

**SUNDERLAND STADIUM OF LIGHT – RESTRICTION ON GENERAL  
SAFETY CERTIFICATE**

**Report of the Deputy Chief Executive**

**1.0 PURPOSE OF THE REPORT**

- 1.1 The purpose of this report is to recommend to Committee that a limit be imposed upon the number of tickets made available by Sunderland Association Football Club to the visiting fans of Manchester United on Saturday 1 May 2010.

**2.0 BACKGROUND**

- 2.1 The Safety of Sports Grounds Act 1975 requires that the General Safety Certificate contains a safe capacity relating to the maximum number of spectators permitted to enter the stadium for the specified activity.
- 2.2 The setting of that capacity involves assessment both of the design and physical conditions of the stadium together with the Club's ground safety management structure.
- 2.3 Since the advent of the "all seated" stadia which came about as a direct result of the recommendations made by Lord Justice Taylor into the Hillsborough Disaster, an emerging trend for fans, particularly those of visiting teams, to stand in seated areas has been noted.
- 2.4 This action of fans standing in seated areas is recognised as a major safety concern as it introduces the risk of injury to spectators and others from falls, surging and crushing.
- 2.5 The ability of the Club to manage the crowd, and access into the crowd by Police, Ambulance Service or St Johns is severely affected due to the blocking of stairways, gangways and vomitories.
- 2.6 The action also impacts upon customer care as spectators behind standing fans have no alternative but to do likewise whether they wish to stand or not.
- 2.7 The Football Licensing Authority recognises the problem and in August 2002 together with other representative bodies within Association Football produced a document "Standing in Seated Areas at Football Grounds" outlining the problems associated with such action.

- 2.8 The General Safety Certificate issued to the Club under the safety of Sports Grounds Act 1975 states in Condition 4 “The Holder (Club) shall retain control over the whole or each part of the sports ground and shall take all necessary precautions for the reasonable safety of spectators admitted to the sports ground. The responsibility for the safety of the spectators at the sports ground lies at all times with the Holder, who shall produce a written statement of Safety Policy”.
- 2.9 The Club’s own Ground Regulation 10 states that “Nobody may stand in any seating area whilst play is in progress. Persistent standing in seated areas whilst play is in progress is strictly forbidden and may result in ejection from the ground”.
- 2.10 At the beginning of season 2003/2004 the Football Licensing Authority introduced a proforma to be completed by football club safety officers throughout the Premier and Football Leagues recording the behaviour of both home and visiting fans. The recording of this information is now carried out by the Premier League.
- 2.11 The data built up from that reporting procedure and from information recorded by the council’s building control team from match day inspections has identified standing in seated areas as a trend by the visiting fans of a number of Clubs including those of Manchester United.
- 2.12 The monitoring process will continue through the season 2009/2010 in a slightly revised form and the information received on the behaviour of the fans will be used to supplement information already held by the Council.
- 2.13 Committee will recall that at a number of previous meetings approval was given to set limits for the same reasons on visiting fans for fixtures against Clubs including West Ham United, Leeds United, Cardiff City, Aston Villa, Manchester United, Manchester City, Sheffield Wednesday, Liverpool and Newcastle United.

### **3.0 PROPOSALS**

- 3.1 A safety management plan prepared by Sunderland Association Football Club for the fixture has been prepared. After examination of the plan and discussions with the Club and Northumbria Police it has been agreed that the maximum number of visiting fans for the fixture should be set at 1700.
- 3.2 This reduced number of visiting fans is set at a level which the Club through their safety management plan feel confident in being able to observe safety concerns and to carry out enforcement of Ground Regulation 10.
- 3.3 Details of the plan will be reported to the Safety Advisory Group at its meeting on 10 March 2010.

## **4.0 RECOMMENDATIONS**

4.1 Committee is recommended:

- 1) To approve the setting of a limit of 1700 visiting fans for fixture with Manchester United on Saturday 1 May 2010 on the grounds of authorising the Club to take all necessary precautions for the reasonable safety of spectators at these games as per Condition 4.
- 2) To authorise the Deputy Chief Executive to follow such procedure and issue such notice needed to obtain compliance with the proposed restriction.

### **Background papers**

Sunderland Stadium of Light General Safety Certificate  
Football Licensing Authority document "Standing in Seated Areas at Football Grounds"