

CIVIC CENTRE, SUNDERLAND 19 January 2015

TO THE MEMBERS OF SUNDERLAND CITY COUNCIL

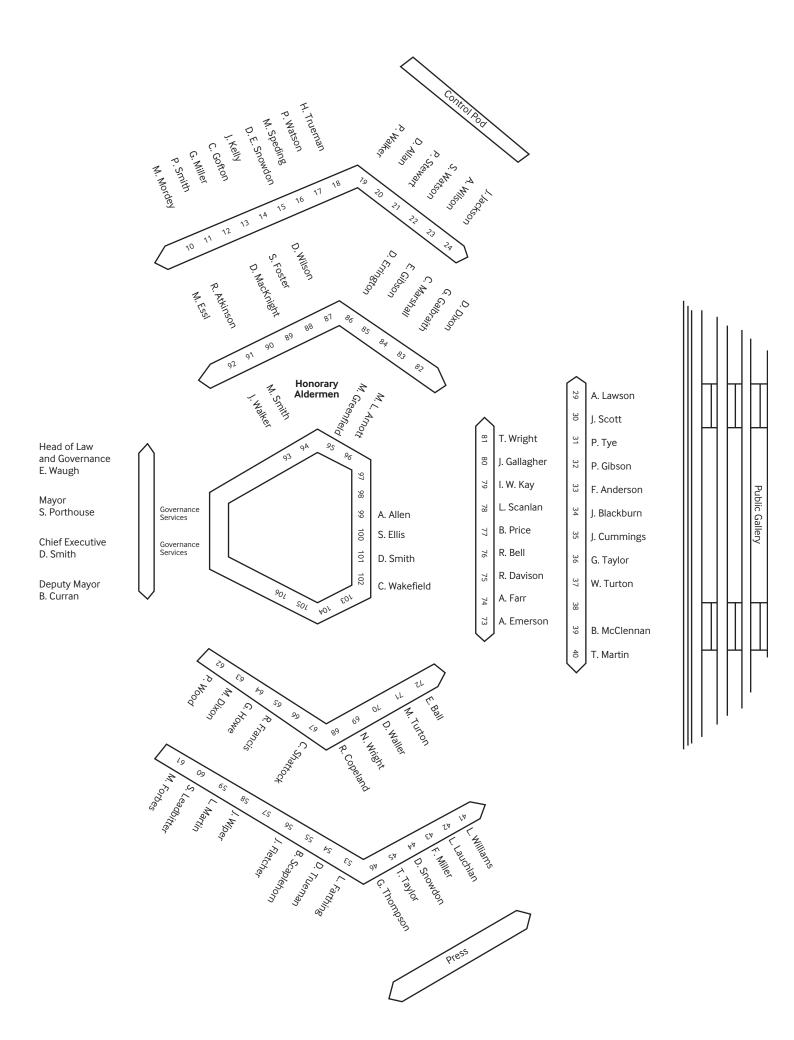
YOU ARE SUMMONED TO ATTEND A MEETING of Sunderland City Council to be held in the Council Chamber, Civic Centre, Sunderland, on WEDNESDAY 28 JANUARY 2015 at 6.00 p.m., at which it is proposed to consider and transact the following business:-

ltem		Page
1.	To read the Notice convening the meeting.	-
2.	To approve the minutes of the Meeting of the Council held on 26 November 2014 (copy herewith).	1
3.	Receipt of Declarations of Interest (if any).	-
4.	Announcements (if any) under Rule 2(iv).	-
5.	Reception of Petitions.	-
6.	Apologies.	-
7.	Report of the Cabinet (copy herewith).	13
8.	Written Questions (if any) under Rule 8.2.	-
9.	To consider the attached motion.	71

- 10. To consider the under mentioned reports:-
 - (i) Appointments Washington Area Committee, Planning and Highways Committee, Development Control (Hetton, Houghton and Washington) Sub-Committee, Adult Services Complaints Panel, Age Uk, Citizens' Advice Bureau, Washington – Management Committee, Fostering Panel, North East Child Poverty Commission and North East Automotive Alliance – report of the Head of Law and Governance (copy herewith).
 - (ii) Chief Finance Officer Section 151 Local Government Act 1972 – joint report of the Chief Executive and Head of Law and Governance (copy herewith).

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CHIEF EXECUTIVE



Minutes

Sunderland City Council

At a meeting of SUNDERLAND CITY COUNCIL held in the CIVIC CENTRE on WEDNESDAY, 26 NOVEMBER, 2014 at 6.00 p.m.

Present: The Mayor (Councillor Porthouse) in the Chair The Deputy Mayor (Councillor B Curran)

Councillors	Allan Allen Anderson Atkinson Ball Bell Cummings Davison Dixon, M Emerson Errington Essl Farthing Fletcher Forbes	Francis Galbraith Gallagher Gibson, E Gibson, P. Gofton Howe Jackson Kay Kelly Lauchlan Leadbitter Lawson McClennan MacKnight	Martin, L Martin, T Miller, F Miller, G Mordey Price Scott Shattock Smith, D Smith, P Snowdon, D Snowdon, D.E Speding Stewart Taylor	Trueman, D. Trueman, H. Turton, M Turton, W Tye Walker Watson, P. Watson, S. Williams Wilson, A Wilson, D. Wiper Wood Wright, N.
	Foster	Marshall	Thompson	

Also Present:-

Honorary Alderman Michael Arnott, Mark Greenfield.

The notice convening the meeting was read.

Minutes

28. RESOLVED that the minutes of the meeting of the Council held on 24 September 2014 be confirmed and signed as a correct record.

Declarations of Interest

There were no declarations of interest.

Announcements

(i) Northern Design Awards – Commercial Landscaping Category

At the invitation of the Mayor, Councillor Speding presented the Council with a Northern Design Award for the regeneration work carried out at Marine Walk and Seaburn Promenade.

Councillor Speding advised that this was the second year in a row that the Council had won a Northern Design Award and it was the third award this year for the seafront.

Designed by the Council's in-house Landscape Architecture team, the judges recognised that 'the success of the Council's approach was already being borne out, with much improved visitor numbers, new events and increased private sector investment and activity.'

(ii) Northumberland In Bloom Awards

At the invitation of the Mayor, Councillor Mordey informed Members that the Annual Awards Ceremony for Northumbria in Bloom 2014 took place at Gosforth Park Racecourse on 16 September, 2014.

Councillor Mordey expressed his gratitude to the Mayor and Mayoress for attending the event which was also attended by delegates from across Northumbria In Bloom, which covered Northumberland, Durham Tees Valley and Cumbria.

Councillor Mordey was delighted to report to Council the achievements of the City, its partners and many of its communities. The excellent results in the Northumbria in Bloom Major Awards were reported as follows: -

- Sunderland In the Large City Class Trophy Winner and Gold Award;
- Washington In the Small City Class Trophy Winner and Gold Award;
- Hetton le Hole and Houghton le Spring In the Large Town Class Gold Award to both; and
- Washington Village In the Best Village Class Gold Award

Councillor Mordey expressed his delight in acknowledging the achievements of the City and announced the following major awards:-

- Mowbray Park;
- Doxford International Business Park;
- The Roker Hotel;
- Alan White of East Rainton Village and also overall Regional Winner for Best Private Garden; and
- Erland Polden Chairman of Washington Village for his outstanding voluntary contribution.

Councillor Mordey reported the achievements of the numerous schools, community groups, voluntary and business participants in this year's competition who had been successful in achieving the following: -

- Rainton Bridge Business Park
- Whitby Rise Care Home
- Herrington Country Park
- Princess Ann Park
- Rainton Meadows Nature Reserve
- Concord Bus Station, Washington
- Concord Shopping Area
- The Nuttery, Washington Village
- Barley Mow Park
- Barnes Park
- Sunderland University
- Primrose Allotments
- Richard Avenue Primary School

All those listed were Trophy Winners and received Gold Awards

- Thompson Park
- Usworth Park

Both received Silver-Gilt Awards

Councillor Mordey further reported that a wide range of organisations representing communities across the city had received the Royal Horticultural Society "Its Your Neighbourhood Awards". These were announced as follows: -

- Ayton Gardens Allotments
- Friends of Backhouse and Barley Mow Parks
- Sunderland Minster Volunteers
- St Leonards RC Primary School
- Primrose Allotments
- Old Donnison School Garden
- Monkwearmouth Station Museum
- Hylton Dene
- Hendon Community Allotment
- Mowbray Park Friends Group
- Barley Mow Sensory Garden
- Sunderland Academy 360
- Washington Old Hall, Washington Village "Nature on your Doorstep"
- Beech Grove Residents Springwell Village Washington
- Ski View Allotments
- Holmlands Park Residents
- Burnside Community Allotment
- Friends of Hetton Lyons Country Park
- Seldom Seen Doorstop Green Springwell Village Washington
- Rectory Park Friends Group
- Washington Community Resource Centre Allotment
- Washington Community Allotment Concord

Councillor Mordey was also delighted to announce that Sunderland was awarded the Royal Horticultural Society Britain in Bloom 2014 National Finalist Winner – in the Best Large City the United Kingdom category and a Gold Award and a trophy was presented.

Reception of Petitions

29. RESOLVED that the petitions listed below, submitted by the following Councillors, be received and referred for the consideration of the relevant Chief Officer, in accordance with the Council's Petition Scheme: -

Councillor D. Snowdon – Petition regarding resurfacing of the road at Briarfield, Fatfield, Washington – Deputy Chief Executive

Councillor D. Trueman – Petition regarding the trees surrounding Blencathra in Washington causing a nuisance problem to the residents of the estate – Deputy Chief Executive

Councillor Taylor – Petition regarding public access between Moorsfield and Mulberry Park and the Harwood Drive accesses – Deputy Chief Executive

Councillor Allan – Petition regarding fast moving traffic on Simonside Road – Deputy Chief Executive

Apologies for Absence

Apologies for absence were submitted to the meeting on behalf of Councillors Blackburn, Copeland, D. Dixon, Ellis, Farr, Price, Scaplehorn, Wakefield, Waller, T. Wright and the Honorary Alderman M. Smith and J. Walker.

The Cabinet reported and recommended as follows: -

1. Feed and Food Control Service Plan 2014/2015

That they had given consideration to a report of the Deputy Chief Executive on the Feed and Food Controls Service Plan for 2014/2015 to be used by the Public Protection and Regulatory Services section of the Street Scene service, the comments of the Scrutiny Committee and to seek approval of the Plan.

They also referred the report to the Scrutiny Committee for advice and consideration. The Committee was satisfied with the Feed and Food Controls Service Plan 2014/2015 and supported the Cabinet recommendation to submit the Service Plan to Council for approval.

Accordingly the Cabinet recommended the Council to approve the Feed and Food Controls Service Plan for 2014/2015.

2. Capital Programme Second Review 2014/2015 (including Treasury Management)

That they had given consideration to a report of the Head of Financial Resources on the Capital Programme Second Review 2014/2015 including Treasury Management which set out: -

- Reprofiling of projects since the First Capital Review for 2014/2015 as approved in June 2014;
- The inclusion of additional schemes and revisions to costs and resourcing for 2014/2015 since the First Capital Review was reported;
- The inclusion of additional schemes and revisions to costs and resourcing beyond 2014/2015 since the First Capital Review was reported; and
- The progress in implementing the Treasury Management Strategy for 2014/2015.

In accordance with the Councils Financial Procedure Rules, Cabinet may authorise variations to the Cabinet Programme provided such variations were within available resources and consistent with Council policy.

Appendix A of the report set out the relevant extracts from the Cabinet Report which outlined the additional schemes with an estimated cost in excess of £250,000 in 2014/2015 and future years.

Cabinet referred the relevant extracts to the Scrutiny Committee to note the proposed variation to the Capital Programme for 2014/2015 and 2015/2016 to include additional schemes with an estimated cost in excess of £250,000. The Scrutiny Committee noted the report, being satisfied with the proposed variation to the Capital Programme.

Accordingly, the Cabinet recommended the Council to note the proposed variation to the Capital Programme for 2014/2015 and 2015/2016 to include additional schemes with an estimated cost in excess of £250,000.

3. Revenue Budget Second Review 2014/2015

That they had given consideration to a report of the Head of Financial Resources on the overall Revenue position following the second review for 2014/2015 including proposed contingency transfers for the second quarter of 2014/2015.

In accordance with the Council's Budget and Policy Framework certain transfers required Council approval. The following extract referred to those transfer of funds: -

"Savings on capital financing charges as a result of slippage on the capital programme and income from interest on investments were anticipated to result in planned savings of approximately £4.0m at year end. It was proposed that these amounts and any further underspendings arising from unspent contingencies at the end of 2014/2015 were earmarked to support the overall 2014/2015 position and transitional costs arising from the 2015/2016 budget setting process".

They also referred the above extract of the budget transfers to the Scrutiny Committee, for advice and consideration. The Scrutiny Committee supported the transfer of funds to support the overall 2014/2015 position together with the transitional costs arising from the 2014/2015 budget setting process and supported the Cabinet recommendation that the transfer be submitted to Council for approval.

They also referred the above extract of the budget transfers to the Scrutiny Committee, for advice and consideration. The Scrutiny Committee supported the transfer of funds to support the overall 2014/2015 position together with the transitional costs arising from the 2014/2015 budget setting process and supported the Cabinet recommendation that the transfer be submitted to Council for approval.

Accordingly the Cabinet recommended the Council to approve the contingency transfers as set out in the above extract.

4. Budget Planning Framework 2015/2016 and Medium Term Financial Strategy 2015/2016 – 2017/2018

That they had given consideration to a joint report of the Chief Executive and the Head of Financial Resources outlining the key factors influencing the development of the Council's financial plans into the medium term and sets out the budget planning framework for the Council for 2015/2016 and the headlines and context for the Medium Term Financial Strategy 2015/2016 to 2017/2018.

They had also referred the report to the Scrutiny Committee for its comments in the context of the approved consultation arrangements for the Council's budget. The Scrutiny Committee was satisfied with the information provided and supported the Cabinet recommendation that the proposed Budget Planning Framework and Medium Term Financial Strategy were submitted to Council for approval.

Accordingly, the Cabinet recommended the Council to: -

- Approve the proposed Budget Planning Framework summarised at Section 11 of the report which would guide the preparation of the Revenue Budget for 2015/2016; and
- (ii) Note that the full Medium Term Financial Strategy 2015/2016 to 2017/2018 would be presented to Cabinet in February.

Annual Audit Letter 2013/2014

That they had submitted for consideration by Council a report of the Head of Financial Resources on the Annual Audit Letter from the external Auditors Mazars, covering the year 2013/2014 together with a copy of the Audit Letter which summarised findings from the audit of the Council's financial statements and the results of the external auditor's work undertaken as part of the assessment of the Council's arrangements for securing value for money in its use of resources.

Accordingly the Cabinet recommended the Council to note the contents of the report.

Review of Polling Districts, Polling Places and Polling Stations

That they had given consideration to a report of the Chief Executive on the draft proposals for the statutory review of polling districts and polling places.

The Cabinet recommended the Council: -

- (i) To note the submissions made to the Council in respect of the review of polling districts and polling places for Sunderland City Council;
- (ii) To note the final proposals in respect of the review;
- (iii) To adopt parliamentary polling districts and parliamentary polling places as set out in Appendix 3 attached to the report;
- (iv) To adopt the scheme contained in Appendix 3 in relation to local government elections;
- (v) That the Electoral Registration Officer be requested to make the necessary amendments to polling districts for the register of electors published on 1 December 2014;
- (vi) That authority be delegated to the Chief Executive to make, where necessary, alterations to the designation of any polling place prior to the next full review in consultation with ward councillors and portfolio member; and
- (vii) That the Electoral Registration Officer create fixed boundaries within local government wards for each polling district.

The Leader of the Council, Councillor P. Watson, duly seconded by the Deputy Leader, Councillor H. Trueman moved the report of the Cabinet.

Upon the report of the Cabinet being put to the Council it was:-

30. RESOLVED that the report of the Cabinet be approved and adopted.

Written Questions under Rule 8.2

Pursuant to Rule 8.2 of the Council Rules of Procedure, Members of the Council asked questions of the Leader and Members of the Executive.

Councillor H. Trueman, duly seconded, moved an extension to the time for responding to Written Questions which was agreed.

Notices of Motion

The Leader of the Council, seconded by Councillor Speding, moved the following motion:-

'This Council recognises that firefighters across Tyne and Wear do a brave and heroic job and should be rewarded for this service to the public, and that this Council condemns the Tory led Coalition Government for refusing to negotiate a fair, proper and reflective Pension Scheme.'

Councillor L. Martin, duly seconded by Councillor Wiper proposed the following amendment:-

Insert "appropriately" before "rewarded".

Delete "," after "service to the public" and insert ".".

Delete "and this" and replace with "Furthermore".

Delete "condemns the Tory led Coalition Government for refusing to negotiate a" and replace with "recognises the need for the service pension scheme to be".

Delete "reflective Pension Scheme" and replace with "affordable".

So that the amended motion reads:-

'This Council recognises that firefighters across Tyne and Wear do a brave and heroic job and should be appropriately rewarded for this service to the public. Furthermore, this Council recognises the need for the service pension scheme to be fair, proper and affordable'.

Upon being put to a vote by a show of hands the amendment was defeated with 8 Members voting in favour, viz:-.

M. Dixon	Forbes	Leadbitter	Wiper
Francis	Howe	L. Martin	Wood

53 Members voting against, viz:

The Mayor (Councillor Porthouse) in the Chair.

Councillors	Allan Allen Anderson	Gibson, E Gibson, P. Gofton	Scott Shattock Smith, D	Walker Watson, P. Watson, S.
	Atkinson	Jackson	Smith, P	Williams
	Ball	Kay	Snowdon, D	Wilson, A
	Bell	Kelly	Snowdon, D.E	Wilson, D.
	Cummings Davison	Lauchlan Lawson	Speding Stewart	Wright, N.

Emerson	McClennan	Taylor
Errington	MacKnight	Thompson
Essl	Marshall	Trueman, D.
Farthing	Martin, T	Trueman, H.
Fletcher	Miller, F	Turton, M
Foster	Miller, G	Turton, W
Galbraith	Mordey	Туе

And no Members abstaining.

Therefore the original motion was put to vote and was carried with 53 Members voting in favour and one Member voting against, viz:

The Mayor (Councillor Porthouse) in the Chair

Councillors	Allan	Gibson, E	Scott	Walker
	Allen	Gibson, P.	Shattock	Watson, P.
	Anderson	Gofton	Smith, D	Watson, S.
	Atkinson	Jackson	Smith, P	Williams
	Ball	Kay	Snowdon, D	Wilson, A
	Bell	Kelly	Snowdon, D.E	Wilson, D.
	Cummings	Lauchlan	Speding	Wright, N.
	Davison	Lawson	Stewart	
	Emerson	McClennan	Taylor	
	Errington	MacKnight	Thompson	
	Essl	Marshall	Trueman, D.	
	Farthing	Martin, T	Trueman, H.	
	Fletcher	Miller, F	Turton, M	
	Foster	Miller, G	Turton, W	
	Galbraith	Mordey	Туе	

1 Member voting against, viz:-

Kay

And no Members abstaining.

Accordingly it was:-

31. RESOLVED that this Council recognises that firefighters across Tyne and Wear do a brave and heroic job and should be rewarded for this service to the public, and that this Council condemns the Tory led Coalition Government for refusing to negotiate a fair, proper and reflective Pension Scheme.

Quarterly Reports on Special Urgency Decisions

The Leader of the Council submitted a quarterly report on executive decisions which had been taken as a matter of special urgency.

32. RESOLVED that the report be noted.

Appointments – Association of the Friends of Sunderland Museums and Tyne and Wear Fire and Rescue Authority

The Head of Law and Governance submitted a report asking Members to consider appointments to the Association of the Friends of Sunderland Museums (FOSuMs) and the Tyne and Wear Fire and Rescue Authority.

33. RESOLVED that the Council:-

- (i) Appoint a Member to serve as an alternate to the Public Health, Wellness and Culture Portfolio Holder on the Friends of Sunderland Museums; and
- (ii) Appoint a Majority Party Member to the Fire Authority to serve until the next Annual Council meeting.

(Signed) S. PORTHOUSE Mayor

Report of the Cabinet

The CABINET reports and recommends as follows:-

1. Council Tax Base 2015/2016

That they have given consideration to a report of the Director of Finance (copy attached) seeking approval to the calculation of the Council Tax Base for 2015/2016 in accordance with the Local Government Finance Act 1992 and recommend to Council that:-

- (i) The report for the calculation of the Tax Bases for the City Council and Hetton Town Council for 2014/2015 be approved.
- (ii) That pursuant to the report and in accordance with the Local Authorities (Calculation of Tax Base) Regulations 1992, as amended by Local Authorities (Calculation of Council Tax Base) (Amendment) (England) Regulations 2012 the amount calculated by Sunderland City Council as its Council Tax Base for the year 2014/2015, shall be £66,000 and for the area of Hetton Town Council shall be £3,301.

2. Revenue Budget 2015/2016 Proposals and Provisional Revenue Support Settlement 2015/2016

That they have given consideration to a joint report of the Chief Executive and Director of Finance (copy attached) on the provisional budget proposals 2015/2016 and provisional Revenue Support Settlement, as a basis for the continuation of consultation, prior to the receipt of the final Local Government Finance Settlement.

They also referred the report to the Scrutiny Committee for further advice and consideration. The Scrutiny Committee resolved that it was satisfied with the information provided on the Revenue Budget Proposals and Revenue Support Settlement. The Committee recognised the difficult financial situation that the Council was facing and in particular wished to acknowledge the work of the Finance Team in preparing the provisional budget proposals.

Accordingly the Cabinet recommends the Council to approve the provisional budget proposals, as a basis for the continuation of budget consultation, prior to the receipt of the final Local Government Finance Settlement 2015/2016.

3. Capital Programme – Third Review 2014/2015, Provisional Resources 2015/2016 and Treasury Management Review 2014/2015

That they have given consideration to a report of the Director of Finance which detailed the re-profiling of projects since the Second Capital Review for 2014/2015 was approved in October 2014, the inclusion of additional schemes and revisions to costs and resourcing for 2014/2015 since the Second Capital Review was reported, the allocation of capital resources for 2015/2016 subject to any adjustments required when final resource announcements are made, and the progress in implementing the Treasury Management Strategy for 2014/2015.

They referred the report to the Scrutiny Committee to note the variation to the Capital Programme 2014/2015 with an estimated cost variance of £250,000 or more, details of which are set out in the attached extract Appendix A. The Scrutiny Committee resolved that it was satisfied with the capital budget scheme variations and had no additional comment to make.

Accordingly, the Cabinet recommends the Council to note the variation to the Capital Programme for 2014/2015.

4. Local Council Tax Support Scheme

That they have given consideration to a report of the Director of Finance (copy attached) on an update on the consultation results for the Local Council Tax Support Scheme and to recommend that the Local Council Tax Support Scheme set out in the report be implemented with effect from 1 April 2015.

Accordingly, the Cabinet recommends the Council to:-

- (i) Consider feedback received during the consultation period from
 - precepting authorities,
 - the public, including representatives/representative groups of Council Tax payers and Council Tax benefit claimants, voluntary organisations and community groups.
- (ii) Approve the Council's Local Council Tax Support Scheme as set out in in the report for the financial year 2015/16.
- (iii) Authorise the Director of Finance to administer the Local Council Tax Support Scheme including undertaking the consideration and determination of applications for support and authorise the Head of Law and Governance to amend the constitution accordingly.
- (iv) Authorise the publication of the approved Scheme on the Council's website and in any additional manner determined by the Director of Finance in consultation with the Leader of the Council and Cabinet Secretary.

Cabinet – 14 January 2015

COUNCIL TAX BASE 2015/2016

Report of the Director of Finance

1. Purpose of Report

1.1. To detail the calculation of the Council Tax Base for 2015/2016 and to seek approval to recommend to Council the Council Tax Base for 2015/2016 in accordance with the Local Government Finance Act 1992 as amended by Local Authorities (Calculation of Council Tax Base) (Amendment) (England) Regulations 2012.

2. Description of Decision

Cabinet is recommended to recommend to Council:

- 2.1. The report for the calculation of the Tax Bases for the City Council and Hetton Town Council for 2015/2016 be approved.
- 2.2. That pursuant to the report and in accordance with the Local Authorities (Calculation of Tax Base) Regulations 1992 and the Local Authorities (Calculation of Council Tax Base) (Amendment) (England) Regulations 2012, the amount calculated by Sunderland City Council as its Council Tax Base for the year 2015/2016, shall be 66,000 and for the area of Hetton Town Council shall be 3,301.

3. Background to the Calculation of the Council Tax Base

- 3.1 The Council Tax Base is the estimated number of properties in each valuation band adjusted to take account of the estimated number of discounts, disregards and exemptions. The Council levies a Council Tax on the basis of properties in band D and thus the numbers for each valuation band are adjusted to the proportion which their number is to band D. The Council must then estimate its level of collection for the year and apply this figure to arrive at the Council Tax Base figure.
- 3.2 The Council Tax Base must be calculated for both the Billing Authority and Hetton Town Council (a local parish precept). The Billing Authority's Tax Base will be used to calculate the Council Tax for the City Council and as the basis for the major precepting authorities (Police and Crime Commisioner for Northumbria and Tyne and Wear Fire and Rescue Authority) to determine their precept requirements.
- 3.3 The calculations also take into account all legislative changes that have been made by government, these include:
 - Council Tax (Reductions for Disabilities) Regulations 1992 in respect of properties adapted to meet the needs of a disabled person as these properties are charged at a rate equal to the next lowest valuation band (for Band A properties a Disabled Band A based on 5/9ths is applied);

- Technical adjustments to Council Tax Discounts and Exemptions applied from 1st April 2013;
- Localisation of Council Tax Support Scheme (LCTSS) also introduced from 1st April 2013.
- 3.4 The Technical adjustments must be included separately within the detailed calculations which are set out in Appendix 1 for information.
- 3.5 The introduction of the LCTSS from 1st April 2013 means that the council must approve annually its proposed Council Tax Support scheme. The impact of the scheme is recognised within the calculations as a council tax discount which is referred to as Item Z. Only minor amendments are being proposed to the 2015/2016 Scheme from the scheme previously implemented for both 2013/2014 and 2014/2015. The Tax Base of the Council for 2015/2016 includes the full estimated impact of the revised Scheme as required by the regulations.
- 3.6 The Council Tax Base has increased from last year by 1,441 due to:
- 3.6.1 An increase in the number of new homes built across the city over the last year and the anticipated number of new homes expected to be built over the next twelve months.
- 3.6.2 An estimated reduction in the amount of Council Tax Support to be awarded to reflect the historical reduction being experienced in the numbers and the level of support for claimants. This reflects:
 - more accurate verification of claims made possible by accessing HMRC data;
 - the fact household income is rising by more than Council Tax which is helping to reduce demand for Council Tax Support.

4. Calculations of the Billing Authority's Council Tax Base

- 4.1 This calculation is in two parts 'A' the calculation of the estimated adjusted band D properties and 'B'- the estimated level of collection.
- 4.2 The calculation of 'A' the relevant amounts for each band is complex and includes a number of calculations which are shown at Appendix 1.
- 4.3 The relevant amounts 'A' as calculated in Appendix 1 are shown below:

BAND	RELEVANT AMOUNT 'A'
	£p
Disabled (A)	68.35
A	30,452.25
В	10,920.72
С	12,544.83
D	7,569.50
E	3,447.60
F	1,383.52
G	937.58
Н	23.00
	67,347.35

4.4 Calculation of Item 'B' - Estimate of Collection Rate

This element of the formula is to reflect the level of collection anticipated. Last year an anticipated collection rate of 98% was assumed. On the basis of current collection levels it is suggested that the collection rate should remain at 98% for 2015/2016.

4.5 Calculation of Council Tax Base

The Council's Tax Base is therefore: 'A' $\pounds 67,347.35 \times B' 98\% = \pounds 66,000.40$ (for comparison the previous years Tax Base was $\pounds 64,559.04$)

Appendix 2 shows, for Members information, the Tax Base for each property band.

5. Calculation of Council Tax Base for Hetton Town Council - Local Precept

- 5.1 The rules for calculating the Council Tax Base for the area covered by Hetton Town Council are similar to those used in calculating the Billing Authority's Tax Base. These detailed calculations are shown in Appendix 3.
- 5.2 The amounts calculated for each band are shown below:

BAND	RELEVANT AMOUNT 'A'
	£р
Disabled (A)	5.52
A	1,910.52
В	667.83
С	395.56
D	212.98
E	96.36
F	53.44
G	25.00
Н	1.00
	3,368.21

5.3 The same collection rate is required to be used for Parish precepts as for the Billing Authority. The Tax Base for Hetton Town Council is therefore:

'A' x 'B' (where 'B' is the estimated collection rate) \pounds 3,368.21 x 98% = \pounds 3,300.85. (for comparison the previous years Tax base was \pounds 3,230.28)

Appendix 2 shows, for Members information, the Tax Base for each property band.

6. Reasons for Decision

6.1 To comply with statutory requirements.

7. Alternative Options

7.1 No alternative options are proposed.

8. **Impact Analysis**

There are no implications. 8.1

List of Appendices 9.

Appendix 1 - Calculation of the Billing Authority's Council Tax Base

- Appendix 2 Council Tax Base City of Sunderland / Hetton Town Council Appendix 3 Calculation of Council Tax Base For Hetton Town Council Local Precept

Calculation of the Billing Authority's Council Tax Base

1.1 Regulation 3 of the Local Authorities (Calculation of Council Tax Base) Regulations 1992 (S.I. 1992 No. 612) and amended by (S.I. 2012 No. 2914) states that a Billing Authority's Council Tax Base for a financial year shall be calculated by applying the formula -

'A' x 'B'

Where 'A' is the total of the relevant amounts for each of the Valuation Bands which are shown or likely to be shown in the Authority's Valuation List as at 30 November in the year prior to the year in question and where 'B' is the Authority's estimate of its collection rate for that year.

1.2 As stated above the Council is required to approve the calculation of both items 'A' and 'B' in arriving at its Tax Base.

Calculation of Item 'A' - relevant amounts for each Valuation Band:

a) Regulation 5 of the Local Authorities (Calculation of Council Tax Base) Regulations 1992, as amended, states that item 'A' should be calculated by applying the following formula:

$$((H - Q + E + J) - Z) \times (F/G)$$

where H = number of chargeable dwellings

- Q = is a factor to take account of discounts of Council Tax payable. It is calculated as Q = (R x S)
- R = number of discounts estimated to be payable in respect of these dwellings
- S = the percentage relating to each discount classification
- E = is a factor to take account of premiums to be added to the Council Tax Base
- J = adjustment (whether positive or negative) in the numbers of dwellings or discounts during the period
- Z= the amount that the authority estimates will be applied in respect of the Council Tax reduction scheme
- F = the relevant prescribed proportions for each Band
- G = the relevant prescribed proportion for Band D
- b) The calculation of each of the above items is, where appropriate, to be made in accordance with paragraph 2-13 of Regulation 4 of the Local Authorities (Calculation of Council Tax Base) Regulations 2012. The different items are to be calculated as follows:

Item H - the number of chargeable dwellings is the sum of:

The number of dwellings listed in each Band in the copy of the Valuation List on the relevant day less an estimate of the number of such dwellings which were exempt on that day.

Item Q – a factor to take account of the discounts to which the amount of Council Tax payable was subject to on the relevant day. It is calculated by taking the aggregate of amounts found by multiplying, for each different relevant percentage, R by S, where:

Item R – the number of dwellings for which the amount of Council Tax payable for the relevant day was reduced. For 2014/2015 the following reductions are to be applied:

- a) Single Person Discount awarded to properties with only one adult resident
- b) Single Disregard awarded to properties in which all but one resident has been disregarded
- c) Double Disregard awarded to properties in which all residents have been disregarded
- d) Class A Discount Awarded to properties that cannot be occupied throughout the year (for example beach huts) – there are currently no such properties within the city area
- e) Class B Discount awarded to furnished, unoccupied properties
- f) Class BE Discount awarded to properties left furnished and unoccupied because the Council Tax payer is working away from home
- g) Class C Discount 1 awarded to substantially unfurnished properties vacant for less than one month
- h) Class C Discount 2 awarded to substantially unfurnished properties vacant for more than one month, for a maximum period of 6 months
- i) Class C Discount 3 awarded to substantially unfurnished properties vacant for more than 6 months
- j) Class D Discount awarded to vacant properties requiring or undergoing structural alteration or major repair, for a maximum period of 12 months
- k) Class E Discount awarded to members of the armed forces living in accommodation provided by the Secretary of State
- I) Class F Discount awarded to annexes forming part of a single property which the resident is using as their sole or main residence

Item S - the relevant percentage. For 2014/2015 the relevant percentage is as follows:

a) Single Person Discount - 25%

b) Single Disregard	-	25%
c) Double Disregard	-	25% x 2 (50%)
d) Class A Discount	-	0%
e) Class B Discount	-	0%
f) Class BE Discount	-	50%
g) Class C Discount 1	-	100%
h) Class C Discount 2	-	25%
i) Class C Discount 3	-	0%
j) Class D Discount	-	25%
k) Class E Discount	-	50%
I) Class F Discount	-	0%

The relevant percentage for items a) to c) above, is calculated in accordance with Section 11 Local Government Finance Act 1992. The relevant percentage for item d) to f) is calculated in accordance with the Council Tax (Prescribed Classes of Dwellings) (England) Regulations 2003, and Section 11A of the Local Government Finance Act 1992. The relevant percentage for items g) to l) is calculated in accordance with the Council Tax (Prescribed Classes of Dwellings) (England) Regulations 2003, and Section 11A of the Local Government Finance Act 1992. The relevant percentage for items g) to l) is calculated in accordance with the Council Tax (Prescribed Classes of Dwellings) (England) Regulations 2012, Section 11A of the Local Government Finance Act 1992 and the Local Government Finance Act 2012.

Item E - the amount of any additional premium charged on all long term empty properties which have remained unoccupied for a period of greater than 2 years. The amount of the premium is 50% of the amount of the Council Tax charge for that property. This means that properties are charged at a 150% rate.

Item J - the amount of any adjustment in respect of this item is equal to an estimate of dwellings not listed in H above but which will be listed during part or all of the year less an estimate of the number of dwellings listed in H above but which will not be listed for all or part of the year.

Item Z - the amount of support provided under the Council Tax reduction scheme. This is the scheme that has replaced Council Tax benefit. The support is shown as a discount and the reduction in the base is equivalent to the level of Council Tax that will not be collected because of awards made under the Council Tax reduction scheme

Item F - the relevant prescribed proportions for each band are set out in Section 5 of the Local Government Finance Act 1992 as follows:

Band (A) A B C D E F G H

Proportion 5 6 7 8 9 11 13 15 18

Item G - the relevant prescribed proportion for Band D is 9 (as above).

c) The calculation ((H – Q +E + J) –Z) x (F/G)

The results of these calculations are shown below.

1.3 Tax Base Calculation ((H - Q + E + J) - Z) x (F/G)

	Disabled Band(A)	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H
Item H	182	77248	17143	15935	8108	2956	1010	611	16
Item Q	12	9316.50	1383.75	1049.75	390.25	127.50	48	45.25	4.5
Item E	0	185	17.5	16.5	8	3	2	2	0
Item J	0	165	233	116	78	48	7	3	0
Item Z	46.97	22603.13	1968.82	904.82	234.25	58.74	13.18	8.20	0
Item F	5	6	7	8	9	11	13	15	18
Item G	9	9	9	9	9	9	9	9	9

1.4 Applying the figures in section 1.3 to the calculation $((H - Q + E + J) - Z) \times (F/G)$ produces a relevant amount for each Valuation Band - Item A in Regulation 3 of the Local Authorities (Calculation of Council Tax Base) Regulations 2012 as follows:

BAND	RELEVANT	AMOUNT
------	----------	--------

	'A'
	£p
Disabled (A)	68.35
A	30,452.25
В	10,920.72
С	12,544.83
D	7,569.50
E	3,447.60
F	1,383.52
G	937.58
Н	23.00
	<u>67,347.35</u>

Appendix 2

Council Tax Base - City of Sunderland

Band	ltem 'A' £ p	Item 'B' %	Tax Base 'A' x 'B' £ p
(A)	68.35	98	66.98
À	30,452.25	98	29,843.20
В	10,920.72	98	10,702.31
С	12,544.83	98	12,293.93
D	7,569.50	98	7,418.11
E	3,447.60	98	3,378.65
F	1,383.52	98	1,355.85
G	937.58	98	918.83
Н	23.00	98	22.54
	<u>67,347.35</u>		<u>66,000.40</u>

Council Tax Base - Hetton Town Council

(A)	5.52	98	5.41
Â	1,910.52	98	1,872.31
В	667.83	98	654.48
С	395.56	98	387.65
D	212.98	98	208.72
E	96.36	98	94.43
F	53.44	98	52.37
G	25.00	98	24.50
Н	1.00	98	0.98
	<u>3,368.21</u>		3,300.85

Calculation of Council Tax Base For Hetton Town Council - Local Precept

- 1.1. The rules for calculating the Council Tax Base for any part of a Billing Authority's area (e.g. Local Parish) are the same as the rules contained in Appendix 1 except that chargeable dwellings and discounts are to be taken for only those dwellings and discounts relating to the area for which the Council Tax Base is to be calculated.
- 1.2. As in Appendix 1 the rules require the calculations of items 'A' and 'B'.

Item A is calculated by the formula:

 $((H - Q + E + J) - Z) \times (F/G)$

- 1.3. The calculations detailed above have been carried out in respect of the Hetton Town Council for each relevant band and the result of the calculations is shown below:
- 1.4. Tax Base Calculation Hetton $((H Q + E + J) Z) \times (F/G)$

	Disabled Band (A)	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H
Item H	15	4740	986	479	228	87	37	17	1
Item Q	1	555.50	69.75	28.75	11.5	5.25	3	2	0.50
Item E	0	21.5	2	0.5	0.5	0	0	0	0
Item J	0	0	10	6	3	0	3	0	0
Item Z	4.07	1340.22	69.61	11.75	7.02	2.91	0	0	0
Item F	5	6	7	8	9	11	13	15	18
Item G	9	9	9	9	9	9	9	9	9

1.5 Applying the figures in section 1.4 to the calculation $((H - Q + E + J) - Z) \times (F/G)$ produces a relevant amount for each Valuation Band - Item A in Regulation 3 of the Local Authorities (Calculation of Council Tax Base) Regulations 2003 as follows:

BAND RELEVANT AMOUNT

	'A'
	£p
Disabled (A)	5.52
А	1,910.52
В	667.83
С	395.56
D	212.98
E	96.36
F	53.44
G	25.00
Н	1.00
	3,368.21



CABINET

14th JANUARY 2015

REVENUE BUDGET 2015/2016 PROPOSALS AND PROVISIONAL REVENUE SUPPORT SETTLEMENT 2015/2016

Report of the Chief Executive and Director of Finance

1. Purpose of Report

1.1 This report sets out the provisional budget proposals for 2015/2016 including the impact of the Provisional Revenue Support settlement, as a basis for the continuation of budget consultation, prior to the receipt of the final Local Government Finance Settlement 2015/2016.

2. Description of Decision

2.1 Members are requested to approve the provisional budget proposals, as a basis for the continuation of budget consultation, prior to the receipt of the final Local Government Finance Settlement 2015/2016.

3. National and Economic Context to the 2015/2016 Budget and Medium Term Outlook

- 3.1 Government Autumn Statement Impact of the Deficit Reduction Plan
- 3.1.1 The Government confirmed in the Autumn Statement that the economy is growing but that it intends to continue to address the deficit by following its deficit reduction plan. The Office of Budget Responsibility is predicting a £4bn surplus in 2018/2019 and a £23.1bn surplus in 2019/2020.
- 3.1.2 Growth forecasts, inflation and unemployment rates have been revised to the following:

	Growth forecast			Inflation	Unemployment
	March	December	Direction	December	December
	2014	2014		2014	2014
2014	2.7%	3.0%		1.5%	5.4%
2015	2.3%	2.4%	↑	1.2%	5.4%
2016	2.6%	2.2%	↓	1.7%	
2017	2.6%	2.4%	↓	2%	5 20/
2018	2.5%	2.3%	+	2%	5.3%
2019	n/a	2.3%		2%	

- 3.1.3 Despite the improving economic position the Chancellor has indicated austerity measures will continue throughout the term of the next parliament.
 - Cuts of £13.3bn programmed in 2015/2016 for the public sector have been confirmed.
 - It was confirmed that public sector spending cuts will be on a similar trajectory for both 2016/2017 and 2017/2018. This approach was already assumed in the Council's Medium Term Planning.
 - There was no specific announcement of spending levels beyond 2017/2018 when £4bn of public spending cuts are forecast to be needed to help meet a predicted £23bn shortfall in anticipated reduced tax revenues. There is no indication as yet as to how this will impact at a local level.
- 3.1.4 The government also announced
 - £2bn of additional funding for frontline NHS services in England every year until 2020 with £1.2bn provided to fund advanced care in GP practices over four years.
 - Welfare spending in 2014/2015 is to be £1bn lower than forecast in the March Budget and a two year freeze in working age benefits announced in October was confirmed.
 - Business Rates is to be reviewed in time for the 2016 Budget. Any changes are to be fiscally neutral but as Business Rates income is now the key funding source for local government it will be essential to understand the scope of the review and potential impact locally of any proposed changes.
- 3.1.5 Further devolution proposals at a localised level were not specifically detailed in the Autumn Statement but the Chancellor indicated he was open to proposals.
- 3.2 Outlook for the Medium Term
- 3.2.1 The autumn statement has provided only limited insight into the funding position to 2017/2018 with no information beyond that. However it is clear that local government funding will continue to be under sustained significant cuts.
- 3.2.2 The impact of this on the future sustainability of Council services has been highlighted by the National Audit Office in their report 'Financial Sustainability of Local Authorities 2014' published in November 2014. This noted:
 - The Department of Communities and Local Government (DCLG) had 'a limited understanding of the financial sustainability of local authorities and the extent to which they may be at risk of financial failure'.
 - Auditors' concerns about the longer-term financial sustainability of single tier and county councils and the real risk that local councils

in some areas will be unable to provide statutory services in the near future.

- DCLG 'should understand the implications of funding changes, not just on local authority incomes but on their ability to deliver statutory services' and calls for an analysis of whether authorities' funding is sufficient to support core services.
- 3.2.3 The LGA / CIPFA Commission on Local Government Finance was launched in June 2014 to explore how an improved local government finance system could help to address key challenges. Their interim report was issued in October and considers:
 - How Local Government can be more self-sufficient in terms of funding. While the report highlights the tension between equalisation and incentives, it argues an integral part of local autonomy is accepting greater responsibility for ones own destiny.
 - A revision of the council tax system with local decisions on bands. However, this would result in considerable increases in council tax bills in the North East if this is the only means of bridging the funding gap.
 - Proposals for devolution of more fiscal powers and financial control to the regions.
- 3.2.4 It is clear that funding of local government over the medium term will be subject to significant change both in terms of sustained reduced funding from central government and a likely inevitable shift towards local self-sufficiency. It is clear that with cuts likely to continue on the same trajectory as 2015/2016 fundamental change will be required.

4. Provisional Local Government Settlement for 2015/2016

- 4.1 On 18th December 2014 Government announced the Provisional Local Government Settlement for 2015/2016 together with a consultation paper on its contents.
- 4.2 The deadline for responses to the Government consultation is January 15th 2015. Officers are preparing the proposed response in consultation with the Leader and Cabinet Secretary.
- 4.3 The Provisional Settlement is largely as the Indicative Settlement published in January 2014, having been adjusted for reductions in the RPI applicable to business rates income arising since that time. This position had been provided for within the Budget Planning Framework, therefore the Provisional Settlement has a neutral impact on the Budget Planning for 2015/2016. Detailed tables underpinning the announcement are set out at Appendix 1, with the key points set out below:
- 4.3.1 The 2015/2016 Settlement confirms the government's planned overall 15% reduction for local government funding nationally. The Provisional Settlement does not reflect any changes to the way the funding is distributed and therefore previously reported anomalies in the way the funding reductions have been applied remain i.e.:

- the disproportionate cuts across Councils arising as a result of the methodology used for allocating the cuts,
- the continued unfairness of the New Homes Bonus top-slice,
- the erosion of the council tax resource equalisation factor,
- the inappropriateness of safety net top-slicing.

All of the above points show that the continued unfairness in the current system has not been addressed despite repeated government claims that the Settlement is fair to everyone. The disproportionate funding reductions to Sunderland and other similarly deprived authorities results in higher impacts upon such communities. The Council response to the consultation will continue to make these points to government.

4.3.2 The Council's Settlement Funding Assessment (SFA), which takes into account Revenue Support Grant, Retained Business Rates and Top up grant has been reduced significantly year on year since 2011/2012. For 2015/2016 there is a further 14.8% reduction. Excluding growth in Business Rates base (which is locally driven) shows Government funding through Revenue Support Grant for Sunderland is reducing in 2015/2016 by 28% or £27.1m.

This means that the elements of funding within the grant mechanism that are based on needs and recognise low income resources and deprivation are constantly being eroded in favour of measures that reward growth. The consequence of this is that the more affluent areas of the country are being 'relatively' protected from the cuts at the expense of some of the more deprived areas of the country such as Sunderland.

4.3.3 The government uses Revenue Spending Power to describe the changes to Local Government funding. Revenue Spending Power is made up from a combined total of Council Tax, Business Rates, and Government grant funding. The council is receiving a cut in Revenue Spending Power of £12.2m (4.23%) which is significantly higher than the national average cut of 1.85%.

Significantly, however, this includes:

- An additional £11.6m Better Care funding transferred from existing NHS resources to the Better Care Pooled fund. The council cannot use this additional funding to offset the other reductions in government funding included within the Revenue Spending Power as it is ringfenced to meet NHS nursing and social care commitments. If this is excluded Revenue Spending Power has reduced by £23.8m (8.6%).
- An additional years New Homes Bonus Grant of £0.946m, which arises as a result of local actions;
- Assumed take up of the 2015/2016 Council Tax Freeze Grant of £0.964m;

- The Settlement Funding Assessment, as referred to at paragraph 4.3.2, which includes business rates top up grant, assumed business rates and revenue support grant. Included within this is:
 - A Government assumed level of Retained Business Rates income, however this will differ from the actual amount to be included within the Council Budget position, which will reflect the most up to date data available;
 - a reduction in Early Intervention Funding of £0.949m compared to the previous year.
 - Identification of Local Welfare provision of £1.081m. The Council had received Local Welfare Provision Grant as a separate funding allocation in 2013/2014 and 2014/2015 following the transfer of responsibilities from the DWP. However as part of the Indicative Settlement 2015/2016 no separate allocations were provided. As part of the Provisional Settlement, Government have updated the SFA to separate out the amount identified which reflects a 25% cut on previous years allocations. However, other elements of the SFA calculation have been amended to take the separate identification of this funding into account. As such this does not represent provision of any additional funds over that previously included in the Indicative Settlement.

Provision has been included within the budget planning for the continuation of the Community Care and Crisis Support Scheme.

More detail is included at Appendices 1a) and 1b) for information.

4.3.4 Provision for the above variations was already factored into the budget planning framework. Therefore, as outlined above, in overall terms the provisional settlement for 2015/2016 has confirmed that the budget planning framework assumptions of an overall cut in funding of £25.8m needs to be maintained.

5. Detail of Key Funding Elements for 2015/2016

- 5.1 For 2015/2016 the key funding elements to support the revenue budget comprise:
 - Retained Business Rates
 - Revenue Support Grant
 - Top Up Grant
 - Section 31 Grant Cap on Business Rates RPI increase
 - Other Core Grant Funding
 - Council Tax
- 5.1.1 Retained Business Rates

Key features of the Business Rates Retention system are:

• 50% of business rates forms part of the national 'central' share retained by Central Government to be redistributed; 50% is retained

locally. Of this 50%, the Council must distribute 2% to the Tyne and Wear Fire and Rescue Authority.

• A safety net arrangement is included with the intention of protecting Authorities from significant falls in their Business Rates income which has been set at 92.5% of their base line funding limit.

The forecast income from Business Rates for 2015/2016 which will be retained by the Council is reported elsewhere on this agenda.

5.1.2 Revenue Support Grant

The amount of Revenue Support grant to be received by Sunderland announced as part of the Provisional Local Government Finance Settlement is £69.274m.

5.1.3 Top up Grant

The amount of Top-up grant to be received by Sunderland announced as part of the Provisional Local Government Finance Settlement is £35.948m.

5.1.4 Section 31 Grant - Cap on Business Rates RPI increase

The Government have capped the annual increase on Business Rates at 2% instead of RPI for the second successive year. The Government is to compensate Councils for the consequential shortfall in income through provision of a Section 31 Grant. For 2015/2016 this is estimated to be £1.137m.

5.1.5 Other Core Grant and Revenue Funding

The core and revenue grants of significant value which have been confirmed as part of the provisional settlement are:

 The New Homes Bonus Grant The level of grant awarded is based on the increase in housing stock through new build properties and through returning empty properties back into use. Each year's allocation is awarded for a 6 year period after which the grant ceases.

The Government has top sliced total available resources to fund the New Homes Bonus each year since its introduction in 2011/2012. The cumulative impact for Sunderland up to and including 2014/2015 means that £6.1m more resource has been lost than gained since the New Homes Bonus was introduced. It is therefore proposed to follow the practise adopted since 2013/2014 of utilising NHB to support the overall budget position. The provisional total allocation for 2015/2016 of £3.171m comprises:

2011/12 - year 5 of allocation	£0.575m
2012/13 - year 4 allocation	£0.577m

2013/14 - year 3 allocation	£0.551m
2014/15 - year 2 allocation	£0.522m
2016/17 - year 1 allocation (prov)	£0.946m

Support to Housing investment initiatives will continue to be addressed via the Capital Programme and revenue budget as required.

Integrated Health and Social Care Pooled Budget

The settlement figures for Sunderland for 2015/2016 confirm £22.4m of pooled Better Care funding. Plans are being developed with the CCG which will enable savings to be delivered in line with council wide savings requirements.

The Fund is intended to support schemes which promote better integration between social care and health services with the aim of improving patients' health and experience of the service while also delivering financial savings by reducing non-elective admissions to hospital and permanent admissions to residential care.

• Public Health Grant

The allocation for 2015/2016 has been reduced by £0.198m to \pounds 21.036m as a result of a transfer of responsibilities between the CCG, NHS England and the Council. The associated costs will transfer with the responsibilities therefore there is no financial impact on the Council.

From 1st October 2015, commissioning responsibilities for '0 to 5 Healthy Child Programme' will transfer to LA's. This is the final part of the overall public health transfer to local government. The council has been separately notified of an allocation of £2.750m for six months from October 2015 based on the current cost of commissioned services.

From 2016/2017 the government has indicated Public Health allocations will be moved towards a distribution based on population needs. The fair shares formula would be based on advice from the Advisory Committee on Resource Allocation (ACRA). ACRA plan to run an engagement exercise on overall changes to the public health grant formula early 2015. The Council will consider the impacts of the proposals once further detail is available and respond to the consultation as necessary.

• Implementation of the Care Act

The settlement includes confirmation of £1.404m in relation to the Care Act, representing a reduction of £0.458m on the Indicative Settlement allocations. This position was anticipated and reflected in the Budget Planning following release of government data during the summer. While initial modelling indicates the allocation would be sufficient to cover the potential costs, the modelling tool does not take account of all potential activity and a separate tool is being

developed to enable this to be calculated. Once this tool has been developed and rolled out to LA's, a truer position on the potential financial impact will be established.

- Department of Health Revenue Grant (including Local Reform and Community Voices Grant) has reduced by £0.072m to £0.211m following a transfer to the Better Care Fund in respect of Independent Mental Health Advocacy and veterans' Guaranteed Income Payments
- Housing and Council Tax Benefit Administration and Local Council Tax Support Administration Grant, and Council Tax Support New Burdens Funding

The settlement confirms a net reduction in grant of £0.377m which is reflected in the planning assumptions.

In addition a transfer of responsibility for the Single Fraud Investigation service to the DWP will result in a reduction in funding of £0.189m which will be fully offset by a corresponding reduction in staffing costs following the TUPE transfer of staff from the Council to the DWP.

- The Lead Local Flood Authority grant has reduced by £0.012m to £0.025m. This is as anticipated within the budget planning framework.
- Funding in respect of Community Right to Challenge and Community Right to Bid totalling £0.017m have ceased. This was anticipated in the budget planning framework.
- Independent Living Fund

At this stage no allocations have been received in respect of responsibilities relating to the Independent Living Fund which will transfer to Local Authorities from 1 July 2015.

The funding transfer, estimated at £1m per year, is to be based on the actual cost incurred per claimant which should result in a nil impact on the council budget for 2015/2016. However individual reviews of claimants needs will be undertaken against the council's eligibility criteria and this will ultimately inform the costs incurred and whether funding is sufficient.

5.1.6 Council Tax

Capping Powers and Reserve Powers

The Localism Act provides for the provision of referendums to veto excessive council tax increases. This effectively places a limit on council tax increases and if councils exceed Government limits then the public will be able to vote to agree or veto any increase considered 'excessive'. In the Provisional Settlement the Government announced that the referendum threshold for 2015/2016 has been retained at 2%.

Council Tax Freeze Grant

Council Tax freeze grant is offered to compensate those Authorities who decide not to increase their Council tax and is based on a 1% council tax increase. The Government built funding for 2015/2016 into the Spending Review 2013 baseline. The Revenue Spending Power calculation issued by the Government as part of the settlement includes for grant of £0.967m should this be taken up by the Council.

5.2 Schools Funding

5.2.1 Dedicated Schools Grant

The October 2014 census data shows that pupil numbers have decreased by 40 pupils. However schools block funding has increased by a net £1.665m, to £159.536m. This is the net result of changes in respect of the carbon reduction commitment, which has been top-sliced from DSG, and to reflect the inclusion of free schools funding in DSG on the same basis as academies.

The Government is to continue to apply a national protection arrangement for schools whereby no school will see a per pupil reduction compared to its 2014/2015 budget (excluding sixth form funding) of more than 1.5 per cent before the pupil premium is applied.

Within the Early Years Block, initial participation funding for disadvantaged 2 year olds will be announced in June 2015, based on the number of eligible children as recorded in the January 2015 early years and schools census. Final allocations will be updated in June 2016 to reflect January 2016 census data. Based on current participation levels this funding is estimated to be circa £2.5m.

5.2.2 Pupil Premium Funding

The Pupil Premium level of funding for 2015/2016 for Sunderland Schools and Academies is estimated to be £15.248m, based on January 2014 pupil numbers representing an increase of £0.146m compared to 2014/2015. The final allocation based on the January 2015 pupil census, will not be confirmed until September 2015 by the Education Funding Agency.

5.2.3 Early Years Pupil Premium

The Early Years Pupil Premium will be introduced in April 2015. It will pay early years providers an additional £300 per year for each eligible child that takes up their full entitlement to early education of 570 hours.

The indicative allocation for Sunderland is £0.330m, based on an estimated take-up of 1,101 children.

5.2.4 Education Services Grant (ESG)

The Education Support Grant is allocated on a simple per-pupil basis to local authorities and academies according to the number of pupils for whom they are responsible. In January 2013 the Chancellor announced a £200m reduction in ESG for 2015/2016. The amount of funding to be received by the Council also reduces with each school that transfers to an academy. Provision has been included within the Budget Planning Framework for the impact of a £1m reduction in funding and academy transfers.

6. **Provision for Spending Pressures and Commitments**

- 6.1 When the Budget Planning Framework was approved in October 2014 Cabinet agreed that the following spending commitments would be taken into account:
 - provision in respect of a pay-award;
 - price increases on the basis of prudent assumptions in respect of energy and contractual arrangements;
 - the impact of the Actuarial review of the Local Government Pension Scheme 2013, the impact of the Pensions Act 2008 (pension sheme auto enrolment) and the impact of the Pensions Act 2014 (abolition of NI contracted out rate);
 - provision for spending commitments in respect of debt charges and interest receipts;
 - the impact of demographic changes in respect of adult social care;
 - pressures relating to safeguarding;
 - service pressures as a result of the economic downturn;
 - replacement of one off resources utilised in setting the 2014/2015 budget of £0.5m.
- 6.2 In this context it is proposed to make provision to address a number of spending commitments and pressures as set out below:

6.3 Cabinet Secretary

The following proposals are made:

6.3.1 Capital Financing

Prudential borrowing has been provided for within the medium term financial position in relation to known investments over that period, together with a provision to provide future flexibility to enable strategic priorities of the Council to be addressed.

6.3.2 Workforce Transformation

The financial implications of workforce transformation continue to be assessed. As reported to HR committee in December 2014 the financial implications will be incorporated in the budget planning over the medium term with transitional resources set aside for this purpose to be utilised in 2015/2016. The position will be kept under review.

6.4 Adults Health and Housing

The following proposals are made:

6.4.1 People - Adult Services Demand / Demographic Issues

The increasing longevity of the national and specifically, the city's, population continues to place significant pressure on Adult Social Services budgets. In addition, client expectations and increasing demand to support clients with complex cases to enable clients to maintain independent living, is requiring reconfigured services and additional investment.

A sum of £2.29m for cost pressures has been factored into the 2015/2016 budget.

6.5 Children's Services

The following proposals are made:

6.5.1 People - Children's Services Demand Pressures

There continues to be increasing demand pressures in relation to safeguarding and specifically external placements. Additional one-off resource has been provided over the 2 year period 2014/2015 to 2015/2016 to implement the Safeguarding Improvement Plan.

6.6 Summary Pressures Position

The table below summarises the spending pressures in 2015/2016

	2015/16 £'m
On-going Spending Pressures	
Pay, Prices and Other Pressures	5.56
People - Adults Demand Pressures	2.29
Capital Financing	2.50
Replacement of 2014/15 Use of One Off Resource	0.50
Total Estimated Ongoing Pressures	10.85
Pressures to be met from Reserves on one off basis	
People - Children's Safeguarding	1.21
Living Wage and Workforce Transformation	2.00
Total Pressures to be met from Reserves on One-Off Basis	3.21
Total Pressures	14.06

7. Summary Funding Gap 2015/2016 to 2019/2020

7.1 When spending pressures and commitments are taken alongside the current forecast reduction in funding, the overall gap to be addressed in 2015/2016 through to 2019/2020 is summarised as follows:

	2015/16	2016/17 2	2017/18	2018/19	2019/20	Total
	£'m	£'m	£'m	£'m	£m	£m
Government Grant Changes	25.77	25.27	12.71	8.61	5.55	77.91
Total Ongoing Spending Pressures Total Pressures to be met from Reserves on One-	10.85	15.23	20.75	10.68	10.82	68.33
Off Basis	3.21	0.00	0.00	0.00	0.00	3.21
Total Funding Gap	39.83	40.50	33.46	19.29	16.37	149.45

7.2 Proposals to address the funding gap for 2015/2016 are detailed at section 8 below.

8. Proposals to Meet the Funding Gap 2015/2016

- 8.1 As part of the Budget Planning Framework for 2015/2016 Cabinet agreed in October 2014 to meet the funding gap by progressing the existing savings programme and developing a further programme of activity based around the Councils Community Leadership approach including:
 - Development of improved service and customer insight and intelligence to help target resources effectively;
 - Development of communities:
 - By enabling partners, business and residents to come together for future service delivery models and regeneration activity;
 - By working with communities and the voluntary sector to help support the delivery of services in the future;
 - Managing demand and facilitating those services which make a difference in the most effective way;

- Continuing the focus on the CSN as the gateway of demand and supply for services with the aim of targeting resources to areas of greatest need, and encouraging and supporting self-help;
- Continuing development of alternative models for service delivery;
- Continuing the review of Strategic Services and Fixed Assets;
- Integrating Commissioning to ensure services are commissioned in the most effective way.
- 8.2 It is clear that as more savings are required the ability to protect frontline services and deliver even statutory functions will become increasingly difficult. More radical change will be needed along with even more targeted use of the money available. The Councils role will increasingly need to shift from delivering services to enabling individuals, communities and other organisations in the public, private and voluntary sectors to work together to address the needs of the city in new ways and to encourage people to be more self-supporting.

8.3 Summary of Proposed Plans To Meet the Funding Gap

Proposals to fully meet the funding gap for 2015/2016 are summarised below together with an indication of plans for 2016/2017;

Total Estimated Pressures and Grant Reductions	2015/16 £'m 39.83	2016/17 £'m 40.50
Proposals to Meet the Funding Gap		
Strategic and Cross Cutting - Appendix 2.1	-5.90	-0.30
Place and Economy - Appendix 2.2	-5.82	-1.21
People - Appendix 2.3	-23.93	-0.55
Total Ongoing Savings Programme	-35.65	-2.06
Use of One off Resource		
Use of Balances to meet pressures on one off basis	-3.21	0.00
Temporary Use of balances /Potential Grant	-0.97	0.00
Total Proposals to meet the Gap	-39.83	-2.06

Further work is continuing to develop a full suite of proposals to meet the 2016/2017 funding gap of circa £38m as well as the further savings forecast to be required through to 2019/2020 through a review of all Council activities. The aim of the approach is to inform budget planning proposals over the medium term and enable Members to prioritise savings proposals as funding becomes clearer for each financial year.

Further updates will be provided to Cabinet in due course and the Medium Term Financial Strategy 2015-2020 will be refined and updated as this work progresses.

8.4 Detail of Proposals for Reduction 2015/2016 and 2016/2017

The proposals for reduction are summarised below with further detail set out for each at Appendix 2:

8.4.1 Strategic and Cross Cutting (£5.904m 2015/2016 and £0.300m 2016/2017). Further details at Appendix 2 cross referenced to the table below:

Ref	Proposed Reductions	2015/16 £m	2016/17 £m
1.1	ICT Rationalisation	0.450	0.300
1.2	Review of Corporate Allocations – Contingencies /	1.958	
	Business Rates Safety Net		
1.3	Business Rates, Council Tax and New Home Bonus Grant	1.836	
1.4	NECA – ITA Levy Reduction	0.310	
1.5	Maximisation of Income – Income Review	0.250	
1.6	Strategic & Shared Services/CSN/Revenues & Benefits	1.100	

8.4.2 Place and Economy (£5.823m 2015/2016 and £1.207m 2016/2017) Further details at Appendix 2 cross referenced to the table below

Ref	Proposed Reductions	2015/16 £m	2016/17 £m
2.1	Business Investment and Business Development – review of operational costs and income generation	0.235	
2.2	Design Services and Property – review of operational costs and income generation	0.600	0.010
2.3	Redesign of Business Delivery Services	0.095	
2.4	Independent review of property and land assets	0.816	
2.5	Building and Development Control to maximise trading position	0.277	
2.6	Energy Efficiency invest to save initiative	0.500	
2.7	Review of Waste Collection and Disposal operations	0.631	0.712
2.8	Transport and Fleet review	0.600	
2.9	Bereavement and Registrars Service income	0.180	0.130
2.10	Review Highways and Transportation and Network Management (incl. maintenance)	0.553	
2.11	Car Parking – review of operational arrangements	0.351	0.005
2.12	Review of Public Protection and Regulatory Services	0.074	
2.13	Review of operational arrangements for Responsive Local	0.390	0.350
	Services, to reduce demand		
2.14	Sunderland Live – Business Plan implementation	0.102	
2.15	Cross-cutting, including review of senior staffing arrangements and general cost reduction	0.419	

8.4.3 People (£23.934m 2015/2016 and £0.553m 2016/2017) - Further details are shown at Appendix 2 cross referenced to the table below:

Ref	Proposed Reductions	2015/16 £m	2016/ 17
		~~~~	£m
3.1	Full Year Impact of previous year's decisions	7.430	0.553
3.2	Review of Integrated Teams – Development of multi- disciplinary teams to support social care customer journey	1.500	
3.3	Looked after Strategy – Review of external placements	0.500	
3.4	Home to School Transport – Review of commissioning arrangements and eligibility criteria	0.450	
3.5	Youth Provision – Review of provision and commissioned contracts	0.540	
3.6	Housing and Community Living – Review of the service and the benefits of collaboration with key partners	0.100	
3.7	Personalisation – Implement national eligibility criteria as required by Care Act prescribed by central government	2.314	
3.8	Better Care Fund – Review all services provided and funded by the LA and CCG to realign with BCF outcomes.	2.000	
3.9	Better Care Fund – Review of CCG contribution to preventative care arrangements to enable reductions in admissions to hospital and to residential/Nursing Care	3.111	
3.10	Learning Disabilities – Review of service offer including a review of day centre and support living offer and support for people with complex needs.	2.889	
3.11	Sport and Leisure - Development of Joint Venture	2.600	
3.12	People Directorate – Review of all support functions	0.500	

### 8.5 Use of One Off Resources

At this stage it is proposed to utilise one off funding of £3.21m to meet pressures on a one off basis in respect Workforce Transformation and Safeguarding.

In addition it is anticipated that some further use of transitional funding will be required in 2015/2016 to allow for the full implementation of some savings plans and the final impact of workforce transformation. This position will be kept under review and updated as part of the Budget proposals to Cabinet in February 2015.

#### 8.6 Other Resources

After taking account of total on-going programmed savings and use of one off resources for 2015/2016 there remains a funding gap of £0.97m. At this stage it is proposed this gap be met from either council tax increase, acceptance of the council tax freeze grant or use of transitional funding held in balances on a temporary basis.

### 9. Outstanding Uncertainties

- 9.1 At this stage there are a number of uncertainties still to be resolved in relation to next year's budget, including:
  - transitional costs in relation to the implementation of savings proposals;
  - the outcome of workforce transformation;
  - the outcome of the final Local Government Revenue Support Grant Settlement for 2015/2016 and related grant announcements;
  - the forecast Income from Business Rates;
  - the final Collection Fund position for both Council Tax and Business Rates.

In addition, it will be necessary to consider the outcome of further consultation to take place on the budget.

### 10 Budget Consultation

- 10.1 The Budget and Policy Framework procedure rules contained within the Constitution of the Council requires consultation on budget proposals to take place. In October 2014 Cabinet approved proposals regarding the consultation strategy and framework for the budget for 2015/2016 and proposed briefings to the following stakeholders:
  - Trade Unions;
  - North East Chamber of Commerce / Representatives of Business Ratepayers;
  - Voluntary Sector;
  - Youth Parliament;
  - Schools Forum, Head Teachers and Governors.
- 10.2 In addition to the above stakeholder consultation, a survey was undertaken to gain an understanding of views on the overall approaches to meeting the budget challenge.
- 10.3 To supplement the survey, a workshop was held, with Community Spirit panel members, equality forums, and with representatives from the voluntary and community sector being invited.
- 10.4 Initial findings of the survey and discussions at the workshops demonstrate general support for the overall approach.
- 10.5 To date budget consultation with these groups has concentrated on the overall approaches to meeting the budget challenge. Further detailed consultation in relation to the proposals will be undertaken, as appropriate, when the proposals are developed, or service review takes place. The results of this consultation will, in turn, inform the Equality Analysis of the proposals.

- 10.6 At each stage in the budget preparation process Scrutiny Committee is being consulted.
- 10.7 This report will become the basis for second stage consultation. Elements of the consultation undertaken to date, which has not yet been fully analysed, together with the results of the second stage of consultation will be considered in framing the final budget proposals to be submitted to Cabinet in February, 2015.

### 11 Equalities Impact Assessment

In accordance with the approach followed in previous years the Council continues to fully consider the impact of its plans by following a robust approach to equalities analysis. Appendix 3 sets out the approach adopted to the budget setting process.

#### 12 General Balances

- 12.1 A Statement of General Balances is attached at Appendix 4.
- 12.2 As reported at the Second Revenue Review Report to Cabinet, some savings have been generated in 2014/2015 from Interest on Balances and Debt Charges, and unutilised contingency provisions. Any savings generated will be required to fund one off spending pressures and additional costs associated with implementing the budget proposals for 2014/2015 and to support the 2015/2016 Revenue Budget as part of a prudent and robust approach to budget setting.
- 12.3 The balances position will be updated / reviewed as the budget is progressed. A full risk analysis will be presented with the final budget proposals to the February meeting of Cabinet.

### 13 Suggested Reason for Decision

13.1 To enable constitutional requirements relating to the development of the revenue budget to be met.

### 14 Alternative options to be considered and recommended to be rejected

14.1 There are no alternative options recommended for approval.

#### **Background Papers**

Budget and Planning Framework 2015/2016 (October 2014 Cabinet) Local Government Finance Settlement 2015-16: <u>https://www.gov.uk/government/collections/provisional-local-government-finance-settlement-england-2015-to-2016</u>

### Provisional Revenue Support Settlement 2015/2016

### **Revenue Spending Power**

	Adjusted	Provisional		
Spending Power Components	2014/15	2015/16	Change	change
	£m	£m	£m	%
Council Tax Requirement excluding parish precepts	76.564	76.799	0.234	0.3%
Settlement Funding Assessment	172.843			-14.8%
SFA: Adjustment to reflect Section 31 grants for business rates				
initiatives	0.812	1.137	0.325	40.0%
minus Council Tax Support Funding to Parishes	-0.012			
Efficiency Support Grant		0.000		
Commons Registration Authorities	0.000			
New Homes Bonus	2.226			
New Homes Bonus: returned funding	0.257			
Public Health Grant (Ring-fenced)	21.234			
Adult Social Care New Burdens	1.404			
Department of Health Revenue grant	0.283	0.211	-0.072	-25.4%
Council Tax Support New Burdens Funding	0.180	0.075	-0.104	-58.0%
Local Council Tax Support and Housing Benefit Admin Subsidy				
	2.485	2.212	-0.273	-11.0%
Inshore Fisheries Conservation Authorities	0.014	0.014	0.000	0.0%
Lead Local Flood Authorities	0.037	0.025	-0.012	-33.3%
Community Right to Challenge	0.009		-0.009	-100.0%
Community Right to Bid	0.008		-0.008	-100.0%
Fire Revenue Grant (FireLink and New Dimension elements)	0.000	0.000	0.000	0.0%
Council Tax Freeze Grant 2015-16		0.967	0.967	100.0%
Social Housing Fraud	0.000	0.000	0.000	0.0%
City of London Offset	0.000	0.000	0.000	0.0%
GLA Transport Revenue Grant	0.000	0.000	0.000	0.0%
Provisional Revenue Spending Power excluding Better Care				
Fund	278.343	254.504	-23.839	-8.6%
Better Care Fund	10.836	22.432	11.596	107.0%
Provisional Revenue Spending Power including Better Care Fund	289.179	276.936	-12.243	-4.2%

Note: All figures rounded to nearest £'000

### **APPENDIX 1b)**

### Provisional Revenue Support Settlement 2015/2016 Settlement Funding Assessment

Settlement Fundin	Adjusted 2014- 15 Settlement Funding assessment £m		Variation between 2015/16 and 2014/15 adjusted £m
		00.004	
Upper-Tier Funding	119.497	98.994	-20.503
Lower-Tier Funding	21.510	17.974	-3.536
Total	141.006	116.968	0.000
Council Tax Support	-20.979	-20.979	0.000
True needs based funding	120.027	95.989	-24.038
Real % reduction in needs based funding			20%
Fire & Rescue Funding	0.000	0.000	0.000
2011-12 Council Tax Freeze Compensiton	2.366	2.357	-0.009
Early Intervention Funding	10.648	9.699	-0.949
GLA General Funding	0.000	0.000	0.000
GLA Transport Funding	0.000	0.000	0.000
London Bus Services Operators Grant	0.000	0.000	0.000
Homelessness Prevention Funding	0.139	0.138	-0.001
Lead Local Flood Authority Funding	0.119	0.118	-0.001
Learning Disability and Health Reform Funding	14.962	14.906	-0.056
Efficiency Support for Services in Sparse Areas	0.000	0.000	0.000
2013-14 Council Tax Freeze Compensation	0.979	0.979	0.000
2014-15 Council Tax Freeze Compensation	0.964	0.964	0.000
Returned Holdback	0.224	0.000	-0.224
Local Welfare Provision	1.435	1.081	-0.354
Totals	172.842	147.210	-25.632

### Total SFA Reduction in year % reduction

-25.632

-14.8%

	Final	Indicative 2015-
	2014-15	16 Settlement
	Settlement	Funding
	Funding	Assessment
	Assessment	
SFA split	£m	£m
RSG including Freeze grant	96.367	69.274
Baseline Funding (Top Up Grant)	35.274	35.948
Assumed Business Rates	41.201	41.988
Total	172.842	147.210
% reduction in RSG component		-28.1%

Note: All figures rounded to nearest £'000

### Strategic and Cross Cutting Proposals for Reductions 2015/2016

1. Strategic and Cross Cutting (Saving - £5.904m 2015/16 and £0.300m 2016/17)

### 1.1 ICT Rationalisation (Saving - £0.450m in 2015/16 and £0.300m 2016/17)

Proposal put forward as part of the 2014/2015 budget setting, but now re-phased with some savings delayed into 2016/2017.

The ICT Unit will continue the consolidation of applications and associated licences, reducing the external spend on application support. This will be coupled with service re-design that will focus on demand management through increased self-service and improved service delivery processes.

### 1.2 Various Corporate Allocations – Contingencies / Business Rates Safety Net (Saving - £1.958m in 2015/16)

Continuous review of all central resources and reserves has identified further capacity to release some corporate contingencies, primarily in respect of winter maintenance and general contingency.

The proposals also reflect a reduction in the Business Rates Safety Net budget, based on greater awareness and assurance of the level of Business rates income and specifically the level of appeals likely to arise in the year.

### 1.3 Business Rates, Council Tax and New Home Bonus Grant Income (Saving - £1.836m in 2015/16)

These savings will arise through the achievement of increased local funding opportunities, specifically;

- Anticipated growth in Business Rates local share over and above RPI, through new developments within the city
- Increase in the Council Tax base position
- Anticipated funding through New Homes Bonus reflecting the increased council tax base position

### 1.4 NECA – ITA Levy Reduction (Saving - £0.310m in 2015/16)

This saving will arise through the proposed reduction to the Tyne and Wear Transport Levy for Sunderland in 2015/2016.

### Strategic and Cross Cutting Proposals for Reductions 2015/2016

### 1.5 Maximisation of Income – Income Review, (Saving - £0.250m in 2015/16)

Proposal put forward as part of the 2014/2015 budget setting.

Increased income opportunities arising from two reviews undertaken around advertising arrangements and general fees and charges. This will seek to generate additional income opportunities including from outdoor advertising within the city.

### 1.6 Strategic and Shared Services / CSN / Revenues and Benefits (Saving - £1.100m in 2015/16)

Proposal put forward as part of the 2014/2015 budget setting.

It is proposed to continue the review and reconfiguration of strategic and shared services to ensure those services meet the future requirements of the council. All strategic and shared service areas will deliver a proportionate share of the savings and a proportion of the savings have already been achieved through staffing departures.

In addition, a review of CSN and Revenues and Benefits is currently being undertaken which will deliver process savings by reviewing all customer contact, delivering greater accessibility via the web and deepening the customer process to reduce demand.

2. Place and Economy (Saving - £5.823m 2015/2016, and £1.207m 2016/2017)

## 2.1 Business Investment and Business Development – review of operational costs and income generation (Saving - £0.235m in 2015/16)

A review of the external grants programme will be undertaken to deliver more targeted allocations at a reduced cost to the council whilst still delivering on priority outcomes. A review of the current and anticipated tenant occupancy levels at the Evolve Centre at Rainton Bridge has identified the opportunity to generate additional income. Additionally, a service redesign will allow the removal of vacant posts within the service.

### 2.2 Design Services and Property – review of operational costs and income generation (Saving - £0.600m in 2015/16, £0.010m 2016/17)

The maximisation of income earning opportunities will be delivered, with the emphasis on project management and building management, to a range of clients including through increased charges to the capital programme and schools. A review of Security Services has identified additional income in respect of arrangements at the waste transfer station at Jack Crawford House where SITA have agreed to meet part of security costs at the site as part of the new delivery arrangements for waste management as well as the deletion of a post in that service. Further reductions are planned in Security Services and Building Services where redesign of those services will allow the removal of posts with no impact on income generation.

### 2.3 Redesign of Business Delivery arrangements (Saving - £0.095m in 2015/16)

The redesign of business delivery arrangements will include reviewing services such as delivery of payslips, transporting of cheques from Moorside to Civic and transport of mail.

### 2.4 Independent review of property and land assets (incl. Smarter Working) (Saving - £0.816m in 2015/16)

An independent review of assets, post LABV, will be undertaken to ensure that the council is getting maximum value in operational and revenue terms from its property and land portfolio. Specific areas of review will include space let to business, business centres that are retained, current use of properties (administration, depots etc.) linked to Smarter Working, considering the market for disposal of assets, land and buildings leased by and to the council, any development potential in surplus land, operational council property. Specific opportunities to increase property rental will also continue to be undertaken, for example, a rent review of the Bridges which will generate a capital receipt, backdated rent and an increased annual rent until the next review in 2039.

### 2.5 Building and Development Control to maximise trading position (Saving - £0.277m in 2015/16)

The maximisation of income opportunities recognises the comparative upturn in the economy leading to an increase in planning and building control work. The proposal also includes redesign of function to enable the removal of a minor staffing reduction.

### 2.6 Energy Efficiency invest to save initiative (Saving - £0.500m in 2015/16)

Delivery of significant savings on energy cost through the proposed upgrade to LED street lighting in residential areas, which equates to around half of the street lighting stock. This follows an independent review commissioned by the service that confirmed that it is an appropriate time to consider such an investment following recent advancements in LED technology.

### 2.7 Review of operational arrangements for Waste Collection and Disposal (Saving - £0.631m in 2015/16, £0.712m 2016/17)

A range of measures are proposed to maximise income from waste collection, including through reviewing existing charges and introducing new charges where appropriate. Specific proposals include charging charities for waste collection, where a subsidised rate will be applied that is similar to the approach used for schools.

The introduction of charges for replacement bins, unless proof of being stolen, is an approach that is consistent with neighbouring authorities and is intended to reduce demand by encouraging householders to take care of their bins, avoiding financial and operational burdens on the Council.

Reducing demand to enable the reduction of staff through natural turnover and workforce planning.

A review of Trade Waste will deliver a reduction through increasing charges by 6%, which is less than the previous annual rises due to landfill tax, and reviewing contracts in relation to size of bins and number of collections for c.80 customers across the city.

Reduction in the cost of Waste Disposal will be realised through improved recycling, funded via investment from the Weekly Collection grant, where it is anticipated that the tonnage of waste disposed of will reduce by an additional 2,400 tonnes in 2015/16. Actions include communications awareness programmes and incentive schemes for residents. Other actions include the introduction of city centre trade waste recycling with an estimated reduction of a further c.600 tonnes waste disposed of and waste currently collected from depots, in future, being delivered direct to transfer stations thus reducing collection costs.

### 2.8 Transport and Fleet review (Saving - £0.600m in 2015/16)

The continuation of the Transport and Fleet Review will further rationalise and reduce the scale of the Council's fleet, reflecting the contraction of the services throughout the Council. A review will also consider the strategic direction for this service.

### 2.9 Bereavement and Registrars Service income (Saving - £0.180m in 2015/16, £0.130m 2016/17)

Increased income from the Bereavement Service will be realised by increasing charges at 7.5% for 2015/16. Analysis of neighbouring authorities charges highlights that charges will be comparable after this increase. An increase in non-statutory Registrars birth and marriage fees of 10% to generate additional income, these fees being optional extras.

### 2.10 Review Highways and Transportation and Network Management (incl. maintenance) (Saving - £0.553m in 2015/16)

Relates to a review and reduction of maintenance programmes on highways, footpaths, public rights of way, coastal protection, bridges and structures as well as the rationalisation of the highways inspection process when the Highways Asset Management Plan is in place. Also includes the recovery of the cost of repairing damage to highways etc. following a road traffic accident, which is currently only partially recovered from the relevant insurance companies with the remainder is met by the council.

### 2.11 Car Parking – review of operational arrangements) (Saving - £0.351m in 2015/16, £0.005m 2016/17)

Implementation of initiatives identified through the Parking Strategy, including developing further parking management schemes, a restructure of the Enforcement section, and other options to achieve additional income from parking activity including charging for seafront on and off-street parking. An increase of 10p per hour will be levied for off-street and on-street parking.

### 2.12 Review of Public Protection and Regulatory Services (Saving - £0.074m in 2015/16)

Proposal is to "stop doing" health promotion activity directly within Streetscene and replace with informing Public Health Activity, where a number of commercial providers are able to deliver this service. Also proposed to "stop doing" in respect of the consumer advice service, which is not currently a statutory responsibility, with customers being signposted to the National Consumer Protection Service and Citizens Advice Bureau

#### 2.13 Review of operational arrangements for Responsive Local Services, to reduce demand (Saving - £0.390m in 2015/16, £0.350 2016/17)

A service redesign has been undertaken and will continue to be implemented that reduces the cost of operational supervision with staff released through workforce planning with fixed-term staff and apprentices integrated into core to facilitate continuity of service. Coupled with operational savings, the Intelligence Hub's 'Community Clean Up' early adopter is a planned continual reduction and transfer of responsibility to the community / community organisations focussed on horticultural activity.

New routes and the implementation of new operational and supervisory arrangements will also reduce the cost of Winter Maintenance.

### 2.14 Sunderland Live – continued implementation of Business Plan (Saving - £0.102m in 2015/16)

The Business Plan for Sunderland Live reflects a reduction in the annual management fee payable by the council to Sunderland Live, and this budget reduction reflects the saving to the council for year 3 of operation. This reduction is targeted to be delivered, primarily, through income growth by generating additional income from existing events activity such as the Airshow and widening the opportunity for income generation through service diversification and third party trading.

### 2.15 Cross-cutting, including review of senior staffing arrangements and general cost reduction (Saving - £0.419m in 2015/16)

A review of senior staff in Place and Economy will be undertaken together with general cost reductions.

### People Proposals for Reductions 2015/2016

3. People (Saving - £23.934m 2015/2016 and £0.553m 2016/2017)

### 3.1 Full Year Impact of previous year's decisions (Saving - £7.430m in 2015/16, £0.553m 2016/17)

As part of the 2014/15 budget proposals a number of proposals were agreed that delivered efficiencies over a 2 year period. These include implementation of the LATC Business Plan; Personalisation improvements and demand management; and Restructure proposals to align to locality teams

## 3.2 Review of Integrated Teams – Development of multi-disciplinary teams to support social care customer journey and pathways (Saving - £1.500m in 2015/16)

Integrate services working directly with children and families whilst children remain in the family. The review will look at the points of intervention with families across a range of services and consider areas of duplication or where better integrated working would offer better outcomes for the family. It will be based on a single assessment of need and a better coordinated response to identified needs and will provide the basis for greater multi-agency integrated working in the future.

### 3.3 Looked After Strategy – Review and develop a more localised offer to respond to increases in older children and number of external placements (Saving - £0.500m in 2015/16)

Plans are in place to review, develop and implement a more localised offer to respond to both the increases in older children and the number of external placements. A root and branch review will be carried out of our needs, the existing options that exist with an emphasis on developing a more local offer that meets the diverse needs that are presented. The review will involve engaging with staff and children and also looking at best practice elsewhere.

# 3.4 Home to School Transport – Review of commissioning arrangements, eligibility criteria and an offer to parents of personalised budgets where appropriate (Saving - £0.450 in 2015/16)

Review of statutory transport in respect of children and young people with special educational needs. Including commissioning arrangements, eligibility criteria, and move to personalised budgets where appropriate. Policy change and consultation will be necessary to achieve the 25% budget reduction.

### People Proposals for Reductions 2015/2016

### 3.5 Youth Provision – Review of provision and commissioned contracts (Saving - £0.540m in 2015/16)

A full review of the Youth Offer is to be undertaken in 2015/16 that will seek to take advantage of wider opportunities and look to learn from successful delivery elsewhere. This would include appropriate consideration of other strategic priorities including Community Resilience, specifically ASB and the increased involvement of the community in service delivery and the Activity Strategy which evidences the benefits of regular participation in activity on physical and mental health and wellbeing, skills development and levels of attainment.

Current commissioned contracts are due to end in March 2015 but there is the provision to extend these contracts for up to 2 years. Negotiations are ongoing with the existing providers to consider how savings can be achieved in the interim pending the outcome of the full review.

## 3.6 Housing and Community Living – Review of the service and the benefits of collaboration with key partners (Saving - £0.100m in 2015/16)

Review of the service and explore the benefits of collaboration with key partners.

### 3.7 Personalisation – Implement national eligibility criteria as required by Care Act prescribed by central government (Saving - £2.314m in 2015/16)

The Care Act 2014 replaces the Fair Access to Care Services (FACS) eligibility criteria with new national minimum eligibility criteria, prescribed by Central Government.

## 3.8 Better Care Fund – Review all services provided and funded by the LA and CCG to realign with BCF outcomes. (Saving - £2.000m in 2015/16)

Review of all services provided by and funded by the Local Authority and the CCG to realign with Better Care Fund outcomes. Proposals include a review of Intermediate care / reablement to consider the outcomes delivered and opportunities to realign funding appropriately

### People Proposals for Reductions 2015/2016

## 3.9 Better Care Fund – Work is on-going with the CCG to identify further savings relating to reductions in admissions to hospital and to residential/Nursing Care (Saving - £3.111m in 2015/16)

As part of the Better Care Fund arrangements plans are being developed with the CCG, GPs, Hospitals and other Health Organisations, around integrated working which will achieve additional savings to those which have already been identified by the Local Authority.

## 3.10 Learning Disabilities – Review of service offer including a review of day centre and support living offer and support for people with complex needs. (Saving - £2.889m in 2015/16)

A series of benchmarking reviews have highlighted that the Local Authority is in the upper quartile for spend on Learning Disabilities. The current service offer is being reviewed to eliminate duplication, this will lead to a managed transition from block payments to cost per client/attendance and include a review of the day centre and support living offer for the City.

## 3.11 Sport and Leisure. Development of Joint Venture, competitive dialogue is progressing with interested parties (Saving - £2.600m in 2015/16)

The Competitive Dialogue process is continuing with interested parties, who have extensive portfolios and experience of operating local authority and other leisure facilities. It is expected that a report will be presented to Cabinet in early 2015.

### 3.12 People Directorate – Review of all support functions (Saving - £0.500m in 2015/16)

The review will consider all areas of the Directorate to realise benefits from the creation of a People Services Directorate.

### EQUALITY AND THE BUDGET PROPOSALS

### 1 Equality in Decision Making

The Equality Act 2010 places a specific duty on Local Authorities through the Public Sector Equality Duty. The three aims of the equality duty are to:

- Eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Equality Act
- Advance equality of opportunity between people who share a protected characteristic and those who do not
- Foster good relations between people who share a protected characteristic and those who do not.

Public authorities are required to give 'due regard' to the three aims of the duty when making decisions. Understanding the effect of decisions on people with different protected characteristics is an important part of complying with the general equality duty. Due regard means:

- consider the need to remove or minimise disadvantage or to meet particular needs
- think about how to encourage participation in public life
- tackle prejudice and promote understanding.

#### 2 How equality analysis has fed into the budget-setting process

2.1 Each Directorate has considered the equality impact of their proposals. Where it is timely and appropriate an Equality Analysis has been completed (the Council adopted approach to analyse and record equality impacts). The detail of the analysis is dependent on the nature of the proposal and its stage of development. For those proposals which are not sufficiently detailed to undertake a full Equality Analysis at the present time, an initial consideration of the impacts has been undertaken. In these cases further analysis will be carried out, when the proposals are further developed.

### 3 Consultation

3.1 Consultation has included an online survey as well as a targeted event to which Community Spirit (the Residents' Panel), representatives of the Area Voluntary and Community Sector Networks, and city-wide Equality Forums were invited. The Equality Forums cover a range of protected characteristics including disability, sexuality, faith and belief, race and age.

### 4 Key Messages

- 4.1 Individual proposals for additional savings are currently at different stages of equality analysis depending on the stage of the development of the proposal. The equality considerations can be summarised as follows:
  - Equality Analysis, whether complete or at initial consideration, has identified or anticipated positive impacts.
  - Equality Analysis, whether complete or at initial consideration, has identified or anticipated negative impacts. Where negative impacts are identified, it is the responsibility of the services to minimise these as far as possible. Some proposals have already identified possible ways to mitigate against potential impacts.
  - No impacts have been identified or are anticipated.
  - The proposal has potential employment impacts, or the saving will be partially made from staffing changes. Where there are impacts for the Council as an employer, equality considerations will be made as part of the Workforce Planning Project.
  - No equality analysis is needed. This is generally where the proposal will have no impact on service users / employees or where the proposal is focused on income generation.

	Strategic and Cross Cutting Proposals Appendix 2.1	Place and Economy Proposals Appendix 2.2	People Proposals Appendix 2.3
Positive impact identified or anticipated	0	2	1
Negative impact identified or anticipated	0	3	0
Neutral impact identified or anticipated Note 1	0	9	6
Both positive and negative impacts identified or anticipated Note 1	0	2	9
Employee implications	1	4	0
No Equality Analysis needed	5	5	1
	6	25	17

The summary of impacts, by directorate, is outlined below:

Note 1: Where the current draft of the Equality Analysis does identify potential negative impacts, the services will be considering how these impacts can be mitigated as far as possible during the development of detailed proposals.

Note 2: The number of impacts is greater than the number of proposals due to more than one element within a proposal (e.g. a service review with staffing implications)

4.2 A number of the proposals provide the opportunity for improving equality and diversity of provision, due to services being reviewed in line with demand management and application of the Customer Service and Access principles. These principles encourage greater understanding of customers and communities. 4.3 Where Equality Analysis is finalised, there will be a sampled quality assurance process to ensure the relevant considerations are being made in a thorough manner.

### 5 CONCLUSIONS

- 5.1 The Council continues to seek to meet its obligations in relation to equality and diversity and has procedures in place at both a general and budget specific level to incorporate equality and diversity issues into decision making processes and the assessment of proposals.
- 5.2 Where analysis does highlight some equality implications, services and directorates will be responsible for assessing how these can be mitigated during the development of the detailed proposals. Where a proposal includes a review of services a full and/or updated version of equality analysis will be undertaken and presented to decision makers as proposals are shaped.

### **APPENDIX 4**

	£m
Balances as at 31 st March 2014	7.570
Use / Addition to Balances 2014/2015	0
Estimated Balances 31 st March 2015	7.570
Use of Balances 2015/2016	
- Contribution to Revenue Budget	(3.210)
Addition to Balances 2015/2016	
<ul> <li>Transfer from Strategic Investment reserve to support the budget over the medium term</li> </ul>	3.210
Estimated Balances 31 st March 2016	7.570

### Statement of General Balances

The above position will be reviewed and updated and reported to Cabinet as part of the final budget proposals in February, 2015.

The above shows that balances will remain at £7.570m - One off resources will be used to support the budget over the medium term.

### Item 3 Appendix A

### Capital Programme Third Capital Review 2014/2015, Provisional Resources 2015/2016 and Treasury Management Review 2014/2015

### Cabinet Meeting 14 January 2015

### Extract of Report

	£000
2014/2015 Additional Schemes and Variation to Existing Schemes of £250,0000 or more - Fully	
Funded	
Cabinet Secretary	
Provision for Economic Development	
The Council has been successful in working with SFC Hotels to encourage the development of a Hilton Hotel adjacent to the Stadium of Light. In order to facilitate the attraction of a quality hotel to the City, on this important gateway site, it is proposed to make a capital contribution of £0.250m to the scheme as part of the Provision for Economic Development project to be funded by earmarked capital reserves. This will support the provision of 100 jobs, 72 of which will be full time and significantly improve the destination offer of the city to business and visitors.	250
City Services	
Flood & Extreme Weather Mitigation	
Additional funding of £0.320m has been awarded by the Environment Agency for storm repairs to South Bents. The total cost of these works is estimated to be £0.430m with the balance of £0.110m to be met from the Flood and Extreme Weather Mitigation capital budget.	320



#### CABINET MEETING

#### 14 JANUARY 2015

### LOCAL COUNCIL TAX SUPPORT SCHEME

#### REPORT OF THE DIRECTOR OF FINANCE

#### 1. Purpose of the Report

1.1 To provide Cabinet with an update on the consultation results for the Local Council Tax Support Scheme and to recommend that the Local Council Tax Support Scheme set out at Appendix B be implemented with effect from 1 April 2015.

#### 2. Description of Decision

- 2.1 To recommend Council to:-
  - (i) Consider feedback received during the consultation period from precepting authorities,
    - the public, including representatives/representative groups of Council Tax payers and Council Tax benefit claimants, voluntary organisations and community groups.
  - (ii) approve the Council's Local Council Tax Support Scheme as set out in paragraph 6 and Appendix B for the financial year 2015/16.
  - (iii) authorise the Director of Finance to administer the Local Council Tax Support Scheme, including undertaking the consideration and determination of applications for support, and authorise the Head of Law and Governance to amend the constitution accordingly.
  - (iv) authorise the publication of the approved Scheme on the Council's website and in any additional manner determined by the Director of Finance in consultation with the Leader of the Council and Cabinet Secretary.

### 3. Background

3.1 The Welfare Reform Act 2012 abolished the Council Tax Benefit system and replaced it under the Local Government Finance Act 2012 with the Local Council Tax Support scheme from 1 April 2013, thereby transferring responsibility from central to local government. The Local Government Finance Act 2012 also legislated that pensioners must receive protection, in that they must receive the same levels of entitlement under the new local Council Tax Support scheme as they had received under the old Council Tax Benefit scheme.

- 3.2 The Council Tax support scheme introduced on 1st April 2013 was based on the Council Tax Benefit scheme but
  - reduced the amount awarded by 8.5% for working age claimants:
  - increased the deductions for non dependants by £1 per week
  - abolished second adult rebate;
  - In line with legislation, there were no changes to the levels of award given to pensioners.

The scheme reflected the findings of the consultation which supported the view that all people should pay some council tax, at the same time balancing the financial position of the council, with the ability of the individual to pay.

3.3 The above scheme was introduced for a two year period after which the council would review the scheme and consult on its findings.

### 4.0 Findings on the Local Council Tax Support Scheme

- 4.1 The scheme has been working effectively, balancing the financial needs of the council with the ability of the individual to pay the increase.
- 4.2 Whilst there are some minor amendments proposed to the current scheme, these are minor in nature, and it is expected to be broadly financially neutral.

### 5. Results of Consultation on the Local Council Tax Support Scheme

### 5.1 **Precepting Authorities**

5.1.1 Consultation was undertaken with the major precepting authorities, the Police and Crime Commissioner for Northumbria and Tyne and Wear Fire and Rescue Authority, who will share the effects of any increases or reductions in demand for Council Tax Support Scheme and costs based on the local scheme offered. There were no issues arising other than the Tyne and Wear Fire and Rescue Authority seeking assurances from local authorities to minimise any impact on their budget.

### 5.2 Public

5.2.1 Consultation was also carried out with the public on the content of the scheme from 23rd October to 5th December 2014.

- 5.2.2 The format of the consultation was to utilise an on-line questionnaire, which was made available to all City residents. A workshop was also held as part of the budget consultation on 25th November 2014. No major concerns were raised in respect of the current scheme and the proposed changes.
- 5.2.3 The results of the on-line survey and feedback from the workshop have been analysed. Overall there is support for Sunderland's scheme and the key findings are summarised at Appendix A.
- 5.2.4 Appendix B sets out key features of the scheme to be continued within Sunderland taking into account the principles of the Local Council Tax Support Scheme consulted upon.

### 6. **Proposed Local Council Tax Support Scheme**

- 6.1 Following the successful implementation of the current scheme and evaluation of the feedback from consultation it is proposed that the Council adopt the scheme as set out in Appendix B on the basis that:
  - The Scheme is already working successfully in Sunderland and supports the views that everyone should pay something towards their Council Tax bill.
  - Council Tax support reduction will continue to be 8.5%.
  - The abolition of second adult rebate will continue.
  - The increase in non-dependant deductions will continue at £1 per week.
  - Information held in respect of housing benefit applications will be used for the calculation of council tax support where appropriate.
  - Those non dependants serving in the forces whilst on operations will be disregarded from the calculation.
  - People of pension age will have their entitlement calculated under pension age rules regardless of whether or not they are available for work.

### 7. Financial Implications

7.1 The revised scheme is expected to be broadly tax neutral with collectable income from the proposed Scheme unaffected.

### 8. Impact Analysis

8.1 An Equality Impact Assessment has been undertaken, taking into account analysis of public consultation data and comments.

8.2 Work will continue to assess the impact of this scheme alongside the related impacts of the significant number of welfare and benefit reforms either already introduced or still being planned by Government. Any unintended consequences of the scheme will be closely monitored and considered during a further review of the scheme next year.

### 9. Reasons for the Decision

- 9.1 The council must have its Local Council Tax Support Scheme approved by 31 January 2015.
- 9.2 The changes referred to in this report, as set out in section 6, reflect the experience of the scheme, as it has been implemented to date. Impacts of the scheme will continue to be closely monitored following the scheme's introduction in April 2015.

### **10.** Alternative Options

10.1 The alternative option is to continue with the scheme in its present form without the proposed amendments.

### 11. Other Relevant Considerations

- 11.1 Legal Implications
- 11.1.1 The comments of the Head of Law and Governance have been taken into account in preparing this report.
- 11.2 Employee Implications
- 11.2.1 The reduction in administration grant and the implementation of Universal Credit may have an impact on how council tax support is administered in the future, and this is being kept under review

### 12. Background Papers

Welfare Reform Act 2012 http://www.legislation.gov.uk/ukpga/2012/17/contents/enacted

Localised Council Tax Support Scheme - Equality Analysis -

Consultation - Description	Respondents agreeing	Respondents not agreeing	Respondents with no views either way	No response
i)Do you agree the council should continue with the current council tax support scheme	66.47%	8.07%	22.98%	2.48%
ii) Do you agree the council should disregard non-dependants serving in the forces when working on operations	72.98%	12.11%	11.80%	3.11%
iii) Do you agree a person who is of pensionable age should have their entitlement to council Tax support calculated under pension age rules, regardless of whether or not they are available for work	51.24%	28.26%	17.70%	2.80%

iv) The council would like to give everyone who is eligible for assistance through the Council Tax Support Scheme the help automatically, rather than asking them to complete additional application forms. This can be achieved by the council using information received in respect of other reductions such as Housing Benefit, and Universal Credit etc to calculate Council Tax support. Do you agree with this approach	72.67%	11.49%	12.42%	3.42%

#### **Consultation Results**

#### Appendix A

- 1 Approximately 66% (detail at appendix A) of the 322 respondents are in overall agreement with Sunderland's proposed Scheme, with some 8% disagreeing and 23% having no views either way.
- 2 Respondents were also asked if the council should disregard non dependants whilst on operations, approximately 73% agreed, with some 12% disagreeing, and 12% having no views either way. In respect of the face to face consultation, one respondent did not agree.
- 3 When asked if a person of pensionable age should have their entitlement calculated under pension age rules, regardless of whether or not they are still available for work, approximately 51% agreed, 28% disagreed, and 18% having no views either way.
- 4 Respondents were asked if the council should be able to use information received in respect of other reductions, to calculate Council Tax support, with 73% agreeing, 11% disagreeing, and 12% having no views either way...

### Local Council Tax Support Scheme

- 1 Reduce Council Tax Support by 8.5% for all working aged claimants. Council Tax Support will be reduced by a maximum of 8.5%
- 2 Allows councils to abolish Second Adult Rebate for working aged claimants Second Adult Rebate is a reduction of up to 25% of the Council Tax where a customer's income is too high to receive benefit but they have other adults living in the household whose income is low. Second Adult Rebate will be removed.
- Allows councils to amend non dependant deductions within the limits of point 1 above
   Continue with an increase of £1 per week on non dependant deductions for those in receipt of partial benefit.
- 4 Pensioners who are of pension age will be treated under pensioner rules even if they are available for work.
- 5 Those Non dependants serving in the forces on operations will be disregarded from the calculation.
- 6 Information held in respect of Housing Benefit or Universal credit can be used to calculate Council Tax support where appropriate.

## Notice of Motion

## COUNCIL

## NOTICE OF MOTION

Council Members are asked to consider the under mentioned Motion:-

(i) Mismanagement of the British Economy

This Council, condemns the current Conservative led governments mismanagement of the British economy and calls upon all eligible Citizens to vote Labour at the forthcoming general election to prevent further abuse.

Councillor P. Watson Councillor H. Trueman Councillor M. Speding Councillor J. Kelly Councillor G. Miller Councillor P. Smith

# **Reports**

#### COUNCIL

#### 28 JANUARY 2015

APPOINTMENTS – WASHINGTON AREA COMMITTEE, PLANNING AND HIGHWAYS COMMITTEE, DEVELOPMENT CONTROL (HETTON, HOUGHTON AND WASHINGTON) SUB-COMMITTEE, ADULT SERVICES COMPLAINTS PANEL, AGE UK, CITIZENS' ADVICE BUREAU, WASHINGTON – MANAGEMENT COMMITTEE, FOSTERING PANEL, NORTH EAST CHILD POVERTY COMMISSION AND NORTH EAST AUTOMOTIVE ALLIANCE

#### Report of the Head of Law and Governance

#### 1.0 Introduction

1.1 The purpose of this report is to consider appointments to the Washington Area Committee, Planning and Highways Committee, Development Control (Hetton, Houghton and Washington) Sub-Committee, Adult Services Complaints Panel, Age Uk, Citizens' Advice Bureau, Washington – Management Committee, Fostering Panel, North East Child Poverty Commission and North East Automotive Alliance.

#### 2.0 Vacancies which have arisen following the Resignation of Councillor N. Padgett

- 2.1 Following the resignation of Councillor N. Padgett vacancies have arisen on the Washington Area Committee, Planning and Highways Committee, Development Control (Hetton, Houghton and Washington) Sub-Committee, Adult Services Complaints Panel, Age UK and Citizens' Advice Bureau, Washington – Management Committee.
- 2.2 The Council is requested to consider appointing Councillor T. Martin to serve on Age UK until the next Annual Council meeting.
- 2.3 The Council is requested to consider appointing Councillor T. Taylor to serve on the Washington Area Committee, Planning and Highways Committee, Development Control (Hetton, Houghton and Washington) Sub-Committee, Adult Services Complaints Panel and Citizens' Advice Bureau, Washington Management Committee until the next Annual Council meeting.

#### 3.0 Fostering Panel

3.1 A request has been received from Councillor M. Turton to resign from the Fostering Panel.

3.2 The Council is therefore requested to consider appointing Councillor Farthing to serve on the above Panel until the next Annual Council meeting.

## 4.0 North East Child Poverty Commission

- 4.1 Councillor P. Smith has recently been appointed as the new representative of the Association of North East Councils on the North East Child Poverty Commission.
- 4.2 The Commission is an independent group established to raise awareness of and encourage action to address child poverty. Its members are drawn from local authorities, voluntary organisations, employers and public agencies from across the North East.
- 4.3 The Council is therefore requested to endorse the appointment of Councillor P. Smith as the new representative of the Association of North East Councils on the North East Child Poverty Commission and authorise her attendance at meetings of the Commission.

#### 5.0 North East Automotive Alliance

- 5.1 At its meeting held on 4th December, 2014 Cabinet considered a report on the development and delivery of the Council-owned key economic development site at Hillthorn Farm/Enterprise Zone Site 3. The report provided details of the newly formed North East Automotive Alliance (NEAA) which will be located in Sunderland and will provide the North East with one voice to raise the profile of and promote the North East automotive industry, lobby and support its continued growth.
- 5.2 In consideration for its funding, the Council is entitled to be represented on the Board of Directors of NEAA and to actively participate in the development of the NEAA for the benefit of the City. The Cabinet agreed to recommend to Council that the Chief Executive be appointed as the Council's representative on the Board of the NEAA.

#### 6.0 Recommendations

- 6.1 The Council is accordingly recommended to:-
  - (i) consider appointing Councillor T. Martin to serve on Age UK until the next Annual Council meeting;
  - (ii) consider appointing Councillor T. Taylor to serve on the Washington Area Committee, Planning and Highways Committee, Development Control (Hetton, Houghton and Washington) Sub-Committee, Adult Services Complaints Panel and Citizens' Advice Bureau, Washington – Management Committee until the next Annual Council meeting;

- (iii) consider appointing Councillor Farthing to serve on the Fostering Panel until the next Annual Council meeting;
- (iv) endorse the appointment of Councillor P. Smith as the new representative of the Association of North East Councils on the North East Child Poverty Commission and authorise her attendance at meetings of the Commission; and
- (v) appoint the Chief Executive as the Council's representative on the Board of the NEAA.

### COUNCIL

## 28 JANUARY 2015

## CHIEF FINANCE OFFICER – SECTION 151 LOCAL GOVERNMENT ACT 1972

#### **REPORT OF THE CHIEF EXECUTIVE AND HEAD OF LAW AND GOVERNANCE**

- 1. Members will recall that at the meeting of Council held on 24 September 2014, it was agreed, following the resignation of the Executive Director of Commercial and Corporate Services, that the Council's Head of Financial Resources be designated Chief Finance Officer for the purpose of section 151 of the Local Government Act 1972 on an interim basis and that she be authorised to continue to exercise delegated powers in relation to the financial affairs of the Council which are currently delegated in the constitution to the Executive Director of Commercial and Corporate Services.
- 2. In order to ensure that the Council fulfils its statutory obligations in respect of the appointment of a section 151 officer, the Human Resources Committee at its meeting held on 20 November 2014 was requested to confirm the existing temporary arrangements in respect of confirming the arrangements in respect of the Head of Financial Resources. It was also agreed that the title of the post be changed to Director of Finance in line with other strategic Director posts.

#### 3. **RECOMMENDATIONS**

Accordingly the Council is recommended to note that the existing temporary arrangements in respect of the organisation's Section 151 responsibility undertaken by the Director of Finance (previously titled the Head of Financial Resources) were made permanent with effect from 1st December 2014 and that the Head of Law and Governance be authorised to amend the Constitution accordingly to reflect the new arrangements.