enable the council to demonstrate a clear commitment to using its resources effectively and efficiently, thus delivering better value for money and better and sustainable outcomes for local people which the council is confident will be reflected in improved scores against the KLOEs, which were assessed in 2009. Improvement actions for the tenth KLOE (i.e. Workforce) will be identified once the Audit Commission has shared the findings of its work in 2010.
- 4.8 The improvement plan has identified a number of actions to maintain a level 3 for the individual KLOE areas (which will demonstrate the council is managing its resources well in all areas) with level 4 arising from cross cutting programmes of work such as further embedding of sustainability, impact of smarter working on outcomes and the implementation of the Economic Masterplan which we believe have the potential to demonstrate real innovation in the way we manage our resources.
- 4.9 The three tiers around which the improvement plan has been developed are described in the following paragraphs.
- 4.10 **KLOE Actions:** These actions are within the responsibility or influence of the individual KLOE Lead in terms of implementation and ensuring the necessary impact is being achieved, although they will clearly require the support of council directorates. Key KLOE actions include:
- Further roll out of the Category Management approach within procurement
 - Implementation of the 'Buy in Sunderland first' initiative
 - Consistent disaggregation of performance information in terms of geography and user profiles
 - Development of the format and presentation of performance information for decision makers
 - Development of an employee training programme to support the new Sustainability Policy
 - Development of a draft corporate waste plan
 - Establishment of a baseline of the council's current resource consumption, which will enable the setting and monitoring of directorate reduction targets

- Further implementation of the Smarter Working Project and its various workstreams
- Development and implementation of a strategy to achieve 70% planned maintenance spend from the delivery of the council's buildings maintenance programme

4.11 **Corporate Actions:** Exemplar authorities for use of resources are able to demonstrate strong evidence of an organisation wide approach to managing the KLOEs as a corporate resource and evidence of its systematic integration into key corporate programmes and transformation agendas. To this end a series of actions have been identified for implementation which are wider than the individual KLOE but demonstrate the wider organisational approach to using council resources to meet the needs of local people in a way that provides value for money and which will positively impact upon individual KLOEs in terms of demonstrating good / exemplary practice. Key corporate actions include:

- Delivery of a Regeneration Strategy for the City
- Further embedding sustainability across the council for example, in all council decisions, contracts, projects (including construction) and financial plans
- Further development and roll out of the Improvement Programme and Operating Model Commissioning and Service Review workstream
- Implementation of the Scrutiny Service Improvement Plan 2009/10 and delivery of actions arising from the recent IDeA Scrutiny Fitness Check.
- Further development of the centralised collection and analysis of customer contact and complaints
- Review of the council's approach to partnerships, including consideration of how Partnership Leads are supported

4.12 **Demonstrating Best Practice / Outcomes:** Central to the use of resources assessment is the demonstration of how excellent practices are delivering outcomes for the council and the city as a whole - this is key to the achievement of level 4. Many of these examples cut across a number of KLOEs and therefore joint working and data collection and research arrangements have been put in place across the council by the KLOE leads and staff within the Corporate Policy and Performance Improvement Team, in order that approach case studies and information can be presented demonstrating the impact to the Audit Commission. Key projects and programmes for which outcomes will be identified include:

- Improvement Programme and Operating Model
- Community Leadership Programme
- Area committees / arrangements
- Achievements as a result of investment – for example BSF, Waste Partnership, Community Cohesion and Safer Sunderland Partnership.

4.13 The improvement plan is designed to be risk based and therefore proportionate i.e.

- The majority of actions are geared towards improving the two KLOEs that currently score 2 out of 4 (i.e. Natural resources and Asset management)

- A minimal number of actions have been developed to maintain scores for the council's two exemplar KLOEs that currently score 4 out of 4 (i.e. Financial planning and Risk management and Internal Control)
- The remainder of actions are designed to demonstrate exemplary practice and the achievement of outcomes for the five KLOEs which currently score 3 - which is key to achieving a score of 4.

4.14 Once agreed the improvement plan will be integrated into the Corporate Improvement Plan and individual Service Plans, with progress monitored through the council's performance monitoring arrangements.

5.0 Reasons for the decision

5.1 The council's use of resources improvement plan will support the council on its improvement journey and enable it to more effectively and efficiently manage and use its resources, thus delivering value for money and better and sustainable outcomes for local people. This should in turn result in the council achieving improved scores within the use of resources assessment, which would enable the council to continue to be recognised as a high performer in the management of its resources.

6.0 Alternative options

6.1 The alternative option is to not approve the council's use of resources improvement plan. The consequences of this would be that the council does not maximise the value for money from its use of resources, which is essential within the current economic climate. Failure to improve upon the council's use of resources scores will also risk the council being 'left behind' by other improving councils and could lead the AC to arrive at the conclusion that the council is 'coasting'. This would be harmful to the council's reputation, as it has previously been considered a high performer in the management of its resources.

7.0 Relevant considerations / consultations

(A) Financial considerations

There are no direct financial considerations. The use of resources assessment scores the council's financial management processes and internal governance. This is reflected in the council's Managing Finances and Governing the Business sub sections where scores of 3 out of 4 for each were achieved.

(B) Risk Analysis

There are no direct risk management considerations. However the use of resources improvement plan is a control action to mitigate the impact of not achieving Corporate Risk 15: Failures within the council to identify/ develop/ implement changes that enable it to meet the challenges of value for money and efficiency savings.

8.0 Glossary

AC	Audit Commission
CAA	Comprehensive Area Assessment
CPA	Comprehensive Performance Assessment
KLOE	Key Lines of Enquiry

9.0 List of appendices

1 Use of resources improvement plan

10.0 Background papers

Use of resources report – Sunderland City Council (Cabinet, 13 January 2010)

Appendix 1: Use of resources improvement plan

Ref	KLOE	Action	Detail	Cost (if any)	Responsibility & timescale	Type of action
	1.1	Financial planning				
1	1.1	Provide plans which demonstrate area based approach to financial planning.	Production of Single Investment Plan		Director of Financial Resources March 2010	KLOE
2	1.1	See actions in 1.2 which contribute to 1.1				
	1.2	Understanding costs & achieving efficiencies				
3	1.2	Demonstrate how the continued approach to efficiency planning continues to prioritise front line services & strategic planning priorities	Provide summary of impact of redirection of resources to priority areas. Work with Heads of service to provide case studies e.g. <ul style="list-style-type: none"> Community Cohesion & Safer & Stronger Communities Area Based & Specific Grants redirection 		Head of Financial Management March 2010	Outcomes
4	1.2	Demonstrate how the council's Improvement Programme has already impacted by protecting front line services	Demonstrate how the Improvement Programme is protecting front line services & community priorities		Head of Financial Management March 2010	KLOE/Outcomes
5	1.2	Demonstrate how investment in the Waste Disposal Strategic Solution, BSF programme & Adult Social Care has led to improved outcomes & VFM	Work up case studies with relevant Heads of Service		Head of Financial Management March 2010	Outcomes
6	1.2	Develop the new self assessment process (through the council's Improvement Programme) All Heads of Service will be required to complete a self-assessment & this will include the need to demonstrate VFM.	Heads of Service self assessment framework developed Service plans to include key actions for service improvement informed by self assessment to demonstrate value for money Process to be reviewed & refined in line with development of commissioning framework		Assistant Chief Executive April 2010 November 2010	Corporate
7	1.2	Further develop the Service Review programme & roll out (through the council's Improvement Programme)	Service review matrix developed taking into consideration key budget, VFM & opportunities for maximising efficiencies & delivering outcomes Service Assessment Review programme to be identified through the Commissioning & Service Review workstream Service Assessment methodology to be developed through the Commissioning &		Assistant Chief Executive April 2010 April 2010	Corporate

Ref	KLOE	Action	Detail	Cost (if any)	Responsibility & timescale	Type of action
			Service Review workstream Service Review resources to be identified & delivered through the Strategic & Shared Services Workstream		April 2010	
	1.3	Financial reporting				
8	1.3	Demonstrate impact of revised Area Arrangements reporting	Provide examples of impact of new Area Committee reporting on services provided within local communities		Head of Financial Management March 2010	Outcomes
	2.1	Commissioning & procurement				
9	2.1	Implement a commissioning framework through the Commissioning & Service Review workstream of the Improvement Programme.	PID currently being developed by workstream lead (Deputy Director of Children's Services)		Deputy Director of Children's Services Implementation from February 2010 onwards.	KLOE / Corporate
10	2.1	Demonstrate outcomes (e.g. significant savings) from the Procurement Strategy in place. This will be supported through the Procurement work stream of the Improvement Programme (including roll-out of Category Management approach).	The target of £750,000 for 2009/2010 has been achieved & it is expected that the outturn will be over £1m. Target for 2010/2011 has been significantly increased to £3.5m.		Head of Audit & Procurement Ongoing	KLOE
11	2.1	Implement "Buy in Sunderland first" initiative to secure an increase in the proportion of spend which is awarded locally.			Head of Audit & Procurement System in place by January & in operation March / April time.	KLOE
	2.2	Data quality & use of information				
12	2.2	Develop a formal programme of data quality checks & associated reporting mechanisms to officers & members.	Data quality measures established for key service areas & reporting arrangements to EMT confirmed.		Corporate Performance Monitoring Manager Ongoing	KLOE
13	2.2	Ensure consistent disaggregation of information in terms of geography / user profiles & identify gaps in information availability & report to officers & members to ensure decisions are based on need.	Local Area Plan progress reported to Area Committee.		Area Officers Quarterly	KLOE / Corporate
			Results of budget consultation reported to Scrutiny Committee as part of performance reports.		Corporate Performance Monitoring Manager / Consultation Manager April 2010	
			E-consultation tool procured & management information will start to be available to officers & Members to enhance challenge to performance (via Area & Scrutiny Committees).		Corporate Consultation Manager April 2010	
			The research phase of the RIEP pilot commences with delivery of pilot training sessions scheduled for November 2010.		Corporate Consultation Manager March 2010	

Ref	KLOE	Action	Detail	Cost (if any)	Responsibility & timescale	Type of action
14	2.2	Agreement to consistent consideration of options for the format & presentation of information to decision makers (for example, considering the use of dashboards, exception-based reports or graphics)	Performance management software available for key users.		Corporate Performance Monitoring Manager March / April 2010	KLOE
			Scrutiny & Area Committee outcomes mapped onto performance system to strengthen performance management information including progress with current reviews in addition to monitoring recommendations.		Corporate Performance Monitoring Manager February - April 2010	
			Performance management software live. More flexible range of reports available to users.		Corporate Performance Monitoring Manager From April 2010	
15	2.2	Members & officers have the information to understand reasons for underperformance & use this information appropriately. Information on performance includes measures which are not simply based on performance against outcome targets & help members & officers understand progress towards outcome targets.	Progress in relation to LAA delivery plans presented to Scrutiny Committee(s) as part of quarterly performance monitoring arrangements.		Sunderland Partnership Manager / Delivery Partnership Leads Ongoing	KLOE / Corporate
			Corporate Improvement Plan objectives & key improvement activity reported to Scrutiny Committees for challenge & revision.		Head of Corporate Policy March 2010	
			Interim Place Survey results, progress re CAA & LAA key risks reported to EMT & Scrutiny Committee(s) using new system functionality to make information more accessible as part of 3 rd quarter performance reports.		Corporate Performance Monitoring Manager / Consultation Manager April 2010	
			Progress re: Total Place pilot reported to Scrutiny Committee(s) to facilitate identification of efficiencies & future model to challenge service delivery.		Assistant Chief Executive May 2010	
			Management information utilised to identify key outcomes required from Scrutiny Committees 2010/11 work programme.		Head of Overview & Scrutiny / Corporate Performance Monitoring June 2010	
16	2.2	Further develop a corporate needs assessment model to support the Commissioning Framework & through this process identify gaps in service provision.	Ward profiles used to compile draft needs assessment model to inform next year's priorities at city & area level.		Corporate Performance Monitoring Manager May 2010	KLOE
17	2.2	Further information is required in relation to customer contact with the council & complaints to support & facilitate more localised & targeted decision making & service provision.	Complaints & customer contact information incorporated into performance monitoring arrangements.		Corporate Performance Monitoring Manager April 2010	Corporate
	2.3	Good governance				
18	2.3	Demonstrate outcomes from the following areas: <ul style="list-style-type: none"> Community Leadership Programme (see also action 8 & area committees below) 			Corporate Policy & Performance Improvement Team April 2010 & then quarterly /	Outcomes

Ref	KLOE	Action	Detail	Cost (if any)	Responsibility & timescale	Type of action
		<ul style="list-style-type: none"> Improved scrutiny (see also actions 20-22) Area Committees (see also action 8) Improvement Programme & Operating Model (see also action 4) 			six monthly thereafter.	
19	2.3	Better demonstrate our 'one council approach' & the outcomes achieved.			Corporate Policy & Performance Improvement Team April 2010 & then quarterly / six monthly thereafter.	Outcomes
20	2.3	Implement the Scrutiny Service Improvement Plan 2009/10 to ensure a fresh approach to Overview & Scrutiny			Head of Overview & Scrutiny March 2010	Corporate
21	2.3	Share findings of IDeA fitness check of Scrutiny with AC			Head of Overview & Scrutiny March 2010	Corporate
22	2.3	Implement actions arising from IDeA fitness check of Scrutiny			Head of Overview & Scrutiny March 2010 onwards	Corporate
	2.4	Risk management & internal control				
23	2.4	Identify how the positive impact of the Partnerships' Code of Practice can be proactively reported in the Partnerships' annual report.			Assistant Head of Performance Improvement Ongoing	Corporate
24	2.4	Undertake the review of the council's approach to partnerships, which is currently being scoped. This will include consideration of how the council supports Partnership Leads (e.g. training & development)			Assistant Head of Performance Improvement June 2010	Corporate
	3.1	Natural resources				
25	3.1	Produce Natural Resources register.	To include major natural resources consumed by the council, which would need to cover: <ul style="list-style-type: none"> Minerals (e.g. salt, aggregates) Paper Wood products Food Clothing, natural fibres Land 	None – resource provided by new Sustainability Assistant	Sustainability Co-ordinator / Head of Corporate Procurement December 2010	KLOE
26	3.1	Determine the total environmental & carbon footprint for all council expenditure	Footprint to be determined through regionally procured footprinting software, to prioritise the largest environmental impacts of the council. (To be carried out alongside natural resource register work)	None – resource provided by new Sustainability Assistant	Sustainability Co-ordinator December 2010	KLOE
27	3.1	Achieve the Carbon Trust Standard	This accreditation will confirm that the council has cut carbon emissions by more than 5% in 2 years. Current data shows this will be the	Small accreditation fee, picked	Energy Conservation Team Leader September 2010	KLOE

Ref	KLOE	Action	Detail	Cost (if any)	Responsibility & timescale	Type of action
			case by year-end 2009/10.	up by Energy Conservation Team budgets		
28	3.1	Consider sustainable construction standards for major civil construction projects (e.g. the New Wear Crossing).	One significant opportunity is if the council could commit to sustainable construction standards for the New Wear Crossing. SSTC project team currently assessing cost implications of attaining CEEQUAL accreditation	Potential increase to project cost of new wear crossing.	SSTC Interim Project Director Awaiting approval from Project Board	Corporate
29	3.1	Develop "quick wins" on waste reduction & recycling.	Report to updated the waste audit with 08/09 figures, plus approval to proceed with easy waste reduction projects	All projects aiming to make cost savings.	Sustainability Co-ordinator July 2010	KLOE
30	3.1	Develop draft corporate waste plan.	Draft corporate waste plan will include broad waste reduction targets & range of projects & initiatives to be in final waste plan.	All projects aiming to make cost savings.	Sustainability Co-ordinator July 2010	KLOE
31	3.1	Create a Sustainability Board, to oversee the Sustainability Policy.	Head of Service level board to be created, to have responsibility for implementing the Sustainability Policy		Sustainability Co-ordinator July 2010	KLOE
32	3.1	Develop employee training programme for sustainability.	Employee training programme rolled out to all employees, to increase understanding of sustainability issues & responsibilities.	Training programme costs	Sustainability Co-ordinator September 2010	KLOE
33	3.1	Monitor & set directorate sustainability targets	Begin to monitor & publish key sustainability impacts of directorates, to include: <ul style="list-style-type: none"> • Carbon emissions • Waste produced • Travel • Water used • Total environmental footprint Embed targets into service planning framework from 2011.		Sustainability Co-ordinator December 2010	KLOE
34	3.1	Embed Sustainability Impact Appraisal into Capital Project Appraisal process	Include Sustainability Impact Appraisal on the Capital Appraisal Form Conduct Sustainability Impact Appraisal of financial plans.		Deputy Director of Financial Resources December 2010 Sustainability Co-ordinator December 2010	Corporate
35	3.1	Conduct Sustainability Impact Appraisal of decisions	Better enforce sustainability impact guidelines within the cabinet decision reports & procedures.		Chief Solicitor Ongoing	Corporate

Ref	KLOE	Action	Detail	Cost (if any)	Responsibility & timescale	Type of action
36	3.1	Conduct Sustainability Impact Appraisal on key decisions, contracts & projects	Template exists, & is being applied to contracts & projects, & now examples of how sustainability impact appraisals have achieved outcomes will be provided.		Sustainability Co-ordinator September 2010	KLOE
	3.2	Strategic asset management				
37	3.2	The council should ensure that a more specific asset strategy is developed, based on: <ul style="list-style-type: none"> An overall assessment of accommodation requirements arising from key service requirements & aspirations over five to ten years; An overall area delivery strategy, developed in conjunction with partners; & Regeneration & economic development needs across the City. 	Requirements to be assessed & options considered via asset management workshop & taken forward as part of Smarter Working Project.		Capital Strategy Group September 2009 Accommodation strategy being developed as part of Improvement Programme & Smarter Working project	KLOE
38	3.2	The council should explore with the voluntary & community sector whether there may be opportunities for transfer of community assets with could be beneficial to the community.	Options to be considered as an output from the review of the use of community assets.		Capital Strategy Group & Community Asset Group. March 2010	Corporate
39	3.2	The council should improve its coverage of diverse users' satisfaction with assets.	Develop engagement framework for capturing diverse user views of council buildings.		Head of Land & Property & Assistant Chief Executive February 2010	KLOE
40	3.2	The council should ensure that a comprehensive & robust review of all assets is undertaken. This should be based on up to date data.	Requirements to be assessed & options considered via asset management workshop & taken forward as part of Smarter Working Project. Programme for review of non operational property to be completed.		Review of operational property complete & being taken forward as part of Improvement Programme. Programme of reviews of non operational property complete in draft. Finalise in February 2010.	KLOE
41	3.2	The council should extend its review of community assets to ensure that there is comprehensive coverage of the facilities available in local communities.	Non council owned assets will be included in the scope of the community asset review.		Capital Strategy Group & Community Asset Group March 2010	KLOE
42	3.2	The council should extend formal project & management processes to all projects above a deminimis value.	Deminimis value to be agreed & guidelines issued.		Head of Land & Property & Head of Programme & Project Office. February 2010	KLOE
43	3.2	The council should consider how its property related services can best be market tested.	Report to Executive Management Team		EMT February 2010 & options to be considered as part of the commissioning framework	KLOE
44	3.2	The council should determine an overall	Policy approach to be led by Board &		Space utilisation targets	KLOE

Ref	KLOE	Action	Detail	Cost (if any)	Responsibility & timescale	Type of action
		corporate policy on modern working arrangements & implement it consistently throughout the council. Outcomes should be measured, & related targets set.	implemented as part of individual projects going forward.		agreed by EMT & being applied as part of Improvement Programme	
45	3.2	Prepare & implement a strategy for the delivery of the council's buildings maintenance programme that will result in a 70% planned maintenance spend.	Approach to be agreed by Capital Strategy Group & EMT		Head of Land & Property. March 2010	KLOE
46	3.2	Deliver a Regeneration Strategy for the City	Economic Masterplan (final draft) to Cabinet		Head of Strategic Economic Development July 2010	Corporate

CABINET MEETING – 10TH MARCH 2010

EXECUTIVE SUMMARY SHEET – PART I

Title of Report:

THE DIFFERENCE ENGINE – INVESTMENT FUND

Author(s):

CHIEF EXECUTIVE AND DIRECTOR OF FINANCIAL SERVICES.

Purpose of Report:

To seek Cabinet approval to make a contribution to The Difference Engine Investment Fund.

Description of Decision:

Cabinet is recommended to approve a contribution of £100,000 to The Difference Engine Investment Fund.

Is the decision consistent with the Budget/Policy Framework?

***Yes/No**

If not, Council approval is required to change the Budget/Policy Framework

Suggested reason(s) for Decision:

Joining with the other partners will help us to develop this innovative concept and grow new Hi-tech businesses and high quality jobs.

Alternative options to be considered and recommended to be rejected:

Not to support the project would lose the opportunity to assist new businesses and job creation.

Is this a “Key Decision” as defined in the Constitution?

Yes

Is it included in the Forward Plan?

Yes

Relevant Scrutiny Committee:

Prosperity and Economic Development Scrutiny Committee

THE DIFFERENCE ENGINE – INVESTMENT FUND

REPORT OF THE CHIEF EXECUTIVE AND DIRECTOR OF FINANCIAL RESOURCES

1. PURPOSE OF REPORT

- 1.1 To seek Cabinet approval to make a contribution to The Difference Engine Investment Fund.

2. DESCRIPTION OF DECISION

- 2.1 Cabinet is recommended to approve a contribution of £100,000 to The Difference Engine Investment Fund.

3. BACKGROUND

- 3.1 The Difference Engine concept has been developed in partnership with Digital City, Sunderland Software City, Entrepreneurs Forum, One North East, Middlesbrough Council and Sunderland City Council. All of the partners are agreed that a mentor-led business acceleration programme and the availability of investment capital will help to grow high worth businesses and create high quality jobs.

The strategy behind this concept is that if the businesses are successful the investment money will be repaid and there will be no cost to the partners.

- 3.2 The proposal is to emulate other such schemes which have been hugely successful, in particular Techstars in Bolder, Colorado and Y-Combinator in Silicon Valley, California and Launchbox in Washington DC. This model has been highly successful in identifying `real winners` in new business and accelerating their growth. A similar fund recently launched in London had over 200 applicants.
- 3.3 The fund will be administered by the North East Business and Innovation Centre and will provide equity investment and 16 weeks of intensive business development support for qualifying leading edge digital or high tech / software businesses.

4. CURRENT POSITION

- 4.1 One North East has committed £300,000 to the project and Middlesbrough Council £100,000. The funds will be equally allocated to help digital businesses in Middlesbrough and to assist high tech /

software businesses in Sunderland.

- 4.2 North East BIC will administer and control the fund and will make investments of up to £20,000 per business on behalf of the partners for which they will take a nominal administration fee.

The process will involve selection panel, similar to the Dragon`s Den concept, consisting of representatives from both councils, plus Chief Executive of the BIC, Chief Executive of Software City and Chief Executive of Digital City.

- 4.3 The Council`s current financial assistance scheme includes grants and in some cases loans to new and existing businesses to encourage growth and job creation. In some cases fast growing innovative companies have difficulty in raising funding through the usual financial institutions and therefore seek equity funding. The Difference Engine approach allows the partners to make equity investments in companies which it would otherwise be unable to do. The Difference Engine therefore complements the Council`s existing scheme.

- 4.4 This is a pilot scheme and it is anticipated that the fund will be invested during the initial 12 months and then the growth of the companies monitored over a three year period. Once the performance of the scheme is known a further report will be submitted to Cabinet to decide whether the funds recovered from the investment are either repaid or re-invested. An annual report will be submitted to Cabinet advising of progress with the scheme at the end of the first, second and third years.

- 4.5 Any digital or high tech / software business which locates its base in Sunderland or Middlesbrough will be eligible to apply for this funding. The scheme will prioritise potential high growth businesses which are in a rapid development phase. The demand for capital investment in the business is essential to sustain growth at this stage.

It is expected that a minimum of 20 companies will be supported equally , split between Sunderland and Middlesbrough. Each business is anticipated to create a minimum of 5 high quality jobs

- 4.6 The monitoring of the project will be carried out by the Chief Executive of the BIC, the Chief Executive of Digital City and the Chief Operating Officer of Sunderland Software City and they will provide monthly reports and updates to the three funding organisations.

5 REASON FOR DECISION

- 5.1 Joining with the other partners will help us to develop this innovative concept and grow new Hi-tech businesses and high quality jobs.

6. ALTERNATIVE OPTION

- 6.1 Not to support the project would lose the opportunity to assist new businesses and job creation.

7. FINANCIAL IMPLICATIONS AND RISK ASSESSMENT

- 7.1 Funding for the project is available from the Revenue Budget for Employment and Sectoral Initiatives within the Inward Investment Budget.

8. BACKGROUND PAPERS

- 8.1 Project file.

<p>CABINET MEETING – 10th MARCH 2010</p> <p>EXECUTIVE SUMMARY SHEET – PART I</p>	
<p>Title of Report: DEVELOPMENT OF SUNDERLAND SOFTWARE CENTRE</p>	
<p>Author(s): CHIEF EXECUTIVE AND DIRECTOR OF FINANCIAL RESOURCES</p>	
<p>Purpose of Report: To advise Cabinet of the details of the development of the Sunderland Software Centre project and to seek approval to the funding package and proposed method of procurement.</p>	
<p>Description of Decision: Cabinet is requested:</p> <ol style="list-style-type: none"> a) To approve a contribution of £2.6 million to be met from the Working Neighbourhoods Fund; b) To agree to the location of the building on the site of the Tavistock Place Car Park; c) To authorise the Deputy Chief Executive to procure the building in accordance with the details set out in this report. 	
<p>Is the decision consistent with the Budget/Policy Framework? *Yes/No</p>	
<p>If not, Council approval is required to change the Budget/Policy Framework</p>	
<p>Suggested reason(s) for Decision:</p> <ul style="list-style-type: none"> • This project contributes towards addressing the Council's priority for economic growth and developing a diverse economic base. • The development of the Software City concept has demonstrated excellent partnership's working leveraging in significant external funding. • The opportunity to secure the funding package will enable the project to be delivered quickly. 	
<p>Alternative options to be considered and recommended to be rejected: None</p>	
<p>Is this a "Key Decision" as defined in the Constitution? Yes</p>	<p>Relevant Scrutiny Committee: Prosperity and Economic Development</p>
<p>Is it included in the Forward Plan? Yes</p>	

DEVELOPMENT OF SUNDERLAND SOFTWARE CENTRE

REPORT OF THE CHIEF EXECUTIVE AND DIRECTOR OF FINANCIAL RESOURCES

1. PURPOSE OF REPORT

- 1.1 To advise Cabinet of the details of the development of the Sunderland Software Centre project and to seek approval to the funding package and proposed method of procurement.

2. DESCRIPTION OF DECISION

- 2.1 Cabinet is requested:

- a) To approve a contribution of £2.6 million to be met from the Working Neighbourhoods Fund.
- b) To agree to the location of the building on the site of the Tavistock Place Car Park.
- c) To authorise the Deputy Chief Executive to procure the building in accordance with the details set out in this report.

3. BACKGROUND

- 3.1 The concept of developing a software sector in Sunderland and the wider region was first discussed in June 2006 at a meeting between ONE North East, Sunderland City Council, Sunderland University and the chairman of the Leighton Group, who is also the Deputy Chairman of One NorthEast.
- 3.2 The concept was for Sunderland to lead on delivering a centre for excellence in software, which would create new business and job opportunities.
- 3.3 A study was commissioned and paid for by ONE North East to assess the feasibility of the concept. This report, carried out by Deloitte's, confirmed that Sunderland had the relevant track record and appropriate environment to deliver this project.
- 3.4 A Software City Board was established consisting of the City Council, Sunderland University, ONE North East, Business Innovation Centre, Codeworks Connect and the Chairman of the Leighton Group.

- 3.5 Further work was commissioned by consultants to identify a suitable site in the City for a new Software Centre.
- 3.6 The purpose of the Software Centre is to start, attract and grow software businesses in Sunderland by the provision of high quality office space and the appropriate technical infrastructure.

4. CURRENT POSITION

- 4.1 DTZ, who carried out the study to identify a suitable site, recommended that the Council-owned Tavistock car park site is the most suitable and deliverable in the timescale for the project. This report also confirmed the findings of the Deloitte report which demonstrated the demand for this type of accommodation.
- 4.2 In January 2010 the ONE North East Board approved a single programme grant of £2,952,300 and an ERDF grant £4,750,622 making a total of £7,702,922. In addition, ONE North East had already spent £250,000 on preliminary work on this project. ONE North East's funding package is conditional upon the Council's contribution of £2.6 million.
- 4.3 The Council's contribution consists of an amount of £2million towards the capital costs of the project, and a further £0.6million, which will be used to support the revenue costs of the project in its early years as the Software Centre comes into operation and builds up to full operating capacity. It is anticipated that this pump priming deficit funding will be recouped from operating surpluses in future years once the Centre is operating to optimum capacity.
- 4.4 It should also be noted that the site, which is owned by the Council, is valued at £325,000, and that this is an additional contribution from the Council to the project which is matched against ERDF funding. Council officers are considering proposals to mitigate against the loss of the car parking facilities at the Tavistock site and a further report will be submitted to Cabinet.
- 4.5 The building will be procured, owned and operated by the City Council.
- 4.6 The Software Centre will extend to approximately 50,000 sq ft and will create up to 140 jobs in 20 businesses.
- 4.7 This new centre will enable the businesses to develop, grow and create more high quality jobs in the future. The Council's Evolve business centre at Rainton Bridge has proved to be an excellent example of how such a facility can create new businesses and high quality jobs.

- 4.8 It is expected that following Cabinet approval the procurement and construction of the building will be completed by the first quarter of 2012.

5 REASON FOR DECISION

- 5.1 This project contributes towards addressing the Council's priority for economic growth and developing a diverse economic base.
- 5.2 The development of the Software City concept has demonstrated excellent partnership's working leveraging in significant external funding.
- 5.3 The opportunity to secure the funding package will enable the project to be delivered quickly.

6. ALTERNATIVE OPTION

- 6.1 Not to go ahead with the project would mean that the city would not be in a position to develop and grow a new software sector and would lose the potential for new jobs growth.

7. FINANCIAL IMPLICATIONS AND RISK ASSESSMENT

- 7.1 The capital cost of the project is estimated to be £9,702,922 which will be funded by a Single Programme grant of £2,952,300 from ONE, an ERDF grant of £4,750,622 and a Council capital contribution of £2million. The Council's capital contribution will be met from the Working Neighbourhoods Fund grant.
- 7.2 Revenue pump priming funding of £0.6million will also be provided by the Council funded from Working Neighbourhoods Fund grant. It is anticipated that this pump priming deficit funding will be recouped from operating surpluses in future years once the Centre is operating to optimum capacity.
- 7.3 The Tavistock site is currently an operational off street car park. There are two principal financial implications which arise:
- contributing the site, which is currently valued at £325,000, to the project, will not generate a capital receipt;
 - whilst it is considered that the majority of the displacement of cars parking at Tavistock will be to other car parking facilities operated by the Council e.g. Sunnyside Multi Storey Car Park and surface car parks in Tatham Street and Nile Street areas, and thus the impact on car parking income will be broadly

neutral, some migration may take place to privately owned car parks and other users may change their travel arrangements which could lead to a loss of income. The current annual income of the Tavistock Car Park is £150,000. When the further report (referred to at paragraph 4.4 has been submitted to Cabinet and the impact on future car parking arrangements and income assessed, provision for any residual negative impact on existing levels of car parking income will be included in the Medium Term Financial Strategy as appropriate.

8. BACKGROUND PAPERS

8.1 Sunderland Software City file.

CABINET MEETING – 10th March 2010

EXECUTIVE SUMMARY SHEET – PART I

Title of Report:

Supporting the Efficiency Agenda - through the implementation of further key projects

Author(s):

Chief Executive

Purpose of Report:

The purpose of this report is to:

- to outline work undertaken to date to deliver the council's efficiency agenda and to recommend options to approve expenditure to further develop and improve value for money. This work is within the context of changing customer expectations and the need to deliver, with increased scale and pace, efficiency and effectiveness.
-

Description of Decision:

Cabinet is recommended to:

- approve the expenditure of up to £2,000,000 from the Revenue Budget Contingency provision for Strategic Priorities for the Invest to Save Improvement Programme budget to enable the implementation of a number of efficiency projects;
- authorise the Chief Executive to undertake all necessary procurement and contractual arrangements in consultation with the Leader and Resources Portfolio Holder.
-

Is the decision consistent with the Budget/Policy Framework? *Yes/No

If not, Council approval is required to change the Budget/Policy Framework

Suggested reason(s) for Decision:

This approach:

- Provides a pragmatic solution to supporting the changing context in which local government is now operating – combining the best of what the council already has and enabling further efficiency and improvement with additional flexibility, pace and challenge.
- Proposes the use of resources to invest in detailed projects in order to deliver both efficiency savings and improved customer services.

Will ensure best value is achieved by seeking tenders or by the extension of existing contracts as appropriate.

<p>Alternative options to be considered and recommended to be rejected:</p> <ul style="list-style-type: none"> • Do nothing – although the council remains high performing and delivers a range of good individual front-line services, the changing context of local government finance, coupled with the changing expectations of our customers, means that doing nothing is not an option as this would neither improve services nor deliver efficiency savings. • Continue to deliver the efficiency programme without the significant increase in scale and challenge as set out in this report. This is not an option as the uncertainty in public service spending requires an increase in pace and investment. 	
<p>Is this a “Key Decision” as defined in the Constitution?</p> <p>Yes</p>	<p>Relevant Scrutiny Committee:</p> <p>Management</p>
<p>Is it included in the Forward Plan?</p> <p>Yes</p>	

Report of the Chief Executive

Supporting the Efficiency Agenda - through the implementation of further key projects

1.0 Purpose of the report

1.1 The purpose of this report is to outline work undertaken to date to deliver the council's efficiency agenda and to recommend options to approve expenditure to further develop and improve value for money. This work is within the context of changing customer expectations and the need to deliver, with increased scale and pace, efficiency and effectiveness.

2.0 Description of Decision

2.1 Cabinet is recommended to:

- approve the expenditure of up to £2,000,000 from the Revenue Budget Contingency provision for Strategic Priorities for the Invest to Save Improvement Programme budget to enable the implementation of a number of efficiency projects;
- authorise the Chief Executive to undertake all necessary procurement and contractual arrangements in consultation with the Leader and Resources Portfolio Holder.

3.0 Background

- 3.1 The council has a track record of both high individual service performance and continually delivering substantial efficiency savings. This is set within the context of the lowest council tax in Tyne and Wear and in the face of high levels of deprivation within parts of the city.
- 3.2 The environment within which local authorities operate is constantly changing and reflects the increasing expectations placed upon councils by both customers and central government. The efficiency agenda is an essential part of our response to increasing expectation, whilst, importantly acknowledging the emerging era of a reduction in public spending.
- 3.3 Cabinet agreed the Efficiency Strategy 2009/2010 to 2013/2014 in October 2009. This set out the Strategy by which the council aims to satisfy the Government's latest expectations for achieving efficiency within the public sector and recognised the need for longer term planning for efficiency savings to maximise the savings that can be generated in order

to address the future reductions in public spending which will impact on local authorities. It also reinforced the need for the council wide Efficiency Programme.

- 3.4 The council has continued to meet all of the requirements which have been placed upon it to date in respect of efficiencies whilst still delivering good individual services. The approach outlined in this report is about continuing the good practice that already exists within the council, whilst providing additional pace, scale and challenge to ensure the council addresses the reduction in public spending in a managed way.

4.0 Context

- 4.1 Given the anticipated significant long term pressure on public finances and the certain reduction in resources that are to be made available to local government over the medium to long term, it is vitally important for the council to continue to identify and maximise efficiency gains and savings, principally to seek to position the council as well as possible to improve and develop services whilst achieving significant reductions in cost. Accordingly the Medium Term Financial Strategy agreed by Cabinet in February 2010 includes stretching targets for future efficiency savings:

Year	%
2010/2011	4
2011/2012	5
2012/2013	6
2013/2014	6

- 4.2 It is clear that the position in relation to the economy remains uncertain, as does the extent and period of the constraints applied to public sector spending. The above targets are therefore subject to review as future government spending plans are announced.
- 4.3 The Medium Term Financial Strategy reported to Cabinet in February 2010 as part of the Revenue Budget 2010/2011 indicated that it will be necessary to secure significant efficiency and other savings over the period to 2013/2014.
- 4.4 The council's efficiency programme will play a key role in contributing to the achievement of these targets, though other Directorate based improvement programmes, modernisation strategies and efficiency measures will need to contribute to maximise the efficiency savings available.

- 4.5 It is clear the council needs to act now to take all reasonable steps to avoid reductions to front line services. This involves increasing the scale and pace of the efficiency agenda and ensuring the councils' future mode of operation is fit for purpose to enable it to continue to deliver efficiency savings within this changing context and financial environment. The council has an opportunity to invest to save in this current period before the significant and real term reductions in government grant settlements from 2011/12 onwards. The efficiency programme is bold but achievable and is based on a prudent review of our current way of working including an analysis of current roles and responsibilities compared with that required in the future.
- 4.6 As part of the council's ongoing considerations and preparations to assist our ability to work in new ways in the future the council has developed a range of efficiency work that has provided invaluable insight and understanding to how the organisation can move forward within this changing context. This work has been reported to Cabinet previously, and Cabinet has supported the development of programmes and projects that deliver the overall efficiency programme including projects such as e-procurement, fleet management, car leasing, print rationalisation.

5.0 Proposed Investment Portfolio

- 5.1 It is proposed to continue the work that is already underway within key projects that have identified efficiency gains and builds on good practice already developed within the council and wider. It is therefore recommended that the council takes a pragmatic approach to delivering the changes required and so combines working on the development of new streamlined processes and procedures that deliver efficiency savings whilst continuing to practically deliver existing efficiency projects on the ground e.g. smarter working project agreed at Cabinet on 13th January 2010.
- 5.2 As part of the council's approach, supported by KPMG, the scope of activity required to transform the organisation to the emergent operating model has started to define a range of new projects that will provide both the continued improvement in value for money and deliver significant efficiency savings whilst ensuring improved service improvement.
- 5.3 To ensure that these projects deliver the efficiencies required and to act now to take all reasonable steps to avoid reductions in frontline services it is recommended to use the Invest to Save Improvement Programme Contingency as outlined to Cabinet on 10th February 2010.

5.4 This resource will invest in essential infrastructure, for example to provide greater transactional internet facilities; service re-design and re-engineering, staffing development, support and transitional costs including backfilling posts to increase capacity and capability; and to secure additional specialist skills. The aim being to both enable the improvement and development of services, whilst achieving the significant and necessary efficiencies.

6.0 Reason for decision

6.1 This approach:

- Provides a pragmatic solution to supporting the changing context in which local government is now operating – combining the best of what the council already has and enabling further efficiency and improvement with additional flexibility, pace and challenge.
- Proposes the use of resources to invest in detailed projects in order to deliver both efficiency savings and improved customer services.
- Will ensure best value is achieved by seeking tenders or by the extension of existing contracts as appropriate.

7.0 Options

7.1 Do nothing – although the council remains high performing and delivers a range of good individual front-line services, the changing context of local government finance, coupled with the changing expectations of our customers, means that doing nothing is not an option as this would neither improve services nor deliver efficiency savings.

7.2 Continue to deliver the efficiency programme without the significant increase in scale and challenge as set out in this report. This is not an option as the uncertainty in public service spending requires an increase in pace and investment.

8.0 Financial Implications

8.1 Based on the requirements outlined above it is recommended to Cabinet to approve the expenditure of up to £2,000,000 from the Revenue Budget Contingency for Strategic Priorities for the Invest to Save Improvement Programme.

8.2 Subject to further development of the detailed business cases for each project it is anticipated, based on the outline business cases this investment will achieve £7.7m in 2010/11 and £15m by end of financial year 2011/12, allowing the council additional savings beyond the predicted target and providing greater flexibility to react to the current uncertainty within public spending and/or an opportunity to invest in priority actions.

9.0 Timescales

9.1 All the projects have completed an outline business case with detailed project initiation projects and business cases being developed including a detailed risk assessment. Each project has a resource and project plan that will be further developed as business cases are finalised.

10.0 Reporting

10.1 It is recommended that progress is reported to Cabinet on a quarterly basis outlining the efficiencies achieved.

11.0 Relevant Considerations

11.1 As all projects within the council being managed within the council's standard project management methodology, all management products will be developed in consultation with a range of stakeholders on a project by project basis.

12.0 Background Papers

Cabinet Report - June 2009

Cabinet Report - October 2009

Cabinet report – January 2010

Cabinet Report - February 2010

Sunderland Way of Working Risk Register

CABINET MEETING – 10 MARCH 2010

EXECUTIVE SUMMARY SHEET – PART I

Title of Report:

CITY OF SUNDERLAND LOCAL DEVELOPMENT FRAMEWORK : CORE STRATEGY REVISED PREFERRED OPTIONS

Author(s):

DEPUTY CHIEF EXECUTIVE

Purpose of Report:

The purpose of this report is to seek Cabinet's recommendation to Council to approve the Sunderland Core Strategy Revised Preferred Options for public consultation.

Description of Decision:

Cabinet is requested to agree that Council be recommended to:

- i) Note the representations received to the Core Strategy Alternative Options Consultation and agree the Officer recommendations to each response as set out in Annex 1;
- ii) Approve the attached Sunderland Core Strategy Revised Preferred Options (including the Sustainability Appraisal and Appropriate Assessment reports) for the purposes of public consultation and as a material consideration in assessing planning applications, pending its finalisation following public consultation;
- iii) Authorise the Deputy Chief Executive, in consultation with the Portfolio Holder for Prosperous City, to make any required amendments to the attached Sunderland Core Strategy Preferred Options (including the Sustainability Appraisal and Appropriate Assessment reports) as necessary prior to its publication for public consultation.

Is the decision consistent with the Budget/Policy Framework? Yes

If not, Council approval is required to change the Budget/Policy Framework

Suggested reason(s) for Decision:

The decision is required to enable the Core Strategy to proceed to its next stage (statutory consultation) in accordance with the Council's adopted Local Development Scheme.

Authority is sought for the Deputy Chief Executive to agree final amendments to the documentation prior to their publication. This is to acknowledge ongoing discussions with Government Office for the North East regarding the wording of policies relating to the city's net additional housing requirement, gypsies and travellers, strategic development sites and green infrastructure. These discussions are recognised as best practice. It should be noted that consultants have been commissioned to complete further evidence in relation to the viability of securing affordable housing. This is due to be completed in late March.

<p>Alternatives to be considered and recommended to be rejected: All local planning authorities are charged under the Planning and Compulsory Purchase Act 2004 with the preparation of a local development framework (LDF), which must include a core strategy. They are also charged with preparing the LDF in accordance with the provisions of an approved Local Development Scheme (LDS). Therefore there are no alternatives to preparing the preferred options of the Core Strategy.</p>	
<p>Is this a “Key Decision” as defined in the Constitution? Yes</p>	<p>Relevant Scrutiny Committee: Environment and Attractive City Scrutiny Committee</p>
<p>Is it included in the Forward Plan? Yes</p>	<p>Planning and Highways Committee</p>

**CITY OF SUNDERLAND LOCAL DEVELOPMENT FRAMEWORK: CORE STRATEGY
REVISED PREFERRED OPTIONS****REPORT OF THE DEPUTY CHIEF EXECUTIVE****1.0 Purpose of Report**

- 1.1 The purpose of this report is to seek Cabinet's recommendation to Council to approve the Sunderland Core Strategy Revised Preferred Options for public consultation.

2.0 Description of Decision

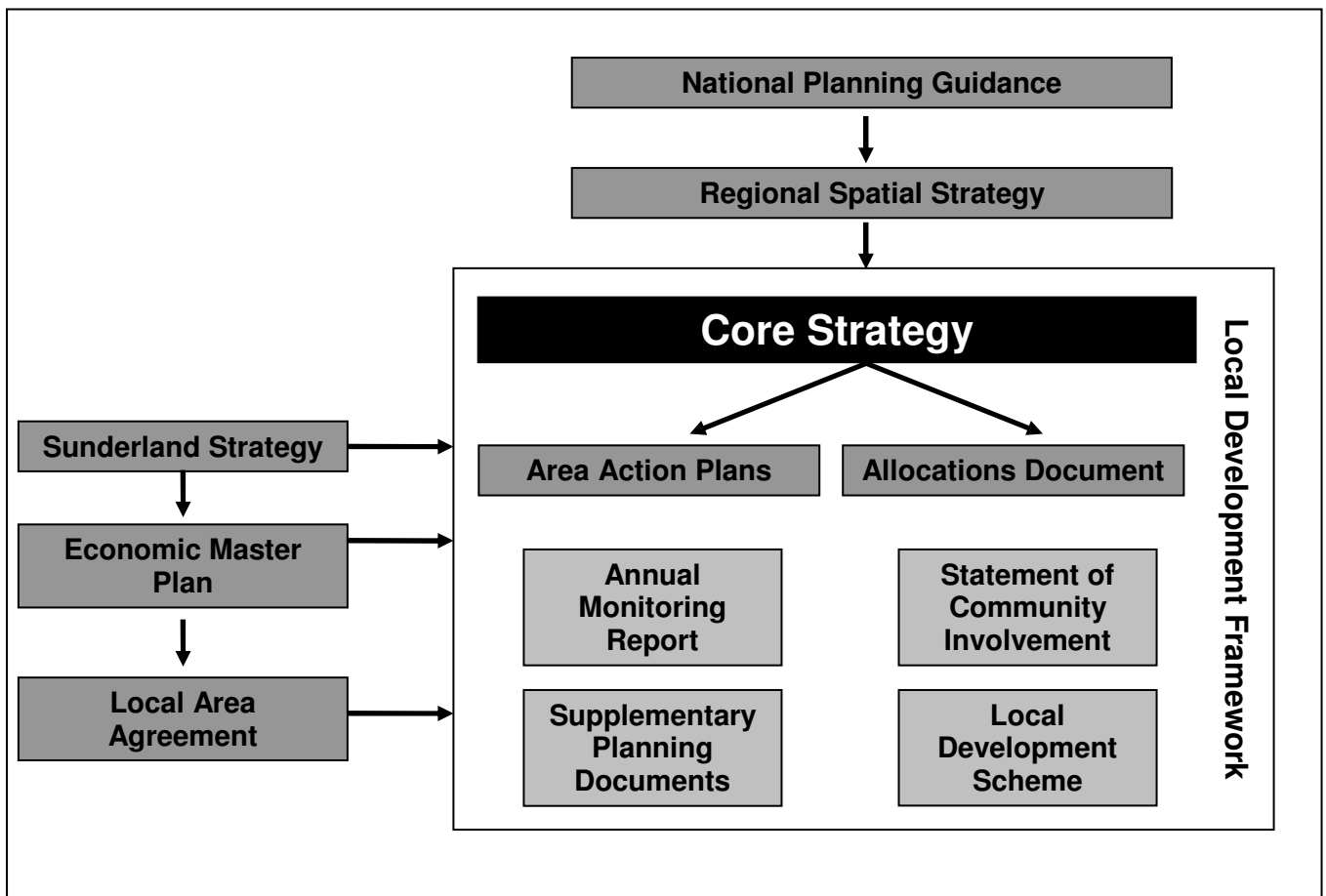
- 2.1 Cabinet is requested to agree that Council be recommended to:

- i) Note the representations received to the Core Strategy Alternative Options Consultation and agree the Officer recommendations to each response as set out in Annex 1;
- ii) Approve the attached Sunderland Core Strategy Revised Preferred Options (including the Sustainability Appraisal and Appropriate Assessment reports) for the purposes of public consultation and as a material consideration in assessing planning applications, pending its finalisation following public consultation;
- iii) Authorise the Deputy Chief Executive, in consultation with the Portfolio Holder for Prosperous City, to make any required amendments to the attached Sunderland Core Strategy Preferred Options (including the Sustainability Appraisal and Appropriate Assessment reports) as necessary prior to its publication for public consultation.

3.0 Background ~ The Role and Purpose of the Core Strategy

- 3.1 The Core Strategy will sit at the heart of Sunderland's Local Development Framework. It will provide the broad strategic spatial policies including the distribution of new housing, retailing and employment across the city until 2026. As Figure 1 illustrates, the Core Strategy must be in general conformity with national planning policy and the Regional Spatial Strategy (RSS). At the city level, the Core Strategy will also be the main delivery mechanism of those spatial objectives set out in both the Sunderland Strategy and the emerging Economic Masterplan. All lower level documents that will make up the City's LDF (including the Allocations Development Plan Document and Hetton Downs Area Action Plan) must conform to the broad requirements of the Core Strategy.

Figure 1 : Relationship of the Core Strategy and Local Development Framework to Other Plans and Strategies



3.2 Taking its lead from the Sunderland Strategy and Economic Masterplan, the Core Strategy has developed the following overarching spatial vision which is for Sunderland to be:

“An internationally recognised and welcoming city that provides a sustainable distribution of land uses.

To create a place which offers a great quality of life with an enhanced, entrepreneurial and progressive low carbon economy.

The commitment to the environment goes hand in hand with creating a balanced, fulfilling and better future for all with access to first class services, facilities and opportunities for everyone.

In the long term the aim is to develop a city where all residents have a realistic opportunity to access the main centres for employment, shopping and leisure without needing to use a car.”

4.0 Statutory Requirements to Deliver the Core Strategy

4.1 The Core Strategy must proceed through the following statutory stages as set out in the adopted Local Development Scheme (the LDF project plan)

- Issues and Options (consultation completed between November 2005 and February 2006);

- Preferred Options Draft (consultation completed between December 2007 and February 2008);
- Publication Draft including public consultation (programmed for October 2010);
- Submission Draft to the Secretary of State (programmed for February 2011);
- Public Examination before an independent Inspector (programmed for May 2011);
- Adoption (programmed for November 2011).

4.2 At the Public Examination, the Inspector will test the plan for its 'soundness'. The test will include whether : -

- It is based on robust and credible evidence (comprising evidence that the views of the local community and key stakeholders have been sought) and whether the policies are backed up by fact;
- The policies and proposals are deliverable;
- The strategy proposed is the most appropriate having discounted all reasonable alternatives. In effect, this requires a clear evidence trail to demonstrate that through public consultation at the earlier stages of the process, that is up to the Preferred Options stage, all issues and alternative strategies have had an appropriate airing and have been assessed. As the Core Strategy now advances to the next stages, there is limited opportunity to introduce new proposals.

4.3 Failure to meet these tests could result in the Plan being struck down. This would have been the case with Newcastle City Council's Core Strategy, had the Inspector not intervened prior to the start of the Examination and recommended that it be formally withdrawn.

5.0 The Emerging Core Strategy - Progress to Date

5.1 As set out at paragraph 4.1, the first formal stage of preparing the Core Strategy began with the publication for consultation and community engagement of the Issues and Options for the City between November 2005 to February 2006. The formal Core Strategy Preferred Options Draft was published for public consultation between December 2007 and February 2008. A report of this consultation and the agreed way of dealing with each representation was agreed by Council in June 2008.

5.2 However, since the Preferred Options draft was published, a number of changes have taken place : -

- The revised Sunderland Strategy was adopted in April 2008 (though it should be noted there was considerable joint working during the preparatory stages of both documents including conjoined public consultation);
- The Regional Spatial Strategy for the North East (to 2021) (the RSS) was adopted in July 2008 confirming amongst other things the requirement for Sunderland to provide some 225 hectares of employment land and as a minimum some 15,000 net new homes;
- The Planning Act 2008 introduced amendments to the stages that the Core Strategy must pass and in addition now enables core strategies to allocate sites considered to be strategically important. This was followed by a revision of Planning Policy Statement 12 "Local Spatial Planning" which advises that "*Core strategies may allocate strategic sites for development...[that is]...Those sites*

considered central to achievement of the strategy and where investment requires a long lead-in”;

- New evidence of a significant nature has been completed including assessments of future housing needs (by house type, tenure and location), future housing land availability, a review of all employment land and an assessment of future retailing needs;
- The Council commenced work on the Economic Masterplan, which has a fundamental interrelationship to the Core Strategy.

5.3 Given the above information and the need for transparency that all options have been fully considered, it was appropriate to revise the Core Strategy Preferred Options draft prior to advancing to its next formal stage, the Publication Draft. The Local Development Scheme was formally revised in March 2009 to allow for further consultation on the alternative approaches to the overall distribution of development across the city and to test proposals to include ten strategic sites (as set out below).

6.0 The Core Strategy Alternative Approaches and Strategic Sites Consultation (September to November 2009)

The Alternative Approaches

6.1 Four realistic alternative approaches were developed, which were all underpinned by the following principles :-

- Conformity to national and regional policy, the Sunderland Strategy and to the emerging Economic Masterplan;
- Giving primacy to the role of Central Sunderland and the City Centre;
- Supporting regeneration of deprived areas.

6.2 The city was divided into four sub-areas Sunderland North, Sunderland South, Washington and Coalfield. The alternative approaches consulted upon were based around the following different development scenarios :-

- **Approach A ~ Focussing Development on the Conurbation** - growth of the City Centre / Central Sunderland, with further focus on Washington and the main built – up area of Sunderland only. The sustainable growth of Houghton and Hetton and the wider Coalfields would be accommodated;
- **Approach B ~ Proportional Distribution of Development** - a balanced proportion of development (broadly reflecting population levels and land availability) across the four sub areas;
- **Approach C ~ Focus Development within the Current Urban Area** - concentrating development within the existing urban area and on suitable previously developed (brownfield) land, retaining open space and countryside;
- **Approach D ~ Meeting Sub-Area Spatial Requirements - a Hybrid of Approaches A-C**, but also considering the local sub-area needs, priorities, opportunities and constraints.

6.3 Each “Approach” has different implications for the distribution of the RSS housing and employment requirements across the city. Accordingly, a detailed analysis of the strengths and weaknesses accompanied each approach, and more importantly, a detailed Sustainability Appraisal of each approach was undertaken to test their relative sustainability merits. Consultees were requested to rank their preferred “Approaches” on a scale of 1 to 4 (1 being the most preferred). An opportunity was also given to provide supporting information to the preferred approach or to suggest other approaches that may not have been considered.

The Strategic Sites

6.4 Ten strategic sites were also identified and proposed for consultation. These were as follows:-

- North of Nissan: to accommodate a range of large scale employment uses;
- Groves: to create a new residential community, with a new local centre, community and business uses;
- Farringdon Row: to complement development at the Vaux site, bringing offices and housing to the City Centre;
- Stadium Village: providing a focus of leisure led regeneration;
- Vaux: to be the key location for new offices along with new homes;
- Holmeside: to provide for a retail led regeneration;
- The Port: to provide for port-related developments and employment uses;
- South Ryhope: as an adopted allocation within the Unitary Development Plan the site would be developed as a business park for a range of employment uses;
- Sunderland Strategic Transport Corridor (SSTC);
- The Central Route.

6.5 An extensive consultation exercise was held between 15th September and 6th November 2009, including :-

- The production of a summary brochure and freepost response slip;
- A staffed mobile exhibition toured the city during the day and evenings;
- A key stakeholder workshop was held which 33 organisations attended from an invitation list of some 100;
- Some 400 letters were sent to statutory consultees and those individuals / organisations on the LDF mailing list and neighbouring properties to the strategic site north of Nissan and South Ryhope;
- All City Council staff were directly notified;
- Exhibition boards were displayed at various key locations around the City;
- A media release was published in the Sunderland Echo;
- Presentations and discussions were undertaken with each of the five Area Committees, the Youth Parliament and the Local Strategic Partnership (LSP) Delivery Improvement Board and Strategic Boards;
- Use of the council's internet site with an on-line response form;
- Details were posted on the Planning Policy Facebook and Twitter pages.

6.6 In all, some 150 individuals and organisations responded to the consultation exercise. A detailed schedule together with the officer recommendations in response to each comment is available from Members' Services. A summary of the key issues raised is as follows: -

- Support for retaining the broad extent of the Green Belt;
- There needs to be a clear definition on the role of the city centre sites for office based employment rather than relying on peripheral employment sites which should be reserved for manufacturing and logistics;
- There should be adequate justification for the inclusion of Strategic Sites in terms of ensuring a robust and sound Core Strategy;
- All approaches need to be focussed on the ability to deliver;
- Concerns were raised over limiting development in the Coalfield area where in some instances, additional growth is sought;
- There is too much emphasis on the role of Sunderland South to deliver new housing;

- There was broad agreement to the range of strategic sites proposed, though some objections were received particularly to the North of Nissan and South Ryhope sites.

6.7 In terms of the Alternative Approaches, a ranking system has shown that Approach D (scoring 269.5) was the most favoured by respondents followed by Approach C (304), then Approach A (318.5) and then Approach B (319). It should also be noted that the Sustainability Appraisal that was completed for this exercise also demonstrated that Approach D was the most sustainable option.

7.0 The Core Strategy Revised Preferred Options Draft.

7.1 This recent consultation has therefore formed the basis for the Core Strategy Revised Preferred Options Draft which is available from Members' Services.

7.2 The format of the Revised Preferred Options Draft is markedly different from the December 2007 version which contained 20 topic based policies relating to, amongst other things, separate policies dealing with housing, design, employment, bio-diversity, and so on.

7.3 In accordance with Planning Policy Statement 12 "Local Spatial Planning", the theme of shaping Sunderland as a place underlies the format of the Revised Preferred Options Draft. In other words, it seeks to tell the 'story' of where Sunderland has come from and where it will be by 2026 through the delivery of these policies.

7.4 It contains five broad city wide policies that bring together the range of requirements. In summary these relate to :-

- The spatial growth and regeneration of the city and how new development will be distributed;
- Reflecting the RSS by focussing the majority of development in the conurbation of Tyne and Wear whilst supporting the sustainable regeneration and growth of the Coalfields;
- How the council will ensure that development is undertaken in such a way which contributes appropriately to the Core Strategy objectives;
- What will be required of new development in terms of design quality and sustainable construction to ensure that all development is of a high quality, is sympathetic with its surroundings whilst minimising the risk from climate change;
- How the council will manage both waste and minerals in line with the requirements of the RSS.

7.5 The strategic policies are illustrated on a key diagram that shows their geographical relationship.

7.6 The document is rounded off by setting out proposals for the monitoring and the delivery of each policy.

7.7 Five sub-area based policies for Central Sunderland (and the City Centre), Sunderland North, Sunderland South, Washington and the Coalfields have been developed in line with the City Council's Local Area Plans. For each sub-area, it sets out a locally distinctive vision, the key issues and constraints and the

opportunities for potential growth. The respective policies respond to the distinctive issues of each sub-area, for example identifying particular house types which are required in a given sub-area, as informed by the Strategic Housing Market Assessment. These policies look in greater depth at any particular transport proposals affecting the area and identify broad “green corridors” which would contribute to the city’s green infrastructure network.

7.8 A strong correlation to the Sunderland Strategy is retained and those key elements of the emerging Economic Masterplan are included.

7.9 In terms of the overall distribution of development, it is proposed that a hybrid of Approaches D and C is taken forward, as follows : -

	New Housing Net Target to 2026	%	New Employment Allocations (hectares)	%
Central Sunderland	4,828	28	25	23
Sunderland North	1,552	9	0	0
Sunderland South	6,380	37	28	25
Washington	1,035	6	43	39
Coalfield	3,448	20	14	13
Total	17,243	100	110	100

7.10 The above table reflects the City’s net additional housing requirement as set out in RSS (which includes past underperformance). However the RSS requirement of 17,243 net additional new dwellings is based upon a high economic growth scenario but the recent economic downturn has impacted significantly on overall housing delivery across the Region. The effect on Sunderland has been to artificially raise future annual housing targets to a likely unrealistic level with an average of 1,150 net additional dwellings required per year, between now and 2026.

7.11 The Head of Planning and Environment is in discussion with Government Office for the North East and Association of North East Councils to consider more realistic annual targets. This would have the effect of reducing the overall net additional housing requirement for 2026 to 14,450 (an average annual target of 963), which is considered achievable (although still historically high) and more importantly deliverable within the time frame of the plan. This will be a minimum target and any additional requirement for housing land reflecting an even better performance can be dealt with through the Plan, Monitor and Manage process.

7.12 At the time of writing, further guidance from the Planning Advisory Service is expected in mid-February on defining strategic sites which will be used to clarify and support the approach in relation to each of the ten Strategic Sites.

7.13 Accordingly, it is proposed to identify three Strategic Sites, which are considered vital to the regeneration of the City’s economy:-

- Vaux / Farringdon Row – The need to regenerate the city centre is an agreed priority of the Council. A key element in this is the need to “grow” the city centre office market in order to realise the range of city centre offices found in other similar sized cities. The former Vaux Brewery site has been identified as a

Strategic Site where large scale office development (Use Class B1a¹) will be provided as part of a mixed-use proposal along with housing and supporting retail and leisure uses. This is the only site of strategic size in the city centre which provides the opportunity to deliver significant office employment and as such it is vital if the economy of the centre and the wider city is to be realised to its full potential. Similarly, the adjacent Farringdon Row site is capable of accommodating office uses to complement the high density office scheme envisioned at Vaux.

- Holmeside – The development of this site is supported by the Retail Needs Study (2009) which highlights a range of issues that need to be addressed if the city centre is to prosper. A key requirement is the achievement of high-quality comparison retail floorspace. The preferred location for this is the Holmeside Triangle site within the City Centre Retail Core, in a highly accessible location adjacent to the Park Lane Public Transport Interchange. This site provides the opportunity to accommodate a strategic level of modern comparison shopping floorspace along with new convenience food facilities, which are vital if the City Centre is to maintain its vitality and viability.
- Land North of Nissan – By way of background, the then emerging Unitary Development Plan first proposed a strategic employment site to the north of Nissan., but given that both the South Tyneside and Gateshead authorities were proposing similar scale employment developments, it was deemed appropriate to consider the case for releasing a single large scale employment site through the then emerging regional planning framework. This culminated in the RSS's 90 hectare proposal for TyneWear Park in South Tyneside. This was subsequently removed from the final RSS. Introducing this proposed 20 hectare site is now supported by the Employment Land Review (2009), which recommends the need to identify a strategic employment site in the Washington area. In addition, given the Government's recent announcement on the North East's Low Carbon Economic Area which puts Sunderland / Nissan at the geographical heart of this designation., it is considered that this site could provide a suitable location for 3 to 4 large employers associated directly or indirectly with the low carbon technologies and vehicle production.

7.14 With regard to the seven other sites initially identified (at paragraph 6.4), these remain included in policy terms within the Core Strategy, but are not given the same degree of status as the Strategic Sites.

8.0 Sustainability Appraisal and Appropriate Assessment

8.1 The Revised Preferred Options document is supported by a Sustainability Appraisal report as required by the applicable legislation. The Sustainability Appraisal incorporates a Strategic Environmental Assessment of the plan as required by European Directive. An 'Appropriate Assessment' Report of the potential impact of the plan on Natura 2000 sites (these are international designations covering species and ecological habitats), again a legislative requirement, has also been prepared. Copies of these documents are available from Members' Services.

¹ The Use Classes Order (2005) define business uses (B1) into three sub-categories, B1(a) is offices other than financial and professional services, B1(b) is research and development and B1(c) is light industry.

9.0 Next Steps

- 9.1 Following approval by the Council the Core Strategy, (along with its supplementary reports), will be published, advertised and placed on the Sunderland website for consultation. The consultation will cover the statutory minimum period of 6 weeks during April and May 2010 and will be undertaken entirely in accordance with the Council's adopted Statement of Community Involvement.
- 9.2 Subsequent to the close of consultation, responses will be collated and a summary of the main issues emerging prepared for the agreement of Cabinet and Council. The Core Strategy will be amended as necessary to take account of the responses to the consultation and other more up to date information.
- 9.3 The subsequent versions of the Core Strategy will be delivered in accordance with the adopted LDS as outlined at paragraph 4.1.

10.0 Relevant Considerations

10.1 Reason for Decision

The decision is required to enable the Core Strategy to proceed to its next stage (statutory consultation) in accordance with the Council's adopted LDS.

Authority is sought for the Deputy Chief Executive to agree final amendments to the documentation prior to their publication. This is to acknowledge ongoing discussions with Government Office for the North East regarding the wording of policies relating to the city's net additional housing requirement, gypsies and travellers, strategic development sites and green infrastructure. These discussions are recognised as best practice. It should be noted that consultants have been commissioned to complete further evidence in relation to the viability of securing affordable housing. This is due to be completed in late March.

10.2 Alternatives

All local planning authorities are charged under the Planning and Compulsory Purchase Act 2004 with the preparation of a local development framework, which must include a core strategy. They are also charged with preparing the LDF in accordance with the provisions of an approved Local Development Scheme. Therefore there are no alternatives to preparing the preferred options of the Core Strategy.

10.3 Financial Implications

Costs have arisen from developing the evidence base and will arise from the consultations and subsequent Public Examination of the Core Strategy, funding of which will be met from contingencies.

10.4 Legal Implications

The Core Strategy, Sustainability Appraisal and Appropriate Assessment have been prepared in accordance with the applicable legislation.

10.5 Policy Implications

The Revised Preferred Options set out draft over-arching policies for the guidance of development. Until the Core Strategy is adopted the provisions of the saved policies of the Sunderland Unitary Development Plan and Alteration Number 2 will

remain the statutory land use policies for the City along with the Regional Spatial Strategy. However the draft Core Strategy if approved will become a material consideration in considering planning applications to help ensure that planning decisions are up to date and reflect the aspirations of the City as expressed in the Sunderland Strategy and emerging Economic Masterplan.

10.6 Implications for other Services

The Core Strategy policies reflect as appropriate other Council and LSP partners' strategies, plans and programmes. As such it should enable their land use aspirations to be delivered in a co-ordinated and timely manner, for instance the land use aspects associated with the Council's waste management strategy. The consultation period will provide a further opportunity for interested parties to ensure that their strategies and plans have been properly considered and accounted for in the Core Strategy.

10.7 The Public

It is a requirement of the planning system that the public as a whole is engaged in the development plan process, with minimum statutory requirements for consultation set out in Regulations. The consultations so far on the Core Strategy and those proposed for the Revised Preferred Options have and will achieve those requirements for public engagement set out within the Council's Statement of Community Involvement.

Background Papers

Statement of Community Involvement (March 2007)

Local Development Scheme (March 2009)

PPS12 "Local Spatial Planning (June 2008)

Core Strategy Issues and Options (November 2005)

Core Strategy Preferred Options (December 2007)

Core Strategy Alternative Approaches (September 2009)

Results of Consultations on the Core Strategy Alternative Approaches (March 2009)

Core Strategy Revised Preferred Options (March 2010)

Sustainability Appraisal to the Core Strategy Revised Preferred Options (March 2010)

Appropriate Assessment to the Core Strategy Revised Preferred Options (March 2010)

CABINET MEETING – 10 MARCH 2010

EXECUTIVE SUMMARY SHEET – PART I

Title of Report:

St. Peter's Riverside and Bonnersfield Planning Framework –
Draft Supplementary Planning Document

Author(s):

Deputy Chief Executive

Purpose of Report:

The purpose of this report is to seek Cabinet's approval of the Draft St. Peter's Riverside and Bonnersfield Planning Framework and accompanying Strategic Environmental Assessment for the purposes of consultation.

Description of Decision:

Cabinet is recommended to:

- a) Approve the Draft St. Peters Riverside and Bonnersfield Planning Framework Supplementary Planning Document and accompanying Strategic Environmental Assessment for the purposes of consultation.
- b) Approve the Draft St. Peter's Riverside and Bonnersfield Planning Framework Supplementary Planning Document as planning guidance, pending its finalisation following consultation.

Is the decision consistent with the Budget/Policy Framework?

Yes

If not, Council approval is required to change the Budget/Policy Framework

Suggested reason(s) for Decision:

To initiate a formal process to progress the St. Peter's Riverside and Bonnersfield Planning Framework to adoption by the Council as a Supplementary Planning Document, by carrying out public consultation on its content. This will inform the completion of a planning framework document that will facilitate the further regeneration of the area in a manner that balances the Sunderland Partnership's aspirations for its development with the need to have appropriate regard for the setting of the prospective World Heritage Site of St. Peter's Church and grounds.

Alternative options to be considered and recommended to be rejected:

The alternative option is not to prepare a planning framework. The consequences of this would be a failure to meet the requirement set out in the adopted UDP Alteration No.2 policy ECB5 to prepare a broad framework for each Strategic Location for Change site. In addition, failure to prepare an endorsed framework will reduce the Council's ability to ensure a high quality of development in the Plan area while protecting the setting of the prospective World Heritage Site. The lack of such a planning framework would be detrimental to the Wearmouth-Jarrow Partnership's bid for Inscription of the site on the World Heritage Register.

Is this a "Key Decision" as defined in the Constitution?

Yes

Is it included in the Forward Plan?

Yes

Relevant Scrutiny Committee:

Environment and Attractive City
Planning and Highways

**ST. PETER'S RIVERSIDE AND BONNERSFIELD PLANNING FRAMEWORK
DRAFT SUPPLEMENTARY PLANNING DOCUMENT**

REPORT OF THE DEPUTY CHIEF EXECUTIVE

1.0 Purpose of Report

- 1.1 The purpose of this report is to seek Cabinet's approval of the Draft St. Peter's Riverside and Bonnersfield Planning Framework Supplementary Planning Document and accompanying Strategic Environmental Assessment for the purposes of consultation.

2.0 Description of Decision

- 2.1 Cabinet is recommended to:
- a) Approve the Draft St. Peter's Riverside and Bonnersfield Planning Framework Supplementary Planning Document and accompanying Strategic Environmental Assessment for the purposes of consultation.
 - b) Approve the Draft St. Peter's Riverside and Bonnersfield Planning Framework Supplementary Planning Document as planning guidance, pending its finalisation following consultation.

3.0 Background

- 3.1 Alteration Number 2 to the Unitary Development Plan (UDP) was adopted by the City Council in September 2007. It establishes planning policy for Central Sunderland including the designation of a number of 'Strategic Locations for Change'. These include one, defined in Policy NA3B.1, on the north bank of the River Wear at the Bonnersfield and St. Peter's riverside. This Strategic Location for Change is indicated on the plan in Appendix 1 to this report.
- 3.2 Policy EC5B of UDP Alteration No.2 requires the preparation of a broad framework document for each of the Strategic Locations for Change sites identified in that Plan. The framework is required to set out key principles to be taken into account by developers in preparing detailed masterplans for development.
- 3.3 At its meeting on 12 March 2008 Cabinet approved proposed procurement arrangements for consultancy services for the preparation of a planning framework for the St Peter's Riverside and Bonnersfield Strategic Location for Change and delegated the appointment of the consultant to the then Director of Development and Regeneration.

3.4 Following a competitive tendering process, Nathaniel Lichfield and Partners were commissioned in September 2008 to prepare the St Peter's Riverside and Bonnersfield Planning Framework Supplementary Planning Document

4.0 Current Position

4.1 A draft Planning Framework has been prepared by the appointed consultants for the purposes of consultation. The area affected by the St Peter's Riverside and Bonnersfield Planning Framework is also indicated on the plan attached as Appendix 1. It will be noted that the Plan area is larger than the defined Strategic Location for Change. The reason for this is explained in Paragraph 4.6 below.

4.2 The Planning Framework must have regard to the provisions of relevant adopted national, regional and local planning policies; these are outlined in the draft Planning Framework. The purpose of the Framework is to supplement existing adopted planning policy and provide further guidance. Arguably the main local, area-specific, planning policies affecting the Plan area are UDP Alteration No.2 Policies NA3B.1 and NA 28.A.

4.3 Policy NA3B.1 indicates that the City Council will support mixed-use development at St Peter's riverside and Bonnersfield. The Policy indicates required, acceptable and unacceptable land uses as follows:

REQUIRED

- C3 Housing
- D1 Non-residential institutions (restricted to non-residential education and training centres only)

ACCEPTABLE

- D2 Assembly and Leisure
- B1 Business (with no permitted change to B8)
- A1 Retail (a total floorspace of up to 250m² in small scale, individual retail units of up to 50m² to serve the day-to-day needs of local residents and workers).
- A3 Restaurants and cafes (a total floorspace of up to 725m² in small scale units to serve the day-to-day needs of local residents and workers).
- C3 Housing (student accommodation)

UNACCEPTABLE

- B2 General Industry
- B8 Storage and Distribution.

Proposals for land uses not referred to in Policy NA3B.1 will be considered on their individual merits having regard to other policies of the UDP.

- 4.4 The Policy also emphasises the importance of high quality design and the need for environmental and access improvements. In this regard there is a particular emphasis on the sympathetic design of new development in relation to the candidate World Heritage Site, stating that it must enhance and not detract from its character, setting and views of it from the surrounding area.
- 4.5 Policy NA28.A concerns the candidate World Heritage Site (cWHS) of St Peter's Church and grounds and re-emphasises the above design principles stating that:
- "There will be a presumption against development which would adversely affect the character and appearance of the cWHS and its 'setting' as defined on the Proposals Map. Development proposals will be required to demonstrate that full account has been taken of their impact on views to and from the cWHS and, where necessary, to propose a suitable programme of mitigation as part of the planning application".*
- 4.6 The boundary of the Plan area corresponds to that of the "buffer zone" of the St Peter's cWHS. This includes the 'setting' defined on the Proposals Map in UDP Alteration No.2 and an additional area adjoining it to the north of Dame Dorothy Street which is included in the draft Wearmouth-Jarrow cWHS Management Plan. The additional area is not protected by UDP Alteration No.2 policy NA28.A but it is protected by policy B10, a saved policy of the UDP adopted by the City Council in 1998. The latter policy protects the setting of listed buildings. The cWHS buffer zone, and hence the Planning Framework area, includes land on both sides of the River Wear although most of the buffer zone is north of the river. Consequently as the St Peter's Riverside and Bonnersfield Strategic Location for Change lies fully within the cWHS buffer zone and is affected by the provisions of policy NA28.A, it is appropriate that, in considering the detailed impact of this policy, it is considered for the buffer zone as a whole.
- 4.7 Bonnersfield and St Peter's Riverside are affected by major current and future development proposals. At Bonnersfield there is a current planning application for a major mixed-use development while at St Peter's the University of Sunderland is developing its Masterplan for the future development of its campus there. On the south side of the river there are a number of smaller 'infill' development sites. The successful development of all of these sites is important for the City and its future economic well-being. Meanwhile the City Council, as part of the Wearmouth-Jarrow Partnership is striving to secure World Heritage Status for the St Peter's Church site and the City's intention to protect and enhance this site is expressed in its adopted planning policies mentioned above. Clearly it is important that the appropriate balance is struck between both of these important objectives.
- 4.8 In the course of preparing the draft Planning Framework a visual analysis has been carried out of heritage assets, particularly the cWHS as well as important townscape views. This has been done in the context of examining options for the development of the University Campus at St Peter's, in consultation with

the University, as well as against the development proposal for Bonnersfield that is the subject of a current planning application. As a consequence the draft Planning Framework sets key principles and parameters to guide the future redevelopment of the area, which must be reflected by a developer in the preparation of a comprehensive masterplan for the site and subsequent planning applications. The draft Framework is accompanied by a Strategic Environmental Assessment and copies of both these documents are available in the Members' library.

5.0 Next Steps

- 5.1 In order to facilitate the adoption of a Planning Framework for the St Peter's and Bonnersfield Riverside area the provisions of the Town and Country Planning (Local Development) (England) Regulations 2004 require a period of formal public consultation. Therefore it is proposed that the Framework be the subject of a formal six-week consultation process to ensure that those with an interest have an opportunity to comment on the content of the document.
- 5.2 Following the consultation period amendments will be made to the Framework as appropriate in response to comments received. The amended Framework will then be submitted to Cabinet for approval as a Supplementary Planning Document which, if approved by Cabinet, would be used by developers as a basis for preparing detailed proposals for the area and would also be afforded weight as a material consideration by the Council when determining future planning applications.

6.0 Reasons for Decision

- 6.1 To initiate a formal process to progress the St. Peter's Riverside and Bonnersfield Planning Framework to adoption by the Council as a Supplementary Planning Document, by carrying out public consultation on its content. This will inform the completion of a planning framework document that will facilitate the further regeneration of the area in a manner that balances the Sunderland Partnership's aspirations for its development with the need to have appropriate regard for the setting of the prospective World Heritage Site of St. Peter's Church and grounds.

7.0 Alternative Options

- 7.1 The alternative option is not to prepare a planning framework. The consequences of this would be a failure to meet the requirement set out in the adopted UDP Alteration No.2 policy ECB5 to prepare a broad framework for each Strategic Location for Change site. In addition, failure to prepare an endorsed framework will reduce the Council's ability to ensure a high quality of development in the Plan area while protecting the setting of the prospective World Heritage Site. The lack of such a planning framework would be detrimental to the Wearmouth-Jarrow Partnership's bid for Inscription of the site on the World Heritage Register.

8.0 Relevant Considerations

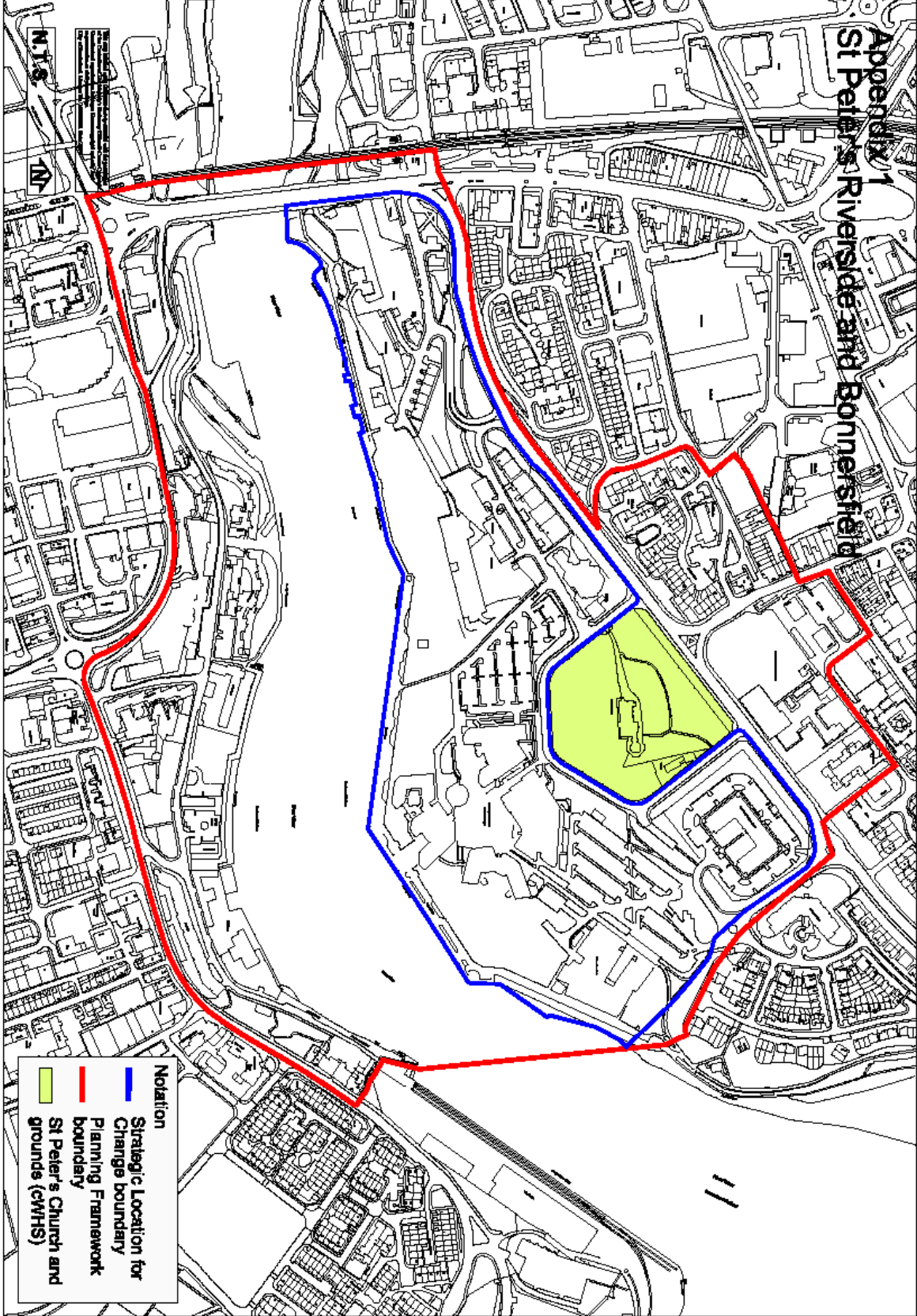
8.1 a) Financial Implications - With the exception of the costs associated with the consultation process, the Framework will not involve any direct costs to the Council. The consultation costs can be met from existing revenue budgets.

b) Policy Implications - The document has been prepared to meet the requirements of UDP Alteration No. 2 policy EC5B. As an approved Supplementary Planning Document it would be a material consideration in determining planning applications for development within the Plan area.

9.0 Background Papers

- The Unitary Development Plan (Adopted Plan) 1998
- UDP Alteration No.2
- St Peter's Riverside and Bonnersfield Planning Framework Draft Supplementary Planning Document and Strategic Environmental Assessment.

Appendix 1: St Peter's Riverside and Bonnersfield – Strategic Location for Change and Planning Framework boundaries



CABINET MEETING – 10 March 2010

EXECUTIVE SUMMARY SHEET – PART I

Title of Report:

Stadium Village Development Framework

Author(s):

Deputy Chief Executive

Purpose of Report:

The purpose of this report is to advise Cabinet of the responses received following public consultation on the draft Stadium Village Development Framework and to seek Cabinet's approval to adopt the revised Stadium Village Development Framework as a Supplementary Planning Document.

Description of Decision:

Cabinet is recommended to:

- (i) Note the amendments made to the draft Stadium Village Development Framework in light of responses received during the public consultation on the document and other considerations;
- (ii) Adopt the amended Stadium Village Development Framework as a Supplementary Planning Document.

Is the decision consistent with the Budget/Policy Framework?

Yes

If not, Council approval is required to change the Budget/Policy Framework

Suggested reason(s) for Decision:

The adoption of the Stadium Village Development Framework as a Supplementary Planning Document will help facilitate the planning and regeneration of Stadium Village in accordance with the planning policies for the area. The framework will be used by developers as a basis for preparing detailed proposals for Stadium Village and would be afforded weight as a material consideration when determining future planning applications.

Alternative options to be considered and recommended to be rejected:

The alternative option is not to adopt the Stadium Village Development Framework as a Supplementary Planning Document. The consequences of this would be an uncoordinated approach to the redevelopment of this area, resulting in a poor urban structure, poor access and movement arrangements, haphazard distribution of amenities and open space and a lost opportunity to create a comprehensively planned, attractive, sustainable, high quality environment. This option would also be contrary to policy (EC5A) in UDP Alteration No 2 for Central Sunderland which has been adopted by the council.

Is this a “Key Decision” as defined in the Constitution? Yes	Relevant Scrutiny Committee: Environment and Attractive City Scrutiny Committee
Is it included in the Forward Plan? Yes	Planning and Highways Committee

STADIUM VILLAGE DEVELOPMENT FRAMEWORK

REPORT OF THE DEPUTY CHIEF EXECUTIVE

1.0 Purpose of Report

- 1.1 The purpose of this report is to advise Cabinet of the responses received following public consultation on the Draft Stadium Village Development Framework and to seek Cabinet's approval to adopt the revised Stadium Village Development Framework as a Supplementary Planning Document.

2.0 Description of Decision

- 2.1 Cabinet is recommended to:

- (i) Note the amendments made to the draft Stadium Village Development Framework in light of responses received during the public consultation on the document and other considerations;
- (ii) Adopt the amended Stadium Village Development Framework as a Supplementary Planning Document.

3.0 Background

- 3.1 Sunderland arc's Business Plan (2009) proposes that the Stadium Village area is developed for mixed-use leisure-led development.
- 3.2 Alteration Number 2 to the Unitary Development Plan (UDP) sets out adopted planning policy for the central area of Sunderland, including the designation of Stadium Park and Sheepfolds (collectively known as Stadium Village) as comprehensive development sites. Policy EC5A of Alteration No 2 requires the City Council to prepare a broad framework for each site.
- 3.3 Site specific policies for Stadium Village are set out in policies NA3A.1 and NA3A.2, these policies also indicate that a comprehensive masterplan should be prepared to cover both Stadium Park and Sheepfolds in order to ensure the integration of these sites. Stadium Park is identified as a leisure-led mixed-use site whilst for Sheepfolds the plan indicates that the council will support a comprehensive approach to mixed-use development.

4.0 Consultations on the draft Stadium Village Development Framework

- 3.4 Members will recall that an initial draft Stadium Village Development Framework and accompanying Sustainability Appraisal and Appropriate Assessment were subject to a public consultation between 7 January and 17 February 2009. Since this time a healthy interest has been expressed by the private sector to develop an indoor real snow Ski Centre within Stadium Village on Site C, which was selected through discussion for a large leisure use in the amended draft framework.
- 4.1 Given the potential scale and attraction of this facility for Sunderland and the North East Region, legal advice was taken with regard to the content of an amended draft development framework and the need for further consultation. It was considered necessary to make specific reference to the aspiration to develop a snow slope on Site C reflecting market interest within the amended draft development framework and Sustainability Appraisal in order to give stakeholders and the public the opportunity to make representations on this specific proposal.
- 4.2 Accordingly, Cabinet approved an amended draft Stadium Village Development Framework for the purposes of consultation at its November 2009 meeting. The framework and accompanying Sustainability Appraisal and Appropriate Assessment were subject to a public consultation between 11 November and 22 December 2009.
- 4.3 During this period all information relating to the consultation, including the draft Stadium Village Development Framework was made available online at www.sunderland.gov.uk/stadiumvillage.
- 4.4 Letters were delivered to all households and businesses within the Stadium Village area and its immediate surroundings. The letter notified recipients of the consultation period, invited them to see the main proposals plan at exhibitions displayed at the Sunderland Civic Centre main reception, Sunderland Aquatic Centre, Washington Millennium Centre, the Hetton Centre and Leechmere Independent Living Centre. The letter also notified them that officers from the City Council and Sunderland arc would be on hand to discuss their views at the Sunderland Aquatic Centre (17, 26 November and 7 December 2009) and the Hetton Centre (1 December) as well as by appointment at Sunderland Civic Centre (during normal office hours). Comments slips were enclosed which could be returned by freepost and summary brochures of the framework were available at all venues as well as all local libraries across the city. Responses could also be made by email or by completing an online consultation form at www.sunderland.gov.uk/stadiumvillage.
- 4.5 Statutory and formal consultees including a range of businesses, organisations and other individuals were consulted by letter.

5.0 Consultation responses and changes to the development framework

- 5.1 In total 173 responses were received as a result of the consultations, 142 expressing support, 15 objecting, 6 supporting some elements and objecting to others, 5 providing comments expressing neither support nor objections and 5 making no observations.
- 5.2 12 responses were received from statutory and non-statutory consultees. These were generally supportive of the draft Stadium Village Development Framework. Consideration of representations submitted by the Environment Agency, Natural England, the Highways Agency and English Heritage have resulted in minor changes to sections of the framework.
- 5.3 The representations received, together with the City Council's response to them and details of any necessary changes are available in the Member's library.

6.0 Key Consultation Issues

6.1 Stadium Village Parking

Issues were raised during the consultation in relation to problems of match day parking on residential streets. A shortage of available car parking spaces and disabled car parking spaces at the Aquatic Centre was also repeated as an issue in particular in relation to match days.

6.2 Council response

Parking issues were also raised during the initial public consultation on the development framework (7 January and 17 February 2009). Since this time the City Council and Sunderland Football Club have:

- Agreed that disabled spaces immediately adjacent to the North West Corner of the Stadium (located opposite the Aquatic Centre) can be used on non-match days by Aquatic Centre users;
- Changed traffic signs to show drivers that parking spaces adjacent to Black Cat House can be used by Aquatic centre users (on non-match days).

- 6.3 These steps have resulted in a lower number of comments being submitted in respect of day-to-day parking for the Aquatic Centre; however match day parking and a shortage of disabled parking remained an issue, which has been addressed as set out below.
- 6.4 As set out in the Cabinet Report on the previous public consultation (November 2009), parking provision at the Aquatic Centre was considered through the reserved matters planning application for the site when it was concluded at that time that the car parking requirement was largely met by overall parking provision available to the east of the Stadium of Light. On

- non-match days in addition to the parking available adjacent to the Aquatic centre, 566 spaces are available in the car park adjacent to Black Cat House (not including 187 spaces used by Sunderland AFC). Spaces also exist to the west of Stadium Way. Car parking is also available adjacent to the West Stand of the Stadium of light where 388 spaces are available. In addition to the existing disabled car parking to the north of the Stadium, an additional 7 disabled car parking spaces were provided specifically for the Aquatic Centre.
- 6.5 The above mentioned car parks are owned by One North East and are subject to a 125 year lease to the Sunderland AFC. This lease gives exclusive use to the Football club on match days and on a specified number of event days. There is also a Memorandum of Agreement between the Football club and the Council. This Agreement establishes that no special event is to occur at the Aquatic Centre at the same time/day as a match at the stadium. The Council manages the Memorandum of Agreement through its role as a member of the Stadium Safety Advisory Group Committee, which oversees matters in relation to safety on match days. The management of match day parking at the Stadium of Light and around the site will be kept under review with the football club.
- 6.6 In considering parking at the Aquatic Centre, regard was also had to the fact that the Stadium Park site has good public transport links. In addition to the available car parking on the site, two Metro stations and a number of bus routes serve the local area.
- 6.7 Any future development at Stadium Village will be subject to Policies T2 and T23A of the UDP Alteration No.2. Policy T2 requires a transport assessment and seeks to ensure that public transport is promoted. Policy T2 also requires that non-residential schemes prepare a travel plan to encourage greater use of public transport. Policy T23A sets out car parking standards and seeks to encourage increased use of public transport.
- 6.8 In light of existing planning policies, the good local public transport links and the extent of the existing car parking that is available, it is considered that the site specific car parking provision for the Aquatic Centre will be monitored and kept under review as part of the overall assessment of requirements for Stadium Village as each individual planning application comes forward. In particular the parking requirements around the aquatic centre should be carefully considered when the remainder of site A is developed.

6.9 Massing and Scale in relation to surrounds

Concerns were raised by English Heritage and a member of the public regarding the potential scale of future development on site C and the impact that any large scale development may have on the nearby Listed Buildings and surrounding townscape. This issue is now particularly relevant given the proposal for an indoor Ski Slope at Site C. Accordingly the issue is dealt with in more detail below:

6.10 **Council Response:**

The City Council and Sunderland arc have aspirations to secure a real snow Ski Centre within Stadium Village. Feasibility work has been undertaken and strong interest has been expressed by private sector developers and operators.

6.11 During the preparation of the amended draft development framework, a detailed site options analysis was undertaken to identify the most appropriate location for a Ski Centre within the Stadium Village site boundary. This analysis identified Site C as the best location particularly in terms of deliverability and physical impact on its surroundings. The amended draft Development Framework identifies a Ski Centre for Site C with a maximum height of up to 46m, considered to be the optimum height in achieving a balance between commercial viability and minimising the impacts on the surrounding built environment.

6.12 It is recognised that the development of a building of the required scale and massing on Site C would need to be carefully considered in relation to the surrounding townscape and in particular the nearby Grade II* Listed Monkwearmouth Station Museum, the Grade II Listed Hebron Church (both located on North Bridge Street to the east of the site) and Grade II Listed Wearmouth Bridge and Monkwearmouth Railway Bridge to the south-east of the site. The relationship with the candidate World Heritage Site at St. Peter's will be considered in the context of proposals that are brought forward.

6.13 The development framework sets out design principles to guide future masterplans for Stadium Village establishing the need for a high level of architectural design across all buildings. The framework sets parameters for the scale and massing of development proposals and in doing so particularly emphasises the need for development proposals on Site C to respond to the setting of the Listed Buildings in and around the Stadium Village area.

6.14 To assist in this process a Ski Slope Design Code has also been prepared which sets out more detailed design guidance for developers bringing forward proposals for a ski slope development on Site C in order to achieve a high quality built form, and mitigate any adverse impacts upon the surrounding townscape and historic environment. Detailed guidance

is provided in relation to the scale and massing of proposals, the elevational treatments and use of materials, the building frontages and design of the public realm. This Code will be used to assess submissions for the site prior to identifying a preferred developer as well as supporting the assessment of subsequent planning applications.

- 6.15 As part of the submission of a planning application for Site C, the developer will be required to prepare a Heritage Statement. The Heritage Statement must include consideration of the potential impact of the proposed development on the historic environment and the Listed Buildings and demonstrate how these impacts will be mitigated. Applicants will be required to fully justify why any impacts on the historic environment should be acceptable in the context of national, regional and local policies relating to the management of change in the historic environment.
- 6.16 Overall it is considered that sufficient mechanisms are in place in the development framework, Design Code and planning application process to ensure that impacts on the setting of the surrounding townscape and historic environment will be fully considered and assessed by developers preparing development proposals and robust proposals to mitigate the impacts will be put in place.
- 6.17 Sustainability
Concerns were raised over the sustainability of the proposed Ski Slope and whether there is an opportunity to deliver heat source sharing between the Aquatic Centre and Ski Centre.
- 6.18 **Council Response:**
Most new developments will add to the carbon footprint to some degree. However, there are a number of mitigation measures that can be put in place to improve sustainability and reduce the environmental impact of the proposed Ski Centre.
- 6.19 The Stadium Village Development Framework sets development principles for the entire Stadium Village site and sets out a number of criteria which are designed to ensure that all new development meets current legislation that is in place to reduce the environmental impact of new development. These requirements include:
- 1) Achieving a BREEAM rating of very good (BRE Environmental Assessment Method). This is the recognised method for the environmental assessment of buildings and sets the standard for best practice in sustainable design:
 - 2) The use of water conservation methods and rainwater recycling techniques to reduce water consumption;

- 3) The provision of a minimum of 10% energy supply from renewable energy generated on site;
 - 4) The use of sustainable drainage systems.
- 6.20 The development of Site C will also require developers to comply with One North East's quality standards which serve to reinforce the development framework. These include:
- 1) Achieving a BREEAM rating of 'excellent'.
 - 2) A 22% reduction in carbon emissions above those required by Building Regulations.
 - 3) Green Travel Plans to be prepared for all appropriate schemes to ensure measures are put in place to reduce dependency on the car.
 - 4) Developments must derive at least 10% of the value of materials from recycled and reused content.
- 6.21 The Ski Slope Design Code also reflects ONE North East's quality standards relating to sustainability and in addition sets the requirement for potential developers to consider the feasibility of transferring waste heat energy to other energy users in and around the site. This process has successfully been used in other recently completed indoor Ski Centres. Potential developers will also be required to consider implementing a strategy allowing for the monitoring of energy consumption for individual areas of the building and ensure that the most sustainable building materials are used for construction of the building. The extent to which proposals satisfy the criteria of the Design Code including environmental performance will help to determine the selection of a preferred developer for the site.
- 6.22 In addition to the technical specifications of the building it is considered that the regionally central location of the site allows access by more sustainable modes of transport other than the car. The site is served by two nearby Metro stations and is easily accessible by bus or by foot. Most other facilities of this nature in the UK are located 'out of town' resulting in the majority of visitors travelling to them by car. Locating the Ski Centre in this more accessible location will allow many visitors to travel by a range of transport modes, reducing the dependency on the car and reducing carbon emissions from car journeys.
- 6.23 With the requirements of the development framework, the site Design Code and One North East's Quality Standards the Council is confident that all efforts are reasonable steps to reduce the carbon footprint of the proposed Ski Centre as well as other buildings on the Stadium Village site., will be accommodated.

7.0 Reasons for Decision

- 7.1 The adoption of the Stadium Village Development Framework as a Supplementary Planning Document will help facilitate the planning and regeneration of Stadium Village in accordance with the planning policies for the area. The framework will be used by developers as a basis for preparing detailed proposals for Stadium Village and would be afforded weight as a material consideration when determining future planning applications.

8.0 Alternative Options

- 8.1 The alternative option is not to adopt the Stadium Village Development Framework as a Supplementary Planning Document. The consequences of this would be an uncoordinated approach to the redevelopment of this area, resulting in a poor urban structure, poor access and movement arrangements, haphazard distribution of amenities and open space and a lost opportunity to create a comprehensively planned, attractive, sustainable, high quality environment. This option would also be contrary to policy (EC5A) in UDP Alteration No 2 for Central Sunderland which has been adopted by the council.

9.0 Background Papers

- a) Amended Stadium Village Development Framework Supplementary Planning Document, 2010
- b) Amended Stadium Village Supplementary Planning Document Sustainability Appraisal Report, 2010
- c) Stadium Village Supplementary Planning Document Task 1 Appropriate Assessment, Regulation 48 of the Conservation (Natural Habitats & c) Regulations 1994, 2009
- d) Sunderland Stadium Village Ski Centre Design Code, December 2009.
- e) Schedule of representations received during public consultation and the City Council's response.

STADIUM VILLAGE DEVELOPMENT FRAMEWORK – REPRESENTATIONS

Reference	Respondent	FRDF Paragraph / Policy (where applicable)	Description	Proposed Action
SV1	Association of North East Councils		1. No Observations	Comment Noted
SV2	Sunderland AFC		<ol style="list-style-type: none"> 1. Supports the proposals 2. Excited by the prospects of an indoor ski slope. 3. It is important that the indoor ski slope does not replicate the offering of the football club within its design i.e. weddings, conferences, concerts (large scale), banquets etc. 	<p>Comment Noted – No change The Stadium Village Development Framework sets principles and parameters for development in line with the land use policies set out in UDP Alteration no. 2. A Ski Slope development would accord with the land use policy context for Stadium Village. However the Framework does not detail specific operational/commercial opportunities that may relate to this use.</p>
SV3	DPTAC		1. No Observations	Comment Noted
SV4	TATA Communications		1. Proposal will not affect TATA communications.	Comment Noted
SV5	Northumbria Police		<ol style="list-style-type: none"> 1. Current RVP and emergency access route to the Stadium is located on Keir Hardie Way to the north west of the site. Presently, the access route is surrounded by open land. The current proposal is for a development of this open land (Site A). Need to maintain the integrity of the emergency access route. The public cannot use the land to the south west of the access route due to the slope of the ground. 2. The new pedestrian bridge should be suitable & robust enough to allow emergency traffic access to the site, (limit to number of vehicles at one time). Would allow alternative RVP and emergency access route to be identified to the South of the site, could be used if main RVP was compromised. Negate the requirement for ambulances to have to negotiate bridge(s) to access nearest hospital when these would both become grid locked. 3. Concerned with conflict re access to new uses (hotels, housing, other refreshment locations) as these are likely to be used during matches, in comparison present situation (industrial uses) which are primarily closed Saturdays/evenings when matches are on, especially at the end of game when large numbers making way from ground. 	<p>Comment Noted – No Change There is no intention to remove the emergency access route via Keir Hardie Way.</p> <p>Comment Noted – No Change Whilst an aspiration for a pedestrian footbridge is contained in the Framework, it is not intended to set detailed design specification for new development; rather to set principles and parameters to guide future detailed masterplans for the site. Notwithstanding the above any new bridge will need to conform to relevant access requirements</p> <p>Comment Noted – No Change The mix of land uses has been established in the overarching policy for the site contained in UDP Alteration Number 2, which was adopted in 2007. The development framework sets principles and parameters for the development of the site. Ultimately it will be for the developer to bring forward proposals, which will be considered in the context of planning policy, the development framework and surrounding development proposals. The principle of a hotel and refreshment uses in close proximity to a football stadium is not considered incompatible and has been developed elsewhere in the</p>

			<p>4. At time of stadium pop concerts, Sheepfolds was virtually under vehicle lock down, the establishment of the premises under the development plan would not readily allow this in the future, and there would be a conflict between traffic, vehicular and foot to the other venues on the site and those using the stadium.</p> <p>5. At present the entire Sheepfolds site becomes a giant car park on match days, as the other premises on the site are mainly closed. The new development would change profile of the site, and car parking would not be available therefore consideration needs to be given to where traffic displacement.</p> <p>6. The development refers to using the Stadium car parking for the other premises. What happens with regard these vehicles when the car parks are being used for the stadium? During the pop concerts, the Stadium car parks were not available to the public using the Aqua Centre and this lead to difficulties. If even more venues were relying on the stadium car parks this would exasperate (sic) these problems.</p> <p>7. The development plans refers to people using public transport i.e. Metro. Current alignment of Metro in Sunderland does not make it readably available for use, and people would have to use an alternative form of transport to be able to access it, therefore less likely to swap to the Metro.</p> <p>8. Iconic premises could have a regional draw, i.e. the Indoor Ski Slope. It should be noted that over a million people live within thirty minutes of the site while over three and a half million live within two hours. The public transport infrastructure to Sunderland is such that a great number of people could be expected to travel by car annual air show is a prime example.</p>	<p>country. With regard to housing proposed on site E, the development framework encourages a mix of uses in which office development would provide a buffer between housing and football stadium.</p> <p>Comment Noted – No Change Whilst it is recognised that development of the site would result in the need to re-assess the policing and management of the site on matchdays, the principle of development of the site has been established in the UDP Alteration No.2 since 2007.</p> <p>Comment Noted – No Change With reference to car parking, please see Cabinet Report</p> <p>Comment Noted – No Change With reference to car parking, please see Cabinet Report</p> <p>Comment Noted – No Change Disagree. It is considered that the Metro network is readily available for use for a significant number of people both within and outside Sunderland who may access the site. Notwithstanding this the site is also accessible by bus and by foot from other areas of the city.</p> <p>Comment Noted – No Change In accordance with planning policy, all planning applications for development will be accompanied by a Transport Assessment (see P.59 of Development framework). These will be expected to illustrate accessibility by all modes of transport and provide measures to improve accessibility by modes other than the private car. The Transport Assessment will investigate the travel needs of specific developments and balance parking needs with alternative modes. Travel plans for each development will be prepared.</p>
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			<p>9. Currently coaches that bring away fans park in industrial area of Sheepfolds. When new development takes place, no longer possible. Sgt Hobson (football unit) stated they may have to return to dropping the fans at the ground then removing the coaches to the Seafront for parking. During the pop concerts the coaches, were parked on the site to be used for a hotel, there would be no suitable replacement.</p> <p>10. At present once an event is finished at the stadium there is nothing in the location to attract and retain those leaving the ground, thus crowd disperses reasonably quickly. The proposal for the site would create an environment that would be much more attractive for people to remain at, whilst also attracting others. This would require the maintenance of a police presence in the area with regard to match longer than is currently experienced. The venue could also become in its own right an attraction to the night time economy, and thus would require greater police resources to cover this as well as the currently established venues.</p> <p>11. There is a proposal for a development of the footpath system, including those leading to the riverside. Any development would require emergency vehicle access to the paths especially those leading down the steep ground to the riverside. The present road infrastructure is not suitable for the evacuation of any injured person from the riverside or slope leading to it.</p> <p>12. The inclusion of residential premises within the development would give rise to complaints of anti social behaviour with regard to patrons leaving the stadium. This would increase should any more pop concerts be held as the 'high spirits' of the concert goers would be misconstrued by the residents.</p> <p>13. There is a proposal to provide access to the west platform at Monkwearmouth museum and the footbridge over the line. Whilst this would not appear to be a problem at present, if we return to having derby games between Sunderland and Newcastle then this would be an ideal location for missiles to be thrown at a metro train leaving St. Peter's.</p> <p>14. During the concerts, it was noticeable that the building of the Aqua Centre has restricted the area for access around that side of the Ground, and this was where the crowds were more restricted. This should be considered with regard to any further developments abutting on the stadium land especially where the development for the stadium extension is to take place.</p>	<p>Comment Noted - No Change Whilst it is recognised that development of the site would result in the need to re-assess the policing and management of the site on matchdays, the principle of development of the site has been established in the UDP Alteration No.2 since 2007</p> <p>Comment Noted – No Change Whilst it is recognised that development of the site would result in the need to re-assess the policing and management of the site on matchdays, the principle of development of the site has been established in the UDP Alteration No.2 since 2007.</p> <p>Comment Noted – No Change Whilst an aspiration for a footpath system down to the riverside is contained in the Framework, it is not intended to set detailed specification of these footpaths at this stage, rather to set principles and parameters to guide future detailed masterplans for the site.</p> <p>Comment Noted – No Change With regard to housing proposed on site E, the development framework encourages a mix of uses in which office development would provide a buffer between housing and football stadium. The football stadium is an established use on the site. The impacts of associated activities will need to be considered by developers.</p> <p>Comment Noted – No Change The Framework states that the opportunity to investigate reopening the footbridge over the railway line should be retained. Detailed Masterplan proposals for the site will be expected to investigate this opportunity (including the feasibility and viability of such a proposal) in more detail.</p> <p>Comment Noted</p>
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SV6	Environment Agency		<ol style="list-style-type: none"> 1. Supports the inclusion of a Sustainable Development section in Chapter 4 (p47). Instead of development proposals just considering SUD's as stated in SPD, should be aim to reduce flood risk on site and to adopt the most sustainable methods of urban drainage systems e.g. more sustainable methods include basins, ponds, filter strips, swales and permeable surfaces. 2. Recommends green buffer zones are created to ensure that any development does not adversely affect the natural environment (p 47 s4.28) in line with PPS9. 3. Sec4.22 (p45) Need to consider that tall buildings along watercourses can have a negative effect on river and green corridor due to shading. The ecological value of a the river corridor can be reduced by limiting light levels and temperatures, thus restricting plant growth and reproduction, and effecting the life-cycles of wildlife. Increase in artificial lighting negative impact on ecology of the river corridor. New development along river corridors should mitigate potential adverse effects i.e. set back tall buildings from watercourse, sympathetic design, increase green buffer zone width. 4. Sec 6 (p57-60) supports requirement of preliminary risk assessment. As suggested in SA Tb 9-2 Sec4, developers should be required to submit Construction Environment Management Plan to reduce risk of pollution. Should include specific measures to be taken to control and manage environmental impacts such as noise, air quality, water resources and ecology. Description of planned works and general site arrangements should be included in construction environmental management plan. Should be noted in SPD. 5. Appendix 1.0 Policy Context (p63-78) PPS9 (Biodiversity and Geological Conservation) and PPS23 (Planning and Pollution Control) should be listed. 	<p>Comment Noted - Amend Amend paragraph 4.27 final bullet to read: Consider measures to reduce flood risk on the site through the adoption of the most sustainable methods of urban drainage systems. The use of basins and ponds, filter strips and swales and permeable surfaces are encouraged.</p> <p>Comment Noted – No Change Development will only take place on previously developed land. A buffer zone also exists between the development site and the Wearmouth Colliery SNCI.</p> <p>Comment Noted – No Change The development framework does not propose tall buildings on the water's edge. Development areas are set back from the riverbank. In addition, the river runs to the south and west of the site so overshadowing would be minimal.</p> <p>Comment Noted – Amend Insert new section P.59 to read: Construction Environment Management Plan Developers should submit a Construction Environment Management Plan to reduce the risk of pollution. The plan should include specific measures that will be taken to control and manage environmental impacts that may occur for noise, air quality, water resources and ecology. In addition a description of planned works and general site arrangements should be included in construction environmental management plan.</p> <p>Comment noted – Amend Insert PPS9 and PPS23 into Planning Policy Context section</p>
SV7	Natural England		<p>Development Framework</p> <p>We welcome the requirement for network of pedestrian and cycle links offering access to the site. These should link with the wider cycle public rights of way and trail network.</p>	<p>Comment Noted</p>

		<p>Design should seek to incorporate Biodiversity and geological conservation benefit as part of good design. Biodiversity and landscape enhancement should be integrated into developments, including the design, layout, programming and construction of development this should also be designed to contribute to the integration of multifunctional green infrastructure network.</p> <p>A Natural Development provides a link to related information on our website.</p> <p>We are concerned that these ecology is recognised only as a constraint in paragraphs 2.50 – 2.51. The natural environment should be recognised as an asset and issues including the opportunities for creation and enhancement of environmental assets, should be integrated in the Development Framework. Paragraph 2.51 recognises the possibility of bats being present in the Sheepfolds area. Maternity and other summer roosts are most likely in this area and summer survey should identify these roosts. The likelihood of Hibernation roosts should be identified and if relevant confirmed using appropriate methodology as set out in the bat workers manual http://www.jncc.gov.uk/page-2861. Where bats are found the goal should be to avoid adverse impacts. If this is not feasible, then an appropriate mitigation strategy will be required.</p> <p>Further details can be provided in Section 6 along the following lines: <i>Buildings within the Sheepfold may be used by roosting (summer roosts, maternity roosts etc) and hibernating bats at relevant times of the year. Any proposals with the potential to adversely impact bats will therefore need to determine whether bats are present, and if so, how they make use of the site. If bats are present, the goal should be to avoid adverse impacts. If this is not feasible, then an appropriate mitigation strategy will need to be developed. In exceptional circumstances it may be possible to compensate for impacts which cannot be reasonably avoided or mitigated. Surveys, assessments and recommendations for mitigation measures should be undertaken by suitably qualified and experienced persons holding any licenses that may be required.</i></p> <p>Paragraph 3.2 We would look to see biodiversity and landscape enhancement embedded in the objectives and addressed in the development principles and parameters. This should deliver local Biodiversity Action Plan and Natural Character area objectives.</p> <p>Section 6 Delivery and implementation should also address natural environment this should be in line with circular ODPM 06/2005 which accompanies PPS9 and subsequent legislation see our website: http://www.naturalengland.org.uk/information for/local authority and policy makers/default.aspx.</p>	<p>Comment Noted – Amend Add bullet para. 4.10 to read:</p> <ul style="list-style-type: none"> Design should seek to incorporate Biodiversity and geological conservation benefit as part of good design. Biodiversity and landscape enhancement should be integrated into developments, to contribute to the integration of a multifunctional green infrastructure network. <p>Insert new para 2.47 (P.25): Natural Environment: Opportunities for the creation and enhancement of environmental assets.</p> <p>Comment Noted – No Change The Development Framework is intended to provide guidance on likely requirements for the submission of a planning application rather than necessary to explicate exact procedures. It is considered that paragraph 2.51 contains sufficient information on the presence of bats and necessary measures to be taken to ensure their protection.</p> <p>Comment noted – Amend Amend penultimate bullet para. 3.2 to read: Enhance the River Wear Corridor, connecting the river to the urban fabric of the city; and generally improve the natural environment of Stadium Village.</p> <p>Comment noted – Amend The requirement to submit an EIA Screening Opinion is covered in section 6.6</p> <p>However insert new paragraph 6.13 and 6.14 to read: 6.13 Environmental Statement Once the need and scope for EIA has been determined and the assessments carried out, developers should produce an Environmental Statement. The Environmental Statement should include:</p> <p>1.Description of the development including - physical</p>
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				<p>characteristics of the whole development and the land use during construction/ operation</p> <ol style="list-style-type: none"> a Description of the main characteristics of the production process , for instance nature and quantity of the material used b An estimate, by type and quantity of expected residues and emissions (water air and soil pollution, noise vibration, light, heat, radiation, etc) resulting from the operation of the proposed development <p>2. An outline of the main alternatives studied by the applicant or appellant and an indication of the main reasons for his choice, taking into account the environmental effects.</p> <p>3 A description of the aspects of the environment likely to be significantly affected by the development, including, in particular, population, fauna, flora, soil, water, air, climatic factors, material assets, including the architectural and archaeological heritage, landscape and the interrelationship between the above factors.</p> <p>4. A description of the likely significant effects of the development on the environment, which should cover the direct effects and any indirect, secondary, cumulative, short, medium and long-term, permanent and temporary, positive and negative effects of the development, resulting from:</p> <ol style="list-style-type: none"> a. the existence of the development; b. the use of natural resources c. the emission of pollutants, the creation of nuisances and the elimination of waste, and the description by the applicant of the forecasting methods used to assess the effects on the environment. <p>5. A description of the measures envisaged to prevent, reduce and where possible offset any significant adverse effects on the environment.</p> <p>6. A non-technical summary</p> <p>7. An indication of any difficulties encountered by the applicant in compiling the required information.</p>
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			<p>Appendix 1 Policy context should include PPS9 , Biodiversity and Geological Conservation, the related circular ODPM 06/2009 and Planning for Biodiversity and geological conservation: A good practice guide</p> <p>Appropriate Assessment (October 2009)</p> <p>My concern remains with the process and reporting of the assessment.</p> <p>This should be carried out under Regulation 85 of the Habitats Regulations as amended 2007 (not Reg 48).</p> <p>The Assessment process must record and report on the information relied on, and thus justify, a conclusion of no adverse effect on integrity. This is clearly set out in the EU guidance 'Assessment of plans and projects significantly affecting Natura 2000 sites. Methodological guidance on the provisions of Article 6(3) and (4) of the Habitats Directive 92/43/EEC' http://ec.europa.eu/environment/nature/natura2000/management/docs/art6/natura_2000_assess_en.pdf</p> <p>3.2.1 The process is incorrectly reported, and as a consequence it is not clear if it has been carried out correctly. The first stage in the HRA process is screening which includes identification of Likely Significant Effect (LSE), alone or in combination with other plans and projects. The second stage is Appropriate Assessment of impacts on the integrity of European sites. The final paragraph refers to implementing mitigation measures, to address overall impacts As these impacts are not set out the report does not offer any justification to support the statement that these measures are not applicable to the European sites.</p> <p>Where any impacts are identified with LSE the HRA process requires these LSE to be considered under the Appropriate Assessment stage, and necessary mitigation</p>	<p>6.14 Ecological Survey and mitigation Report Development on Stadium Village may affect the Wearmouth Colliery Site of Nature Conservation Interest. (SNCI). Therefore an ecological survey assessment and mitigation report must be submitted alongside any planning application. The report should be undertaken by a suitably qualified professional, in accordance with good practice guidelines. http://www.ieem.org.uk/survey-sources/index.html</p> <p>Comment Noted – Amend <i>Insert reference to PPS9, Appendix 1 p.65</i></p> <p>Comments Noted – Amend</p> <p><i>Appropriate Assessment report to be amended in accordance with Natural England Comments and agreed by Natural England</i></p>
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		<p>identified and set out in stage 2. Any necessary mitigation must be embedded in the SPD to ensure no adverse effect on integrity will result.</p> <p>If adverse effects cannot be avoided, or overcome through mitigation, alternative solutions should be assessed in stage 3.</p> <p>Direct impacts</p> <p>Under 'Water Quality' the issue of contaminated soils is identified , along with impacts generated by the new bridge. These should be recognised as impacts and any reason why this would not result in significant effect justified – both could result in contaminated sediments being released into the River Wear. The report should recognise this and consider if contaminated soils and river sediments are likely to be carried downstream and contaminate coastal feeding / roosting sites of the important bird populations or habitats before determining if there will be LSE.</p> <p>Impacts are also mentioned under 'Air Quality' and 'Noise' but not specifically reported and recorded in the context of the Habitats Regulation Assessment.</p> <p>3.2.2 Indirect Impacts</p> <p>This should also consider if feeding and roosting sites for SPA criteria species are likely to be affected as these have functional importance to the integrity of the sites. Impacts might include disturbance to birds using these functional sites. The report indicates that there are 'no records' for Golden plover near the stadium village is this due to no survey/recording being carried out in the area or has the area been surveyed and no feeding or roost sites found? The LSE of any impact would consider the numbers of birds affected.</p> <p>The great cormorant and black-legged kittiwake are not criteria features of the SPA and thus need not be considered.</p> <p>3.2.3 Cumulative and in-combination impacts</p> <p>This indicates that increase in tourism could increase pressures on land use, but does not indicate how this might impact on European sites, thus any LSE cannot be determined.</p> <p>Cumulative and in-combination effects should not be confined to plans and projects in the immediate area. The in combination effect should also address both plans and projects in this and other authority areas.</p> <p>Procedurally it should not be concluded that as a higher level plan would not have an adverse effect other DPDs and SPDs within the same plan area or elsewhere will not have an in-combination effect it may be the greater detail in DPDs and SPDs which result in adverse effect which is not applicable at a more strategic level. Also in-combination effect should not focus on the conclusion of other Reg 85, or Reg 45, assessment but consider impacts identified in the screening stage which might have</p>	
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			<p>no LSE alone but could contribute to a cumulative impact.</p> <p>4 Potential Effects on the Designated Site This effectively concludes there will be no impacts due to the geographical distance between the site and the Stadium Village. This reason is not robust nor justified in the preceding assessment .</p> <p>Table 4.1 records 'none' under Possible impacts. This does not reflect the preceding texts where a number of impacts are referred to, as discussed above, but not clearly described. These impacts should be included in the screening matrix, it should then be demonstrated that that likelihood of significant effect has been considered, and the conclusion justified .</p>	
SV8	Coal Authority		<ol style="list-style-type: none"> 1. Fully supports the content of the amended SPD with regards to ground conditions and coal mining legacy. 	Comment Noted
SV9	Highways Agency		<ol style="list-style-type: none"> 1. The Agency considers the document satisfactorily aims to encourage sustainable development and improved accessibility to and within the area. The Agency is particularly supportive of the documents aim to ensure the development is not reliant on the private car and that access should be sought by other modes of transport, particularly through the enhancement of existing public transport. The Agency, however, would like to see reference given to the impact of any potential development on the Strategic Road Network (A19 (regional), A1(national), A194 (regional). 2. The Agency supports council's vision and objectives for SV, but could benefit from detailing the need to reduce dependency on private car as a key theme. 3. The Agency would request that the document makes specific reference to the need to consult the Agency in relation to the impacts at the Strategic Road Network within the appropriate section in chapter 6. Subsequent reference to the Agency in relation to pre-application discussions would also be appropriate 	<p>Comment noted - Amend <i>Insert new paragraph 6.10 to read:</i> Consideration will be given to the impact of developments on the Strategic Road Network (SRN). If appropriate, proposals which create significant impact will be subject to consultation with the Highway's Agency.</p> <p>Comment Noted – Amend <i>Paragraph 3.1 bullet 7 insert at end:</i> ..to reduce dependency on the private car.</p> <p>In addition to above it is considered that paragraphs 4.11 to 4.19 already give significant weight to delivering development where higher priority is given to forms of transport other than the private car.</p> <p>Comment Noted – Amend <i>Insert new paragraph 6.12 to read:</i> Developers should consider pre-application consultations with other relevant stakeholders such as English Heritage and the Highways Agency.</p>
SV10	OneNorthEast		<ol style="list-style-type: none"> 1. The Agency welcomes the revised document's reference (paragraph 4.33) to the need for all development proposals within the area covered by the SPD to assess any potential effect upon the Candidate World Heritage Site at St Peter's Church. 2. One North East is supportive of the inclusion of leisure facilities within the regeneration proposals for Stadium Village. 3. The proposal (indoor ski slope) has a significant opportunity to attract a large number of people from both within and outside the region to 	Comments Noted – No Change

			<p>Sunderland and to a city which currently has few major visitor attractors.</p> <ol style="list-style-type: none"> 4. The attraction of people to Sunderland will increase visitor spend within the City with the associated 'spin offs' that this brings in terms of employment and income. The Agency considers that the facility has the potential to attract out of region visitors as well as retaining in region visits. A large indoor attraction will also help address seasonality, extending the tourism season by offering a significant alternative activity for visitors when the weather is poor. 5. The location of the indoor ski centre will offer a connection from the City Centre, via the Wearmouth Bridge, to the Stadium of Light and the Aquatic Centre. This area currently does not offer an appropriate linkage. The indoor ski centre will ensure that a high quality development sits in the area and will also ensure that a significant part of the 'Way of Light', the pedestrian spine that will lead from the Stadium to the river, is delivered. 6. In addition to the regenerative benefits outlined above, the Agency recognises that it is difficult to find a site for a facility of this size/nature in such a central location. The Stadium Village site is an edge of city centre site well served by public transport and has the added benefit of effectively creating a sport and leisure hub together with the other facilities in the area. 7. Clearly there will be issues relating to sustainability given the energy intensive nature of the indoor ski facility and this will need to be considered in the context of the Council's aspirations for Sunderland's development towards a low carbon economy. 	
SV11	English Heritage		<p>Comments from earlier consultation not fully addressed.</p> <p>Introduction</p> <ol style="list-style-type: none"> 1. Para 1.10 and 1.11 contradictory with each other, 1.10 states details not until masterplan, 1.11 scope of framework is to establish principles and objectives that will address relationship with surrounding areas. Avoiding considerations until masterplanning stage (as in Para 1.10) undermine value and purpose of this masterplanning exercise – this would be seen as a weakness within the SA. <p>Site Context</p> <p>No significant above ground remains of hugely important local mining activity on SV site. Concerted efforts to readdress this omission should be expected of further development proposals.</p> <p>Para 2.4 - SOL may no longer dominate area, due to proposed building</p>	<p>Comment Noted – No Change</p> <p>1. Policy EC5A of UDP Alteration number 2 establishes that the City Council will provide a broad Framework for the Stadium Park and Sheepfolds sites, setting out key development principles to be reflected in comprehensive masterplans for the site. The document is not intended to be a detailed masterplanning exercise in itself. Notwithstanding this it does consider the relationship of the Stadium Village site with the key surrounding sites as well as specific buildings/structures to which developers should have regard during the masterplanning process.</p> <p>Comment Noted - No Change</p> <p>Comment Noted - No Change</p>

			<p>overtopping it and hide it from view. Figure 3 – puzzling that only two existing buildings are shown aside from LB's. LB Grade's should be Roman Numerals.</p> <p>Para 2.7 – describes historic development axis from railway line to river. True of former residential NE-SW, but remainder of area not so obvious alignment.</p> <p>Para 2.8 visual impact of SOL on adj development must be considered. So too must operational impact.</p> <p>Para 2.9-2.11 – Hebron Church and Museum identified as 'interesting local landmarks.' Improvements in east-west connections to feature these important buildings.</p> <p>Para 2.15 – Area C split into two parts by railway line access. This helps to reinforce the historic development axis. Perverse that this access is considered of little value and could/should be dispensed with.</p> <p>Para 2.23-2.25 Urban landscaped 'denuded and fractured.' It is a challenge of the SVDF to knit the area back together in a way which brings those remaining heritage assets into full contention and use.</p> <p>Welcomes Para 2.46 which regards heritage of the area as an opportunity to provide a greater understanding of its history and to increase visitors to museum and cWHS.</p> <p>Para 2.47-2.52 (Constraints). Para 1.10, 1.11 and 2.8 all refer to need for development to have regard to its context, but this is not set out clearly as a constraint in 2.47-2.52. Neither listed river crossings identified as constraints in Figure 5.</p>	<p>Comment Noted – Amend Figure 3 - Remove reference to existing buildings and amend LB Grades to Roman numerals</p> <p>Comment noted - No Change Paragraph 2.7 clearly refers to Sheepfolds only, not the remainder of the site. It is at Sheepfolds where the historic development has resulted in a strong axis from the railway to the river.</p> <p>Comment noted – observation</p> <p>Comment noted - observation</p> <p>Comment noted – No change As the maps demonstrate (p.17), historically the railway line access road did not exist and therefore did not contribute to forming the strong pattern of the development described in paragraph 2.7. Therefore it is considered that this access could be removed.</p> <p>Comment noted – observation</p> <p>Comment noted</p> <p>Comment noted - Amend Include Listed Bridges in figure 5 Insert new paragraph 2.52: Listed Buildings: As has been established earlier in this section, a number of listed buildings and structures lie in close proximity to and within the Stadium Village Site. Proposals for new development must have regard to these listed structures and the need to respond to their presence must be central to the design process - from initial concept stages to detailed design work. Consideration will be given to the site and setting, density and scale of the proposal, its built form and use of materials. As a minimum a Heritage Statement will need to be submitted as part of all applications for development that involve the alteration of the setting of a listed building. Further information on the requirements for a Heritage Statement can be found on page 58,</p>
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			<p>Vision and Objectives</p> <ol style="list-style-type: none"> 1. Para 3.1 – no overt statement of intent regarding high design quality and environmental protection, reliance instead on objectives. 2. Area C – Way of Light identified as being enclosed along length, ‘lined’ would be better term – enclosed and covered street would not be appropriate. 3. Disappointed direct access either platform of museum will only be pursued if ski slope not go ahead. Does not see why such a devt. Should preclude direct connection. 4. Figure 6 shows indicative solution for Area C would sever link and access from, railway to river. Fails to show planned extension to South Stand and implication for Area E contrary to Para 1.10, 1.11 and 2.8. 5. Area F – SVDF too restrictive in relation to LB. Could be converted to compatible use with adj residential. Welcomes retention of historic gangway. New development in association with LB regard to their setting in terms of scale, massing, height, design and materials. 	<p>paragraph 6.8.</p> <p>Comment Noted – No change The Vision clearly aspires to the development of high quality facilities. It is considered that this aspiration sets the standard for the delivery of a high calibre of design and as this is reflected in the objectives, which promote the delivery of a range of high quality development proposals within an enhanced environment, which connects the site to the rest of the City. The need to improve the natural environment is also to be included as an objective. Notwithstanding the above, paragraphs 4.21- 4.34 provide further detail and guidance on the aspirations for high quality design, which are to be reflected in the detailed masterplans</p> <p>Comment noted – Amend <i>Reword final sentence paragraph 3.7bullet 6 to read:</i> Leisure commercial and residential development along the length of the Way of Light will create a sense of enclosure, with active frontages encouraged at the ground floor of the leisure and commercial development.</p> <p>Comment Noted – No change The Final sentence in Paragraph 3.7 of the development Framework states that the opportunity to gain public or managed access to the west platform via any new development should be considered...’</p> <p>Comment Noted – No change It is not considered that there is any direct linkage between the railway and the river via site C either currently or historically. The development of site c would not compromise any important linkages in this case.</p> <p>It is not the purpose of figure 6 – an indicative masterplan - to show existing planning permissions on the site. Nevertheless, the Football Club have been consulted as part of the process of developing the framework, and are satisfied that the proposals will not constrain their plans.</p> <p>Comment Noted – Amend <i>Re-title Figure 7 – Indicative Land Use Framework</i> The text in relation to the Listed building on site F does not restrict suggested uses.</p>
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			<p>Development Principle and Parameters</p> <p>Para 4.4 <i>viability</i> not to be confused with <i>acceptability</i> in planning terms (Area C ski slope). At recent meeting with arc raised benefits of exploring possibility of NE corner of SV comprising Area's B, A and H. See no evidence that this was followed up.</p> <p>Para 4.7 Area C could provide hotel irrespective of whether ski slope is delivered. Area C capable of accommodating wide variety of uses contributing to regeneration.</p> <p>Para 4.10 reword point 6 to 'Surviving historic buildings will be retained and refurbished to contribute to the area's sense of place.'</p> <p>Para 4.11-4.19 possibility/desirability of providing direct access from museum to SV should at least be acknowledged.</p> <p>Figure 8 – Need to be management solution (even if no design solution exists) for pedestrians travelling across new bridge from Vaux filtering through residential area to get to football ground.</p>	<p>The development Framework recognises the need for buildings to respond to their context and emphasises the need for a Heritage statement to form part of any Design and Access Statement submitted at the detailed masterplanning stage.</p> <p>Comment Noted – No change A detailed site options analysis was undertaken to identify the most appropriate area for an indoor ski slope within the Stadium Village site. Site C was identified as being the best site in terms of both deliverability and physical impact on its surroundings.</p> <p>The options analysis included modelling of the broad scale and massing for a variety of options on site C. Of the various layouts considered the indicative layout shown in the Development Framework provides a commercially viable option with active ground floor frontages on Hay Street, which mitigates the potential impact on the listed buildings by keeping the highest part to the North.</p> <p>Comment Noted – No Change The Land use-plan and Masterplan (figures 6 & 7) are both Indicative and are intended to provide a broad framework setting out principles for development. Policy NA3A.2 establishes that a hotel use would be an acceptable use on the site and furthermore paragraph 3.7 recognises that Site C could accommodate a range of land uses – not just a ski slope.</p> <p>Comment Noted – No Change Whilst it is recognised that there is a need to protect listed buildings in particular, this does not mean that all historic buildings on the site are of architectural value or are viable or suitable for retention and refurbishment. The assessment of buildings on site and their suitability for retention and re-use will be carried out at the detailed masterplanning stages.</p> <p>Comment Noted – No Change This is acknowledged in paragraph 3.7; bullet 7</p> <p>Comment Noted – No Change Whilst it is recognised that development of the site would result in the need to re-assess the policing and management of the site on matchdays, the principle of development of the site has been established in the UDP</p>
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			<p>Alteration No.2 since 2007</p> <p>Para 4.19 urges utilisation of football ground car park for new leisure and sporting uses. Unclear why confined to these uses.</p> <p>Para 4.21</p> <ul style="list-style-type: none"> i. Tall building design should pay due regard to CABE-English Heritage guidance (2007). ii. iii. Windows and other 'features' do not necessarily animate a street frontage. Many messages regarding permeability and legibility articulated well enough by 'By Design' by CABE and PPS1. iv. Facades of all buildings should be of high design standard not just those of large scale. <p>Para 4.22 Area E – high density residential env called for but area earmarked for other uses besides residential.</p> <p>Para 4.22 point 4, EH fundamentally disagree with the statement that the orientation of the ski slope proposal with highest end to north 'mitigates negative impacts on the setting of the Grade II* listed Monkwearmouth Station...' (detailed comments on pre-application for ski slope to follow).</p> <p>Unclear how single storey car dealership (proposed to be retained) on Area B responds to the scale of development on Area C.</p> <p>There are numerous other issues regarding building heights How do building heights Area D relate to those at southern end of Area C. How do building heights in Area D on either side of proposed river crossing relate in townscape terms.</p>	<p>Comment noted – Amend <i>Replace 'leisure and sporting developments' with 'other new developments'</i></p> <p>Comment Noted – Amend <i>Insert reference in Appendix 1</i></p> <p>Comment Noted – No Change This point is acknowledged; however the inclusion of these features in the right way together with appropriate uses, public realm and detailing can serve to animate the street. These and other aspects are covered elsewhere in the Framework.</p> <p>Comment Noted – No Change This point is emphasised in bullet 1 of the same paragraph. A high standard of design is sought across all buildings</p> <p>Noted</p> <p>Comment noted – No Change A detailed Options analysis for the Ski Slope was carried out, which included 3-D modelling of the broad scale and massing of such a development for a variety of options on site C. Of the various layouts considered the indicative layout shown in the Development Framework provides a commercially viable option with active ground floor frontages on Hay Street, which mitigates the potential impact on the listed buildings by keeping the highest part to the North.</p> <p>Comment Noted – No Change Area B is identified as a suitable site for a landmark hotel as discussed in paragraph 3.6 of the development framework</p> <p>Comment noted – No Change Building heights reflect those considered a suitable form of development. However the detailed Masterplans will be expected to demonstrate that the scale and massing</p>
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			<p>Are building heights on Area G not overly prescriptive.</p> <p>How does development of potentially six storeys on Area F relate to the LB's within it.</p> <p>SVDF contradicts Urban Design Strategy (UDS) SPD. The UDS sets out that other than hotel (15-20 storeys) the scale and height of the rest of the devt. On SV will respond to SOL. Proposals up to 6 storeys acceptable so that SOL remains dominant. However SVDF apparent that cross river approach to SV from Central Sunderland, stadium completely hidden by development on Area's C and D.</p> <p>Not clear from SVDF how much modelling/visual analysis has taken place.</p> <p>Unsure of term 'broad domed roofline,' bullet 5 Para 4.22.</p> <p>Para 4.23 – words 'wherever possible' are unhelpful, providing no clarity where rule might be waived.</p> <p>Para 4.25 – how many landmarks does one area need? Is the Sol not already a landmark (Para. 2.4). River crossings (Para 2.9), MWSM, Hebron Church (Para. 2.11) plus Area A, G and C – total of 8., such a fixation implies a focus on individual buildings to the exclusion of wider urban design issues and consideration of how buildings and uses relate</p>	<p>of developments are suitable in relation to their surroundings.</p> <p>Comment Noted Amend <i>Reduce suggested building height on area F to 16m; to better reflect the setting of the Listed building.</i></p> <p>Comment Noted – No change It is considered that the Stadium of Light would remain the dominant building on the Stadium Village Site despite new development around it even if proposals exceeded 6 storeys. The Ski Slope building would step down and away from the Stadium, to a height of 14metres at the Southern end of site C. Development on site D is proposed to be 24 metres. The Stadium of Light is 37 metres in height. Therefore it not considered that the Stadium would be completely hidden when viewed from the South - rather it would retain its strong presence. Notwithstanding this, from an Urban Design perspective; the development of the land around the Stadium would - with the right design solution - result in a more complete development, stitching the Stadium into the surrounding built form of the city as opposed to the current open site with a somewhat isolated structure in the centre.</p> <p>Comment Noted – No Change An indicative model of the proposed Stadium Village development has been built. In addition more detailed 3-D modelling has taken place as part of the Options Analysis for site C.</p> <p>Comment Noted – Amend <i>Paragraph 4.22 bullet 5: Remove broad dome roofline and replace with broad roofscape</i></p> <p>Comment Noted – Amend <i>Amend paragraph 4.23 bullet 1 to read:</i> The feasibility and viability of retaining the existing grid pattern of development in area E should be explored.</p> <p>Comment Noted – No Change The identification of landmarks includes potential individual landmark buildings (for example Ski Slope) but also include those which have been selected due to their relationship with the wider urban context for example</p>
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			<p>to each other and the built form of the city.</p> <p>Para 4.28 – Focusing on ‘Way of Light,’ will further diminish importance of North Bridge Street and harm future regeneration of this historic route – potential townscape failure.</p> <p>Para. 4.28 point 3, Para 3.4 no mention of continued use of Areas A, B and H for car parking, yet Para 4.19 calls for more intensive use of football ground car parking on non match days, 4.28 use of Area H as location for events space and potential parking. Area H on one hand space for lively events but on other to serve as car parking facility. Intentions for ‘Way of Light’ and Area H not shown on Figure 10.</p>	<p>those which may serve to enhance and support pedestrian routes through the site. Notwithstanding this, significant consideration has been given to the wider urban design and context issues elsewhere in the Framework (see page 49)</p> <p>Comment Noted – No Change North Bridge Street is likely to remain as the key pedestrian and vehicle route connecting the south side of the river to northern areas such as Southwick and Roker. The Way of Light is intended to be a pedestrian route to connect the City centre with Stadium Village and its associated facilities.</p> <p>Comment noted – No Change There are no areas of football ground parking on site A Developments on sites A and B will be subject to parking requirements contained with the UDP Alteration No. 2.</p> <p>Comment Noted – Amend Amend Paragraph 3.12 to read: Parking is to be retained on this site; however this area will also double up as a new events space sitting to the east of the Stadium providing opportunity for sports and leisure based events outside the Stadium of Light</p> <p>Insert new Paragraph 3.13 to read: Site I has an important relationship with both the Stadium and the River: As with site H, this site will serve a dual use as car parking and also an events space providing the opportunity for events outside the Stadium of Light which would benefit from the site’s elevated position overlooking the River Wear, with views to the South west of the City. The site is overlooked by the more animated façade of the Stadium and development to the south on site G should also be designed to provide an active frontage to the site.</p> <p>Insert New Bullet paragraph 4.28 to read: A pedestrian connection focussed around a mixed use lively street known as the Way of Light will provide a direct Link between the Stadium and the Aquatic centre with the City Centre via the proposed high level pedestrian bridge crossing to Vaux</p> <p>Amend Figure 10. to reflect proposals for site H</p>
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			<p>Para 4.33 – Important to understand just because development can be seen from (candidate) World Heritage Site, does not necessarily make unacceptable. The test is whether or not proposal impacts upon, and adversely affects, its Outstanding Universal Value. As a candidate site, yet to determine whether St Peter’s are possesses universal value.</p> <p>Para 4.34 – Landmark or otherwise buildings should present visual interest to all elevations. Take issue with extent to which massive unrelieved wall of development of ski slope proposal would provide ‘significant visual interest,’ when viewed from east. Arresting but not positive.</p> <p>Phasing Para 5.1 indicates Area C does not require land assembly.</p> <p>Delivery and Implementation 1. Pre-application discussion should involve statutory consultees.</p> <p>Appendix 1.0 Policy Context 1. Draft PPS15 should be referenced to replace PPG15 and PPG16. 2. RSS also contains Policy 8 Protecting and Enhancing the Environment and Policy 32 Historic Environment, both are pertinent to SVDF. 3. North East Tourism Strategy 2005-2010 acknowledges the value of the region’s cultural heritage. Consultation update draft recently issued.</p> <p>Appendix 2.0 Guidance note for Indoor Ski Slope Proposals 1. Para. 5.8, impacts should include those on the fabric and setting of heritage assets within or in the vicinity thereof.</p>	<p>Amend Figure 7 to show dual car park/events space function on sites I and H</p> <p>Comment Noted</p> <p>Comment Noted – No Change The illustrative material is intended to be illustrative and is based on block massing drawings. The Framework does however make clear that significant work is required to ensure that all facades on large scale buildings should be designed to a high standard to lessen their impacts upon surroundings.</p> <p>Comment Noted – No Change Paragraph 5.1 does not state that there are no land assembly issues. These issues are much more difficult on the areas B, D, E and F. Site C has 82% of the freehold owned by the public sector</p> <p>Comment Noted – Amend Insert new paragraph 6.12: Developers should consider pre-application consultations with other relevant stakeholders such as English heritage and the Highways Agency.</p> <p>Comment Noted – Amend Update the policy context section where required</p> <p>Comment noted – No Change This section refers to Sequential Testing of sites, which does not take into account issues such as the historic setting of a site (see PPS4)</p>
SV11A	English Heritage Sustainability Appraisal		<p>Sustainability Appraisal 1 Non Technical Summary</p> <p>Appraisal Methodology – Should acknowledge the Station building is Grade</p>	<p>Comment Noted – Amend</p>

			<p>II* LB and therefore of national/international significance.</p> <p>The SA should take greater cognisance of the Council’s adopted Urban Design Strategy.</p> <p>Appraisal of Strategic Options – 3 options include ‘do nothing,’ showed few differences but preferred option many benefits, supporting sustainable development and communities. Implication is other options not supports sustainable development and communities, but other options so similar that if preferred options has these qualities then so do the others. Key negatives should but do not include possible adverse impacts on nationally important heritage assets.</p> <p>3 Project background</p> <ol style="list-style-type: none"> 1. It is not clear who within the team, if anyone, is specialist in heritage matters. <p>6 Sustainability Objectives, Baseline and Context</p> <ol style="list-style-type: none"> 1. Sec 6.2.2 site context – Figure 6.1 is selective in its identification of heritage assets (only showing sites of archaeological importance along the river bank). 2. Sec (viii) Cultural Heritage and Archaeology – reference here but nowhere else to brightly painted pigeon lofts in Sheepfolds. No indication of their future and possible loss is given in SA or the SVDF. 3. Sec 6.5 – Objective 11 point 2 archaeological remains. Should be some 	<p>P13. Baseline Conditions and key issues amend 6th bullet point to read: <i>“The Grade II* listed Monkwearmouth Station Museum is located just east of the site.”</i></p> <p>Comment Noted – No Change The Sustainability Appraisal Framework makes specific reference to policy documents and not Supplementary Planning Documents. Consequently it is not considered that such reference to the Urban Design Strategy needs to be made at this point.</p> <p>Comment Noted – No Change Section 1.3 Appraisal of Strategic Options (p.14) makes reference to a key negative effect being possible townscape and visual effects from the height of the proposed ski slope. It is not considered that possible adverse effects on nationally important heritage assets should be listed as a key negative as there are potentially key positive effects including the restoration of the Grade II listed coach house and historic gangway.</p> <p>Comment Noted The Mott MacDonald sustainability team have a general knowledge of environmental topics including heritage. In the original Environmental Options Appraisal for Stadium Village produced by Mott MacDonald and EDAW heritage was considered by Mott MacDonald specialists and this information has been used to inform the SA/SEA. As part of the SA/SEA a Mott MacDonald landscape architect was consulted.</p> <p>Comment Noted - Amend Figure 6.1 amend to include Listed Buildings.</p> <p>Comment Noted – Amend Development Framework (para 2.19 Area F) insert sentence to read <i>“Allotment gardens/pigeon lofts can be found to the southern boundary of the site.”</i> Development framework (para 3.10 Area F) insert point 16. <i>“Development on site F should take account of the presence of allotment gardens/pigeon lofts on the southern boundary of the site.”</i></p> <p>Comment Noted – Amend</p>
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			<p>measure of the archaeological remains in situ. Point 3 – adverse effects on cWHS – the test is whether or not there is impact upon the Outstanding Universal Value of a World Heritage Site, acknowledging that until such time as the bid is successful the issue of universal value has yet to be accepted.</p> <p>4. Heritage of the area has the ability to meet Objective 8 – to enhance the river Wear corridor connecting the river to the urban fabric of the city.</p> <p>8 Development of SPD Options</p> <p>1. Reference to Areas in the text identify them alphabetically, but plans refer to them numerically.</p> <p>2. Para 8.12 advise preferred option is No. 2, it does, however, look equally unlike any one of the other three options.</p> <p>3. Figure 8.5 option of ski slope in north east corner not looked at or evaluated.</p> <p>9 Appraisal of Strategic Options</p> <p>1. Para. 9.2/Table 9.1 Objective 6 short term impacts equally likely to be dependent on implementation. Individually and not just cumulatively, development schemes could have significant effects on this objective.</p> <p>2. Para 9.3/Table 9.2 English Heritage fundamentally disagrees that</p>	<p>Section 6.5.2 Table 6-4 Objective 11 Point 2 alter sentence to read <i>“Number of archaeological remains found and recorded in situ as a result of development at Stadium Village.”</i></p> <p>Section 6.5.2 Table 6-4 Objective 11 Point 3 alter sentence to read <i>“Impact on Outstanding Universal Value of a World Heritage Site, should cWHS be successful in being awarded status as WHS.”</i></p> <p>Comment Noted</p> <p>Comment Noted – Amend</p> <p>Comment Noted – No Change The Council considers that the positioning of land uses set out within Figure 8-4 correspond to those set out within Figure 8-2 and as such no change is needed.</p> <p>Comment noted – No Change Sites B&H were not considered because the amount of land available was insufficient to accommodate a ski slope. In addition land ownership issues prevented these from being a realistic option. Site H was also required to be retained for car parking to satisfy planning criteria related to the Stadium</p> <p>Comment Noted – No Change Short term effects are primarily those relating to construction. Although effects may be dependent on implementation, it is more likely that they would be neutral. This is because an EIA should have been carried out for the scheme dealing with detailed heritage issues and mitigation. Also best practice construction methods are likely to be employed reducing any adverse effects on heritage. Construction effects are likely to temporary.</p> <p>Comment Noted –No Change</p>
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			<p>orientation and design will mitigate any impacts on setting of museum. One may be less harmful than the other but any building of scale and massing currently proposed would still be wholly damaging.</p> <p>10 SA/SEA Recommendations and Mitigation</p> <ol style="list-style-type: none"> 1. Welcome shift towards recognition of positive and constructive message associated with heritage-led regeneration. <p>12 Implementing and Monitoring</p> <ol style="list-style-type: none"> 1. Table 12.1 – should be some measure of archaeological remains preserved whilst development proceeds. 2. With regard to the cWHS measure should relate to effects upon what is perceived to be universal value. 3. A further indicator might relate to the quality and quantity of interpretive material provided by developers in respect of the heritage of the area. <p>Appendix A Review of Relevant Plans and Programmes</p> <ol style="list-style-type: none"> 1. Local Plans – reference to Urban Design Strategy but no commentary referring to its contention that SOL should remain dominant element and that building heights elsewhere on the site should be restricted accordingly. <p>Appendix B Alignment Matrix – development of SA/SEA Objectives</p>	<p>With regards to impact on the Grade II* listed Monkwearmouth Station Museum, please see main body of the Cabinet Report.</p> <p>Comment Noted</p> <p>Comment Noted – Amend</p> <ol style="list-style-type: none"> 1. Alter sentence Table 12-1 Cultural Heritage and Archaeology to read <i>“Number of archaeological remains found, recorded and preserved as a result of development at Stadium Village.”</i> 2. Alter sentence Table 12-1 Cultural Heritage and Archaeology to read <i>“Impact on Outstanding Universal Value of a World Heritage Site, should cWHS be successful in its nomination as WHS.”</i> 3. Table 12-1 Cultural Heritage and Archaeology insert new point <i>“Quality and quantity of material provided by developers in respect of the heritage of the area.”</i> <p>Comment Noted – No Change</p> <p>It is considered that the Stadium of Light would remain the dominant building on the Stadium Village Site despite new development around it even if proposals exceeded 6 storeys. The Ski Slope building would step down and away from the Stadium, to a height of 14metres at the Southern end of site C. Development on site D is proposed to be 24 metres. The Stadium of Light is 37 metres in height. Therefore it not considered that the Stadium would be completely hidden when viewed from the South - rather it would retain its strong presence. Notwithstanding this, from an Urban Design perspective the development of the land around the Stadium would - with the right design solution - result in a more complete development, stitching the Stadium into the surrounding built form of the city as opposed to the current open site with a somewhat isolated structure in the centre.</p> <p>Comment Noted – Amend</p>
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			Baseline and key issues for Cultural Heritage make no reference to setting of Grade II* Monkwearmouth station.	Appendix B, Development of SA/SEA Objectives Ref 11, Cultural Heritage, Baseline/Key Issues amend first sentence to read: <i>"The site contains the Grade II* listed Monkwearmouth Station Museum, Grade II listed building(coach house) and historic gangway, and is close to a World Heritage Site."</i>
SV12	Barratt Homes		<p>Housing Mix and density Paragraph 4.5 identifies that 'any proposals for housing in this location should be fully cognisant of any up-to-date housing needs assessment'</p> <p>In considering housing densities, flats are unsuitable – family housing more appropriate for location. Need for confirmation that the housing mix and density levels will be based on today's market rather than pre-judging potential mix in a future market.</p> <p>Access and Movement Paragraph 4.10 identifies that a new high level bridge will link pedestrian access from the Vaux site top Stadium village. Please can you confirm if funding is in place to deliver such infrastructure? Please could you also confirm that the location of the bridge has been finalised?</p>	<p>Comment Noted – No Change Policy NA3A.2 of Unitary Development Plan Alteration No.2 states that housing is a required use on the site; however this is outside the timescale of the Alteration No.2 document, which covers the period to 2012. Therefore no specific housing allocation for the Stadium Village site currently exists. At this stage any proposal for housing development brought forward would be considered on its own merits and in the context of the Development Framework, surrounding development proposals and the emerging Local Development Framework for the city.</p> <p>However, it is important to be aware that the Regional Spatial Strategy sets housing targets for each local authority area including Sunderland up to 2021. Due to the large scale housing renewal programmes taking place within Sunderland which has led to high numbers of properties being demolished Sunderland is struggling to meet its targets and as such additional housing is required. The forthcoming Allocations Development Plan Document within the Local Development Framework supported by evidence from the Strategic Housing Land Availability Assessment will set out specific housing numbers and types for each area of the city including Stadium Village.</p> <p>Comment Noted The high level bridge is identified as an aspiration in the Framework; however at this stage a project construction cost is yet to be determined and there is no firm funding package in place to deliver this scheme. The exact location of the bridge is yet to be finalised.</p>
SV13	Mr J E Milburn		<ol style="list-style-type: none"> 1. Supports the proposals. 2. Hotel essential due to current lack of supply, not much benefit if people accommodated out of town. 3. Car Parking. 	<p>Comment Noted</p> <ol style="list-style-type: none"> 2. The Development Framework provides the opportunity for one or more hotels on Stadium Village. Furthermore, Unitary Development Plan Alteration Number 2. policies NA3A.1 and NA3A.2

				<p>set out that hotel uses (Use Class C1) are acceptable in principle on Stadium Village. Ultimately however, the delivery will depend upon market conditions. A recent study by Hotel Solutions recognised that there is a shortage of hotel provision within the Sunderland Central Area. Given the significance of existing facilities including the Stadium of Light and the Aquatics Centre on the site and the potential development of a large leisure use such as an indoor ski slope, together with the site's edge of centre accessible location an opportunity is provided for at least one hotel to accommodate a likely increase in demand.</p> <p>3. Please see main body of the Cabinet Report in relation to parking.</p>
SV14	Mrs M Nixon		1. Supports the proposals.	Comment Noted
SV15	Mr & Mrs Smith		<p>1. Supports the proposals</p> <p>2. Would like a park with secure play facilities.</p> <p>3. Would like to see shops.</p>	<p>Comment Noted – No Change</p> <p>2. Paragraph 4.28 dictates that there is a need for high quality public realm and open space as part of the development of Stadium Village. It should be acknowledged that there is a requirement for children's play space as part of the residential environment. Future masterplans for the site will need to demonstrate how this will be delivered.</p> <p>3. The development framework encourages ancillary and specialist retail along the Way of Light in meeting the needs of the local community and supporting the specialist sporting uses on the site. Policy NA3A.2 of the Unitary Development Plan Alteration No. 2 upon which the development framework is supported sets out that shops are considered to be an acceptable use within the Sheepfolds area of Stadium Village. However, given the site's edge of centre location it is important that such facilities are small in scale and are aimed at serving the</p>

				day-to-day needs of local workers and residents, with floorspace not exceeding 250 square metres.
SV16	Mr K Appleby		1. Supports the proposals	Comment Noted
SV17	Ms A Blackman		1. Supports the proposals	Comment Noted
SV18	Mr M Gardiner		1. Supports the proposals	Comment Noted
SV19	Ms I Hutchinson		1. Supports the proposals provided more car parking is provided and facilities are accessible. 2. Considers there to be too few parking spaces at Aquatic Centre.	Comment Noted – No Change 1. Please see main body of the Cabinet Report in relation to parking.
SV20	Ms Burdis		1. Supports the proposals 2. Parking situation needs to be addressed due to heavy congestion and illegal parking on match days in surrounding streets.	Comment Noted – No Change 2. Please see main body of the cabinet report in relation to parking.
SV21	Ms A Scrafton		1. Supports the proposals – regeneration needed. 2. Leisure facilities are a plus.	Comment Noted
SV22	Mr K Warremer		1. Supports the proposals	Comment Noted
SV23	Mr J & Mrs V Coates		1. Supports the proposals including the ski slope 2. Would also like to see a cycle track (velodrome), good skate boarding facilities and canoeing.	Comment Noted – No Change 2. All of the suggested proposals would be considered acceptable land uses in principle on the site. However, each proposal would need to be determined on its own merits paying due regard to existing developments on the site as and when they come forward as well as any other relevant material considerations. It is also important to note that it is not the role of the Development Framework to prescribe specific facilities for the site; but to provide parameters and principles to guide developers when preparing a masterplan for the site. Ultimately it is for the developer to determine the exact nature of the facilities to be provided.
SV24	Mr & Mrs Shaw		1. Supports the proposals 2. Parking needs to be addressed, particularly around Howard Street on match days.	Comment Noted – No Change 2. Please see main body of the cabinet report in relation to parking in and around residential streets on match days.
SV25	Mr Mooney		1. Supports the proposals 2. Need for additional parking possibly multi-storey 3. Not enough parking on match days, need for traffic calming to alleviate congestion.	Comment Noted – No Change 2. Please see main body of the Cabinet Report in relation to parking.
SV26	Mr J Tulip		1. Supports the proposals. 2. Additional parking required.	Comment Noted – No Change 2. Please see main body of the Cabinet Report in relation to parking.
SV27	Mr A Amin		1. Supports the proposals – will bring in job opportunities and help businesses.	Comment Noted

SV28	Mr T Rutherford		<ol style="list-style-type: none"> 1. Supports the proposals. 2. What provisions will there be for people with disabilities - wheelchair and non-wheelchair users. 3. Centre of excellence for the disabled would be a beacon for the region. 	<p>Comment Noted – No Change</p> <ol style="list-style-type: none"> 2. All development proposals will be required to accord with current legislation in relation to the Disability Discrimination Act (2005) and any relevant future amendments. Furthermore, many applications now require the submission of a Design and Access Statement in order to accord with validation procedures, as part of this statement the developer is required to demonstrate how they have considered access for the disabled within the design of their proposal ensuring an inclusive approach. 3. The development of a centre for excellence for the disabled would need to be considered on its own merits against the parameters for the site set out within the development framework. However, the development framework prescribes the principle of leisure and sporting land uses to be acceptable. Nevertheless, it would be for a developer/organisation to bring this proposal forward.
SV29	Mr L Patrickson		<ol style="list-style-type: none"> 1. Objects to the proposals. 2. No mention of parking for the Aquatic Centre. 3. Too many houses and hotels, one hotel is enough. 4. Ski slope is a good idea. 	<p>Comment Noted – No Change</p> <ol style="list-style-type: none"> 2. With regards to parking see main body of the Cabinet Report. 3. Policy NA3A.2 of Unitary Development Plan Alteration No.2 states that housing is a required use on the site; however this is outside the timescale of the Alteration No.2 document, which covers the period to 2012. Therefore no specific housing allocation for the Stadium Village site currently exists. At this stage any proposal for housing development brought forward would be considered on its own merits and in the context of the Development Framework, surrounding development proposals and the emerging Local Development Framework for the city. <p>However, it is important to be aware that the Regional Spatial Strategy sets housing targets for each local authority area including Sunderland up to 2021. Due to the large scale housing renewal</p>

				<p>programmes taking place within Sunderland which has led to high numbers of properties being demolished Sunderland is struggling to meet its targets and as such additional housing is required. The forthcoming Allocations Development Plan Document within the Local Development Framework supported by evidence from the Strategic Housing Land Availability Assessment will set out specific housing numbers and types for each area of the city including Stadium Village.</p> <p>The Development Framework provides the opportunity for one or more hotels on Stadium Village. Furthermore, Furthermore, Unitary Development Plan Alteration Number 2. policies NA3A.1 and NA3A.2 set out that hotel uses (Use Class C1) are acceptable in principle on Stadium Village. Ultimately however, the delivery will depend upon market conditions. A recent study by Hotel Solutions recognised that there is a shortage of hotel provision within the Sunderland Central Area. Given the significance of existing facilities including the Stadium of Light and the Aquatics Centre on the site and the potential development of a large leisure use such as an indoor ski slope, together with the site's edge of centre accessible location an opportunity is provided for at least one hotel to accommodate a likely increase in demand.</p>
SV30	Mr J Taylor		<ol style="list-style-type: none"> 1. Objects to the proposals. 2. Nobody wants to come when football match is on - need parking for Aquatic Centre. 3. Lack of facilities for food and drink. 4. Good idea, wrong location. 	<p>Comment Noted – No Change</p> <ol style="list-style-type: none"> 2. With regards to parking please see main body of the Cabinet Report. 3. Policy NA3A.1 of the Unitary Development Plan Alteration No. 2 provides for the future development of food and drink uses (Use Classes A3 and A4) within Stadium Park. In addition policy NA3A.2 prescribes that such facilities will be determined on their own merits having regard to other policies of the Unitary Development Plan. The development framework envisages that the Way of Light will be enclosed along its

				length with active leisure and commercial developments along its ground floor frontage.
SV31	Mr D Harcus		<ol style="list-style-type: none"> 1. Supports the proposals - important to continue developing area so stadium and Aquatic Centre are not isolated developments. 2. Indoor ski slope good idea. 	Comment Noted – No Change
SV32	Mr Dixon		<ol style="list-style-type: none"> 1. Supports the proposals 2. Ski slope may be under-used but still good idea. 3. Would like a sauna/steam room. 	<p>Comment Noted - No Change</p> <ol style="list-style-type: none"> 2. The success of the ski slope will depend on market factors. However, it is important to acknowledge the scale of the facility with no other provision within the region. Consequently it is anticipated that visitors will be drawn in from far beyond the boundaries of the city, increasing the number of tourists attracted to Sunderland. Research has been carried out and it has become apparent that significant demand for such facility exists within the region. Notwithstanding this, the profitability of a ski slope is a business decision to be made by the developer and is outside of the scope of the development framework. 3. Sauna/steam room facilities could be potentially accommodated within a large indoor leisure facility, which is consistent with the parameters set out for uses on sites A and C of Stadium Village. However it is for a developer to determine the different uses that may be included within an indoor leisure facility. The purpose of the Development Framework is to provide a guide on development principles and parameters to be taken into account when preparing a detailed masterplan for the site.
SV33	Ms L Mowbray		<ol style="list-style-type: none"> 1. Supports the proposals – would attract visitors. 2. Supports indoor real snow ski slope will put Sunderland on map. 	Comment Noted
SV34	Mr S Maddison		<ol style="list-style-type: none"> 1. Supports the proposals. 	Comment Noted
SV35	Mr I Rayner		<ol style="list-style-type: none"> 1. Supports the proposals. 2. More parking required particularly match days. 3. Do not charge so much for the swimming club to have galas at the Aquatic Centre. 4. More events to promote facilities to people outside the area. 	<p>Comment Noted - No Change</p> <ol style="list-style-type: none"> 2. With regards to match day parking see main body of the Cabinet Report. 3. In connection with the cost of facilities including holding galas at the Aquatic Centre it should be noted that this is a management issue and not a planning consideration and as such is outside of the

				<p>remit of the development framework.</p> <p>4. The Development Framework envisages site H becoming an events space to the east of the Stadium of Light, providing the opportunity for improved large scale sports and leisure events taking place. However, it is not for the development framework to prescribe the exact nature of such events.</p>
SV36	Mr C Bradford		1. Supports the proposals.	Comment Noted
SV37	Ms H Clemson		1. Supports the proposals.	Comment Noted
SV38	Mr M Pounder		1. Supports the proposals.	Comment Noted
SV39	Mr N Hutchinson		1. Supports the proposals.	Comment Noted
SV40	Ms S Mulinda		1. Supports the proposals.	Comment Noted
SV41	Mr S Bonallie		<ol style="list-style-type: none"> 1. Supports the proposals. 2. Real snow indoor ski slope will be a big advantage for the people of Sunderland and beyond. 3. Offices, hotels and homes will kick-start regeneration. 4. Sheepfolds need to be developed as soon as possible as it currently blights the area. 5. Need for multi-storey car park to improve parking situation in residential streets and around the area. 	<p>Comment Noted – No Change</p> <p>5. With regards to parking please see main body of the Cabinet Report.</p>
SV42	Mrs C Swinburne		<ol style="list-style-type: none"> 1. Supports the proposals 2. Ski slope good idea - would like to see an ice rink. 3. No need for additional offices. 4. Is there a need for housing in this area. 	<p>Comment Noted – No Change</p> <ol style="list-style-type: none"> 2. An ice rink would be considered an acceptable use on the site in principle. However it is not the role of the Development Framework to prescribe specific facilities for the site; but to provide parameters and principles to guide developers when preparing a masterplan for the site. Ultimately it is for the developer to determine the exact nature of the facilities to be provided. 3. The development of a Prosperous city forms one of the four strategic priorities outlined in the Sunderland Strategy. The development of new high quality office space within Central Sunderland will assist in achieving this aim. <p>The comprehensive redevelopment of Stadium Village (the Sheepfolds and Stadium Park sites) is considered a crucial part of the City Council's and Sunderland arc's vision for the regeneration of</p>

				<p>Sunderland.</p> <p>The vision for the site is to create a high quality 'mixed-use' village and it is envisaged that small-scale office space would form part of this mixed-use development on the Sheepfolds site to the south of Stadium Park.</p> <p>In this respect policy NA3A.2 of Unitary Development Plan Alteration No.2 states that offices are a required use on the Sheepfolds site as part of the mixed use approach to development. The development framework for Stadium Village must respond to the requirements of this overarching policy context and accordingly proposes office space to meet the needs of small/medium sized firms, which would support and complement office development proposed elsewhere in the City Centre - notably The Vaux and Farringdon Row.</p> <p>Despite the policy requirement for office uses at Sheepfolds, the development of offices at the site will nevertheless need to be given careful consideration in order that it does not unduly affect the prospect of securing the development of the City Centre office market.</p> <p>Office development is defined as a 'Town-centre' use and current planning guidance requires that wherever possible such uses be located in existing centres. The areas of the Sheepfolds site identified for office uses (sites E and D on the indicative masterplan) are considered 'edge of centre'. In accordance with National Planning Policy Statement 4 and Alteration No. 2 policies S2A and NA3A.2, proposals for town-centre uses not in a centre (such as Sheepfolds) are required to be subject to a sequential test. The sequential test will be required for any office development at Sheepfolds of over 2500sqm and would be necessary to demonstrate that:</p>
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				<ul style="list-style-type: none"> - Sites have been assessed for their availability suitability and viability - All in-centre site options have been thoroughly assessed before less central sites are considered - Sites on the edge of centres will be of an appropriate scale and format <p>In addition any proposal for office uses at Sheepfolds would need to be assessed against the impact on the existing centres in terms of the impact on investment in the existing centre, the impact on the existing town centre viability and vitality and the potential impact of the scale of the proposed development.</p> <p>It is worth noting that should no suitable in-centre sites be found, PPS4 identifies edge-of-centre locations which are well-connected to the centre as being the next alternative choice. It is considered that the Sheepfolds site – as an edge of centre site with good public transport and road links to the centre - would be considered the next best alternative location for office uses.</p> <p>4. Policy NA3A.2 of Unitary Development Plan Alteration No.2 states that housing is a required use on the site; however this is outside the timescale of the Alteration No.2 document, which covers the period to 2012. Therefore no specific housing allocation for the Stadium Village site currently exists. At this stage any proposal for housing development brought forward would be considered on its own merits and in the context of the Development Framework, surrounding development proposals and the emerging Local Development Framework for the city.</p> <p>However, it is important to be aware that the Regional Spatial Strategy sets housing targets for each local authority area including Sunderland up to 2021. Due to the large scale housing renewal</p>
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				programmes taking place within Sunderland which has led to high numbers of properties being demolished Sunderland is struggling to meet its targets and as such additional housing is required. The forthcoming Allocations Development Plan Document within the Local Development Framework supported by evidence from the Strategic Housing Land Availability Assessment will set out specific housing numbers and types for each area of the city including Stadium Village.
SV43	Ms J Pollard		<ol style="list-style-type: none"> 1. Supports the proposals 2. Car parking is an issue including match day conflict between football club and Aquatic Centre. 3. Will extra parking be provided or is it intended to accommodate within city centre via footbridge. 4. Need realistic and balanced approach between environment and visitors in relation to parking especially those travelling over a larger distance. 	<p>Comment Noted – No Change</p> <ol style="list-style-type: none"> 2. With regards to parking please see main body of the Cabinet Report.
SV44	Ms Y Moore		<ol style="list-style-type: none"> 1. Supports the proposals. 2. Parking is an issue especially on residential streets near Stadium of Light. 	<p>Comment Noted – No Change</p> <ol style="list-style-type: none"> 2. See main body of Cabinet Report in relation to match day parking on residential streets.
SV45	Mr R Hutchinson		<ol style="list-style-type: none"> 1. Supports the proposals. 2. Vaux site needs attention. 	<p>Comment Noted – No Change</p> <ol style="list-style-type: none"> 2. The Vaux site falls outside of the boundary of Stadium Village and as such it is not the purpose of the Development Framework to cover regeneration visions and objectives for the Vaux site.
SV46	Mr P White		<ol style="list-style-type: none"> 1. Supports the proposals. 2. Try to avoid bleak corners or areas which often appear with a large collection of buildings. 3. Avoid wind tunnels created by exposed passageways. 	<p>Comment Noted – No Change</p> <p>2&3 Good design is considered to be essential at all stages of the development. Section 4 of the Stadium Village Development Framework concerns design principles that are expected of developers. These principles will need to be further detailed through the respective masterplan for each site. In addition with regards to the proposed indoor ski slope, a detailed design code has been prepared. Developers interested in building a ski slope will need to demonstrate how they have accorded with this guidance. The ability to meet the set criteria will influence the council's determination of the preferred developer.</p>
SV47	Ms M Donnelly		<ol style="list-style-type: none"> 1. Supports the proposals. 2. Clean and repair surrounding areas up to a better standard as well. 	<p>Comment Noted – No Change</p> <ol style="list-style-type: none"> 2. Whilst the Development Framework can

				only directly influence development proposals within the boundaries of Stadium Village, it aspires to have knock on benefits in indirectly driving forward regeneration of adjacent areas.
SV48	Mr J Williams		1. Supports the proposals.	Comment Noted
SV49	Ms Harker		1. Supports the proposals. 2. Cafes and food outlets are required for users of this facility.	Comment Noted – No Change 2. Policy NA3A.1 of the Unitary Development Plan Alteration No. 2 provides for the future development of food and drink uses (Use Classes A3 and A4) within Stadium Park. In addition policy NA3A.2 prescribes that such facilities will be determined on their own merits having regard to other policies of the Unitary Development Plan. The development framework envisages that the Way of Light will be enclosed along its length with active leisure and commercial developments along its ground floor frontage.
SV50	Ms H Limon		1. Supports the proposals.	Comment Noted
SV51	Ms J Galley		1. Supports the proposals provided an ice rink is also included as it will add to the ski centre and one is needed to replace the Crowtree.	Comment Noted 1. An ice rink would be considered an acceptable use on the site in principle. However it is not the role of the Development Framework to prescribe specific facilities for the site; but to provide parameters and principles to guide developers when preparing a masterplan for the site. Ultimately it is for the developer to determine the exact nature of the facilities to be provided.
SV52	Mr A Stephenson		1. Supports the proposals. 2. Why the 15 year plan, why not 5 years after all Tesco do not own the land. People want to see bricks and mortar. 3. Arc's failure to deliver.	Comment Noted – No Change 2. The regeneration of complex large-scale Brownfield regeneration sites inevitably have long lead-in times especially where site assembly is required, feasibility work, site remediation as well as securing necessary statutory permissions. There are a variety of landowners at Stadium Village and negotiation is ongoing with these parties to secure the land necessary to deliver the projects and therefore it is not easy to predict how long it will take to complete all of the pre-development activities. However the current project programme anticipates that the first stages

				of development may start on site in 2013
SV53	Ms A Hills		1. Supports the proposals.	Comment Noted
SV54	Ms B Snowdon		<ol style="list-style-type: none"> 1. Supports the proposals. 2. Car parking and access needs to be considered (currently a nightmare for swimmers on match days). 3. Sunderland is well overdue for an ice rink, this is more important than a ski slope, however both would be fantastic. 4. Help children keep occupied at a 'lower cost' should help to reduce children 'on the street.' 	Comment Noted – No Change <ol style="list-style-type: none"> 2. With regards to parking please see main body of the Cabinet Report. 3. An ice rink would be considered an acceptable use on the site in principle. However it is not the role of the Development Framework to prescribe specific facilities for the site; but to provide parameters and principles to guide developers when preparing a masterplan for the site. Ultimately it is for the developer to determine the exact nature of the facilities to be provided. 4. It is not the purpose of the Development Framework to set out the affordability of facilities at the site. Whilst it is the aspiration that facilities will be accessible for all, the framework does not have the ability to control the price of facilities.
SV55	Mrs Welsh		1. Supports the proposals – it is good for Sunderland and the north east.	Comment Noted
SV56	Mrs S Taylor		1. Supports the proposals – it will benefit the community.	Comment Noted
SV57	Mr & Mrs Waschniewski		<ol style="list-style-type: none"> 1. Supports the proposals – bring people into Sunderland, bring revenue to the area. 2. Problem with parking outside house (Ross Street SR5). 	Comment Noted – No Change <ol style="list-style-type: none"> 2. With regards to parking please see response to main body of the Cabinet Report.
SV58	Mr Moore		<ol style="list-style-type: none"> 1. Objects to the proposals. 2. The events space should be a car park for the Aquatic Centre, the walk from the present car park is too far especially in bad weather. 	Comment Noted – No Change <ol style="list-style-type: none"> 2. With regards to parking please see main body of the Cabinet Report.
SV59	Mr Summers		1. Supports the proposals it will ensure and bring the World Cup to Sunderland and make the River Wear a better place to visit.	Comment Noted
SV60	Mrs A Bowden		<ol style="list-style-type: none"> 1. Supports the proposals – good for the city. 2. Sunderland needs to offer more to people so it can be put on the map. 3. Hopes that facilities won't be overpriced and unaffordable. 	Comment Noted – No Change <ol style="list-style-type: none"> 3. It is not the purpose of the Development Framework to set out the affordability of facilities at the site. Whilst it is the aspiration that facilities will be accessible for all, the framework does not have the ability to control the price of facilities.
SV61	Ms S Younger		1. Supports the proposals – it will bring pleasure to the people of Sunderland.	Comment Noted
SV62	J Blandford		<ol style="list-style-type: none"> 1. Objects to the proposals. 2. Not enough parking especially on match days. 	Comment Noted – No Change <ol style="list-style-type: none"> 2. With regards to parking please see main body of the Cabinet Report.
SV63	Mrs D Lawson		1. Supports the proposals.	Comment Noted – No Change

			2. Hopes there is access to parking, problems with matchday traffic on residential streets.	2. With regards to parking please see main body of the Cabinet Report.
SV64	Mrs A Tyson		1. Supports the proposals. 2. There are other priorities i.e. Vaux, city centre.	Comment Noted – No Change 2. Other sites such as the Vaux fall outside of the boundary of Stadium Village and as such it is not the purpose of the Development Framework to cover regeneration visions and objectives for other priority areas.
SV65	Mrs B Hope		1. Supports the proposals will bring jobs to the city and put Sunderland on the map. 2. Worried about rubbish left from people visiting the area as is the case with the football. 3. Parking is an issue. 4. Wheatsheaf area needs to be cleaned up and empty shops done something with.	Comment Noted – No Change 2. It is recognised that the management of litter can have a significant impact upon the success of regeneration schemes, as such as part of the public realm it will be necessary to implement measures which aid in minimising the level of rubbish. However, it is the role of the masterplan for each site to set this out in detail rather than the overarching development framework. 3. With regards to parking see main body of the Cabinet report. 4. The purpose of the Development Framework is to provide planning and design principles for the Stadium Village site only. It is not intended to provide a regeneration strategy for the wider area. Any improvements to the area around the Wheatsheaf junction fall outside of the remit of the Development Framework. Notwithstanding this, it is envisaged that new development at Stadium Village will enhance the surrounding area and have a regenerative effect on surrounding streets.
SV66	Mr A Brack		1. Supports the proposals – will modernise the area and create jobs and facilities for the people of Sunderland.	Comment Noted
SV67	Ms R Hull		1. Supports the proposals – attract people from other cities to Sunderland. 2. Ski slope is a good idea. 3. Would like to see an ice rink – would be in popular demand.	Comment Noted – No Change 3. An ice rink would be considered an acceptable use on the site in principle. However it is not the role of the Development Framework to prescribe specific facilities for the site; but to provide parameters and principles to guide

				<p>developers when preparing a masterplan for the site. Ultimately it is for the developer to determine the exact nature of the facilities to be provided.</p>
SV68	Mr T Cavanagh		<ol style="list-style-type: none"> 1. Objects to the proposals. 2. Multi-storey car park wanted on site first. 	<p>Comment Noted – No Change</p> <ol style="list-style-type: none"> 2. With regards to parking please see main body of the Cabinet Report.
SV69	S Burdess		<ol style="list-style-type: none"> 1. Supports the proposals. 2. Parking is a huge problem – Aquatic Centre, match days, concerts. 3. People come from all over county for swimming so public transport not an option. 4. Office buildings are not needed in this area. 5. Shops, bars, bistros, coffee shops, restaurants and hotels should be main priority. 6. More 4 star hotels needed in Sunderland would bring more tourism, Sunderland only city in north east with no inner city hotels currently lose out to Durham and Newcastle. 7. The Coach House would make a fantastic small hotel and restaurant. 	<p>Comment Noted</p> <ol style="list-style-type: none"> 2. & 3. With Regards to parking please see main body of the Cabinet Report. 4. The development of a Prosperous city forms one of the four strategic priorities outlined in the Sunderland Strategy. The development of new high quality office space within Central Sunderland will assist in achieving this aim. <p>The comprehensive redevelopment of Stadium Village (the Sheepfolds and Stadium Park sites) is considered a crucial part of the City Council's and Sunderland arc's vision for the regeneration of Sunderland.</p> <p>The vision for the site is to create a high quality 'mixed-use' village and it is envisaged that small-scale office space would form part of this mixed-use development on the Sheepfolds site to the south of Stadium Park.</p> <p>In this respect policy NA3A.2 of Unitary Development Plan Alteration No.2 states that offices are a required use on the Sheepfolds site as part of the mixed use approach to development. The development framework for Stadium Village must respond to the requirements of this overarching policy context and accordingly proposes office space to meet the needs of small/medium sized firms, which would support and complement office development proposed elsewhere in the City Centre - notably The Vaux and Farringdon Row.</p> <p>Despite the policy requirement for office</p>

				<p>uses at Sheepfolds, the development of offices at the site will nevertheless need to be given careful consideration in order that it does not unduly affect the prospect of securing the development of the City Centre office market.</p> <p>Office development is defined as a 'Town-centre' use and current planning guidance requires that wherever possible such uses be located in existing centres. The areas of the Sheepfolds site identified for office uses (sites E and D on the indicative masterplan) are considered 'edge of centre'. In accordance with National Planning Policy Statement 4 and Alteration No. 2 policies S2A and NA3A.2, proposals for town-centre uses not in a centre (such as Sheepfolds) are required to be subject to a sequential test. The sequential test will be required for any office development at Sheepfolds of over 2500sqm and would be necessary to demonstrate that:</p> <ul style="list-style-type: none"> - Sites have been assessed for their availability suitability and viability - All in-centre site options have been thoroughly assessed before less central sites are considered - Sites on the edge of centres will be of an appropriate scale and format <p>In addition any proposal for office uses at Sheepfolds would need to be assessed against the impact on the existing centres in terms of the impact on investment in the existing centre, the impact on the existing town centre viability and vitality and the potential impact of the scale of the proposed development.</p> <p>It is worth noting that should no suitable in-centre sites be found, PPS4 identifies edge-of-centre locations which are well-connected to the centre as being the next alternative choice. It is considered that the Sheepfolds site – as an edge of centre site with good public transport and road links to</p>
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				<p>the centre - would be considered the next best alternative location for office uses.</p> <p>5. Small-scale ancillary retail units, bars, bistros, coffee shops, restaurants and hotels would be considered acceptable uses on the site as part of a mixed use development and this is reflected in planning policy for the site. However it is not the role of the Development Framework to prescribe specific facilities for the site; but to provide parameters and principles to guide developers when preparing a masterplan for the site. Ultimately it is for the developer to determine the exact mix and nature of the uses to be provided.</p> <p>6. The Development Framework provides the opportunity for one or more hotels on Stadium Village. Furthermore, Furthermore, Unitary Development Plan Alteration Number 2. policies NA3A.1 and NA3A.2 set out that hotel uses (Use Class C1) are acceptable in principle on Stadium Village. Ultimately however, the delivery will depend upon market conditions. A recent study by Hotel Solutions recognised that there is a shortage of hotel provision within the Sunderland Central Area. Given the significance of existing facilities including the Stadium of Light and the Aquatics Centre on the site and the potential development of a large leisure use such as an indoor ski slope, together with the site's edge of centre accessible location an opportunity is provided for at least one hotel to accommodate a likely increase in demand.</p> <p>7. The Development framework establishes the need to restore the Listed coach House as part of the redevelopment of the site. The development of this as a restaurant or hotel would be considered acceptable in principle; however ultimately this would be for a developer to determine the proposed use for the building in the context of the framework, planning policy and commercial</p>
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				viability.
SV70	Ms S Hewitt		1. Supports the proposals – Stadium of Light and Aquatic Centre are a good foundation to start a Stadium Village – a fitting monument to Wearmouth.	Comment Noted
SV71	Mrs S Eden		1. Supports the proposals – create new jobs, good for the area, not leave site derelict.	Comment Noted
Sv72	Mr K McBride		1. Supports the proposals – will improve an eyesore.	
Sv73	Mr A R Wilkinson		1. Supports the proposals. 2. Is it a good idea to build housing on site when surrounding streets suffer parking problems when football matches are taking place. 3. Problem with supporters coaches parked on residential streets (40 coaches on Aston Villa match)	Comment Noted – No Change 2. Any residential development on the site will be required to provide 1 off street parking space per unit in accordance with planning policy. Furthermore, whilst it is acknowledged that there will be high demand to park on streets within the Stadium Village site on match days, it is considered that this will need to be managed sustainably through encouraging greater use of public transport and a comprehensive approach to match day parking. 3. With regards to matchday parking please see main body of the Cabinet Report.
Sv74	Mr G Dorward		1. Objects to the proposals. 2. No development until parking is sorted out in relation to Stadium of Light match days parking on residential streets.	Comment Noted – No Change 2. See main body of the cabinet report in relation to parking.
Sv75	Mr D Ellis		1. Objects to the proposals – no reasons given.	Comment Noted
Sv76	Mr L Copeland		1. Supports the proposals – good for the city, bring money in, 2. Get schools involved.	Comment Noted
Sv77	Mr G Binns		1. Objects to the proposals – Just hope its better for the future	Comment Noted
SV78	Mr P Garside		1. Supports the proposals.	Comment Noted
SV79	Mr S Walker		1. Supports the proposals. 2. Indoor ski slope great idea – put Sunderland on the map. 3. Hotel of real quality is necessary. 4. Events area would allow range of performances.	Comment Noted
SV80	Mr K Hockridge		1. Supports the proposals- good for Sunderland, bring work in.	Comment Noted
SV81	Mr O Garside		1. Objects to the proposals – what good will it do for our future?	Comment Noted
SV82	Ms S Binns		1. Objects to the proposals – hopes its better than the others.	Comment Noted
SV83	Mr A Binns		1. Objects to the proposals – hopes its better than the other baths.	Comment Noted
SV84	Jade		1. Supports the proposals.	Comment Noted
SV85	Ms D Turner		1. Supports the proposals – will bring employment and improve families. 2. Better public transport should be provided from the coalfield areas as the buses from Hetton & Houghton mainly stop at Park Lane.	Comment Noted – No Change 2. Accessibility by public transport is considered paramount as part of the development of Stadium Village as set out

				within the framework. Consequently, in line with policy T2A of the Unitary Development Plan Alteration Number 2, Transport Assessments should accompany all planning applications on the site, illustrating accessibility by all modes of transport, and provide details of measures to improve accessibility by public transport, walking and cycling.
Sv86	Mr N Gibson		1. Supports the proposals - Sunderland should have something instead of everything in the north east going to Newcastle.	Comment Noted
Sv87	Ms T Nichols		1. Supports the proposals – promote Sunderland, good tourist attraction.	Comment Noted
Sv88	Ms A Connelly		1. Supports the proposals – need to develop Sunderland more, will bring city forward.	Comment Noted
Sv89	Ms V Raine		1. Supports the proposals. 2. Parking may be a problem – will there be certain areas the customers will be able to park in or will they be forced to park in residential streets i.e. match days.	Comment Noted – No Change 2. With regards to parking please see the main body of the Cabinet Report.
Sv90	Ms S Bhoneli		1. Supports the proposals. 2. More hotels and ski slope with other leisure facilities will increase tourism and jobs. 3. Better and safer parking needed for Aquatic centre, was recently attacked on way back to car on dark night.	Comment Noted – No Change 3. Paragraph 4.26 of the framework sets out security measures for developments within Stadium Village, including the use of natural surveillance and a high quality lighting strategy. External lighting should be designed as an integral part of the public realm with key sporting and leisure uses, including the stadium, having specific lighting strategies that enhance the vitality of the building and space.
Sv91	Ms B Clark		1. Supports the proposals. 2. More for locals and youth of tomorrow. 3. Focus on training.	Comment Noted - No Change 3. Educational facilities form part of the vision for the regeneration of the Stadium Village. Section 4.8 indicates that the site is well positioned to accommodate further or adult educational facilities, which will complement the mix in uses on Stadium Village. Sites A, E and G have been identified as suitable sites, providing activity at key nodes.
Sv92	Mr G Smith		1. Supports the proposals – modernising a derelict area with sports sv93buildings.	Comment Noted
Sv94	Ms S Carlton		1. Supports the proposals, the development will enable local access to a wide range of facilities. 2. Hopes plans for ski slope are approved – no longer have to travel to Leeds for this type of facility, can't happen soon enough.	Comment Noted
Sv95	Mrs J Ross		1. Supports the proposals.	Comment Noted

Sv96	R Smith		1. More disabled parking would make visits easier.	Comment Noted – No Change 1. See main body of the Cabinet Report in relation to parking.
Sv97	Ms C Ball		1. Supports the proposals. 2. Other cities in the region more willing to invest in the future. Sunderland needs this development to bring it into the 21 st century.	Comment Noted
Sv98	P McArdle		1. Supports the proposals – exciting, just what the area needs.	Comment Noted
Sv99	Mr I Laws		1. Supports the proposals. 2. Hopes they become more than an impressive model.	Comment Noted
Sv100	No name supplied		1. These plans are useless without road access in and out. 2. A footbridge will not substitute a road bridge.	Comment Noted – No Change 1. Access and egress from Stadium Village for private car exists at Sheepfolds North, Millennium Way and Stadium Way. Furthermore as part of the regeneration of the area, a new signalised junction will replace the existing roundabout creating a new gateway into the site. 2. As part of the Sunderland Strategic Transport Corridor, a planning application for a new bridge across the River Wear between Claxheugh Rock and Wessington Way has been submitted for planning approval. Given the site's immediate proximity to the Wearmouth Bridge, it is considered unnecessary for a further road bridge to be constructed linking Stadium Village to the south bank of the River Wear. Nevertheless, the need for a pedestrian bridge has been identified in the city Council's Central Area Urban Design Strategy and is considered an important part of a safe, wide pedestrian and cycle link between key sites in the city centre and the Stadium of Light.
Sv101	Mr A Jameson		1. Objects to the proposals. 2. Some good ideas but not addressing the current parking issues with the Aquatic Centre, it will get worse.	Comment Noted – No Change 2. With regards to parking please see main body of the Cabinet Report.
Sv102	Mr N Thompson		1. Supports the proposals. 2. Indoor ski slope would be great facility and fills gap between Manchester/Leeds slopes and one in Glasgow.	Comment Noted – No Change
Sv103	Miss N Leers		1. Supports the proposals - good idea to improve area. 2. Parking facilities need to be a priority as there are problems in the area now.	Comment Noted – No Change 2. With regards to parking please see main body of the Cabinet Report.
Sv104	Mr S Bowers		1. Supports the proposals. 2. The proposals would enhance this part of the city significantly. 3. The area needs quality architecture to compete with other cities and bring business in.	Comment Noted – No Change 3. Chapter 4 of the Stadium Village Development Framework recognises the importance of high quality design across

			4. Use Sunderland based architects to keep work in the city.	<p>the site and sets out general principles and standards to be expected of developers bringing forward proposals. In addition with regards to the proposed indoor ski slope, a detailed design code has been prepared. Developers interested in building a ski slope will need to demonstrate how they have accorded with this guidance. The ability to meet the set criteria will influence the council's determination of the preferred developer.</p> <p>4. The Local Authority does not have control over private sector developers in their choice of architects. Any public sector funded projects where architects are required as part of the development will be subject to regulations set out within Sunderland City Council Procurement Strategy 2009-2012.</p>
Sv105	Ms R Anderson		<ol style="list-style-type: none"> 1. Supports the proposals – will attract good jobs and development. 2. Questions the allocation of housing in the scheme, is this conducive to holding large events in and around stadium. 3. Better to devote more of development to industrial space. 	<p>Comment Noted – No Change</p> <ol style="list-style-type: none"> 1. Policy NA3A.2 of Unitary Development Plan Alteration No.2 states that housing is a required use on the site; however this is outside the timescale of the Alteration No.2 document, which covers the period to 2012. Therefore no specific housing allocation for the Stadium Village site currently exists. At this stage any proposal for housing development brought forward would be considered on its own merits and in the context of the Development Framework, surrounding development proposals and the emerging Local Development Framework for the city. <p>However, it is important to be aware that the Regional Spatial Strategy sets housing targets for each local authority area including Sunderland up to 2021. Due to the large scale housing renewal programmes taking place within Sunderland which has led to high numbers of properties being demolished Sunderland is struggling to meet its targets and as such additional housing is required. The forthcoming Allocations Development Plan Document within the Local Development</p>

				<p>Framework supported by evidence from the Strategic Housing Land Availability Assessment will set out specific housing numbers and types for each area of the city including Stadium Village.</p> <p>It is important to be aware that when considering proposals for housing issues such as noise and visual disturbance will be taken into consideration in the determination of any future application.</p> <p>2. Use classes B2 (General Industry) and B8 (Storage and distribution) are not considered to be compatible with the regeneration objectives of Stadium Village as an area for mixed leisure use and as such have been classed as unacceptable uses within policies NA3A.1 and NA3A.2 of the Unitary Development Plan Alteration Number 2.</p> <p>However, in line with Policy NA3A.2 and supported by guidance within the development framework, Sunderland arc in partnership with the council will support a phased relocation of the scrap yards and other nonconforming uses to improved facilities elsewhere within the city in order to achieve the comprehensive redevelopment of Stadium Village.</p>
Sv106	Mr T Seymour		<ol style="list-style-type: none"> 1. Supports the proposals. 2. Proposed Core Strategy development so far seems quite logical and feasible although complex. 	Comment Noted
Sv107	Bill Etherington MP		<ol style="list-style-type: none"> 1. Content noted – no comments. 	Comment Noted
Sv108	No Name Supplied		<ol style="list-style-type: none"> 1. Supports the proposals – although doubts their delivery. 2. Would like to see indoor tennis courts. 3. Misses the ice rink at Crowtree. 4. No need for hotel – Seaburn/ town centre not full. 5. Cannot see proposals B, D, E and F coming off in his/her lifetime. 6. Sunderland will never develop market driven forces. 	<p>Comment Noted – No Change</p> <p>2+3. An indoor tennis courts and ice rink would be acceptable land uses in principle and would contribute to the vision of the site as a high quality sports led mixed use area. However it is not the role of the Development Framework to prescribe specific facilities for the site; but to provide parameters and principles to guide developers when preparing a masterplan for the site. Should a developer come forward it is for them to determine the exact nature of the facilities proposed.</p>

				<p>4. The Development Framework provides the opportunity for one or more hotels on Stadium Village. Furthermore, Furthermore, Unitary Development Plan Alteration Number 2. policies NA3A.1 and NA3A.2 set out that hotel uses (Use Class C1) are acceptable in principle on Stadium Village. Ultimately however, the delivery will depend upon market conditions. A recent study by Hotel Solutions recognised that there is a shortage of hotel provision within the Sunderland Central Area. Given the significance of existing facilities including the Stadium of Light and the Aquatics Centre on the site and the potential development of a large leisure use such as an indoor ski slope, together with the site's edge of centre accessible location an opportunity is provided for at least one hotel to accommodate a likely increase in demand.</p> <p>6. The regeneration of complex large-scale Brownfield regeneration sites inevitably have long lead-in times especially where site assembly is required, feasibility work, site remediation as well as securing necessary statutory permissions. There are a variety of landowners at Stadium Village and negotiation is ongoing with these parties to secure the land necessary to deliver the projects and therefore it is not easy to predict how long it will take to complete all of the pre-development activities. In spite of current market conditions there has been significant interest shown by developers in constructing an indoor ski slope at Stadium Village, which has been identified as a development priority. The current project programme anticipates that the first stages of development may start on site in 2013</p>
Sv109	Mr G Burnett		<ol style="list-style-type: none"> 1. Support the proposals – city currently lacks these kind of sports facilities. 2. Why are housing and offices needed? 3. Is parking sufficient if all sports facilities occupied at once. 	<p>Comment Noted – No Change</p> <ol style="list-style-type: none"> 2. <u>Housing</u> Policy NA3A.2 of Unitary Development Plan Alteration No.2 states that housing is a

				<p>required use on the site; however this is outside the timescale of the Alteration No.2 document, which covers the period to 2012. Therefore no specific housing allocation for the Stadium Village site currently exists. At this stage any proposal for housing development brought forward would be considered on its own merits and in the context of the Development Framework, surrounding development proposals and the emerging Local Development Framework for the city.</p> <p>However, it is important to be aware that the Regional Spatial Strategy sets housing targets for each local authority area including Sunderland up to 2021. Due to the large scale housing renewal programmes taking place within Sunderland which has led to high numbers of properties being demolished Sunderland is struggling to meet its targets and as such additional housing is required. The forthcoming Allocations Development Plan Document within the Local Development Framework supported by evidence from the Strategic Housing Land Availability Assessment will set out specific housing numbers and types for each area of the city including Stadium Village.</p> <p>When considering proposals for housing issues such as noise and visual disturbance will be taken into consideration in the determination of any future planning applications.</p> <p>2. <u>Offices</u> The development of a Prosperous city forms one of the four strategic priorities outlined in the Sunderland Strategy. The development of new high quality office space within Central Sunderland will assist in achieving this aim.</p> <p>The comprehensive redevelopment of Stadium Village (the Sheepfolds and Stadium Park sites) is considered a crucial</p>
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				<p>part of the City Council's and Sunderland arc's vision for the regeneration of Sunderland.</p> <p>The vision for the site is to create a high quality 'mixed-use' village and it is envisaged that small-scale office space would form part of this mixed-use development on the Sheepfolds site to the south of Stadium Park.</p> <p>In this respect policy NA3A.2 of Unitary Development Plan Alteration No.2 states that offices are a required use on the Sheepfolds site as part of the mixed use approach to development. The development framework for Stadium Village must respond to the requirements of this overarching policy context and accordingly proposes office space to meet the needs of small/medium sized firms, which would support and complement office development proposed elsewhere in the City Centre - notably The Vaux and Farringdon Row.</p> <p>Despite the policy requirement for office uses at Sheepfolds, the development of offices at the site will nevertheless need to be given careful consideration in order that it does not unduly affect the prospect of securing the development of the City Centre office market.</p> <p>Office development is defined as a 'Town-centre' use and current planning guidance requires that wherever possible such uses be located in existing centres. The areas of the Sheepfolds site identified for office uses (sites E and D on the indicative masterplan) are considered 'edge of centre'. In accordance with National Planning Policy Statement 4 and Alteration No. 2 policies S2A and NA3A.2, proposals for town-centre uses not in a centre (such as Sheepfolds) are required to be subject to a sequential test. The sequential test will be required for any office development at Sheepfolds of</p>
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				<p>over 2500sqm and would be necessary to demonstrate that:</p> <ul style="list-style-type: none"> - Sites have been assessed for their availability suitability and viability - All in-centre site options have been thoroughly assessed before less central sites are considered - Sites on the edge of centres will be of an appropriate scale and format <p>In addition any proposal for office uses at Sheepfolds would need to be assessed against the impact on the existing centres in terms of the impact on investment in the existing centre, the impact on the existing town centre viability and vitality and the potential impact of the scale of the proposed development.</p> <p>It is worth noting that should no suitable in-centre sites be found, PPS4 identifies edge-of-centre locations which are well-connected to the centre as being the next alternative choice. It is considered that the Sheepfolds site – as an edge of centre site with good public transport and road links to the centre - would be considered the next best alternative location for office uses.</p> <p>3. See response to parking in the body of the Cabinet report</p>
Sv110	No name supplied		<ol style="list-style-type: none"> 1. Concern over the need for such facilities in Sunderland. 2. Doubts over council's ability to deliver. 	<p>Comment Noted</p> <ol style="list-style-type: none"> 1. Facilities proposed such as ski slope have been subject to soft market testing. Ultimately the delivery of the facilities will be subject to demand. 2. The regeneration of complex large-scale Brownfield regeneration sites inevitably have long lead-in times especially where site assembly is required, feasibility work, site remediation as well as securing necessary statutory permissions. There are a variety of landowners at Stadium Village and negotiation is ongoing with these parties to secure the land necessary to deliver the projects and therefore it is not easy to predict how long it will take to

				complete all of the pre-development activities. However the current project programme anticipates that the first stages of development may start on site in 2013.
Sv111	Mr I Riches		<ol style="list-style-type: none"> 1. Supports the proposals. 2. The ski slope is a good idea – have to travel too far at present (Castleford). 3. Wants an ice rink as currently has to travel to Whitley Bay. 4. Hope to see project in his lifetime (age 74). 	<p>Comment Noted</p> <ol style="list-style-type: none"> 3. An ice rink would be considered an acceptable use on the site in principle. However it is not the role of the Development Framework to prescribe specific facilities for the site; but to provide parameters and principles to guide developers when preparing a masterplan for the site. Ultimately it is for the developer to determine the exact nature of the facilities to be provided. <p>Development of Stadium Village is likely to take place over a 10-15 year period; however this will be phased over time. Currently the ski slope is identified as a development priority. the current project programme anticipates that the first stages of development may start on site in 2013</p>
Sv112	Mr A K Baker		<ol style="list-style-type: none"> 1. Supports the proposals. 2. Supports the ski slope. 	Comment Noted
Sv113	Mr C Parkin		<ol style="list-style-type: none"> 1. Supports the proposals. 2. Supports the ski slope. 	Comment Noted
Sv114	Mr Craig		<ol style="list-style-type: none"> 1. Supports the proposals – wants action now, waited too long. 2. Currently travels to Whitley Bay ice rink and Xscape Castleford. 	<p>Comment Noted – No Change</p> <ol style="list-style-type: none"> 1. The regeneration of complex large-scale Brownfield regeneration sites inevitably have long lead-in times especially where site assembly is required, feasibility work, site remediation as well as securing necessary statutory permissions. There are a variety of landowners at Stadium Village and negotiation is ongoing with these parties to secure the land necessary to deliver the projects and therefore it is not easy to predict how long it will take to complete all of the pre-development activities. However the current project programme anticipates that the first stages of development may start on site in 2013.

Sv115	Mr Davidson		<ol style="list-style-type: none"> 1. Supports the proposals – wants action soon. 2. Supports the ski slope – currently travels to Castleford. 	Comment Noted
Sv116	Mr J Lloyd		<ol style="list-style-type: none"> 1. Site has considerable potential, greatest natural asset is river frontage and south/south western aspects, not been fully exploited. Improve riverside walk as a quick win project. In order to promote walking needs to be greater interest than “sporting events/participation.” 2. Need for good landscaping, existing mature trees and gully to the south of the landmark site need incorporation into possible linear park along river and into site. 3. Site of proposed ski slope not related to topography of site to keep highest point in scale with museum have maximum visual impact from road and rail. Could the building form zone between sports and housing and run east/west with high point having backdrop to Stadium of Light. 4. Most of the housing does not make use of outstanding views or aspects. 5. Mention of solar energy but noow how exploited. Is there acceptance that wind turbines may be viable because of topography? 6. Need to consider better road access for housing and hotel and to start system to discourage fly parking for matches and special events on southern part of the site. 7. Quality of existing Listed Building on the site does not compare favourably with the station and its façade faces the wrong way. 8. Hotels have been mentioned on many redevelopment sites. Has point been reached to list all and express some form of order of priority, availability and degree of help (e.g. low rental on land lease). 9. Could there in future be formal presentation on consultations by representatives of the Council, its officers in setting such as the Council Chamber. 	<ol style="list-style-type: none"> 1. & 2. The development framework establishes the need for a high quality public realm and recognises that this is key in connecting the site to the City Centre. The City Council will be requiring further details and landscape plans to be submitted as part of more detailed masterplans for each site. This includes enhancing the natural environment along the river corridor. 3. The location of the Ski slope was informed by a feasibility study to determine the best location for the Ski Slope building. A number of options were considered; however it was concluded that Site C on the Stadium Village Indicative Masterplan was the only site capable of accommodating the ski slope building. 4. The development Framework is intended to set principles and parameters for development and the indicative Masterplan is not intended to stipulate the exact location of certain uses. Whilst the development Framework identifies site E as the main site for housing, it does not preclude the development of residential buildings on sites G, F and D. Ultimately it is for the developer to determine the exact nature of the uses proposed and these will be assessed on their own merits and against the criteria of the development Framework and Policy NA3A.2 of Unitary Development Plan Alteration No.2. Notwithstanding this, it is considered that other uses in addition to housing (e.g. a hotel development) may also take advantage of and benefit from the views afforded by the site. 5. The development Framework is intended to set principles and parameters for development and not set detailed specification for buildings. The feasibility of

				<p>the various technologies will be dependent on the type of development that comes forward and therefore the Framework sets out sustainable development principles to be explored by developers when preparing detailed Masterplans for the site.</p> <p>Developers will be expected to provide a sustainability statement providing details of and justification for the sustainability measures proposed at each site. In addition the Design Code for the Ski slope requires developers to consider the feasibility of transferring waste heat to the Aquatic Centre in their energy strategies. Further information on sustainability issues can be found in the main body of the cabinet report.</p> <p>6. Whilst access and movement into and around Stadium village will utilise existing infrastructure, the development framework proposes a new junction alignment off Kier Hardie Way, in order to provide a clearer gateway to Stadium Village and to ensure efficient access and egress at peak times. Alternative measures to improve the movement network focus on maximising accessibility for pedestrians and cyclists and avoiding the creation of environment that is dominated by parked cars.</p> <p>7. Regardless of the perceived quality of the Listed Coach House, the City Council has a legal obligation to protect all Listed Buildings. The Stadium Village Framework reflects this by identifying the coach House building for restoration and improvement.</p> <p>8. The Development Framework provides the opportunity for one or more hotels on Stadium Village. Furthermore, Furthermore, Unitary Development Plan Alteration Number 2. policies NA3A.1 and NA3A.2 set out that hotel uses (Use Class C1) are acceptable in principle on Stadium Village. Ultimately however, the delivery will depend upon market conditions. A recent study by Hotel Solutions recognised that there is a shortage of hotel provision</p>
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				<p>within the Sunderland Central Area. Given the significance of existing facilities including the Stadium of Light and the Aquatics Centre on the site and the potential development of a large leisure use such as an indoor ski slope, together with the site's edge of centre accessible location an opportunity is provided for at least one hotel to accommodate a likely increase in demand.</p> <p>9. Officers were on hand during normal office hours at the Civic Centre to speak one to one and answer any queries from members of the general public. In order to actively engage with members of the community officers were also present at a number of exhibitions at the Aquatic Centre and the Hetton Centre.</p>
Sv117	Mr Hutchinson		1. Supports the proposals.	Comment Noted
Sv118	Mrs Burn		<p>1. Supports the proposals – will improve the city's image.</p> <p>2. In favour of hotel but what about budget accommodation for young ordinary visitors i.e. a youth hostel.</p>	<p>Comment Noted – No Change</p> <p>2. A hostel use is classified as Sui Generis (i.e. in a class of its own) and does not fall into any of the land use classes set out within planning policies for Stadium Village. Consequently should a developer come forward with a proposal for such a development it would need to be determined on its own merits having regard to other policies within the Unitary Development Plan, the development parameters set out within the development framework and existing developments as and when they come forward as well as any other relevant material considerations.</p>
SV119	Mr Sean Harrison		<p>1. Supports the proposals – already uses the Aquatic Centre.</p> <p>2. The idea of an indoor ski slope is fantastic – existing ones are always busy, will be used by those who use slopes in Alston.</p>	Comment Noted
SV120	Ms Beverley Fox		1. Supports the proposals - excellent idea and facility.	Comment Noted

SV121	No name supplied		<ol style="list-style-type: none"> 1. Supports the proposals. 2. Supports the ski slope knows 15 people who currently travel to Xscape at Castleford. Provision of a facility between Yorkshire and Scotland will be welcomed by many skiers and boarders in the North East. 	Comment Noted
SV122	Mr Eric Grimes		<ol style="list-style-type: none"> 1. Supports the proposals. 2. Supports the ski slope – unique development for the region, people have to travel to Castleford at present, no longer uses dry ski slope in Sunderland since one at Castleford built. 	Comment Noted
SV123	Mr Gareth Carr		<ol style="list-style-type: none"> 1. Supports the proposals. 2. As a keen snowboarder would love to see indoor ski slope. Would allow people to pursue skiing/snowboarding all year round. Helping to tackle childhood obesity and petty crime. 	Comment Noted
SV124	Mr Colin Irvine		<ol style="list-style-type: none"> 1. Supports the proposals. 2. Supports the ski slope (at present travel to Castleford). 3. Would love to see ice rink. 4. Missed opportunity of having snow facilities adjacent to swimming so could use heat pump to cool one and heat the other. 	Comment Noted – No Change <ol style="list-style-type: none"> 3. An ice rink would be considered an acceptable use on the site in principle. However it is not the role of the Development Framework to prescribe specific facilities for the site; but to provide parameters and principles to guide developers when preparing a masterplan for the site. Ultimately it is for the developer to determine the exact nature of the facilities to be provided. 4. With regards to energy efficiency please see main body of the Cabinet report.
SV125	Ms Janet Hall		<ol style="list-style-type: none"> 1. Supports the proposals. 2. Ski slope is fantastic – save trip to Manchester or Glasgow. 	Comment Noted
SV126	Ms Lynda Kouache		<ol style="list-style-type: none"> 1. Supports the proposals although concerned for Crowtree Leisure Centre. 2. What will happen to Crowtree Leisure Centre – will the clubs be accommodated somewhere? 3. When will the clubs hear about the plans for the Crowtree Leisure Centre and clubs hiring facilities? 4. What use will be attributed to the 20 court sports hall. 	Comment Noted <ol style="list-style-type: none"> 1-3 There are currently no proposals over the future of the Crowtree Leisure Centre and it will remain operational for the foreseeable future. 4. It is not the role of the Development Framework to prescribe specific facilities for the site; but to provide parameters and principles to guide developers when preparing a masterplan for the site. Ultimately it is for the developer to determine the exact nature of the facilities to be provided.
SV127	Mr Nigel Jones		<ol style="list-style-type: none"> 1. Supports the proposals in general jobs and investment. 2. Thinks that wrong location for centre – road network unsuitable new facilities won't be used on match days or concert days. 3. Not sufficient parking for all facilities proposed. 4. The centre would be better located in City Centre – i.e. Vaux – better for 	Comment Noted – No Change <ol style="list-style-type: none"> 2. Whilst access and movement into and around Stadium village will utilise existing infrastructure, the development framework proposes a new junction alignment off Kier

			<p>business, and road system better able to cope - understands Tesco own Vaux land makes difficult to develop.</p> <p>5. Hopes energy used to cool ski slope is used in heating the pool.</p>	<p>Hardie Way, in order to provide a clearer gateway to Stadium Village and to ensure efficient access and egress at peak times. Alternative measures to improve the movement network focus on maximising accessibility for pedestrians and cyclists and avoiding the creation of environment that is dominated by parked cars.</p> <p>3. With regards to parking please see main body of the Cabinet Report.</p> <p>4. Current planning guidance set out within policy S2A of the UDP Alteration Number 2 and Planning Policy Statement (PPS) 4: Planning for Sustainable Economic Growth requires that wherever possible “main town uses” are to be located in existing centres, any proposals for such uses outside of existing centres will be subject to a sequential test. Paragraph 6.23q of Alteration Number 2 and PPS4 indicate that leisure, retail and office uses are “main town centre uses.”</p> <p>Parts of the Stadium Village, including site C (the proposed location of an indoor ski slope) are located within 300m of the primary retail core and as such are considered edge-of-centre locations. Whilst it is recognised that policy NA3A.1 requires D2 uses within Stadium Park, due to its edge-of-centre location such uses will still be subject to a sequential test, which will need to demonstrate:</p> <ul style="list-style-type: none"> • Sites have been assessed for their availability suitability and viability • All in-centre site options have been thoroughly assessed before less central sites are considered • Sites on the edge of centres will be of an appropriate scale and format <p>In addition any proposals for “main town centre uses” on Stadium Village would need to be assessed against the impact on the existing centres in terms of the impact on investment in the existing centre, the impact on the existing town centre viability</p>
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				<p>and vitality and the potential impact of the scale of the proposed development.</p> <p>It is worth noting that should no suitable in-centre sites be found, PPS4 identifies edge-of-centre locations which are well-connected to the centre as being the next alternative choice. It is considered that the Stadium Village site – as an edge-of centre-location with good public transport and road links to the centre - would be considered the next best alternative for such uses.</p> <p>5. The feasibility of the various technologies will be dependent on the type of development that comes forward and therefore the Framework sets out sustainable development principles to be explored by developers when preparing detailed Masterplans for the site. Developers will be expected to provide a sustainability statement providing details of and justification for the sustainability measures proposed at each site. In addition the Design Code for the Ski slope requires developers to consider the feasibility of transferring waste heat to the Aquatic Centre in their energy strategies. Further information on sustainability issues can be found in the main body of the cabinet report.</p>
SV128	Mr Paul Macintosh		<ol style="list-style-type: none"> 1. Supports the proposals. 2. Supports indoor ski slope. 3. Doubts Sunderland arc's ability to deliver. 	<p>Comment Noted – No Change</p> <ol style="list-style-type: none"> 3. The regeneration of complex large-scale Brownfield regeneration sites inevitably have long lead-in times especially where site assembly is required, which may necessitate the use of compulsory purchase powers, site remediation as well as securing necessary statutory permissions. There are a variety of landowners at Stadium Village and negotiation is ongoing with these parties to secure the land necessary to deliver the projects and therefore it is not easy to predict how long it will take to complete all

				of the pre-development activities. However the current project programme anticipates that the first stages of development may start on site in 2013.
SV129	M E Barlow		<ol style="list-style-type: none"> 1. Objects to the proposals. 2. Parking difficult on match days especially for the disabled. 3. Access to/from Southwick and Stadium is difficult. 4. Noise created from match days is bad enough at present. 5. Notices are up in street about parking on match days not adhered to. 6. Access for emergency services difficult. 	<p>Comment Noted – No Change</p> <ol style="list-style-type: none"> 2. Whilst access and movement into and around Stadium village will utilise existing infrastructure, the development framework proposes a new junction alignment off Kier Hardie Way, in order to provide a clearer gateway to Stadium Village and to ensure efficient access and egress at peak times. Alternative measures to improve the movement network focus on maximising accessibility for pedestrians and cyclists and avoiding the creation of environment that is dominated by parked cars. 3. With regards to parking please see main body of the Cabinet report. 4. The development framework sets out parameters that In line with national planning policy specifically PPG24 (Planning and Noise), developments which are considered to be noise sensitive, wherever practicable will be separated from major sources of noise. Careful assessment will be required when the local planning authority considers individual applications for development. Where it is not possible to achieve a suitable separation of land uses, local planning authorities should consider whether it is practicable to control or reduce noise levels, or to mitigate the impact of noise, through the use of conditions or planning obligations. 5. With regards to parking please see main body of the Cabinet report. 6. It is envisaged that the current emergency access for emergency vehicles off Kier Hardie Way will remain. Notwithstanding this, proposals for development on the site will need to consider emergency access during the more detailed masterplanning stages.

SV130	No name supplied		1. Supports the proposals.	Comment Noted
SV131	Mr Steve Thompson		1. Supports the proposals. 2. Supports ski slope – currently visit Xscape in Castleford – snowboarding year round hobby/sport not just warm-up for winter holiday.	Comment noted
SV132	Mr Paul Tindle		1. Supports the proposals. 2. Part of snow sports industry – spends time travelling to indoor ski slope's – excited about Sunderland's proposals – put the city on the map.	Comment Noted
SV133	Mr John Chilton		1. Supports the proposals. 2. Indoor ski slope essential to develop kids ski and snowboarding.	Comment Noted
SV134	Mr Jim Dunn		1. Supports the proposals. 2. Currently approach to Stadium Village via Keir Hardie Way gives terrible first impression. 3. Unused or unkempt allotments at back of Halfway House PH need removing as part of plan.	Comment Noted – No Change 2. It is important to acknowledge that all development proposals will be subject to design guidance set out within paragraph 4.21 of the development framework. The creation of a strong gateway from the west along Keir Hardie Way with landmark buildings and active frontages forms one of the key principles set out within this design guidance. Area B is identified as a potential location for a hotel that will meet the current shortage of provision within the central area and will need to be of a high design standard. Changes to the infrastructure at the junction with Keir Hardie Way replacing the existing roundabout with a signalised junction will also assist in creating an enhanced entrance into Stadium Village. 3. The purpose of the Development Framework is to provide planning and design principles for the Stadium Village site only. It is not intended to provide a regeneration strategy for the wider area. Any improvements to the allotments along Queens Road fall outside of the remit of the Development Framework.

SV135	Mr John Broomfield		1. Supports the proposals - fantastic huge asset for Sunderland.	Comment Noted
SV136	Mr Lee Daymond		1. Supports the proposals - will help make site nationally recognised. 2. Excited about indoor ski slope – great alternative to Silksworth, will attract boarders/skiers to the area.	Comment Noted
SV137	Mr Jim Tulip		1. Supports the proposals. 2. Project of this scale need multi-storey car park – problems with match day parking. 3. Only Olympic size swimming pool without adjacent car park.	Comment Noted – No Change 2&3. With regards to parking please see main body of the Cabinet report.
SV138	Ms K Potts		1. Supports the proposals. 2. Indoor ski slope needed in north east would be huge benefit and support from surrounding and local areas – regular interest to family and friends.	Comment Noted
SV139	Mrs E M Graham		1. Supports the proposals - SOL and Aquatic Centre should only be the start, whole area ready for a 'new look.'	Comment Noted
SV140	Mr Gary Huntley		1. Supports the proposals. 2. Indoor ski slope – excellent idea currently travels to Castleford – my and my family use it and other facilities every week.	Comment Noted
SV141	Mr Graeme Houghton		1. Supports the proposals – benefit Sunderland and whole region. 2. Supports indoor ski slope – currently travels to Castleford – would be able to attend slope more regularly as would reduce travel costs. 3. Would use associated equipment shops. 4. Ski slope would attract students from Durham, Newcastle (income from neighbouring cities) and Sunderland.	Comment Noted
SV142	Mr Peter White		1. Supports the proposals. 2. Supports far sighted approach of ski slope needs associated cafes and eating places which similar schemes across the country lack enough of.	Comment Noted – No Change 2. Policy NA3A.1 of the Unitary Development Plan Alteration No. 2 provides for the future development of food and drink uses (Use Classes A3 and A4) within Stadium Park. In addition policy NA3A.2 prescribes that such facilities will be determined on their own merits having regard to other policies of the Unitary Development Plan. The development framework envisages that leisure and commercial developments will create a sense of enclosure the Way of Light and animate this pedestrian route.

SV143	Ms Zoe Moore		<ol style="list-style-type: none"> 1. Supports the proposals – bring much needed enhancement of current leisure facilities. 2. Ski slope major asset to city. 	Comment Noted
SV144	No name supplied		<ol style="list-style-type: none"> 1. Objects to the proposals – no reason given. 	Comment Noted
SV145	Mr Steven Hall		<ol style="list-style-type: none"> 1. Supports the proposals 2. Ski slope needed – will bring in money from surrounding areas i.e. Newcastle, Durham, young people will enjoy the facility. 	Comment Noted
SV146	No name supplied		<ol style="list-style-type: none"> 1. Supports the proposals. 2. Ski slope good idea – would save having to make visits to Glasgow/Leeds/Manchester. Bad weather prevents visits to Silksworth. 	Comment Noted
SV147	Ms Roxy Frame		<ol style="list-style-type: none"> 1. Supports the proposals. 	Comment Noted
SV148	Ms Rebecca Grant		<ol style="list-style-type: none"> 1. Supports the proposals. 2. Supports ski slope – excellent opportunity for snow sport supporters. Normally travels to Leeds – Sunderland ski slope means less travelling and will help bring business into area. 	Comment Noted
SV149	Mr Chris Grant		<ol style="list-style-type: none"> 1. Supports the proposals. 2. Ski slope good idea –currently travels to Leeds, but due to 4 hour round trip doesn't go as much as would like. People from Scotland and North east who use facility in Leeds would prefer to travel to Sunderland. 	Comment Noted
SV150	Mr Ged Peters		<ol style="list-style-type: none"> 1. Supports the proposals. 2. Ski slope good idea – regularly uses Castleford/Manchester. European Ski Federation held first international indoor ski slalom in Nov 2009 in Amneville, France. Building a longer than normal slope may help to attract international indoor snow races. 	Comment Noted
SV151	Ms Jill Lorentsen-Bright		<ol style="list-style-type: none"> 1. Supports the proposals. 2. Ski slope great idea. 3. Is there a need for additional flats. 4. Do something to put Sunderland on the map. 	<p>Comment Noted</p> <ol style="list-style-type: none"> 3. Policy NA3A.2 of Unitary Development Plan Alteration No.2 states that housing is a required use on the site; however this is outside the timescale of the Alteration No.2 document, which covers the period to 2012. Therefore no specific housing allocation for the Stadium Village site currently exists. At this stage any proposal for housing development brought forward would be considered on its own merits and in the context of the Development Framework, surrounding development proposals and the emerging Local Development

				<p>Framework for the city.</p> <p>However, it is important to be aware that the Regional Spatial Strategy sets housing targets for each local authority area including Sunderland up to 2021. Due to the large scale housing renewal programmes taking place within Sunderland which has led to high numbers of properties being demolished Sunderland is struggling to meet its targets and as such additional housing is required. The forthcoming Allocations Development Plan Document within the Local Development Framework supported by evidence from the Strategic Housing Land Availability Assessment will set out specific housing numbers and types for each area of the city including Stadium Village.</p>
SV152	Mr Andrew Harrison		<ol style="list-style-type: none"> 1. Supports the proposals will put Sunderland on the map, bring people in, generate opportunity. 2. Strong focal centre for sporting activities. 3. All developments should take advantage of available green technology to ensure that they deliver technologically advanced, high quality facilities. 	<p>Comment Noted – No Change</p> <ol style="list-style-type: none"> 3. With regards to energy efficiency please see main body of the Cabinet report.
SV153	Mr Gerard Lundie		<ol style="list-style-type: none"> 1. Supports the proposals – great opportunity for the city. 2. Will definitely lead to a pedestrian bridge. 	<p>Comment Noted</p>
SV154	Mr M Charlton		<ol style="list-style-type: none"> 1. Supports the proposals. 2. Build indoor football pitches. 	<p>Comment Noted – No Change</p> <ol style="list-style-type: none"> 2. Indoor football pitches would be considered acceptable uses at the site in relation to land use principles. However, such a proposal would need to be determined on its own merits paying due regard to existing developments on the site as and when they come forward as well as any other relevant material considerations. However, it is not the role for the Development Framework to prescribe specific facilities for the site; but to provide parameters and principles to guide developers when preparing a masterplan for the site. Ultimately it is for the developer to determine the exact nature of the facilities to be provided.

SV155	Mr Denis Morrision		1. Supports the proposals – potentially great area for jobs, homes, leisure.	Comment Noted
SV156	Mr Russ Cogdon		<ol style="list-style-type: none"> 1. Supports the proposals. 2. Ski slope good excellent addition. 3. Would like to see Velodrome built on the site. 	Comment Noted – No Change <ol style="list-style-type: none"> 3. A velodrome would be considered acceptable uses in terms of land use principles on the site. However, such a proposal would need to be determined on its own merits paying due regard to existing developments on the site as and when they come forward as well as any other relevant material considerations. However it is not the role of the Development Framework to prescribe specific facilities for the site; but to provide parameters and principles to guide developers when preparing a masterplan for the site. Ultimately it is for the developer to determine the exact nature of the facilities to be provided.
SV157	Mr Daniel Krzyszczyk		<ol style="list-style-type: none"> 1. Supports the proposals. 2. A venue for conferences and meetings is required as current offer in Sunderland is very poor. 	<ol style="list-style-type: none"> 2. Conference facilities currently exist at the Stadium of Light. Any proposals for new facilities would be complementary to the existing offer. However it is not the role of the Development Framework to prescribe specific facilities for the site; but to provide parameters and principles to guide developers when preparing a masterplan for the site. Ultimately it is for the developer to determine the exact nature of the facilities to be provided.
SV158	Mrs E Longstaff		<ol style="list-style-type: none"> 1. Objects to the proposals. 2. Reservations over the height of a building necessary to house a ski slope, very difficult to make such a building look attractive will block view of new areas as will run alongside the road. 3. Questions volume of demand for ski slope. 4. Ice rink would be better, able to stage professional ice shows and competitions - would be more widely used and great asset for the city, shows would generate tourist revenue. 	Comment Noted – No Change <ol style="list-style-type: none"> 2. With regard to scale and massing please refer to response in the body of the Cabinet report 3. The success of the ski slope will depend on market factors. However, it is important to acknowledge that the facility is of a regional scale and will draw in visitors far beyond the boundaries of the city and as such will also play a major role in bringing additional visitors to Sunderland. Extensive research has been carried out and it has become apparent that significant demand for such facility exists within the region. Notwithstanding this, the profitability of a ski slope is a business decision to be made by the developer and is outside of the

				<p>scope of the development framework.</p> <p>4. An ice rink would be considered an acceptable use on the site in principle. However it is not the role of the Development Framework to prescribe specific facilities for the site; but to provide parameters and principles to guide developers when preparing a masterplan for the site. Ultimately it is for the developer to determine the exact nature of the facilities to be provided.</p>
SV159	Mr David Pounder		<ol style="list-style-type: none"> 1. Supports the proposals. 2. Please build the ski slope – regularly uses facility in Leeds, money saved petrol able to spend in local area. 	Comment Noted
SV160	No name supplied		<ol style="list-style-type: none"> 1. Supports the proposals. 	Comment Noted
SV161	No name supplied		<ol style="list-style-type: none"> 1. Supports the proposals. 	Comment Noted
SV162	Mr A Wilson		<ol style="list-style-type: none"> 1. Supports the proposals – exciting and attract people from outside area. 2. Concerned that pedestrian bridge may not come to fruition due to situation at Vaux. 	<p>Comment Noted – No Change</p> <ol style="list-style-type: none"> 2. As part of the Sunderland Strategic Transport Corridor, a planning application for a new bridge across the River Wear between Claxheugh Rock and Wessington Way has been submitted for planning approval. Given the site's immediate proximity to the Wearmouth Bridge, it is considered unnecessary for a further road bridge to be constructed linking Stadium Village to the south bank of the River Wear. Nevertheless, the need for a pedestrian bridge has been identified in the city Council's Central Area Urban Design Strategy and is considered an important part of a safe, wide pedestrian and cycle link between key sites in the city centre and the Stadium of Light.
SV163	Mr John Wright		<ol style="list-style-type: none"> 1. Supports the proposals city needs redevelopment. 2. Do it as a whole plan and include the Vaux. 3. Where is the new road bridge. 	<ol style="list-style-type: none"> 2. The Vaux site falls outside of the boundary of Stadium Village and as such it is not the purpose of the Development Framework to cover regeneration visions and objectives for the Vaux site. 3. A new Wear road crossing is already

				proposed between Claxheugh rock and Wessington Way.
SV164	Mr John Heppel		<ol style="list-style-type: none"> 1. Supports the proposals – excellent idea with all facilities and accommodation on site 2. Travellers would have easy road and metro access 	Comment Noted
SV165	Debra Hassan		<ol style="list-style-type: none"> 1. Supports the proposals. More sports offer is needed in Sunderland 	Comment Noted
SV166	Chris McGrory		<ol style="list-style-type: none"> 1. Supports the proposals. Need to enhance sports available in Sunderland 	Comment Noted
SV167	Leeann Collings		<ol style="list-style-type: none"> 1. Supports the proposals 	Comment Noted
SV168	No name supplied		<ol style="list-style-type: none"> 1. Adequate car parking required (see other stadiums e.g. Manchester cycling) 	Comment Noted <ol style="list-style-type: none"> 1. See response in main body of the Cabinet report.
SV169	Julie Pugh		<ol style="list-style-type: none"> 1. Supports the proposals. Snow slope will be a fantastic facility to complement the aquatic centre 2. However adequate parking for all facilities required especially on match days 	Comment Noted <ol style="list-style-type: none"> 2. See response in main body of the Cabinet report.
SV170	Jamie Taylor		<ol style="list-style-type: none"> 1. Objects to the proposals 2. No place to park when match is on 	Comment Noted <ol style="list-style-type: none"> 2. See response in main body of the Cabinet report
SV171	Megan McGrory		<ol style="list-style-type: none"> 1. Supports the proposals. An improvement on Silksworth 2. More options for sports in the future 	Comment Noted
SV172	Bethan McGrory		<ol style="list-style-type: none"> 1. Supports the proposals. Would enable improvement and increased enjoyment of sports 2. Good for Sunderland 	Comment Noted

SV173	Mr D.M. Caslaw		<ol style="list-style-type: none"> 1. Supports the proposals 2. Would be a boost to Sunderland 3. Supports renovation of the Coach House 4. Top name hotel would be beneficial 	<p>Comment Noted</p> <ol style="list-style-type: none"> 4. The Development Framework provides the opportunity for one or more hotels on Stadium Village. Furthermore, Furthermore, Unitary Development Plan Alteration Number 2. policies NA3A.1 and NA3A.2 set out that hotel uses (Use Class C1) are acceptable in principle on Stadium Village. Ultimately however, the delivery will depend upon market conditions. A recent study by Hotel Solutions recognised that there is a shortage of hotel provision within the Sunderland Central Area. Given the significance of existing facilities including the Stadium of Light and the Aquatics Centre on the site and the potential development of a large leisure use such as an indoor ski slope, together with the site's edge of centre accessible location an opportunity is provided for at least one hotel to accommodate a likely increase in demand.
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<p>CABINET MEETING – 10 March 2010</p> <p>EXECUTIVE SUMMARY SHEET – PART I</p>	
<p>Title of Report: Children and Young People’s Plan (CYPP) 2010-2025</p>	
<p>Author(s): Executive Director of Children’s Services</p>	
<p>Purpose of Report: To present Cabinet Members with a final version of the Children and Young People’s Plan (CYPP) 2010-2025 Strategy and 3 year Delivery Plan 2010-2013 as set down in Article 4 of the Council’s Constitution.</p>	
<p>Description of Decision: To seek approval to the Final Draft of the CYPP 2010-2025 Strategy and three year delivery plan 2010-2013 and to seek approval for both documents to go to Full Council for ratification.</p>	
<p>Is the decision consistent with the Budget/Policy Framework? Yes</p>	
<p>If not, Council approval is required to change the Budget/Policy Framework</p>	
<p>Suggested reason(s) for Decision: The CYPP is an Article 4 plan under the Constitution of the Council and is the primary document for the Children’s Trust partnership to set out how it will deliver priorities to deliver better outcomes for children, young people and their families.</p>	
<p>Alternative options to be considered and recommended to be rejected: The alternative option is not to produce a CYPP. This would result in a breach of the Council’s Constitution and have a negative impact on outcomes for children, young people and their families.</p>	
<p>Is this a “Key Decision” as defined in the Constitution? Yes</p>	<p>Relevant Scrutiny Committee: Children, Young People and Learning</p>
<p>Is it included in the Forward Plan? Yes</p>	

CHILDREN AND YOUNG PEOPLE'S PLAN 2010-25

Report of the Executive Director of Children's Services

1. Purpose of the Report

- 1.1 To present Cabinet Members with the final version of the Children and Young People's Plan (CYPP) 2010-2025 Strategy and 3 year Delivery Plan 2010-2013.

2. Description of Decision

- 2.1 To seek approval to the final version of the CYPP 2010-25 and to seek approval for the documents to be presented to Council for ratification in March 2010.

3. Introduction/Background

- 3.1 A Consultation Draft of the CYPP Strategy 2010-2025 and the initial Delivery plan 2010-13 were presented to Cabinet in February 2010. The report to Cabinet is attached.

4. Current Position

- 4.1 The CYPP 2010-25 Strategy sets out the vision, values and principles of the Children's Trust, the key aims and milestones, how the Children's Trust will be accountable for delivering the strategy, monitoring and evaluation arrangements as well as information around resources and finance.
- 4.2 The CYPP three year delivery plan 2010-13 provides information about each of the priority outcomes, identifying the lead partnership, what is currently happening and what plans are in place to improve outcomes, as well as information on performance and resources. The identified priority outcomes relate to:
- Improving outcomes for those living in poverty and reducing child poverty
 - Safeguarding children and young people in Sunderland
 - Reducing levels of childhood obesity
 - Reducing levels of teenage pregnancy
 - Improving children and young people's emotional and mental health
 - The impact of domestic violence on children and young people
 - Reducing levels of bullying
 - Reducing levels of crime committed by children and young people and reducing children and young people's fear of crime
 - Improving attainment at school and narrowing the gap for those groups of children who do not do as well as their peers

- Having locally accessible and affordable fun play and physical activities
- Reducing levels of offending
- Reducing levels of anti-social behaviour
- Improving the public perception of young people
- Increasing the proportion of young people in education, employment and training
- Provide decent homes
- Improving transport
- Improving the environment
- Improving outcomes for vulnerable groups, including those with learning difficulties and/or disabilities, children in care, children in need and in need of protection, those from black and minority ethnic groups.

- 4.2 The final versions include information that was missing from the Consultation Draft presented in February, including performance information, key milestones and targets, and a section on providing decent homes.
- 4.3 An additional priority outcome to 'provide decent homes' has emerged from the consultation exercise.
- 4.4 All comments and amendments derived from consultation with Cabinet, Scrutiny Committee, Children's Trust partners, managers, staff and other stakeholders have been incorporated into this final draft.
- 4.5 Following ratification by full Council, the designed and printed version of the Strategy and Delivery Plan will be produced.

5. Reasons for the Decision

- 5.1 The CYPP is an Article 4 Plan under the Constitution of the Council and is the primary document for the Children's Trust partnership to set out how they will deliver priorities to ensure better outcomes for children, young people and their families.

6. Alternative Options

- 6.1 An alternative option would be not to produce the CYPP. This would result in a breach of the Council's Constitution and have a negative impact on outcomes for children, young people and their families.

7. Relevant Considerations/Consultations

- 7.1 Throughout the process the Children's Trust has informed and engaged key stakeholder groups, including:

- Partners - workshops to reassess Children's Trust arrangements and to consider priorities emerging from the Needs Assessment.
- Members – two drop-in events have been held (in June and November 2009) for all Members.
- Schools – regular letters have been sent to schools to inform them of the work of the Children's Trust in developing the CYPP 2010-25.
- Consultation with the Children, Young People and the Learning Scrutiny Committee Consultation Group

Links have been made with the Sunderland Strategy and its related strategies and thematic partnerships, as well as the Local Area Agreement and National Indicator Set.

8. List of Appendices

Children and Young People's Plan 2010-25 Strategy and 3 year Delivery Plan

9. Background Papers

Children and Young People's Plan 2009-10
 Statutory Guidance on Inter Agency Cooperation November 2008
 Children and Young People's Plan Guidance 2009
 Report to Cabinet May 2009
 Report to Cabinet February 2010

<p>CABINET MEETING – 11 March 2010</p> <p>EXECUTIVE SUMMARY SHEET – PART I</p>	
<p>Title of Report: School Admission Arrangements - September 2011</p>	
<p>Author(s): Executive Director of Children's Services</p>	
<p>Purpose of Report: The purpose of the report is to:</p> <p>i. To seek approval of the school admission arrangements for September 2011.</p>	
<p>Description of Decision: Cabinet is recommended to approve:</p> <p>i the admission policy and procedures; ii details of the oversubscription criteria; iii published admission numbers (PANS)</p>	
<p>Is the decision consistent with the Budget/Policy Framework? Yes</p>	
<p>If not, Council approval is required to change the Budget/Policy Framework</p>	
<p>Suggested reason(s) for Decision: Cabinet approval of the admission arrangements is required prior to submission to DCSF and publication for parents.</p>	
<p>Alternative options to be considered and recommended to be rejected: There are no alternative options to be considered at this time.</p>	
<p>Is this a "Key Decision" as defined in the Constitution? Yes</p>	<p>Relevant Scrutiny Committee: Children, Young People and Learning</p>
<p>Is it included in the Forward Plan? Yes</p>	

SCHOOL ADMISSION ARRANGEMENTS - SEPTEMBER 2011 REPORT

REPORT OF THE EXECUTIVE DIRECTOR OF CHILDREN'S SERVICES

1. PURPOSE OF THE REPORT

- 1.1 To seek approval of the school admission arrangements for September 2011.

2. DESCRIPTION OF THE DECISION

Cabinet is recommended to approve:

- i the admission policy and procedures;
- ii details of the oversubscription criteria;
- iii published admission numbers (PANS)

3. BACKGROUND

- 3.1 The School Standards & Framework Act 1998 (as amended by the Education & Inspections Act 2006, implementing Regulations and the associated statutory School Admissions Code) has established a framework for consultation on admission arrangements.
- 3.2 The Act requires the Local Authority (in respect of Community & Voluntary Controlled Schools) to determine, before the beginning of the relevant school year, the admission arrangements which are to apply in respect of that year.
- 3.3 The Local Authority is required to consult all schools (including Voluntary Aided and Trust schools and Academies), CE & RC Dioceses and neighbouring Local Authorities by 1 March 2010, about the admission arrangements for September 2011.

4. CURRENT POSITION

- 4.1 As in previous years, the Local Authority proposes to operate a co-ordinated scheme with Voluntary Aided and Trust schools, Academies and neighbouring Local Authorities.
- 4.2 Appendix 1 sets out the proposed admission arrangements; Appendix 2 sets the oversubscription criteria. For 2011 there are no proposed changes to the arrangements or oversubscription criteria currently in place. However the definition of a sibling has been clarified, as requested by the School Adjudicator. Consultation, as outlined in

paragraph 3.3, has taken place, with the deadline for responses being 1 March 2010. No responses to the consultation were received, therefore, with Cabinet approval, it is intended to forward the agreed admissions arrangements to the DCSF, as required by law.

- 4.3 Appendix 3 shows the PANs for September 2011 proposed by the Local Authority, as part of the consultation. The only proposed changes would be to reduce the PAN from 48 to 45 for Bexhill Primary School and from 45 to 30 for Seaburn Dene Primary School, as agreed with the governing bodies.
- 4.4 There may be further changes to PANs as a result of consultation with governing bodies and the citywide school place planning review, but this would not change the admission arrangements or criteria. This would not impact on the submission of the arrangements to the DCSF.

5. REASONS FOR THE DECISION

- 5.1 Cabinet approval of the admission arrangements is required prior to submission to DCSF and publication for parents

6. LEGAL IMPLICATIONS

- 6.1 In line with the School Admissions Code, Local Authorities must determine, consult on and publish its admission arrangements.

7. RELEVANT CONSULTATION

- 7.1 Consultation took place with Headteachers and Chairs of Governing Bodies of Community, Voluntary Controlled, Voluntary Aided and Trust Schools and Academies; CE & RC Dioceses and neighbouring Local Authorities.

8. BACKGROUND PAPERS

- 8.1 Report to Cabinet 11 March 2009.

Co-ordinated Admissions Scheme for secondary schools in the area of Sunderland Local Authority

Introduction

This scheme is made by Sunderland City Council under the Education (Co-ordination of Admission Arrangements) (Secondary) (England) Regulations 2002 and applies to all Secondary Schools in Sunderland.

The proposed Co-ordinated Admission scheme for Sunderland LA is set out below and complies with the changes introduced in the new School Admissions Code, which reflects new legislation laid out in the Education and Inspections Bill 2006.

A separate scheme exists in relation to primary schools

Interpretation

In this Scheme:

"the LA" means Sunderland City Council acting in their capacity as local authority;

"the LA area" means the area in respect of which the LA is the local authority;

"primary education" has the same meaning as in section 2(1) of the Education Act 1996;

"secondary education" has the same meaning as in section 2(2) of the Education Act 1996;

"primary school" has the same meaning as in section 5(1) of the Education Act 1996;

"secondary school" has the same meaning as in section 5(2) of the Education Act 1996;

"school" means a community or voluntary school (but not a special school) which is maintained by the LA;

"trust schools" means such of the schools as have trust status;

"voluntary controlled schools" means such of the schools as are voluntary controlled schools, where the LA sets the admissions criteria and offers places;

“VA schools” means such of the schools as are voluntary-aided schools;

“academy” means such of the schools as have academy status;

"admission authority" in relation to a community or voluntary controlled school means the LA and, in relation to a VA or Trust school or academy means the governing body of that school;

"the specified year" means the school year beginning at or about the beginning of September 2011;

"admission arrangements" means the arrangements for a particular school or schools which govern the procedures and decision making for the purposes of admitting pupils to the school;

“parent/carer” means any person who holds parental responsibility as defined under the 1989 Children Act and with whom the child normally resides;

"casual admission" means any application for a place in the first year of secondary education that is received after 1 April 2011 including those received during the academic year commencing in September 2011 and applications for a place in any other year group received at any time from the commencement of the Scheme; and

"eligible for a place" means that a child has been placed on a school's ranked list at such a point, which falls within the school's published admission number.

Commencement and extent

This scheme applies in relation to the admission arrangements for the schools for admission year 2011/2012 (the specified year).

The LA will include in its admission arrangements for the specified year the provisions set out in Schedule 1 to this scheme, or provisions having the same effect.

The governing body of each of the VA and Trust schools and academies will include in its admission arrangements for the specified year the provisions set out in the Schedule, so far as relevant to that school, or provisions having the same effect.

The Scheme

1. The Scheme shall be determined in accordance with the provisions set out in Schedule 1 and processed in accordance with the timetable set out in Schedule 2.

2. The Scheme shall apply to every secondary school in the LA area as identified in Appendix 1 (except special schools) and shall take effect from 16 April 2010.
3. The Scheme will also include applications from parents seeking admission to Sunderland schools who live within the following neighbouring LAs:
 - Durham LA
 - Gateshead LA
 - South Tyneside LA

We will also co-ordinate our admission process with any other Admission Authorities where relevant.

SCHEDULE 1

PART I - THE SCHEME

1. There will be a standard form known as the Application form (AF).
2. The AF will be used for the purpose of admitting pupils into the first year of secondary education in the specified year.
3. The AF must be used as a means of expressing up to 3 preferences for the purposes of section 86 of the School Standards and Framework Act 1998, by parents resident in the LA area wishing to express a preference for their child-
 - a. to be admitted to a school within the LA area (including VA and trust schools and academies);
 - b. to be admitted to a school located in another LA's area (including VA and trust schools and academies).
4. The AF will:
 - a. allow the parent to express up to 3 preferences by completing the form, including, where relevant, any schools outside the LA's area, in rank order of preference,
 - b. invite parents to give their reasons for each preference,
 - c. specify the closing date and where the application form must be returned, in accordance with paragraph 10.
5. The LA will make appropriate arrangements to ensure:
 - a. that the AF is available on request from the LA and on-line at **www.sunderland.gov.uk** and
 - b. that the AF is accompanied by a written explanation of the co-ordinated admissions scheme.
6. The LA will take all reasonable steps to ensure that:
 - a. every parent resident in the LA area who has a child in their last year of primary education receives a copy of the AF (and a written explanation); and
 - b. every parent whose application falls within the category of a casual admission receives a copy of the AF (and written explanation), on request, and understands the process.

Parents will be advised that they will receive no more than one offer of a school place and that:

- i. a place will be offered at the highest ranking nominated school for which they are eligible for a place under the admission criteria; and
 - ii. order of ranking is stated, the parent will be regarded as having ranked the schools in the order appearing on the form (the first-mentioned being ranked the highest); and
 - (iii) if a place cannot be offered at a nominated school, a place will be offered at an alternative school.
7. All preferences expressed on the AF are valid applications. The governing body of a VA or Trust school or Academy can require parents who wish to nominate, or have nominated, their school on the AF, to provide additional information on a supplementary form only where the additional information is required for the governing body to apply their oversubscription criteria to the application. Where a supplementary form is required, it will be sent to parents by the governing body for completion and returned to the school.
8. Where a school receives a supplementary form from a Sunderland resident it will not be regarded as a valid application unless the parent has also completed an AF and the school is nominated on it. Where supplementary forms are received directly by VA or Trust schools or academies, the school must inform the LA immediately so it can verify whether an AF has been received from the parent and, if not, the LA will contact the parent and ask them to complete a AF. Under the requirements of the scheme, parents will not be under any obligation to complete an individual school's supplementary form where this is not strictly required for the VA or Trust or Academy governing body to apply their oversubscription criteria.
9. Any school which operates criteria for selection by ability or aptitude must ensure that its arrangements for assessing ability or aptitude, to enable decisions to be made on nominations, conform with the timing requirements of the scheme as set out in Schedule 2. (NB no Community, Trust or VA School or Academy in Sunderland operates criteria for selection-based ability or aptitude).

Processing of AFs

10. Completed AFs are to be returned to the LA by **Friday 29 October 2010**. It will be the responsibility of parents to ensure that AFs are returned directly or via primary schools to the LA, in a paper format or on-line by the closing date. (The LA will acknowledge receipt of all AFs).

Determining offers in response to the AF

11. The LA will act as a clearing house for the allocation of places by the relevant admission authorities in response to the AFs. The LA will only make any decision with respect to the offer or refusal of a place in response to any preference expressed on the AF where-
 - (a) it is acting in its separate capacity as an admission authority, or
 - (b) an applicant is eligible for a place at more than one school, or
 - (c) an applicant is not eligible for a place at any school that the parent has nominated.

The LA will allocate places in accordance with the provisions set out in paragraph 18 of this Schedule.

12. Completed application forms are to be returned to the LA by the due date.
13. Completed application forms that are received after the closing date will be considered on an individual basis, but the procedure must not prevent the proper processing under the Scheme of application forms received on time.
14. The LA will process all application forms. Any completed application forms must be treated as a confidential communication between the parent and the LA. All applications received by the closing date will be considered before any applications received after this closing date unless exceptional circumstances apply.
15. **By 3 December 2010** the LA will notify the admission authority for each of the schools of every nomination that has been made for that school, including all relevant details and any supplementary information received by this date which schools require in order to apply their oversubscription criteria. Where parents have nominated a school outside the LA area, the LA will also similarly notify the relevant authority/authorities by **26 November 2010**.
16. **By 21 January 2011** the admission authority for each school will consider all applications for their school and apply the school's oversubscription criteria (if appropriate) and provide the LA with a list of all potential applicants sorted (if appropriate) according to the school's oversubscription criteria.
17. **By 28 January 2011** the admission authority for neighbouring LAs schools will provide a list of potential applicants and waiting lists (if appropriate).
18. **By 4 February 2011** the LA will match these lists against the ranked lists of the other schools nominated and:
 - Where the child is eligible for a place at the parents' first nominated school, that school will be allocated to the child.

- Where the child is not eligible for a place at the parental first nominated school, they will be allocated a place at the school, which is the next highest ranked nominated school where the child is eligible for a place.
 - The LA will allocate a school place to those pupils who have not submitted an AF, after all other pupils who submitted an AF have been considered. The LA will allocate a place at the nearest appropriate school with a vacancy, as measured by the shortest safest walking route from the parental home residence to the main entrance(s) of the school.
 - Where the child is not eligible for a place at any of the nominated schools, the child will be allocated a place at the nearest appropriate school with a vacancy, as measured by the shortest safest walking route from parental home residence to the main entrance(s) of the school.
- 19. 14 February 2011** -The LA informs its secondary schools of the pupils to be offered places at their schools, and informs other LAs of places in Sunderland schools to be offered to their residents.
- 20. On 1 March 2011** parents will be notified that they are being offered a place at the allocated school. This letter will give the following information:
- The name of the school at which a place is offered;
 - The reasons why the child is not being offered a place at any of the other higher ranked schools nominated on the AF;
 - Information about their statutory right of appeal against the decisions to refuse places at the other nominated schools;
 - Explain that the child will be considered for any places that might become available in schools they ranked higher than the school they are offered, in the re- allocation process after 25 March 2011.
 - Contact details for the schools (in the case of nominated VA and Trust schools and academies where they were not offered a place) and all relevant LAs, so that they can lodge an appeal.
 - The letter will not inform parents of places still available at other schools.
- 21. 18 March 2011:** the deadline for parents to accept the place offered. If they do not respond by this date it will be assumed that they have accepted the place, however the LA will continue to pursue parents for written confirmation of acceptance for oversubscribed schools.

Re-allocation Lists (Waiting lists)

- 22.** Children will be considered under the reallocation process for any places if they become available, after 1 March 2011 but before 25 March 2011, at any school they have ranked higher on their AF than the school they were offered. For example where a parent has originally been allocated a place at their

second preference school, they may be considered for their first preference but not their third and so on. Where a parent has been offered a place at a school, which they did not nominate on their AF, they may be considered for all the schools they did nominate on their AF.

Where a parent receives a place at their highest ranked school, they will not normally be considered for re-allocation, nor will they be offered a place at any other school simply because it has places available.

Where there are more applicants than places available, then the priorities used within the school's admission criteria will be applied to all applicants according to ranking.

23. 25 March 2011: The LA re-allocates any places that may have become vacant since 1 March and in accordance with the school admission criteria, which will include the following:

- those who have not been offered any school place, for example, late applications from parents who have just moved into the area and have not been offered a school place;
- those who have subsequently expressed a preference for a new school not originally expressed on the AF, which will be ranked lower than any other previous preferences ranked on the AF.

PART II - LATE APPLICATIONS

24. The closing date for applications in the normal admissions round is **29 October 2010**. As far as is reasonably practicable applications for places in the normal admissions round that are received late *for a good reason* will be accepted provided they are received **before 21 January 2011**, the date the allocation procedures begin. Examples of what will be considered as good reason include: when a lone parent has been ill for some time, or has been dealing with the death of a close relative; a family has just moved into the area or is returning from abroad (proof of ownership or tenancy of a Sunderland property will be required in these cases). Other circumstances will be considered and each case decided on its own merits.

LATE APPLICATIONS RECEIVED AFTER 21 JANUARY 2011

25. Applications received after 21 January 2011 (which are not deemed as exceptional) will be considered as late and will not be processed until after 1 March 2011. Parents will, nevertheless, receive an offer of a school place on 1 March 2011 in accordance with the terms of the scheme.

NO AF RECEIVED BY 1 MARCH 2011

26. Where no AF is submitted the child will, on 1 March 2011, be offered a place at the nearest appropriate school with a vacancy as measured by the shortest safest walking route from the parental home residence to the main entrance(s) of the school. The LA will be aware which parents this applies to as a result of liaison with junior and primary schools.

APPLICATIONS RECEIVED AFTER 1 MARCH 2011 BUT BEFORE 1 APRIL 2011

27. Applications made direct to any school on the AF must be forwarded to the LA immediately. Where only the supplementary form is received the school must inform the LA immediately so it can verify whether an AF has been received from the parent and, if not, contact the parent and ask them to complete an AF. The LA will enter the details onto its central database and, after consultation with the relevant admission authority, offer a place at the school highest in the parent's order of preference that has a vacancy or if this is not possible, at the nearest appropriate school with a vacancy.

APPLICATIONS RECEIVED AFTER 1 APRIL 2011

28. Applications received after 1 April 2011, and for places in year groups other than the normal year of entry to secondary school, will be treated as casual admissions. These applications should be made on the AF and sent to the LA, which maintains the school, which will
- determine any application for a community or controlled school for which it is the admission authority; and
 - if the application is for a voluntary aided or trust school or academy refer the application to the governing body of the school, which will make a determination and notify both the parent and the LA. Parents who are refused admission must be offered a right of appeal.
29. If any parents approach voluntary aided or trust schools or academies directly about a casual admission, the governing body must ensure that the parent completes an AF (if they have not already done so). The AF should be sent to the maintaining LA as soon as practically possible, along with the governing body's decision on the application. The governing body will notify the LA of its decision in advance of notifying the parents and, if the parent is refused a place, the right of appeal must be offered.
30. The LA will keep track of any pupils who apply for casual admissions, and intervene as appropriate to ensure that they are placed in a school without undue delay, particularly in respect of looked after children.

WAITING LISTS FOR NORMAL YEAR OF ENTRY

31. Waiting lists will be kept until **16 December 2011**.

SCHEDULE 2

Timetable of co-ordinated scheme

29 October 2010:	Application forms, together with any supplementary forms (as required) to be returned to the LA.
26 November 2010:	Details of applications to be sent to other LAs.
3 December 2010:	Details of applications to be sent to VA and Trust schools and academies.
21 January 2011:	VA and Trust schools and academies provide the LA with lists of potential applicants.
4 February 2011:	The LA will match the ranked lists of all the schools and allocate places in accordance with paragraph 18 of Schedule 1.
14 February 2011:	By this date the LA will notify schools, which parents have been offered places at their schools, and other LAs will be notified of places in Sunderland schools that will be offered to their residents.
1 March 2011:	Notifications sent to parents.
18 March 2011:	Last date for offers to be accepted by parents.
25 March 2011:	Any places that have become available are allocated to parents in priority order in accordance with paragraph 23 of Schedule 1.

CO-ORDINATED ADMISSIONS SCHEME – SECONDARY SCHOOLS

Admission Authorities in the Area of Sunderland to which the Scheme applies

The Scheme applies to the Governing Body as the Admissions Authority for the following Voluntary Aided Schools:

St Aidan's RC School	Willow Bank Road Sunderland SR2 7HJ
St Anthony's RC School	Thornhill Terrace Sunderland SR2 7JN
St Robert of Newminster RC School	Biddick Lane Washington NE38 8AF
Venerable Bede CE School	Tunstall Bank Sunderland SR2 0SX

The Scheme applies to the Governing Body as the Admissions Authority for the following Trust School:

Houghton Kepier Sports College	Dairy Lane Houghton-le-Spring DH4 5BH
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The Scheme applies to the Governing Body as the Admission Authority for the following Academies:

Academy 360	Portsmouth Road Sunderland SR4 9BA
Castle View Enterprise Academy	Cartwright Road Sunderland SR5 3DX
Red House Academy	Rutherglen Road Sunderland SR5 5LN

Community Schools where the LA is the Admission Authority:

Biddick Sports College	Biddick Lane Washington NE38 8AL
Farringdon Sports College	Allendale Road Sunderland SR3 3EL

Hetton School	North Road Hetton-le-Hole DH5 9JZ
Monkwearmouth School	Torver Crescent Sunderland SR6 8LQ
Oxclose School	Dilston Close Washington NE38 0LN
Sandhill View School	Grindon Lane Sunderland SR3 4EN
Southmoor School	Ryhope Road Sunderland SR2 7TF
Thornhill School	Thornholme Road Sunderland SR2 7NA
Washington School	Spout Lane Washington NE37 2AA

Co-ordinated Admissions Scheme for infant, junior & primary schools in the area of Sunderland Local Authority

Introduction

This scheme is made by Sunderland City Council under the Education (Co-ordination of Admission Arrangements) (Primary) (England) Regulations 2002 and applies to all Infant, Junior & Primary Schools in Sunderland. The proposed Co-ordinated Admission scheme for Sunderland LA is set out below and complies with the changes introduced in the new School Admissions Code, which reflects new legislation laid out in the Education and Inspections Bill 2006.

A separate scheme exists in relation to secondary schools.

Interpretation

In this Scheme:

"the LA" means Sunderland City Council acting in their capacity as local authority;

"the LA area" means the area in respect of which the LA is the local authority;

"primary education" has the same meaning as in section 2(1) of the Education Act 1996;

"infant, junior & primary school" has the same meaning as in section 5(1) of the Education Act 1996;

"secondary school" has the same meaning as in section 5(2) of the Education Act 1996;

"school" means a community or voluntary school (but not a special school), which is maintained by the LA;

"voluntary controlled schools" means such of the schools as are voluntary controlled schools, where the LA sets the admissions criteria and offers places;

"VA schools" means such of the schools as are voluntary-aided schools;

"Academy" means such of the schools as have academy status:

"admission authority" in relation to a community or voluntary controlled school means the LA and, in relation to a VA school means the governing body of that school;

"the specified year" means the school year beginning at or about the beginning of September 2011;

"admission arrangements" means the arrangements for a particular school or schools which govern the procedures and decision making for the purposes of admitting pupils to the school;

"parent/carer" means any person who holds parental responsibility as defined under the 1989 Children Act and with whom the child normally resides;

"casual admission" means any application for a place in the first year of primary education that is received after 20 May 2011, including those received during the academic year commencing in September 2011, and applications for a place in any other year group received at any time from the commencement of the Scheme; and

"eligible for a place" means that a child has been placed on a school's ranked list at such a point which falls within the school's published admission number.

Commencement and extent

This scheme applies in relation to the admission arrangements for the schools for admission year 2011-2012 (the specified year).

The LA will include in its admission arrangements for the specified year the provisions set out in Schedule 1 to this scheme, or provisions having the same effect.

The governing body of each of the VA schools and Academy will include in its admission arrangements for the specified year the provisions set out in the Schedule, so far as relevant to that school, or provisions having the same effect.

The Scheme

The Scheme shall be determined in accordance with the provisions set out in Schedule 1 and processed in accordance with the timetable set out in Schedule 2.

The Scheme shall apply to every infant, junior & primary school in the LA area as identified in Appendix 1 (except special schools) and shall take effect from 16 April 2010.

SCHEDULE 1

PART I - THE SCHEME

1. There will be a standard form known as the Application form (AF).
2. The AF will be used for the purpose of admitting pupils into the first year of primary education and for those transferring from infant to junior or primary schools in the specified year.
3. The AF must be used as a means of expressing up to 3 preferences for the purposes of section 86 of the School Standards and Framework Act 1998, by parents wishing to express a preference for their child to be admitted to a school within the LA area (including VA schools and Academies).
4. The AF will:
 - a. allow the parent to express up to 3 preferences by completing the form, in rank order of preference,
 - b. invite parents to give their reasons for each preference,
 - c. specify the closing date and where the application form must be returned, in accordance with paragraph 10.
5. The LA will make appropriate arrangements to ensure:
 - a. that the AF is available on request from the LA and on-line at **www.sunderland.gov.uk** and
 - b. that the AF is accompanied by a written explanation of the co-ordinated admissions scheme.
6. The LA will take all reasonable steps to ensure that:
 - a. every parent resident in the LA area who has a child eligible to commence primary education and those transferring from infant to junior or primary schools receives a copy of the AF (and a written explanation); and
 - b. every parent whose application falls within the category of a casual admission receives a copy of the AF (and written explanation), on request, and understands the process.

Parents will be advised that they will receive no more than one offer of a school place and that:

- (i) a place will be offered at the highest ranking nominated school for which they are eligible for a place under the admission criteria; and
 - (ii) explain that, if more than one school is nominated and no order of ranking is stated, or a wish expressed that they be ranked equally, the parent will be regarded as having ranked the schools in the order appearing on the form (the first-mentioned being ranked the highest); and
 - (iii) if a place cannot be offered at a nominated school, a place will be offered at an alternative school.
7. All preferences expressed on the AF are valid applications. The governing body of a VA school or the Trust Board of an Academy can require parents who wish to nominate, or have nominated, their school on the AF, to provide additional information on a supplementary form only where the additional information is required for the governing body to apply their oversubscription criteria to the application. Where a supplementary form is required it must be returned to the LA, along with the AF, so that the relevant forms can be passed to the VA school/s and Academy.
 8. Where a school receives a supplementary form it will not be regarded as a valid application unless the parent has also completed an AF and the school is nominated on it. Where supplementary forms are received directly by VA schools and Academies the school must inform the LA immediately so it can verify whether a AF has been received from the parent and, if not, the LA will contact the parent and ask them to complete a AF. Under the requirements of the scheme, parents will not be under any obligation to complete an individual school's supplementary form where this is not strictly required for the VA governing body or Academy Trust Board to apply their oversubscription criteria.
 9. Any school which operates criteria for selection by ability or aptitude must ensure that its arrangements for assessing ability or aptitude, to enable decisions to be made on nominations, conform with the timing requirements of the scheme as set out in Schedule 2. (NB no Community, Voluntary Controlled or Voluntary Aided School or Academy in Sunderland operates criteria for selection-based ability or aptitude).

Processing of AFs

10. Completed AFs are to be returned to the LA by **Monday 17 January 2011**. It will be the responsibility of parents to ensure that AFs are returned directly or via nursery, infant or primary schools to the LA, in a paper format or on-line by the closing date. (The LA will acknowledge receipt of all AFs).

Determining offers in response to the AF

11. The LA will act as a clearing house for the allocation of places by the relevant admission authorities in response to the AFs. The LA will only make any decision with respect to the offer or refusal of a place in response to any preference expressed on the AF where-
- (a) it is acting in its separate capacity as an admission authority, or
 - (b) an applicant is eligible for a place at more than one school and is allocated a place at the highest ranked school, or
 - (c) an applicant is not eligible for a place at any school that the parent has nominated.

The LA will allocate places in accordance with the provisions set out in paragraph 17 of this Schedule.

12. Completed application forms are to be returned to the LA by the due date.
13. Completed application forms that are received after the closing date will be considered on an individual basis, but the procedure must not prevent the proper processing under the Scheme of application forms received on time.
14. The LA will process all application forms. Any completed application forms must be treated as a confidential communication between the parent and the LA. All applications received by the closing date will be considered before any applications received after this closing date unless exceptional circumstances apply.
15. **By 11 February 2011** the LA will notify the admission authority for each of the schools and academy of every nomination that has been made for that school, including all relevant details and any supplementary information received by this date which schools require in order to apply their oversubscription criteria.
16. **By 11 March 2011** the admission authority for each school and academy will consider all applications for their school and apply the school's oversubscription criteria (if appropriate) and provide the LA with a list of all potential applicants sorted (if appropriate) according to the school's oversubscription criteria.
17. **By 26 March 2011** the LA will match these lists against the ranked lists of the other schools nominated and:
- Where the child is eligible for a place at the parents' first nominated school, that school will be allocated to the child.
 - Where the child is not eligible for a place at the parental first nominated school, they will be allocated a place at the school, which is the next highest ranked nominated school where the child is eligible for a place.

- The LA will allocate a school place to those pupils who have not submitted an AF, after all other pupils who submitted an AF have been considered. The LA will allocate a place at the nearest appropriate school with a vacancy, as measured by the shortest safest walking route from the parental home residence to the main entrance(s) of the school.
 - Where the child is not eligible for a place at any of the nominated schools, the child will be allocated a place at the nearest appropriate school with a vacancy, as measured by the shortest safest walking route from parental home residence to the main entrance(s) of the school.
- 18. 1 April 2011** -The LA informs its infant, junior & primary schools of the pupils to be offered places at their schools.
- 19. On 20 April 2011** parents will be notified that they are being offered a place at the allocated school. This letter will give the following information:
- The name of the school at which a place is offered;
 - The reasons why the child is not being offered a place at any of the other higher ranked schools nominated on the AF;
 - Information about their statutory right of appeal against the decisions to refuse places at the other nominated schools;
 - Explain that the child will be considered for any places that might become available in schools they ranked higher than the school they are offered, in the re-allocation process after 20 May 2011.
 - Contact details for the schools (in the case of nominated VA schools where they were not offered a place), so that they can lodge an appeal.
 - The letter will not inform parents of places still available at other schools.
- 20. 13 May 2011:** the deadline for parents to accept the place offered. If they do not respond by this date it will be assumed that they have accepted the place, however the LA will continue to pursue parents for written confirmation of acceptance for oversubscribed schools.

Re-allocation Lists (Waiting lists) 20 May 2011

- 21.** Children will be considered under the re-allocation process for any places if they become available after **20 April 2011** at any school they have ranked higher on their AF than the school they were offered. Where a parent has been allocated a place at their second preference school, they may be placed on the re-allocation list of their first preference but not their third and so on. Where a parent has been offered a place at a school, which they did not nominate on their AF, they may be placed on the list of all the schools they did nominate on their AF.

Where a parent receives a place at their highest ranked school, they will not normally be considered for re-allocation, nor will they be offered a place at any other school simply because it has places available.

Where there are more applicants than places available, then the priorities used within the school's admission criteria will be applied to all applicants according to ranking.

22. 20 May 2011: The LA re-allocates any places that may have become vacant since 20 May and in accordance with the school admission criteria which will include following:

- those who have not been offered any school place, for example, late applications from parents who have just moved into the area and have not been offered a school place; and
- those who have subsequently expressed a preference for a new school not originally expressed on the AF which will be ranked lower than any other previous preferences ranked on the AF.

PART II - LATE APPLICATIONS

23. The closing date for applications in the normal admissions round is **17 January 2011**. As far as is reasonably practicable applications for places in the normal admissions round that are received late 'for a good reason' will be accepted provided they are received **before 11 March 2011**, the date the allocation procedures begin. Examples of what will be considered as good reason include: when a lone parent has been ill for some time, or has been dealing with the death of a close relative; a family has just moved into the area or is returning from abroad (proof of ownership or tenancy of a Sunderland property will be required in these cases). Other circumstances will be considered and each case decided on its own merits.

LATE APPLICATIONS RECEIVED AFTER 11 MARCH 2011

24. Applications received after **11 March 2011**, which are not deemed as exceptional will be considered as late and will not be processed until after **20 April 2011**. Parents will, nevertheless, receive an offer of a school place on **20 April 2011** in accordance with the terms of the scheme.

NO AF RECEIVED BY 20 APRIL 2011

25. Where no AF is submitted the child will, on **20 April 2011**, be offered a place at the nearest appropriate school with a vacancy as measured by the shortest safest walking route from the parental home residence to the main entrance(s) of the school. The LA will be aware of which parents this applies to as a result of liaison with nursery, infant & primary schools.

APPLICATIONS RECEIVED AFTER 20 APRIL 2011 BUT BEFORE 20 MAY 2011

26. Applications made direct to any school on the AF must be forwarded to the LA immediately. Where only the supplementary form is received the school must inform the LA immediately so it can verify whether an AF has been received from the parent and, if not, contact the parent and ask them to complete an AF. The LA will enter the details onto its central database and, after consultation with the relevant admission authority, offer a place at the school highest in the parent's order of preference that has a vacancy or if this is not possible, at the nearest appropriate school with a vacancy (as defined in paragraph 17).

APPLICATIONS RECEIVED AFTER 20 MAY 2011

27. Applications received after 20 May 2011, and for places in year groups other than the normal year of entry to infant, junior & primary schools will be treated as casual admissions. These applications should be made on the AF and sent to the LA, which will
- determine any application for a community or controlled school for which it is the admission authority; and
 - if the application is for a voluntary aided school or academy refer the application to the governing body of the school, which will make a determination and notify the LA in advance of their notification to the parent. Parents who are refused admission must be offered a right of appeal.
28. If any parents approach voluntary aided schools or academies directly about a casual admission, the governing body must ensure that the parent completes an AF (if they have not already done so). The AF should be sent to the maintaining LA as soon as practically possible, along with the governing body's decision on the application. The governing body will notify the LA of its decision in advance of notifying the parent and, if the parent is refused a place, the right of appeal must be offered.
29. The LA will keep track of any pupils who apply for casual admissions, and intervene as appropriate to ensure that they are placed in a school without undue delay, particularly in respect of looked after children.

Waiting lists for normal year of entry

30. Waiting lists for schools should be kept until **16 December 2011**.

SCHEDULE 2

Timetable of co-ordinated scheme

- 15 January 2011:** Application forms, together with any supplementary forms (as required) to be returned to the LA.
- 11 February 2011:** Details of applications to be sent to VA schools and Academies.
- 11 March 2011:** VA schools and Academies provide the LA with lists of potential applicants.
- 26 March 2011:** The LA will match the ranked lists of all the schools and allocate places in accordance with paragraph 17 of Schedule 1.
- 1 April 2011:** By this date the LA will notify schools which parents have been offered places at their schools.
- 20 April 2011:** Notifications sent to parents.
- 13 May 2011:** Last date for offers to be accepted by parents.
- 20 May 2011:** Any places that have become available are allocated to parents in priority order in accordance with paragraph 22 of Schedule 1.

CO-ORDINATED ADMISSIONS SCHEME – INFANT, JUNIOR & PRIMARY SCHOOLS

Admission Authorities in the Area of Sunderland to which the Scheme applies

The Scheme applies to the Governing Body as the Admissions Authority for the following Academy:

Academy 360	Portsmouth Road Sunderland SR4 9BA
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The Scheme applies to the Governing Body as the Admissions Authority for the following Voluntary Aided Schools:

Benedict Biscop CE Primary School	Marcross Drive Sunderland SR3 2RE
Bishop Harland CE Primary School	Ramillies Road Sunderland SR5 5JA
English Martyrs RC Primary School	Redcar Road Sunderland SR5 5AU
Our Lady Queen of Peace RC Primary School	Station Road, Penshaw Houghton-le-Spring DH4 7JZ
St Anne's RC Primary School	Hylton Road Sunderland SR4 9AA
St Bede's RC Primary School	Hampshire Place Washington NE37 2NP
St Benet's RC Primary School	Fulwell Road Sunderland SR6 9QU
St Cuthbert's RC Primary School	Grindon Lane Sunderland SR4 8HP
St John Bosco RC Primary School	Bradford Avenue Sunderland SR5 4JW
St John Boste RC Primary School	Castle Road Washington NE38 0HL
St Joseph's RC Primary School	Rutland Street Sunderland SR4 6HY

St Joseph's RC Primary School Washington	Village Lane Washington NE38 7HU
St Leonard's RC Primary School	Tunstall Village Road Sunderland SR3 2BB
St Mary's RC Primary School	Meadowside Sunderland SR2 7QN
St Michael's RC Primary School	Durham Road Houghton-le-Spring DH5 8NF
St Patrick's RC Primary School	Smith Street Sunderland SR2 0RQ

Community and Voluntary Controlled Schools where the LA is the Admission Authority:

Albany Village Primary School	Albany Village Washington NE37 1UA
Barmston Village Primary School	Barmston Centre Washington NE38 8JA
Barnes Infant School	Mount Road Sunderland SR4 7QF
Barnes Junior School	Mount Road Sunderland SR4 7QF
Barnwell Primary School	Whitefield Estate Houghton-le-Spring DH4 7RT
Bernard Gilpin Primary School	Hall Lane Houghton-le-Spring DH5 8DA
Bexhill Primary School	Bexhill Road Sunderland SR5 4PJ
Biddick Primary School	Kirkham Washington NE38 7HQ
Blackfell Primary School	Knoulberry Washington NE37 1HA
Broadway Junior School	Springwell Road Sunderland SR4 8NW

Burnside Primary School	Burnside Estate Houghton-le-Spring DH4 5HB
Castletown Primary School	Grange Road Sunderland SR5 2QB
Dame Dorothy Primary School	Dock Street Sunderland SR6 0EA
Diamond Hall Infant School	Well Street Sunderland SR4 6JF
Diamond Hall Junior School	Well Street Sunderland SR4 6JF
Dubmire Primary School	Brittannia Terrace Houghton-le-Spring DH4 6HL
Easington Lane Primary School	South Hetton Road Houghton-le-Spring DH5 0LH
East Herrington Primary School	Balmoral Terrace Sunderland SR3 3PR
East Rainton Primary School	School Road Houghton-le-Spring DH5 9RA
Eppleton Primary School	Church Road Hetton-le-Hole DH5 9AJ
Farringdon Primary School	Archer Road Sunderland SR3 3DJ
Fatfield Primary School	Southcroft Washington NE38 8RB
Fulwell Infant School	Ebdon Lane Sunderland SR6 8ED
Fulwell Junior School	Sea Road Sunderland SR6 9EE
George Washington Primary School	Wellbank Road Washington NE37 1NL
Gillas Lane Primary School	Seaton Avenue Houghton-le-Spring DH5 8EH
Grange Park Primary School	Swan Street Sunderland SR5 1EA

Grangetown Primary School	Spelterworks Road Sunderland SR2 8PX
Grindon Infant School	Gleneagles Road Sunderland SR4 9QN
Hasting Hill Primary School	Tilbury Road Sunderland SR3 4LY
Hetton Lyons Primary School	Four Lane Ends Hetton-le-Hole DH5 0AH
Hetton Primary School	Moorsley Road Hetton-le-Hole DH5 9ND
Highfield Primary School	Fordfield Road Sunderland SR4 0DA
Hill View Infant School	Helvellyn Road Sunderland SR2 9JJ
Hill View Junior School	Queen Alexandra Road Sunderland SR2 9HE
Holley Park Primary School	Ayton Road South Washington NE38 0LR
Hudson Road Primary School	Villiers Street South Sunderland SR1 2AH
Hylton Castle Primary School	Cramlington Road Sunderland SR5 3QL
Hylton Red House Primary School	Rotherham Road Sunderland SR5 5QL
John F Kennedy Primary School	Station Road Washington NE38 7AR
Lambton Primary School	Lambton Village Washington NE38 0PL
Mill Hill Primary School	Doxford Park Sunderland SR3 2LE
New Penshaw Primary School	Langdale Road Houghton-le-Spring DH4 7HY

New Silksworth Infant School	Blind Lane Sunderland SR3 1AS
New Silksworth Junior School	Blind Lane Sunderland SR3 1AS
Newbottle Primary School	Houghton Road Houghton-le-Spring DH4 4EE
Oxclose Village Primary School	Brancepeth Road Washington NE38 0LA
Plains Farm Primary School	Tudor Grove Sunderland SR3 1SU
Redby Primary School	Fulwell Road Sunderland SR6 9QP
Richard Avenue Primary School	Richard Avenue Sunderland SR4 7LQ
Rickleton Primary School	Vigo Lane Washington NE38 9EZ
Ryhope Infant School	Shaftesbury Avenue Sunderland SR2 0RT
Ryhope Junior School	Shaftesbury Avenue Sunderland SR2 0RT
Seaburn Dene Primary School	Torver Crescent Sunderland SR6 8LG
Shiney Row Primary School	Rear South View Houghton-le-Spring DH4 4QP
South Hylton Primary School	Union Street Sunderland SR4 0LS
Southwick Primary School	Shakespeare Street Sunderland SR5 2JX
Springwell Village Primary School	Westfield Crescent Gateshead NE9 7RX
St Paul's CE Controlled Primary School	Waterworks Road Sunderland SR2 0LW
Thorney Close Primary School	Torquay Road Sunderland SR3 4BB

Town End Primary School	Borodin Avenue Sunderland SR5 4NX
Usworth Colliery Primary School	Manor Close Washington NE37 3BL
Usworth Grange Primary School	Marlborough Road Washington NE37 3BG
Valley Road Primary School	Corporation Road Sunderland SR2 8PL
Wessington Primary School	Lanercost Washington NE38 7PY
Willow Fields Community Primary School	Winslow Close Sunderland SR5 5RZ

**ADMISSION CRITERIA FOR COMMUNITY SECONDARY SCHOOLS –
2011/12**

1. **‘Looked-after’ child** – a child that is looked-after’ by a Local Authority.
2. **Attendance in Key Stage 2 (age 7-10+) at a designated cluster junior or primary school**
3. **A sibling link** - an older brother/sister or older child (including adoptive or step-children) that shares the same parent/carer and lives at the same address, who will still be attending the preferred school at the time of admission.
4. **Exceptional medical or psychological reasons** (you must include a medical or psychological report, prepared by a professional, to confirm information that you include in this section. This report should explain why only this school can you're your child's medical or psychological needs. Common childhood medical conditions such as asthma or giving a child's or giving a child's nervousness at starting new school as a psychological reason for choosing a particular school are unlikely to be accepted as exceptional). If you intend to use this criterion when expressing a preference, please contact the School Admissions Team before completing the application form. (Eligibility under this category will be considered by a meeting of Senior LA Officers).
5. **Pupils for whom preferences are expressed on grounds other than those outlined above.**

Within each of the above, places will be offered on the basis of distance from the centre of the home address to the main entrance of the school with priority being given to those living closest to the school. Distance is measured by the shortest safest walking distance, using a geographical information system (GIS).

Where a pupil has a statement of special education need naming a school, a place will be offered at that school (subject to confirmation by the SEN Unit).

At the first stage of allocations there will be no distinction between 1st, 2nd, 3rd etc. preference applications. Therefore all applications will be considered equally against the admission criteria. If a pupil then qualifies for a place at more than school, the parent's highest ranked preference will be offered and any lower ranking offers will be disregarded.

In determining allocations, priority will be given to those applications where the parental preference is received by the published deadline date.

Where parents have twins, triplets or children from other multiple births and there are not sufficient places for all of the children, the parent will be notified in writing. The decision will then lie with the parent as to whether they take up the school place. However, where parents do not take up the school place, the place will be offered to the next child on the waiting list where appropriate.

Parents who are refused a place have a statutory right of appeal. Further details of the appeals process will be included with the notification letter but are also available from the School Admissions Team.

ADMISSION CRITERIA FOR COMMUNITY AND CONTROLLED INFANT/JUNIOR/PRIMARY SCHOOLS – 2011/12

- 1. ‘Looked-after’ child** – a child that is looked-after’ by a Local Authority.
- 2. Attendance in Key Stage 1 (age 5 – 7) at the named feeder infant school (This applies to Infant – Junior transfers only)**
- 3. A sibling link** - an older brother/sister or older child (including adoptive and step-children) that shares the same parent/carer and lives at the same address, who will still be attending the preferred school at the time of admission.
- 4. Exceptional medical or psychological reasons** (you must include a medical or psychological report, prepared by a professional, to confirm information that you include in this section. This report should explain why only this school can you’re your child’s medical or psychological needs. Common childhood medical conditions such as asthma or giving a child’s or giving a child’s nervousness at starting new school as a psychological reason for choosing a particular school are unlikely to be accepted as exceptional). If you intend to use this criterion when expressing a preference, please contact the School Admissions Team before completing the application form. (Eligibility under this category will be considered by a meeting of Senior LA Officers).
- 5. Pupils for whom preferences are expressed on grounds other than those outlined above.**

Within each of the above, places will be offered on the basis of distance from the centre of the home address to the main entrance of the school with priority being give to those living closet to the school. Distance is measured by the shortest safest walking distance, using a geographical information system (GIS).

Where a pupil has a statement of special education need naming a school, a place will be offered at that school (subject to confirmation by the SEN Unit).

At the first stage of allocations there will be no distinction between 1st, 2nd, 3rd etc. preference applications. Therefore all applications will be considered equally against the admission criteria. If a pupil then qualifies for a place at more than school, the parent's highest ranked preference will be offered and any lower ranking offers will be disregarded.

In determining allocations, priority will be given to those applications where the parental preference is received by the published deadline date.

Where parents have twins, triplets or children from other multiple births and there are not sufficient places for all of the children, the parent will be notified in writing. The decision will then lie with the parent as to whether they take up the school place. However, where parents do not take up the school place, the place will be offered to the next child on the waiting list where appropriate.

Parents who are refused a place have a statutory right of appeal. Further details of the appeals process will be included with the notification letter but are also available from the School Admissions Team.

Secondary PANs for September 2011

School	Agreed PAN 2010	Proposed PAN 2011
Academy 360	165	165
Biddick	210	210
Castle View Enterprise Academy	180	180
Farringdon	180	180
Hetton	180	180
Houghton Kepier	225	225
Monkwearmouth	210	210
Oxclose	210	210
Red House Academy	120	120
Sandhill View	180	180
Southmoor	210	210
St Aidan's RC	180	180
St Anthony's RC	210	210
St Robert's RC	210	210
Thornhill	210	210
Venerable Bede CE	180	180
Washington	210	210

Primary PANs for September 2011

School	Agreed PAN 2010	Proposed PAN 2011
Academy 360	45	45
Albany Village Primary	30	30
Barmston Village Primary	30	30
Barnes Junior	90	90
Barnes Infant	90	90
Barnwell Primary	30	30
Benedict Biscop CE Primary	30	30
Bernard Gilpin Primary	50	50
Bexhill Primary	48	45
Biddick Primary	30	30
Bishop Harland CE Primary	30	30
Blackfell Primary	30	30
Broadway Junior	60	60
Burnside Primary	30	30
Castletown Primary	50	50
Dame Dorothy Primary	30	30
Diamond Hall Junior	90	90
Diamond Hall Infant	90	90
Dubmire Primary	60	60
Easington Lane Primary	30	30
East Herrington Primary	60	60
East Rainton Primary	20	20
English Martyrs RC Primary	30	30
Eppleton Primary	30	30
Farringdon Primary	45	45
Fatfield Primary	30	30
Fulwell Junior	90	90
Fulwell Infant	90	90

School	Agreed PAN 2010	Proposed PAN 2011
George Washington Primary	60	60
Gillas Lane Primary	30	30
Grange Park Primary	30	30
Grangetown Primary	40	40
Grindon Infant	60	60
Hasting Hill Primary	45	45
Hetton Primary	20	20
Hetton Lyons Primary	60	60
Highfield Primary	45	45
Hill View Junior	106	106
Hill View Infant	106	106
Holley Park Primary	30	30
Hudson Road Primary	40	40
Hylton Castle Primary	45	45
Hylton Red House Primary	60	60
John F Kennedy Primary	60	60
Lambton Primary	30	30
Mill Hill Primary	60	60
Newbottle Primary	60	60
New Penshaw Primary	30	30
New Silksworth Junior	70	70
New Silksworth Infant	70	70
Our Lady Queen of Peace RC Primary	30	30
Oxclose Village Primary	30	30
Plains Farm Primary	30	30

School	Agreed PAN 2010	Proposed PAN 2011
Redby Primary	60	60
Richard Avenue Primary	60	60
Rickleton Primary	60	60
Ryhope Junior	60	60
Ryhope Infant	60	60
Seaburn Dene Primary	45	30
Shiney Row Primary	45	45
South Hylton Primary	30	30
Southwick Primary	45	45
Springwell Village Primary	30	30
St Anne's RC Primary	30	30
St Bede's RC Primary	30	30
St Benet's RC Primary	45	45
St Cuthbert's RC Primary	30	30
St John Bosco RC Primary	25	25
St John Boste RC Primary	25	25
St Joseph's RC Pry Sunderland	30	30
St Joseph's RC Pry Washington	30	30
St Leonard's RC Pry	30	30
St Mary's RC Primary	60	60
St Michael's RC Primary	30	30
St Patrick's RC Primary	25	25
St Paul's CE Controlled Primary	30	30
Thorney Close Primary	40	40

School	Agreed PAN 2010	Proposed PAN 2011
Town End Primary	30	30
Usworth Colliery Primary	60	60
Usworth Grange Primary	30	30
Valley Road Primary	60	60
Wessington Primary	30	30
Willow Fields Community Primary	20	20

CABINET MEETING – 10 MARCH 2010

EXECUTIVE SUMMARY SHEET

Title of Report:

BUILDING SCHOOLS FOR THE FUTURE (BSF) - Submission of the BSF Wave 2 Strategy for Change (SfC) Business Case

Author(s):

EXECUTIVE DIRECTOR OF CHILDREN'S SERVICES

Purpose of Report:

This report seeks approval for the submission of the Council's BSF Wave 2 Strategy for Change to Partnerships for Schools (PfS) by 12th March 2010. The Strategy for Change (SfC) will be circulated prior to the Cabinet meeting.

Description of Decision:

Cabinet is asked to:

- (i) Approve the BSF Wave 2 Strategy for Change (SfC) Business Case for submission to Partnerships for Schools (PfS) by 12th March 2010;
- (ii) Authorise the Executive Director of Children's Services, following the Cabinet meeting, to complete the SfC in consultation with the Chief Executive, the Director of Financial Resources, the Leader of the Council and Lead Members for Children's Services and Resources prior to the deadline.

Is the decision consistent with the Budget/ Policy Framework – Yes

If not, Council approval is required to change the Budget/Policy Framework

Suggested reason(s) for Decision:

The Strategy for Change Business Case is the first formal stage of the BSF approvals process, requiring Cabinet approval prior to its submission to PfS. Approval will allow the project to progress to the Outline Business Case (OBC) Stage in October 2010.

Alternative options to be considered and recommended to be rejected:

If the SfC does not receive approval then the project cannot progress to the OBC stage which will lead to delays in the overall programme plan for BSF.

Is this a "Key Decision" as defined in the Constitution?

Yes

Relevant Scrutiny Committee:

Children, Young People and Learning

Is it included in the Forward Plan?

Yes

BUILDING SCHOOLS FOR THE FUTURE (BSF) - Submission of the BSF Wave 2 Strategy for Change (SfC) Business Case**REPORT OF THE EXECUTIVE DIRECTOR OF CHILDREN'S SERVICES****1. PURPOSE OF REPORT**

- 1.1** This report seeks approval for the submission of the BSF Wave 2 Strategy for Change to Partnerships for Schools (PfS) by 12 March 2010. The Strategy for Change will be circulated prior to the Cabinet Meeting.

2. DESCRIPTION OF DECISION

- 2.1** Cabinet is asked to:

- (i) Approve the BSF Wave 2 Strategy for Change (SfC) Business Case for submission to Partnerships for Schools (PfS) by 12th March 2010;
- (ii) Authorise the Executive Director of Children's Services, following the Cabinet meeting, to complete the SfC in consultation with the Chief Executive, the Director of Financial Resources, the Leader of the Council and Lead Members for Children's Services and Resources prior to the deadline.

3. BACKGROUND

- 3.1** The 4 November 2009 Cabinet Report set out the position at that time in relation to BSF Wave 2 following the 'Remit Meeting' with Partnerships for Schools (PfS) on 20 October 2010. The Remit Meeting was the sign off point for the Readiness to Deliver Submission (submitted in May 2009) and signalled Sunderland's formal entry into the programme.
- 3.2** PfS confirmed at that meeting that the indicative funding for the Wave 2 project would cover all remaining schools in the programme and would be approximately £137million (including ICT funding), subject to variations due to changes to pupil numbers at the time of Outline Business Case submission and Royal Institute of Chartered Surveyors (RICS) Buildings Indexation. This news was very welcome as it enables the whole of the secondary school estate to be completed through BSF by 2015/2016 and avoids the creation of a 'two tier' estate where some of the city's children and young people benefit from transformed facilities and some do not. The schools involved in the second wave of BSF are as follows:

Barbara Priestman School
Castlegreen School (ICT only)
Farringdon School
Hetton School

Houghton Kepier School
Monkwearmouth School
Portland College (ICT only)
Pupil Referral Unit (Key Stages 3 and 4)
Southmoor School
Springwell Dene School
St Aidan's Roman Catholic (RC) Voluntary Aided (VA) Boys School
St Anthony's Roman Catholic (RC) Voluntary Aided (VA) Girls School
Thornhill School
Venerable Bede Church of England Voluntary Aided (VA) School (ICT only)

- 3.3** The 'Post-Remit Letter' which followed the Remit Meeting set out a small number of conditions to the Readiness to Deliver Submission which are highlighted in the Executive Summary to the SfC. These are set out in more detail at 4.3 below.

4. CURRENT POSITION

- 4.1** The immediate next steps are to submit and receive approval for the Strategy for Change (SfC) document that will set out the strategic objectives for the programme, including the broad scope of works and the transformational vision for both the Council and schools. The SfC is the first formal stage of the BSF approvals process and is designed to capture the Local Authority strategy for 11-19 services and the requirements that this strategy places upon the physical school estate. In addition, to secure coherent capital investment to support the 14-19 reforms, it formally extends BSF and the SfC development to include all settings in which young people learn. The SfC is also expected to cover the implications of local plans for the transformation of services for children, young people and families, in particular the potential for these services to be co-located on or around schools. The SfC includes schools' strategies for change and how these relate to the overall city vision. The SfC also begins to scope the capital works at each of the BSF sites and provides an initial outline costing against each of the schemes in the programme. The SfC must therefore also give an indication that the programme is affordable within the resources available. Following approval of the SfC, the proposals will then be worked up to a much greater level of detail for the Outline Business Case (OBC) which is to be submitted to PfS in October 2010. The aim of the SfC is to ensure that:

- the local estate and educational strategies are brought together into a coherent document;
- a formal PfS review of the Council's proposals is secured ;
- the proposed designs are transformational and determined by local educational and children's services priorities;
- these priorities remain at the forefront throughout the planning process and the potential for co-location of services on school sites is maximised;
- the scope for slippage in the pre-procurement stages of BSF is reduced;
- the proposals are sufficiently radical, robust and transformational.

4.2 The Council was asked at the Remit Stage to focus on specific areas as the SfC and OBC are developed:

- (i) In relation to the transformational overview, headline Educational Key Performance Indicators (EKPIs) should be developed. These are included in the SfC Executive Summary and in Appendix 1 to the main Business Case;
- (ii) In relation to the Special Educational Needs (SEN) and inclusion strategy, firm proposals should be in place for the location of Barbara Priestman School and the additional SEN provision in mainstream schools. This is addressed in the SfC Executive Summary and in Part 1 of the main Business Case. There are no plans to relocate Barbara Priestman School as part of the SfC proposals and the school will be redeveloped on the existing site;
- (iii) In relation to the development of a robust change management strategy, plans to address this are addressed in the SfC Executive Summary and in Part 1 of the main Business Case;
- (iv) PfS noted at the Remit Stage that significant progress had been made in addressing issues in the conditional approval to use the PfS Contractors Framework rather than the Local Education Partnership (LEP) model. This has been achieved through the Alternative Procurement Business Case, developed in conjunction with the Council's BSF Financial Advisers KPMG. This will be further developed for the Outline Business Case Stage if required by PfS. The Council was also asked by PfS to review its estate proposals in order that a maximum amount of 70% new build is carried out at any one school, with the balance of works as either remodelling or refresh. A higher percentage than this could also trigger a Private Finance Initiative (PFI) interest, which would also necessitate procurement through a LEP. Having carried out this review exercise, it was subsequently agreed by the PfS Operations Panel that Sunderland could use the PfS framework, subject to demonstrating the Value for Money (VFM) case for the choice of procurement and funding mechanism in the Outline Business Case, which is scheduled for completion by October 2010. Subsequently, it has been proposed that the solution for Hetton School is 100% new build given the condition of existing buildings. Hetton School is the only 100% rebuild project. However, as the current estimated construction cost of £14.5million for the project is below the Treasury threshold for PFI projects (currently £20 million), it is proposed that this will be a Design and Build project procured through the PfS Contractors Framework, in common with the rest of the programme;
- (v) The Council was also asked to provide commitment to ensuring that resources are in place to ensure appropriate management of the programme. The approach to this issue is set out in the SfC Executive Summary and in Part 2 of the main Business Case. Further detail will be provided at OBC stage

5. REASONS FOR DECISION

- 5.1** The Strategy for Change Business Case is the first formal stage of the BSF approvals process, requiring Cabinet approval prior to its submission to PfS. Approval will allow the project to progress to the Outline Business Case (OBC) Stage in October 2010.

6. ALTERNATIVE OPTIONS TO BE CONSIDERED AND REJECTED

- 6.1** If the SfC does not receive approval then the project cannot progress to OBC stage which will lead to delays in the overall programme plan for BSF.

7. FINANCIAL IMPLICATIONS

- 7.1** The affordability position is monitored by calculating estimated costs for the scope of works for the proposed programme and comparing this against the PfS Funding Allocation Model (FAM), which calculates the envelope of funding that will be available from PfS for Wave 2. The FAM is driven by projected pupil numbers, floor areas and a number of other factors. The PfS funding formulae generate different sums for new build, refurbishment and minor works. A cap is applied on total national funding across the programme in the ratio 50:35:15 respectively for new build, remodelling and minor works. The FAM will generate funding in these ratios to calculate the Council's funding allocation for Wave 2.
- 7.2** Great care has been taken to control the level of new build in the individual scheme proposals and to retain and remodel a substantial part of the existing stock in order to conform closely to the 50:35:15 funding ratios for the scope of works for the proposed programme.
- 7.3** An indicative FAM was sent to the Council by PfS in September 2009 with a value of approximately £137million (including ICT funding). The indicative available funding in the FAM has now been revised using September 2009 building indices and agreed with the PfS funding team. Accordingly, the available funding for capital expenditure has been reduced, in line with the change in indices, from £123,390,105 to £113,358,355. Funding for ICT investment remains unchanged at £13,906,950 as this is based on a flat rate allowance that is not affected by indexation.

The scope of works has been developed further with each school, by the Council's Design Services Team. The cost of the individual school investment proposals has been reviewed to reflect advice from PfS. As the construction prices of Bidders on the PfS Contractors Framework are based on second quarter 2009, the cost of the Council's scope of works has been adjusted to reflect changes to the DTI PUBSEC indices from that base date.

As a matter of prudence, the construction rates for remodelling/refurbishment have not been revised down, as there is a greater degree of uncertainty around the pricing of these works. In

broad terms the overall cost of the outline scope of works at £113,157,508 is in line with the available funding from the FAM. The FAM will not be finally agreed until the Outline Business Case is approved and the matching of the available funding with the programme costs will be a very detailed and iterative process up until that point.

- 7.4** The precise funding requirements for internal project management and external consultancy costs are currently being drawn up. The approach, which includes proposals for 2010/2011 project resourcing, is covered in some detail in the SfC Part 2 section 10 and will be fully determined at the OBC stage.

8. RELEVANT CONSULTATIONS

- 8.1** Schools included in Sunderland's Wave 2 project have been involved in the development of their own Schools Strategy for Change Business Cases and there is ongoing dialogue with schools staff and governing bodies.

- 8.2** It is proposed to consult with ward members through the Area Committee Framework and through consultative mechanisms that will be established in the governance of BSF Wave 2 (ie the BSF Consultative Forum).

9. BACKGROUND PAPERS

Submission of Expression of Interest – Cabinet report 5 November 2008;
PfS Readiness to Deliver Submission – Cabinet report 8 April 2009
Outcome of the BSF Readiness to Deliver Submission and progress on Wave 2 – Cabinet Report 4 November 2009

<p>CABINET MEETING – 10 MARCH 2010</p> <p>EXECUTIVE SUMMARY SHEET – PART I</p>	
<p>Title of Report:</p> <p>Sunderland City Council and SAFC Foundation Strategic Partnership Agreement</p>	
<p>Author(s):</p> <p>Joint report of the Executive Director of Children’s Services and the Executive Director of City Services</p>	
<p>Purpose of Report:</p> <p>To present Cabinet Members with a proposal to enter into a Strategic Partnership Agreement with SAFC Foundation.</p>	
<p>Description of Decision:</p> <p>To seek approval in principle from Cabinet to progress the Partnership proposal and to receive a further report including the detail of the agreement by July 2010 with the aim of the Agreement being operational from September 2010 if approved.</p>	
<p>Is the decision consistent with the Budget/Policy Framework? Yes</p>	
<p>If not, Council approval is required to change the Budget/Policy Framework</p>	
<p>Suggested reason(s) for Decision:</p> <p>The entering into a Strategic Partnership Agreement will recognise the respective roles of both the City Council and the SAFC Foundation in jointly delivering programmes, will improve outcomes across the City and deliver shared priorities</p>	
<p>Alternative options to be considered and recommended to be rejected:</p> <p>Existing commissioning arrangements could continue however this would fail to build upon the excellent and unique opportunity to further our objectives. Current arrangements do not reflect the enhancement that the SAFC Foundation bring to the programmes.</p>	
<p>Is this a “Key Decision” as defined in the Constitution? Yes</p>	<p>Relevant Scrutiny Committee:</p> <p>Children and Learning Scrutiny Committee</p>
<p>Is it included in the Forward Plan? No</p>	

SUNDERLAND CITY COUNCIL AND SUNDERLAND ATHLETIC FOOTBALL CLUB FOUNDATION STRATEGIC PARTNERSHIP AGREEMENT

JOINT REPORT OF THE EXECUTIVE DIRECTOR OF CHILDREN'S SERVICES AND THE EXECUTIVE DIRECTOR OF CITY SERVICES

1. Purpose of the Report

To present Cabinet Members with a proposal to enter into a Strategic Partnership Agreement with Sunderland Athletic Football Club (SAFC) Foundation

2. Description of Decision (Recommendations)

To seek approval in principle from Cabinet to progress the Partnership proposal and to receive a further report including the detail of the agreement by July 2010 with the aim of the Agreement being operational from September 2010 if approved.

3. Introduction/Background

- 3.1 SAFC Foundation is the registered charity of Sunderland Football Club and was established in 2001. The Foundation uses the power of football to educate and motivate young people from Sunderland and the surrounding areas through innovative projects, advancing literacy and numeracy and improving confidence and aspirations as well as raising awareness of citizenship issues and improving employment skills.
- 3.2 It is recognised that there are opportunities afforded by SAFC Foundation's unique brand and appeal in the City. The Foundation has expertise, capacity, ability and commitment in supporting the Council in developing strategies and delivery infrastructure, methods and programmes to achieve key priorities and outcomes, particularly around children and families, health, sport and learning.
- 3.2 Directorates across the Council currently work with SAFC Foundation to deliver programmes in support of Council Priorities. Additionally, the Council and SAFC Foundation work in partnership to support their priorities, such as the anti-racism campaign in 2008/2009.
- 3.3 Whilst many of the current programmes are council-led, SAFC Foundation can be in a position to access additional funding to enhance these programmes and it is acknowledged that there are further opportunities in this regard.

- 3.4 Significant resources are deployed in securing these arrangements
Which tend to be delivered on a piecemeal basis.

4. Current Position

- 4.1 Some of the programmes SAFC Foundation is currently engaged in delivering are described below. Programmes include:

- PITSTOP – education provision and behaviour support for pupils excluded from schools
- Tackle It – Youth Offending prevention programme tackling bullying and substance misuse
- Healthy Bus Initiative – On behalf of the Active Sunderland Board delivering health MOTs across the City
- Kickz Programme – delivers positive activities in areas where anti-social behaviour is an issue
- Sports Coaching – commissioned by individual schools
- Family Learning – developing skills and relationships within the family unit

Total Council funding commissioned to provide services in 2009/2010 is in excess of £250,000. Additional funding exceeding £250,000 to enhance these programmes is secured through the Foundation.

- 4.2 A formal strategic partnership with agreed objectives will be an effective governance vehicle to allow better management and co-ordination of existing and any future contracts which may be awarded to the Foundation, the submission of joint funding applications and where appropriate the provision to the Partnership of grant funding opportunities to pursue the objectives of the Partnership. Officers are currently considering the Terms of a Partnership Agreement. This includes consideration of the Partnership Objectives, governance arrangements and funding.

- 4.3 The proposed objectives of the Partnership are:

To increase and broaden the impact of culture and sport to enrich individual lives, strengthen communities and improve the places where people live, now and in future generations.

- To develop and promote innovative/creative programmes within a sporting/leisure focus that will enhance young people's personal skills, inspire them to achieve and, enable them to progress in the learning environment.
- To develop and promote schemes that tackle racism in the community.
- To develop innovative programmes that are both of an educational and sporting nature that will enable young people and families to:

- explore and evaluate their own motivation, skills, confidences, self esteem and behaviour and, to enrich their lives;
- undertake practical learning that will enrich the curriculum and motivate learning particularly in the areas of literacy, numeracy and ICT;
- engage young people to establish realistic targets and goals that will impact on skills such as teamwork, confidence, motivation, communication, rules and responsibilities;
- achieve national and locally accredited awards; and
- access programmes within their own communities with appropriately trained staff.

4.4 It will be appreciated that the activities undertaken by the SAFC Foundation which are not grant assisted, are subject to the Council's procurement procedure rules.

5. Reasons for the Decision

The entering into a Strategic Partnership Agreement will recognise the respective roles of both the City Council and the SAFC Foundation in jointly delivering programmes which improve outcomes across the City and deliver shared priorities. A formal strategic partnership with agreed objectives will be an effective vehicle to allow better management and co-ordination of existing and future contracts, the submission of joint funding applications and provision to the Partnership of grant funding to pursue the objectives of the Partnership.

6. Alternative Options

Existing arrangements could continue however this would fail to build upon the excellent and unique opportunity to further our objectives and would not reflect the enhancement that the SAFC Foundation bring to the programmes.

7. Relevant Considerations/Consultations

Discussions have taken place with officers from Children's Services, City Services and SAFC Foundation, supported by legal and finance colleagues, to consider an agreement in principle. These considerations will continue should approval in principle be agreed.

8. Background Papers

Sunderland City Council Code of Practice for Partnerships
SAFC Foundation website (<http://www.safc.com/page/Foundation>)

CABINET MEETING – 10TH MARCH 2010

EXECUTIVE SUMMARY SHEET – PART I

Title of Report:

Houghton-le-Spring – Primary Care Centre Development

Author(s):

Executive Director of City Services

Purpose of Report:

To seek Cabinet approval for investment in the Houghton Primary Care Centre

Description of Decision:

That Cabinet approve the £2.4million capital allocation to:

- develop a physical link between Houghton Sports Complex and the Primary Care Centre including access to shared community and catering facilities
- provide a contribution towards a new purpose built Wellness Facility
- improve access to the Houghton Sports Complex by establishing a new entrance and reception, car parking arrangements, hard surfacing and landscaping
- improve the customer experience through providing refurbished changing facilities and general décor.

That authority be delegated to the Executive Director of City Services in consultation with the Deputy Chief Executive, Director of Financial Resources, the Chief Solicitor and Portfolio Holder for Resources to:

- agree a 50 year lease of 108m2 of accommodation within the new Primary Care Centre, Houghton le Spring from the Teaching Primary Care Trust (TPCT) for use as a Wellness Centre (together with operating rights in consultation with the TPCT) at an annual rent of one pound representing a peppercorn rent and otherwise on terms and conditions to be agreed by the Head of Land & Property.
- agree terms of contract with the TPCT main contractor on site

Is the decision consistent with the Budget/Policy Framework? Yes – subject to the approval of the Capital Programme for 2010/2011 at the meeting of the Council on the 3rd March 2010

If not, Council approval is required to change the Budget/Policy Framework

Suggested reason(s) for Decision:

To enable the proposed capital works to proceed and the associated leasing and procurement arrangements to put in place.

Alternative options to be considered and recommended to be rejected:

The alternative options are:

- (i) The council could decide not to proceed with the partnership element of the project which would:
 - impact on the Teaching Primary Care Trust investment rationale for proposed council operated facilities
 - fail to address DDA and access compliance issues at Houghton Sports Complex
 - dilute the impact that joint facility and service provision has on addressing prevalent health conditions.

- (ii) To address the access requirements of the existing sports complex through securing funding for a discrete project:
 - although this approach could, to an extent, address some of the access issues and improve customer experience it would not represent good value for money and fail to secure access to the additional facilities the partnership proposal brings.

Is this a “Key Decision” as defined in the Constitution? Yes	Relevant Scrutiny Committee: Management
Is it included in the Forward Plan? Yes	

HOUGHTON-LE-SPRING – PRIMARY CARE CENTRE DEVELOPMENT**Executive Director of City Services****1.0 Purpose of the Report**

- 1.1 To seek Cabinet approval for a £2.4million investment in the Primary Care Centre (PCC) at Houghton-le-Spring adjacent to the existing Houghton Sports Complex.

2.0 Description of Decision (Recommendations)

- 2.1 Cabinet is recommended to approve the £2.4m investment in the PCC at Houghton-le-Spring to:

- develop a physical link between Houghton Sports Complex and the Primary Care Centre including access to shared community and catering facilities
- provide a contribution towards a new purpose built Wellness Facility
- improve access to the Houghton Sports Complex by establishing a new entrance and reception, car parking arrangements, hard surfacing and landscaping
- improve the customer experience through providing refurbished changing facilities and general décor.

- 2.2 Cabinet is requested to approve the delegation of authority to the Executive Director of City Services in consultation with the Deputy Chief Executive, Director of Financial Resources, the Chief Solicitor and Portfolio Holder for Resources to:

- agree a 50 year lease of 108m² of accommodation within the new Primary Care Centre, Houghton le Spring from the Teaching Primary Care Trust for use as a Wellness Centre (together with operating rights in consultation with the Teaching Primary Care Trust) at an annual rent of one pound representing a peppercorn rent and otherwise on terms and conditions to be agreed by the Head of Land & Property.
- agree terms of contract with the TPCT main contractor on site

3.0 Background

- 3.1 The Houghton Primary Care Centre project forms the final part of the Teaching Primary Care Trust investment strategy to establish a network of PCC's across the City designed to compliment the network of facilities available and alleviate the demand to access services at the Royal Hospital site. To date PCC's have been completed at Grindon Lane (Sandhill), Bunny Hill and Washington.

- 3.2 With each PCC project the extent of council partnership involvement in the facilities has grown either through joint facility arrangements or complimentary campus provision.

- 3.3 The TPCT has a desire to provide Sunderland with nationally significant health facility provision of which the flagship will be the final PCC development at the Houghton Sports Complex site.
- 3.4 Cabinet approved a decision at its meeting on the 14th January 2009 to dispose of the council's freehold interest of approximately 1.29 hectares of land within Houghton Sports Complex site to allow development of the PCC to proceed.
- 3.5 Since then a PCC working group has been developing the service specification for the site, based on local need and community engagement. As with the previous PCC projects the group has considered the added value a physical link to existing council facilities would bring. In this case consideration has been given to linking the PCC with the existing Houghton Sports Complex whilst also incorporating improved access and shared facilities.

4.0 Current Position

- 4.1 Construction works for the TPCT element of the scheme has already commenced as the TPCT are unable to accommodate any slippage in their capital programme. However, the programme has been designed to allow the council time to consider the benefits of a partnership proposal to connect the PCC with the existing sport complex. The construction programme for the project, including the proposed connection to the sports complex, is 74 weeks. This commenced in December 2009.
- 4.2 The TPCT have also secured full planning consent for the partnership scheme to proceed. This was also to allow time for the council to consider the partnership proposal and the funding that would be required if it decided to participate in the scheme whilst ensuring that works on the confirmed portion of the PCC (being undertaken by the TPCT) could proceed on programme. Planning approval for the scheme, including the connection to the Houghton Sports Complex was granted on the 7th October 2009.

5.0 The Primary Care Centre Scheme

- 5.1 The total capital cost for the project, including the linkage to the Houghton Sports Complex and enhanced council facilities is estimated to be £21,653,000. The table below summarises the scheme cost:

CAPITAL COST (inclusive of VAT)	£m
Land Purchase	£0.975
Building Works and Fees	£17.671
Equipment, Furniture and Fitting	£1.200
Design / Optimism bias contingency	£2.023
Subtotal	£21.869
Recoverable VAT(TPCT)	(£0.216)
Total	£21.653

5.2 The proposed content of the scheme will include:

- Walk in centre / minor injuries unit
- Planned care accommodation
- Diagnostic services
- 24 bed rehabilitation unit
- Administration and support accommodation for staff
- Rehabilitation / Physiotherapy suite
- Wellness facility - operated by the City Council
- Shared community facilities
- Café including extensive catering facilities
- New and improved access and reception for the Houghton Sports Complex
- Multi Use Games Area (MUGA) - operated by the City Council
- Improved Skate Park Facility – operated by the City Council
- New car parking, road access and landscaping

5.3 In recognition of the strong partnership that exists, the joint commitment toward primary health interventions, particularly relating to wellness and participation in exercise to address prevalent health conditions, the TPCT have agreed to fund the following facilities that will be solely or jointly used by the council.

- A new Multi Use Games Area (MUGA) at £335,691
- Relocation of the existing skate park at £181,455
- A £30,000 contribution towards improved cycle ways
- A 50% contribution towards a new Wellness facility of £357,820
- 66% of external areas - £2,119,006

This provides a contribution from the TPCT towards facilities jointly used by the council of £3,023,972 inclusive of VAT, contingency, optimism bias and fees.

6.0 Council Proposal

6.1 The proposed council contribution to the scheme is outlined in the following table. Costs are reflective of the 74 week programme and the inability to recover VAT for the new build elements of the scheme.

Item	Cost
New Wellness Studio (50%) contribution, new DDA compliant entrance, lobby, reception, banking office, shared plant room and direct access to shared community and catering facilities	£529,248
External Works (33%) allocation – two new dedicated car parking areas that remain in Council ownership, drainage, new access road and pathways, hard surfacing, lighting, CCTV and landscaping	£650,506
Preliminaries pro-rata	£162,834
Surveys pro-rata	£14,315
Guarantee Bond pro-rata	£2,394
Fees pro-rata	£101,662
Contingencies 5% pro-rata	£73,048
Landscape fees pro-rata	£6,136
Overhead & Profit 6% pro-rata	£92,409
Furniture & Equipment pro-rata	£28,400
Fees (Project Management, Construction Management, Legals)	£32,651
Optimism Bias pro-rata	£96,535
VAT at 15% (to Dec 2009) pro-rata	£15,857
VAT at 17.5% (remaining work) pro-rata	£294,774
Council Contribution	£2,100,769
Houghton Sports Complex improvement works based on a Property Services assessment – changing room refurbishment, floor surfaces, lighting and heating improvements, decoration, fees and miscellaneous items	£300,000
Total Council Contribution	£2,400,769

- 6.2 Should Cabinet approve the proposal funding is available in the council's capital programme to enable the project to proceed, subject to the approval of the capital programme at the meeting of the Council on the 3rd March 2010.

- 6.3 Should the scheme be delivered as proposed it is estimated that the introduction of the MUGA, combined with improved Wellness provision and changing facilities will generate an additional net income for the Council of approx £70,000 annually. The revenue consequences of the scheme are estimated at approx £20,000 annually.

7.0 Investment Rationale for the Council

- 7.1 When considering the rationale for investment it is important to consider this on three levels, strategic partnership, Coalfield, locality and customer experience.
- 7.2 The examples of joint facility developments that exist with the TPCT evidence the strength of the strategic partnership. The Houghton PCC development is intended to be the flagship PCC scheme that brings to a close the citywide investment strategy for Sunderland. It has also been designed from a TPCT perspective to be a national exemplar that pushes forward the boundaries of design for low carbon and sustainability hence the significant investment from the TPCT. This further emphasises how, from a partnership perspective, we have responded to the health challenges that we face and are working together from a service and facility planning perspective to address prevalent health conditions through integrated interventions in areas of need.
- 7.3 In all other PCC developments the growing strength of the partnership is apparent and is aligned to our strategic intent as articulated in the Sunderland Strategy.
- 7.4 The proposed co-located services will have a significant impact on participation in exercise and wellness in the Coalfield Area. Addressing health issues and reducing health inequalities is a key focus for the City and investment in joint facility development is a real commitment to addressing health needs. The Wellness Service has enjoyed significant success with 499,313 visits to Wellness Centres in 2008/2009. There were also 1,510 individual referrals to the Exercise referral Programme with 803 commencing their intervention programme by the end of March 2009. Development of the new Wellness Centre in the Primary Care Centre will further develop the wellness programme and bring real health benefits to people in the Coalfield Area.
- 7.5 Investment in the existing facility at Houghton will provide a new Wellness Centre that the council will operate (in consultation with the TPCT) as well as a relocated and much improved Skate Park provision that will enhance the leisure offer in the Coalfield Area together with the new MUGA. The proposals also compliment the new swimming pool facilities that recently opened in Hetton le Hole.

7.6 Currently access to the Sports Complex is not DDA compliant and access to the site itself is difficult with poor and limited parking provision. The external site areas are in a state of disrepair and the existing changing rooms and décor require investment. The development will not only bring significant regeneration of Houghton town centre but will also deliver much needed building and general landscape improvements to the Houghton Sports Complex.

8.0 Procurement Rationale

8.1 The TPCT procured the construction of Houghton PCC building using the Local Authority's National SCAPE Building Procurement Methodology. SCAPE is strategically procured to be OJEU compliant and allows public sector clients to access both design and contracting services. Clients using the framework pick up immediate benefits in time and cost. It is an open book procurement method almost identical to the NHS' Procure21, and was used by Gateshead PCT for the construction of Blaydon Primary Care Centre. In summary the appointment of the existing contractor has been subject to an open procurement exercise.

8.2 Should Cabinet approve the council contribution to the scheme, subject to the approval of the capital programme provision on the 3rd March 2010, it is proposed that the council agree terms of contract with the existing TPCT main contractor on site, via the TPCT, for the delivery of the Council works. Some of the minor internal improvements to the existing facility may be subject to alternative arrangements.

8.3 This approach has a number of advantages to consider in terms of securing value for money for the council investment. It is also important to note that the proposed council investment sits below the OJEU threshold for procurement. In addition:

- A separate procurement process would result in additional cost associated with the procurement process and management of the contract and lead to delays in the construction of the PCC. It would also involve the council in replication of cost e.g. preliminaries and contingencies.
- There would be potential for problems with CDM regulations associated with two contractors working on the site that lead to additional management costs.
- Use of the TPCT contractor reduces the commercial risk to the council of procuring a separate contractor to undertake construction work on its behalf.
- Health and Safety costs and issues would need to be addressed with two main contractors working on the same site at the same time.
- Design of the full scheme has been undertaken by the PCC (including those elements for which the council is providing a financial investment) to enable full planning permission to be

secured. If the council was to pursue a separate procurement exercise then it would need to provide its own design's at additional cost.

- 8.4 Should this option be pursued robust contractual arrangements will be put in place. A representative from Land and Property Services will oversee the contract to ensure that the council secures value for money and the agreed investment outcomes form the project.

9.0 Legal Implications

- 9.1 At it's meeting on 14 January 2009 Cabinet agreed to the sale of land to the TPCT for the development of the Primary Care Centre and this sale was completed on 31st March 2009.
- 9.2 Following the grant of planning permission for the development a land exchange was subsequently completed on 26 January 2010 to revise the site boundaries under powers delegated to the Deputy Chief Executive under the Delegation Scheme.
- 9.3 As part of these land transactions the TPCT has been granted consent to enter onto the Council's retained land to undertake works required to complete the development in accordance with the planning permission. All of the work the TPCT is to undertake is to be completed to the satisfaction of the Head of Land & Property.
- 9.4 It is proposed that authority be delegated to Executive Director of City Services in consultation with the Deputy Chief Executive, Director of Financial Resources, the Chief Solicitor and Portfolio Holder to:
- Agree the lease of accommodation within the new Primary Care Centre, Houghton le Spring from the TPCT for use as a Wellness Centre
 - Agreeing terms of contract with the TPCT main contractor on site
 - Put in place robust project management arrangements

10.0 Financial Implications

- 10.1 Provision has been included within the recommended Capital Programme 2010/2011 for this scheme in the sum of £2,400,000. It is proposed to fund this contribution as follows:
- Revenue Contribution to Capital £2,000,000
 - Prudential Borrowing £400,000
- 10.2 As noted in Section 7 the development meets a number of the council's strategic priorities and the Director of Financial Resources has confirmed that it is appropriate that the prudential borrowing is to be repaid over a period of up to 15 years from the additional income generated through the facilities operated by the Council.

- 10.3 The estimated net impact on the Revenue Budget per annum has been estimated as £50,000 as referred to in paragraph 6.3. Clearly this is based on a number of assumptions and payments of the borrowing will be made to match the net position on the Revenue Budget, but will be a minimum of £27,000 per annum.
- 10.4 Payment to the TPCT will only be made when satisfactory assurances have been received with regard to the legal obligations of the Council and the standard and nature of the works to be performed in detail.
- 10.5 The 50 year lease agreement with the TPCT means that the Council will be required to meet rental costs once the 50 year period has elapsed if it wishes to continue to provide the Wellness provision after this point. The amount of the rental is unknown but will depend upon market factors in place at the time. Should the facilities continue to be operated at that time budget provision will need to be made to meet the cost.

11.0 Reasons for the Decision

- 11.1 To enable the proposed capital works to proceed and the associated leasing and procurement arrangements to be put in place.

12.0 Alternative Options

- 12.1 The council could decide not to proceed with the partnership element of the project which would:
- impact on the TPCT investment rationale for proposed council operated facilities
 - fail to address DDA and access compliance issues at Houghton Sports Complex
 - dilute the impact that joint facility and service provision has on addressing prevalent health conditions.
- 12.2 An option could be to address the access requirements of the existing sports complex through securing funding for a discrete project:
- Although this approach could, to an extent, address some of the access issues and improve customer experience it would not represent good value for money and would also fail to secure access to the additional facilities the partnership proposal brings.

13.0 Relevant Considerations / Consultations

- 12.1 The Deputy Chief Executive, the Director of Financial Resources, the Chief Solicitor and Portfolio Holder have been consulted and their comments incorporated into the report.

13.0 Background Papers

Cabinet Report (Disposal of land at Houghton Sports Complex) 14th January 2009.

TPCT Business Case for the Development of the 4th Primary Care Centre in Sunderland

CABINET MEETING – 10TH MARCH 2010

EXECUTIVE SUMMARY SHEET - PART 1

Title of Report:

Home Improvement Agency (HIA) - Tender for through Floor Lifts and Ceiling Tracking Hoists

Author(s):

Executive Director of Health, Housing and Adult Services

Purpose of Report:

To seek Cabinet's approval to invite contractors to tender for the installation of through floor lifts, ceiling tracking hoists.

Description of Decision:

Cabinet is asked to approve the invitation of contractors to tender for a two year contract for the installation of through floor lifts and ceiling tracking hoists with the option to extend a further year by the Council only.

Is the decision consistent with the Budget/Policy Framework? Yes

If not, Council approval is required to change the Budget/Policy Framework

Suggested reason(s) for Decision:

The existing contract has been successful in creating a more efficient service by reducing tender timescales on individual applications. The existing contract is due to expire therefore a new contract is required.

Alternative options to be considered and recommended to be rejected:

There are no alternative options for consideration.

Is this a "Key Decision" as defined in the Constitution?

Yes

Relevant Scrutiny Committee:

Sustainable Communities
Health and Well Being

Is it included in the Forward Plan?

Yes

REPORT BY EXECUTIVE DIRECTOR OF HEALTH, HOUSING AND ADULT SERVICES

HOME IMPROVEMENT AGENCY (HIA) - TENDER FOR THROUGH FLOOR LIFTS & CEILING TRACK HOISTS

1. PURPOSE OF REPORT

- 1.1 To seek Cabinet's approval to invite contractors to tender for the installation of through floor lifts, ceiling tracking hoists.

2. DESCRIPTION OF DECISION

- 2.1 Cabinet is asked to approve the invitation of contractors to tender for a two year contract for the installation of through floor lifts and ceiling tracking hoists with the option to extend a further year by the Council only.

3. BACKGROUND

- 3.1 The Council provides fixed mechanical equipment in the homes of eligible customers, where a need has been identified by an Occupational Therapy assessment. This equipment is funded through a Disabled Facilities Grant (DFG) under The Housing Grants, Construction and Regeneration Act 1996.

4 CURRENT POSITION

- 4.1 The existing contract to supply through floor lifts and ceiling tracking hoists will expire on 31st March 2010.

5 REASONS FOR THE DECISION

- 5.1 A contract for the provision of through floor lifts and ceiling track hoists was introduced on 1st April 2009. This contract has resulted in a more effective and efficient service. The procurement of this contract will ensure these benefits continue and ensure target times are met.

6 ALTERNATIVE OPTIONS

- 6.1 There are no alternative options for consideration.

7 RELEVANT CONSIDERATIONS / CONSULTATIONS

7.1 Financial Implications

The overall tender is expected to be in excess of £250,000, hence the need for Cabinet approval. The costs of this contract will be met from the DFG budget.

7.2 Legal Implications

The Council will enter an agreement with the contractor and will be subject to the conditions of the contract throughout the contract period.

7.3 Disability Discrimination Act

This proposal will reduce the waiting time for DFG applicants and will improve the customer journey for DFG.

7.4 Procurement

The invitation to tender, the tender process and the award of the contract will be carried out using the services of Corporate Procurement and will adhere to the Council's Procurement Procedure Rules.

8 BACKGROUND PAPERS

Housing Grants, Construction and Regeneration Act 1996.

Sunderland City Council Provision of structural alterations to Property for adults and Children with a Physical disability, Statement of Purpose.