

Update Report: The Prevent Duty

Report of the Director of Strategy, Partnerships and Transformation

1.0 Purpose of the Report

1.1 The purpose of this report is to update Scrutiny Committee with regard to the implementation of the Prevent duty in Sunderland. This includes:

- An update on progress made against the City's Prevent Action Plan that provides evidence of compliance with the Prevent duty
- An overview of the number of Prevent referrals made in Sunderland

2.0 Background

2.1 In March 2016, Scrutiny received a report on the new Prevent duty which covered the following:

- Information to ensure members had an understanding of the *Prevent* Duty and the wider strategic context within which it sits.
- An overview of the requirements within the statutory guidance covering: Leadership, Partnership Working and Capabilities.
- The expectations in the statutory guidance of the Local Authority role.
- The current position with regard to implementing the duty as of March 2016.
- Next steps to ensure the City's overall compliance with the duty.

2.2 The Sunderland Prevent Co-ordination Group was established to oversee compliance and is made up of those agencies locally that are specified within the statutory guidance, together with some additional partners, who don't have the duty, but who come into contact with people who may be at risk of radicalisation (e.g. TWFRS, Gentoo). It's key outcomes are to:

- Work collectively to prevent those living, working or studying in Sunderland from being drawn into terrorism.
- Ensure that the Prevent duty becomes embedded within partner agencies' mainstream service delivery.

- 2.3 The Sunderland Prevent Coordination Group reports into the City's CONTEST Board (which oversees all 4 elements of the Government's national Counter Terrorism Strategy around Prevent, Protect, Prepare and Pursue) and has a direct relationship with the Safer Sunderland Partnership. The group also provides assurance updates to the two safeguarding boards.
- 2.4 A Northumbria Prevent Co-ordination Group was also established to share good practice across each of the Local Authority areas, and improve effectiveness through joint initiatives, learning and peer support in tackling radicalisation and extremism.

3.0 The *Prevent* Action Plan

- 3.1 The Prevent Action Plan is structured around the 3 themes that run throughout the Prevent statutory guidance:

Leadership - an expectation that those in leadership positions establish or use existing mechanisms for understanding the risk of radicalisation, communicate the duty and ensure staff understand risk and build capabilities to deal with it and implement the duty effectively.

Partnership - demonstration of partnership working is required with the suggestion to use existing partnerships such as Community Safety Partnerships and establish strong links with Safeguarding Boards.

Capabilities - demonstration that frontline staff who engage with the public understand what radicalisation means and why people may be vulnerable to being drawn into terrorism as a consequence of it. Training, information sharing and how to access support are also key features, together with an expectation that local authorities ensure that publicly-owned venues and resources are not used as a platform to disseminate extremist views.

- 3.2 The Prevent Action Plan only captures those improvement actions that need to be progressed collectively to ensure there is citywide compliance with the duty. It does not capture all the actions of the individual specified authorities that are set out in their own internal self-assessments and action plans, but focusses on those actions that require a multi-agency partnership approach to achieve compliance and added value.

- 3.3 The **key outcomes** being achieved through the action plan include:

- The CONTEST Board has an overview of specified authorities' compliance with the Prevent Duty.
- Recognising and celebrating our differences together
- Cohesive communities
- Good relations fostered within and between communities

- Assurance that all specified authorities have clear Prevent Referral Procedures, that are compliant with citywide multi-agency safeguarding procedures.
- Key staff groups (citywide) understand radicalisation, how to recognise risk and how to refer concerns in a consistent way through a safeguarding route.
- Some identified staff groups have increased confidence to hold difficult conversations with children, young people or vulnerable adults they work with who may hold radical views but fall below the Channel threshold.

3.4 Appendix 1 provides examples of some of the improvement actions within the plan and the progress made to date.

4.0 Prevent referrals

4.1 It was anticipated that there would be an increase in Prevent referrals in 2016 for both adult and children's safeguarding following the implementation of the new duty but this does not appear to be the case, as illustrated by the Northumbria and Sunderland figures below for the calendar years 2015 and 2016:

2015 Northumbria = 143 Prevent referrals

2016 Northumbria = 89 Prevent referrals

2015 Sunderland = 46 Prevent referrals:

- **35 Adults:** of which 4 were Extreme Right Wing (XRW) and 29 were Islamic extremism (and 7 of the 29 referrals were for females). There were 2 referrals for other forms of extremism. (NOTE: 21 of the Islamic extremism referrals were linked to arrest of one 37 year old male). Prevent Safeguarding measures were implemented.
- **11 children :** 3 x XRW / 8 x Islamic (2 were females) (2 linked to arrest of 37 year old male – Prevent Safeguarding measures were implemented)
- 3 referred to Channel for consideration - 2 cases accepted as Channel (1 adult: Islamic /1 Child: XRW) – other safeguarding measures adopted for those considered but who were not accepted.

2016 Sunderland = 20 Prevent referrals:

- 15 Adults: (5 x XRW / 8 x Islamic (3 were females) / 2 x Other)
- 5 Children: (2 x XRW / 2 x Islamic / 1 x Other)
- 6 referred to Channel for consideration (5 Adults: 3 x XRW / 1 x Islamic / 1 x Other) : (1 Children: 1 x XRW) = None accepted onto Channel. The meetings considered vulnerabilities and safeguarding plans were initiated where appropriate.

- 4.2 There have been no further terrorism convictions in Sunderland since November 2015 (37 year old male, from Sunderland, was found guilty of ten terrorism-related offences).

5.0 Conclusions and Recommendations

- 5.1 This update report seeks to ensure that Scrutiny Committee have an up-to-date understanding of the action taking place to ensure the City's compliance with the Prevent duty, together with an overview of the level of Prevent referrals.
- 5.2 It is recommended that Scrutiny Committee notes the report.

Appendix 1: Examples of Progress Against the Sunderland Prevent Action Plan

Improvement Action	Progress to March 2017
Leadership Improvement Actions	
<p>Each Prevent specified authority on the Sunderland Prevent Co-ordination Group was asked to assess their compliance with the Prevent Duty and action plan accordingly, including identifying any actions that require a multi-agency response and therefore need including in the city-wide action plan. Progress on delivering each specified authority's Prevent action plan was to be shared with the Sunderland Prevent Coordination Group on a quarterly basis.</p>	<p>All Prevent Co-ordination Group partners have completed and circulated their self-assessments and action plans. Each included evidence as well as actions for any requirement deemed as amber or red. These plans were initially shared quarterly. In March 2017 it was agreed that these self-assessment action plans will now be reviewed annually, the next review will take place in September 2017 when the Prevent Coordination Group meets again.</p> <p>To provide an example, the Council identified 29 areas within its self-assessment and by August 2016 - 90% were green and 10% amber. By March 2017, 100% were assessed as green.</p>
<p>Each Prevent specified authority who does not sit on the Sunderland Prevent group (but is represented on the Northumbria Prevent Group) was asked to confirm their compliance with the duty and action plan accordingly and that their updates were to be shared with the Sunderland Prevent Coordination Group.</p>	<p>Prisons: National Offender Management Service (NOMS) advised that they gain assurance of compliance with the Prevent legislation through a number of factors. Firstly, national policies are in place that set out mandatory actions for establishments to ensure they are compliant. Many of these mandatory actions are taken directly from the legislation guidance for Prison and Probation. Secondly, additional roles "Prison Prevent Leads" have been created to offer guidance and support to establishments and offer the opportunity for additional training to staff. Thirdly, the regional counter terrorism and extremism unit provides a safety net in terms of monitoring of compliance, sharing best practice and updating establishments of relevant changes. Should there be concerns around a prisoner and their engagement with an extremist ideology then there are tried and tested processes and links with police and probation that ensures the appropriate</p>

Improvement Action	Progress to March 2017
	<p>sharing of information to the relevant agencies, which would also include Prevent in the community.</p> <p>Northumbria Community Rehabilitation Company (CRC) advised that they are compliant with the Prevent duty. The Extremist Offender Strategy offers support and procedural guidance to all staff where there are concerns around radicalisation or extremism. Links have been established with the Probation Counter Terrorism Leads and Prevent Police. Front line staff have been WRAP trained. The plan was in place to train operational partners (new name for supply chain) in 2016. However, all training was deferred due to the priority to train all CRC staff on the new IT system. CRC has confirmed that the WRAP training is now booked in for 28th March 2017, and a representative from each operational partner is attending. NOMS Rehabilitation Services Contract Management Team (North) completed an audit of Northumbria CRC Prevent duty and activities in May 2016.</p> <p>National Probation Service (NPS) have confirmed that the NPS North East Delivery Plan is in place and being delivered on all NPS responsibilities under Duty to Comply. It is monitored bi-monthly by the North East NPS Strategic Lead for Extremism and the North East NPS Head of Public Protection.</p>
Partnership Improvement Actions	
Continue work that fosters good relations within and between communities and increase and develop the capacity to engage in civic mediation to reduce community tensions and foster and improve good relations.	<p>A number of partner organisations are contributing to fostering good relations. For example:</p> <ul style="list-style-type: none"> - Northumbria Police's community engagement team have good links to the community and are able to feed in any tensions raised by the community so that they can be better understood and problem-solved. - Sunderland schools and Sunderland College continue to promote British values, cohesion and tolerance. - Partners have links with Young Asian Voices and the Friends of the Drop-in, who

Improvement Action	Progress to March 2017
	<p>are a group for the asylum seeking community in Sunderland.</p> <ul style="list-style-type: none"> - Work with the 3 Faiths Forum, this involves working with people from different faiths to tell their personal journey of faith. These stories are facilitated and shared in schools or in the wider community. The intention is to increase mutual understanding and respect of different faiths. - A Kitchen Ritual pilot involving the College, Sunderland Partnership, Centre for Good Relations and the 3 Faiths Forum was held in February 2017. The concept of Kitchen Rituals is to bring people together from different cultures and communities, to cook and eat food together, exploring the similarities rather than the differences, acknowledging that the cooking of food can be a unifying experience.
<p>Ensure each Prevent specified authority has a named safeguarding single point of contact (SPOC) and a named deputy which incorporates being the SPOC for CHANNEL.</p>	<p>Each specified agency has a named SPOC and named deputy and this list is routinely reviewed.</p> <p>These named staff will be contacted whenever a Prevent referral is made to share information and intelligence to support the assessment of risk.</p> <ul style="list-style-type: none"> • Council Adult's: Jim Usher (SPOC) and Mike Crozier (deputy) • Council Children's Social Care: Yvonne Bartlett (SPOC) and Paul Jackson (deputy) • Community tensions: Stuart Douglass (SPOC) and Jessica May (deputy) • Police: Southern Command: T/Supt Paul Milner (SPOC) and NPT Insp. (deputy) • STNHSFT: Christine Johnson (SPOC) and Tracy Dawson (deputy) • City Hospital Sunderland: Margaret Deary (SPOC) and Debbie Cheetham (deputy) • CCG: Deanna Lagun (SPOC) and Richard Scott (deputy) • University: Andrea Walters (SPOC) and Louise Phillipson (deputy) • College: Rachel Wiles (SPOC) and Peter Snowball (deputy) • YOS: Linda Mason (SPOC) and Sue Gardham (deputy) • NPS: Karin O'Neill (SPOC) and Ann Oxley (deputy) <p>We have also encourage non-specified authorities to have named safeguarding SPOC which incorporates being the Channel SPOC and TWFRS and Gentoo have done this:</p> <ul style="list-style-type: none"> • TWFRS: Sean McKee (SPOC) and Ian Cuskin (deputy)

Improvement Action	Progress to March 2017
<p>All partners to follow the updated Multi-Agency Safeguarding Policies and Procedures for Prevent referrals.</p>	<ul style="list-style-type: none"> Gentoo: Julie Lister (SPOC) and Julie Walker (deputy) <p>Amendments were made to Sunderland Safeguarding Adults Board (SSAB) on-line procedures which were published in June 2016. Links are being reviewed to improve the search function so that it identifies the Prevent referral process map - timetabled for early 2017.</p> <p>Amendments were made to the Sunderland Safeguarding Children Board (SSCB) on-line procedures. These went live in June 2016.</p> <p>http://www.proceduresonline.com/nesubregion/Sunderland_SCB/p_sg_ch_extremism.html</p> <p>A Prevent referral process map was produced and circulated to all specified and non-specified agencies in March 2016 (see Appendix 2) which is also available on-line as part of the SSCB policies and procedures. This was refreshed again in October 2016 to reflect new front door arrangements for children's services and widely circulated via the SSCB and SSAB. All WRAP 3 trained staff in the council are provided with a copy of the referral process map.</p> <p>The SSCB circulate the revised Section 11 Audit in early 2017, which now requires partners to evidence how they have embedded Prevent into their mainstream safeguarding response.</p>
<p>Seek to ensure that young people have a sense of belonging and integration in the city by promoting awareness of different cultures and seek to create relationships within and between our communities.</p>	<p>The Youth Parliament supported Diwali in 2016 and would now like to hold a cultural event. However, resource to work with the group to plan an event has currently not been identified. Potential avenues of support, including those external to the council, will be explored by the Participation and Engagement Lead in Children's Services, with the support of the Sunderland Partnership Manager.</p>
<p>Capabilities Improvement Actions</p>	

Improvement Action	Progress to March 2017
<p>Make use of a variety of methods to raise the awareness of Prevent and the Prevent Duty to specified and non-specified authorities. This will result in a wider range of staff who are able to understand what radicalisation means, why people may be vulnerable, can recognise vulnerability to being drawn into terrorism and know how to make a referral.</p>	<p>TWFRS joined the Sunderland Prevent Co-ordination Group in October 2015. Gentoo joined the group in April 2016.</p> <p>In the 12 months Nov 2015 - Nov 2016 2016 the Council has trained:</p> <ul style="list-style-type: none"> • 489 council staff • 237 Sunderland Care and Support staff • 34 school staff; and • 56 external staff (VCS sector). These 56 VCS staff cover 26 organisations <p>Gentoo have had 3 staff trained as WRAP 3 facilitators in November 2016 who are now cascading this throughout their targeted staff groups.</p> <p>The NCALT e-learning tool on Channel has been shared with the non-specified agencies. http://course.ncalt.com/Channel_General_Awareness</p> <p>TWFRS have promoted this e-learning tool to all relevant staff groups which is aimed at frontline and strategic/safeguarding staff across the public sector. This e-learning tool includes reasons people can be drawn into terrorism; the national Contest Strategy; the Channel process (i.e. the intervention programme for those at risk). It includes case studies around engagement, intent and capability. There is a section on referrals and support. Northumbria Police has used this as the method to train staff around Channel and Prevent. It would also be suitable for elected members and those wanting to know more about what happens when a Prevent referral is made where interventions are needed.</p> <p>The Virtual College e-learning on preventing radicalisation is also available on request from the SSCB. The Home Office Prevent Training Catalogue was reviewed and shared with partners in April 2016 and is included within the Council's Procurement Prevent</p>

Improvement Action	Progress to March 2017
	<p>Guidance document.</p> <p>The Prevent referral process map was produced and circulated to specified and non-specified agencies in March 2016 and again in 31st October 2016. It forms part of the local safeguarding policies and procedures and is live on the SSCB webpages.</p> <p>The council has also produced a Prevent Duty Procedure for Procurement guidance document which other specified agencies can adopt and which also ensures those organisations the council contracts with meet the requirements under the duty, according to the relevant of Prevent to the contract.</p>
<p>Make key resources (on Prevent and Channel) available on-line via the Council, SSCB and SSAB websites and signpost commissioned services to these.</p>	<p>Virtual college radicalisation e-learning can be requested by individuals via the SSCB. The Home Office Prevent Training Catalogue has been reviewed and contains many approved free resources. These resources have been passed to the SSCB and SSAB for wide circulation and have been uploaded it onto the relevant sections of their policies, procedures and training around Prevent / radicalisation.</p>
<p>Ensure there is continuous learning from Prevent and Counter-Terrorism incidents. This should involve dip sampling Prevent referrals (that hit both the Channel threshold and those below the threshold) and undertaking a case review to determine any improved practice and learning around communications, referral processes, responses and support to the family and impact on the community.</p>	<p>Two Prevent referral cases are now being reviewed by the Sunderland Prevent Coordination Group every 6 months using the case file audit approach. The Prevent leads for both adults and children (council) provide this information which follows the pathway through from referral to see what outcomes have been achieved and to ensure the correct referral pathways were used. The first 2 adults cases were reviewed on 13th March 2017 and the correct process had been followed.</p>
<p>Increase partners understanding of</p>	<p>A Hate Incident Monitoring Group has met since 2014 on a bi-monthly basis, these</p>

Improvement Action	Progress to March 2017
incidents of hate crime in the city and tackle any underlying issues identified e.g. common themes, repeat offenders.	meetings have involved Gentoo, the Police, Council, University, Sunderland Partnership, VCS and members of the Independent Advisory Groups. Arrangements are currently under review, with the Police taking the role of chair. Work is also progressing to ensure that we have a coordinated and streamlined approach to the collation and analysis of hate incident data.
Work with the Foundation4Peace to help strengthen the skills and knowledge of those working with children, young people and vulnerable adults to be able to hold difficult conversations around Prevent and radicalisation.	An event was held in Sunderland on 7 th July 2016 to help strengthen the skills and knowledge of those working with children, young people and vulnerable adults to be able to hold difficult conversations around Prevent and radicalisation. All schools were invited and this was promoted through a briefing in the school governor's handbook (April 2016) and an email invitation to nominate relevant staff. The invite to the conference was extended beyond education providers to other professionals, including current civic mediation practitioners, coaches, pastoral staff, safeguarding staff, health service providers and other organisations who come into contact with the potentially at risk groups specified in the Counter Terrorism Local Profile (CTLP). Around 35 people attended and anecdotal feedback was very positive around improved knowledge and confidence around holding difficult conversations.
Work with the Active Change Foundation to deliver an intensive training session for multi-agency pool of staff to be drawn on as and when required to deliver 1-to-1 work with those that fall below the Channel threshold.	A training session was held on 21st March 2016 with 30 multi-agency staff which covered: <ul style="list-style-type: none"> • Understanding the radicalisation process – hard and soft techniques • Counter narrative processes • Real time engagement and questioning techniques • Developing an intervention plan Evaluation feedback showed an enhanced awareness of counter-narratives and whilst those attending had increased confidence around this, however, it did not give all attendees the confidence to take on -one-to-one intervention work.
Work with the Foundation 4 Peace to deliver one 'My Former Life' in a	The Foundation4Peace delivered the My Former Life session with a group of pupils from Southmoor School on 8 th July 2016. They used a multimedia educational resource aimed

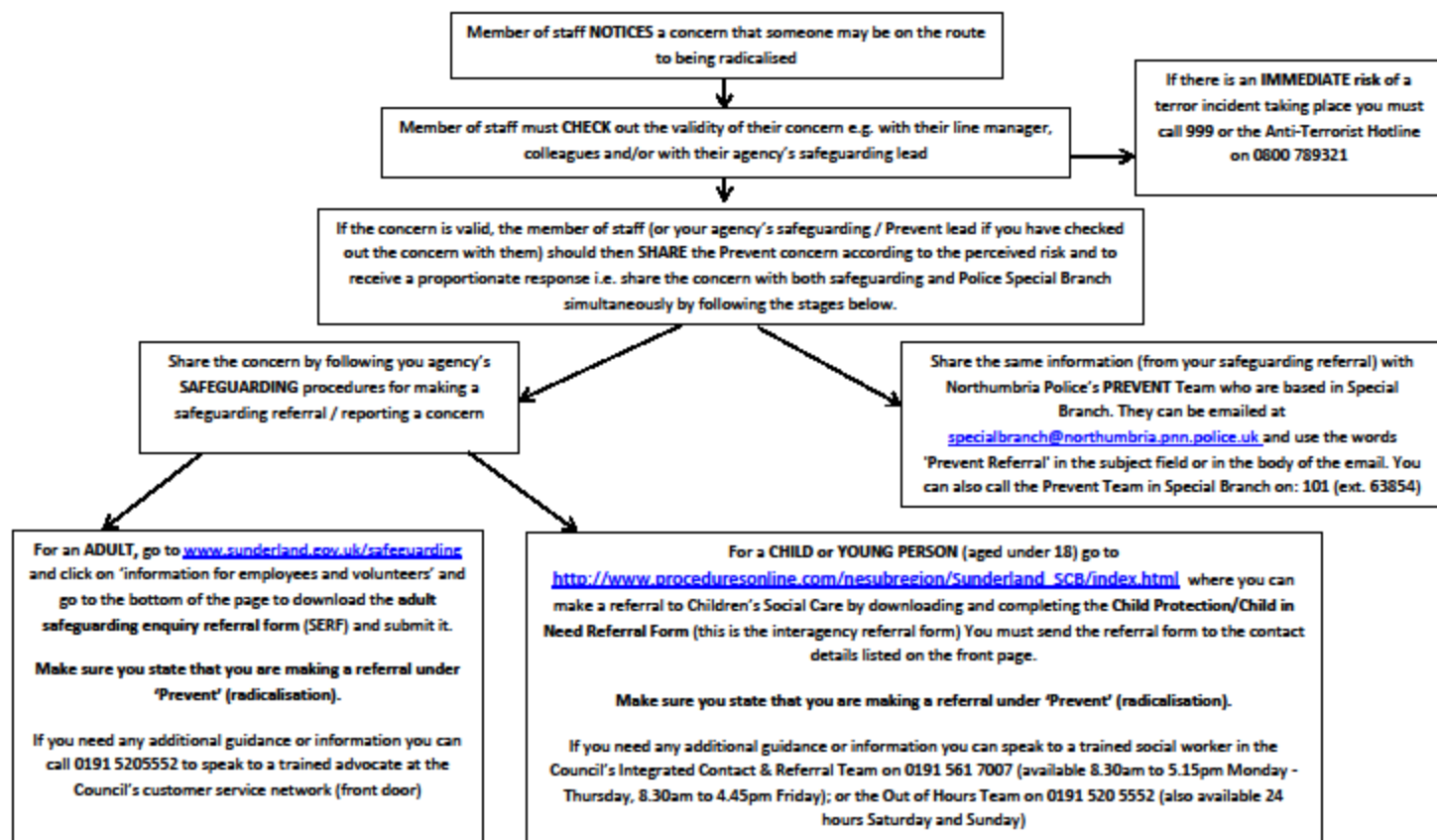
Improvement Action	Progress to March 2017
<p>Sunderland school (with a full class) with the aim of ensuring pupils understand that extremism, terrorism or political violence of any sort is not synonymous with one particular religion, ethnicity, or race (to help counter what is perpetuated in popular media is that terrorism, extremism, etc., is made synonymous with Muslims).</p>	<p>at 14-19 year olds. It was based around a documentary film that explored and shared the personal stories of four former extremists, or 'Formers' (a former member of a White Supremacist group; a former recruiter for a UK-based organisation called Al Muhajiroun; a former foreign fighter from the Afghan-Soviet War; and a former member of the Irish National Liberation Army, and offshoot from the IRA). The session was geared to encourage critical thinking and to increase emotional intelligence and capacity to prevent de-humanisation. It also covered self-awareness of social media and being responsible on the internet. This was funded using a Home Office Prevent grant.</p>
<p>Build the emotional intelligence and critical thinking of young people (and those not reaching the Channel threshold) in accepting opinions and views different from their own; and supporting them in building resilience to extremist, radical and racist ideas.</p>	<p>The Sunderland Prevent Coordination Group supported Show Racism the Red Card (SRtRC) in a funding proposal to the Home Office's Building Stronger Communities Together fund in October 2016. This bid has been successful. It will support young people who are expressing extreme and racist ideas and attitudes and who are vulnerable to radicalisation. It will provide a referral pathway for any child or young person referred under Prevent who does not meet the Channel thresholds, but who still have beliefs and views that cause concern. This will also help to strengthen their critical thinking skills. SRtRC will create an outreach education service to support children and young people across mainstream and alternative educational provision including pupil referral units, Emotional Behavioural Disorder (EBD) schools and internal exclusion units. The interventions could last as little as 2 ½ hours or for as long as 13 weeks and could involve 1:1 sessions or group work if it was felt that there were several young people who could benefit, or if the individual with the concerning attitudes held a lot of power and influence within a peer group. This resource is covering Tyne and Wear (except Northumberland) and is for 4 years (subject to an annual review of outcomes).</p>
<p>Ensure schools are aware of their responsibilities under the Prevent duty.</p>	<p>A briefing was sent to all schools and all school Governors in Sept 2015. Schools have since been provided with the web links to the following key documents in</p>

Improvement Action	Progress to March 2017
	<p>order to familiarise themselves with:</p> <ul style="list-style-type: none"> (i) Prevent Duty Guidance (statutory) http://ow.ly/OZCb4 (ii) Promoting Fundamental British Values as Part of the Spiritual, Moral, Social and Cultural (SMSC) Development of Pupils in Schools. http://ow.ly/OZBKx (iii) The DoE's published advice for schools on the Prevent duty http://bit.ly/1eY5APJ (iv) A briefing note on how social media is used to encourage travel to Syria and Iraq (DoE and HO) which the school's designated safeguarding lead should be made aware of http://ow.ly/OZCo1 <p>The Council also made free places available at Prevent training workshops, for the Safeguarding Lead from each school in Sunderland. Further sessions will be arranged if there is sufficient demand. 34 schools have received WRAP 3 training between November 2015 to January 2016.</p>
Ensure that Prevent and CONTEST related concerns are routinely reflected in the Police/Council monthly cohesion monitoring. To consider all cohesion issues for PREVENT related concerns.	Prevent has now been added as a standard agenda item on the monthly cohesion agenda from 17th November 2016 onwards and since this time, the Prevent/Channel SPOCs for adults and children (Council) are also now feeding in information to these meetings with regard to any Prevent safeguarding concerns/Channel cases.

Appendix 2 is attached below: Sunderland's Process Map for Reporting a Prevent Concern for a Vulnerable Child and/or an Adult at Risk of Abuse or Neglect

Last amended 31.10.16

Sunderland's Process Map for Reporting a Prevent Concern for a Vulnerable Child and/or an Adult at Risk of Abuse or Neglect



Last amended 31.10.16

