

CABINET MEETING – 11 MARCH 2015

EXECUTIVE SUMMARY SHEET – PART I

Title of Report:

Public Health Commissioning Intentions – 2015/16

Author(s):

Executive Director of People Services and Assistant Chief Executive

Purpose of Report:

To provide an overarching update on commissioning intentions for Public Health services during 2015/16 and seek approval to:

- Undertake procurement processes and award contracts
- Extend contracts

The report also informs Cabinet of ongoing Public Health work streams.

Description of Decision:

Cabinet approval is sought for the commissioning intentions for 2015/16 relating to Public Health contracts as detailed in Appendix A. These are divided into 3 identified areas:

- Procurement processes and award of contracts
- Extensions to existing contracts to enable service review to be undertaken and forward plans to be established
- For information only – updates on Public Health work streams

Is the decision consistent with the Budget/Policy Framework? *Yes

If not, Council approval is required to change the Budget/Policy Framework

Suggested reason(s) for Decision:

Services commissioned via the Public Health budget help enable the Council to deliver against the Public Health Outcomes Framework, including a number of mandatory service areas. The commissioning intentions document provides an overview of all contracting arrangements that support these outcomes.

Alternative options to be considered and recommended to be rejected:

- Do not extend recommended contracts
- Do not re-procure recommended contract
- Continue with contracted service arrangements as currently configured

Impacts analysed;

The following impacts analyses will be undertaken for each of the procurement processes that will be undertaken with the overall commissioning intentions:

Equality**Privacy****Sustainability****Crime and Disorder**

Is this a “Key Decision” as defined in the Constitution? **Yes**

Is it included in the 28 day Notice of Decisions? **Yes**

Scrutiny Committee

1. Purpose of the Report

The report provides an overarching update for members on commissioning intentions for Public Health services, as described in Appendix A, during 2015/16 and seeks approval to:

- Undertake procurement processes and award contracts
- Extend contracts

The report also informs Cabinet of ongoing Public Health work streams.

2. Description of Decision (Recommendations)

It is recommended that Cabinet approve the commissioning intentions for 2015/17 relating to Public Health contracts as detailed in Appendix A and authorise the Executive Director, People Directorate to undertake the necessary procurement processes, award contracts and extend contracts as required.

3. Introduction/Background

Responsibility for delivery against Public Health Outcomes transferred to Local Authorities in April 2013, with the implementation of the Health and Social Care Act (2012).

Alongside this, commissioning responsibility for a wide range of contracted Public Health services was transferred to the Council which aim to support the delivery of these outcomes. On 01 October 2015, responsibility for commissioning the national Healthy Child Programme, via Health Visitor services, will also be transferred to Local Authorities from NHS England.

4. Current Position

Health Visitor Transfer – New Commissioning Responsibilities

In order to complete the transfer of Public Health services to Local Authorities, following the implementation of the Health and Social Care Act (2012), commissioning responsibility for the national Healthy Child Programme will transfer to Local Authorities from NHS England on 01 October 2015. As a result of this, the commissioning of the Health Visitor service in Sunderland will be transferred to the Council on that date.

Due to a national expansion of the Health Visitor workforce to enable it to better deliver the Healthy Child Programme, responsibility for commissioning was retained with NHS England until that process was completed – this is why it was not transferred with other services on 01 April 2013.

Some elements of the Healthy Child Programme are mandated. These are as follows:

- Antenatal health promoting visits
- New baby review
- 6-8 week assessment
- 1 year assessment
- 2-2 ½ year review

The service is provided in Sunderland by South Tyneside NHS Foundation Trust, who also provides the School Nursing Service in Sunderland. By bringing commissioning of both services into a single authority, it enables an overall review of the range of Public Health services to children and young people to help align services to local needs and provide integrated pathways.

NHS England will issue a contract for the period 01 April 2015-30 September 2015, after which time the Council will be required to organise further contract arrangements to cover the remainder of the year and plan the future delivery of the service. During the negotiations ahead of the issue of the NHS England contract, local authorities have been engaged via co-commissioning arrangements to ensure that performance and quality requirements for the service begin to better reflect Local Authority priorities.

Public Health Commissioning Intentions 2015/16

The Public Health Commissioning Intentions detailed in Appendix A have been divided into three sections – Contract Extensions, Procurement Processes and Items for Information - and are summarized below.

Contract Extensions

Cabinet approval is sought to extend the contracts for the following services to enable continuity of service delivery, service reviews to be undertaken and forward plans to be established:

- It is proposed to undertake an overall review of 0-19s Public Health services – particularly in the light with the anticipated transfer of the Health Visitor contract.
 - Areas in scope are Health Visitors, School Nursing, contribution to the Multi-Agency Safeguarding Hub, Maternity Public Health Services, Children's Weight Management service, Youth Drug and Alcohol Project (YDAP) and Nursing Support to YDAP and the Youth Offending Service.
 - It is recommended to synchronise the Health Visitor and School Nursing services by extending contracts to an end date of 31 March 2017. Additionally, the contribution to the Multi-Agency Safeguarding Hub, Maternity Public Health Services, YDAP, Nursing Support to YDAP and YOS and Children's Weight Management service would be extended to 31 March 2017 to align with this process.
- It is proposed to undertake an review of Pharmacy Public Health Services:

- These include provision of Emergency Hormonal Contraception, Stop Smoking Services, Supervised Consumption of controlled medications and NHS Health Checks.
 - It is recommended to extend these services for a maximum of 18 Months to 30 September 2016 to enable this process to take place (following the 12 month point this will be reviewed quarterly in light of progress to enable earlier re-commissioning if possible)
- It is proposed to undertake an overall review of General Practice Public Health Services:
 - These include provision of Long Acting Removable Contraception, Stop Smoking Services, NHS Health Checks, Alcohol Screening and Brief Interventions.
 - It is recommended to extend these services for a maximum of 18 Months to 30 September 2016 to enable this process to take place (following the 12 month point this will be reviewed quarterly in light of progress to enable earlier re-commissioning if possible)
- City Hospitals Sunderland – Continuation of associated arrangements with Sunderland Clinical Commissioning Group (CCG) contract:
 - Currently, an associate commissioning arrangement is in place with Sunderland CCG to enable specifications for a number of Public Health services to be included within their overarching contract with City Hospitals Sunderland. These include Sexual Health services (mandatory), the alcohol liaison project, maternity Public Health services and the Children's Weight Management Service.
 - It is recommended to extend these services for a further one year to 31 March 2016
- It is proposed to review the Healthy Workplace Scheme – provided by AMACUS.
 - This service is provided by AMACUS engages with workplaces to help ensure that they operate relevant healthy workplace policies and can link to relevant services (e.g. stop smoking services) to help keep their workforces healthy. It has also established a Healthy Workplace Alliance for employers.
 - It is recommended to extend these services for a maximum of 18 Months to 30 September 2016 to enable this process to take place (following the 12 month point this will be reviewed quarterly in light of progress to enable earlier re-commissioning if possible)

- Alcohol and Tobacco: Public Relations, Marketing and Policy. Continuation of associate contracting arrangements with Durham County Council:
 - Currently regional offices are established for the North East in relation to Alcohol and Tobacco. These are contributed to on a regional basis via Public Health Budgets in each of the 12 areas and are known respectively as BALANCE AND FRESH. Directors of Public Health across the North East region have agreed to continue these services for a further 2 years, retaining associate contracting arrangements with Durham County Council.
 - It is recommended to extend these services to 31 March 2017, in line with regional arrangements.

- Public Mental Health Services. There are a number of services that are commissioned to support Public Mental Health initiatives – it is proposed to review these areas.
 - These are Suicide Prevention Training, the Wellbeing Network, the Men's Health Network and the Wellbeing Directory.
 - It is recommended to extend these services for a maximum of 18 Months to 30 September 2016 to enable this process to take place (following the 12 month point this will be reviewed quarterly in light of progress to enable earlier re-commissioning if possible)

- Public Health Ancillary Services. There are a range of services that are commissioned to support and monitor Public Health Functions.
 - These are Library and Knowledge Services (via South Tyneside NHS Foundation Trust), Public Health Resources (via Sunderland Libraries), Collection and Analysis of GP data for NHS Health Checks (via North of England Commissioning Support), the Pharmacy Services monitoring and payment database (via Pinnacle Healthcare) and Stop Smoking / Chlamydia Screening databases (via Cloud Data systems), C Card Database (via QES), Chlamydia Screening Laboratory services (via Newcastle Hospitals NHS FT).
 - It is recommended to extend these services to 31 March 2016.

Procurement Processes

Cabinet approval is sought to undertake procurement processes and award contract for the following services:

- Following the review of 0-19 Public Health Services described above, it will be necessary to implement procurement exercises to enable continuity of services to 0-19s .
 - Areas in scope are Health Visitors, School Nursing, contribution to the Multi-Agency Safeguarding Hub, Maternity Public Health Services, Children's Weight Management service, Youth Drug and Alcohol Project (YDAP) and Nursing Support to YDAP and the Youth Offending Service.
 - It is recommended to carry out procurement processes in order to replace those contracted to 31 March 2017.
- Following the completion of the review of Pharmacy Public Health services described above it will be necessary to implement procurement exercises to enable continuation of these services:
 - These include provision of Emergency Hormonal Contraception, Stop Smoking Services, Supervised Consumption of controlled medications and NHS Health Checks.
 - It is recommended to carry out procurement processes in order to replace those contracted to 30 September 2016.
- Following the completion of the review of General Practice Public Health services described above it will be necessary to implement procurement exercises to enable continuation of these services:
 - Long Acting Removable Contraception, Stop Smoking Services, NHS Health Checks, Alcohol Screening and Brief Interventions.
 - It is recommended to carry out procurement processes in order to replace those contracted to 30 September 2016.
- Health Champions Scheme:
 - Courses include Dementia, Cancer Awareness, Sexual health Awareness, Understanding Health Improvement, Alcohol and Legal Highs, Emotional Health and Resilience, Save £s and Live Well and Domestic Violence.
 - It is recommended to carry out procurement processes to enable the replacement of Health Champions training courses as and when required. Mainly, this is from 31 March 2016. Course requirements may be updated in line with emerging Public Health priorities.

- Substance Misuse Services – adult treatment services are being re-commissioned in line with contract end dates. Youth Drug and Alcohol services must also be reviewed to ensure a preventative approach is fully embedded.
 - Contracts for adults are Substance Misuse Service (Lots: Recovery Pathway, Psychosocial Interventions, Clinical Interventions, Specialist Harm Reduction), Dual Diagnosis, Residential Rehabilitation placements, Carers of those affected by Substance Misuse and Service User Involvement. For young people they are the Youth Drug and Alcohol Project (YDAP) and nursing support to YDAP and the Youth Offending Service (YOS).
 - It is recommended to carry out procurement processes to enable the replacement of current contracts for adults including Recovery Pathway, Psychosocial Interventions, Clinical Interventions, Specialist Harm Reduction from 31 July 2015.
 - It is recommended to carry out procurement processes to enable the continuation Carers services and Service user involvement contracts from 31 March 2015.
 - It is recommended to implement procurement processes to enable the purchase of residential rehabilitation placements for this affected by substance misuse from 31 March 2016.
- Healthy Workplace Scheme – provided by AMACUS.
 - It is recommended to implement procurement processes to replace the Healthy Workplace scheme from 30 September 2016, following the extension recommended above.
- Public Health Ancillary Services:
 - It is recommended to implement procurement processes to enable Chlamydia Screening Laboratory services from 31 March 2016.

For Information

The following updates on Public Health services are provided for information purposes.

- Sunderland Integrated Wellness Service:
 - The Sunderland Integrated Wellness Service this has been recently let to a consortium comprising County Durham and Darlington NHS FT and NECA. This contract supports a wide range of Public Health Outcome areas.
 - The service will commence on 01 April 2015 for 2 years, with the options to extend for a maximum of 2 x 12 month extension. which is subject to funding and satisfactory performance.

5. Reasons for the Decision

The approach outlined in the paper aims to enable the Council to continue to commission Public Health services which support Public Health Outcomes, as well as providing a plan of implementation, review, analysis of service delivery and procurement activities that will help ensure that services provide the best outcomes for their users, as well as best value for money.

As service reviews are undertaken and forward plans are developed Cabinet will be informed as appropriate.

6. Alternative Options

Alternative options to implementing the commissioning plan are:

- Do not extend contracts that are recommended for extension. This is not seen as viable as all contracts are aligned to Public Health Outcomes and ceasing them immediately would result in impairing the Council's ability to influence those outcomes using the Public Health budget.
- Do not re-procure services as recommended. This also is not seen as viable as it is contrary to procurement regulations and may lead to challenge. Additionally, all contracts are aligned to Public Health Outcomes and failing to replace them in some form would result in impairing the Council's ability to influence those outcomes using the Public Health budget.
- Continue services in their current form. This is not seen as viable for a the following reasons:
 - Transfer of responsibility in relation to commissioning of Health Visitors represent an opportunity for the Council to ensure that delivery is locally focused and is well integrated with other key services to help deliver the Healthy Child Programme in Sunderland.
 - It is necessary to continuously review all service to ensure that they perform effectively and offer best value for money.

7. Impact Analysis

The report summarises a number commissioning activities. Each of these will be dealt with as a separate work stream and will be subject to detailed Impact Analysis, including Equality, Privacy, Sustainability, Reduction of Crime and Disorder and Community Cohesion / Social Inclusion.

8. Other Relevant Considerations / Consultations

There are a number of other considerations that may be relevant to the report and it is the responsibility of the author(s) to ensure that all interests are properly covered. This section will identify the outcome of any other relevant consultations and how this has influenced the proposal (or, if it has not, will explain why not).

These additional considerations and consultations are likely to fall within the following areas:

- (a) **Financial Implications / Sunderland Way of Working** – The commissioning intentions aim to ensure that all services will offer best value for money and demonstrate efficiencies which have regard to the Sunderland Way of Working. All are kept within the confines of the current agreed budget. Additionally, effective notice periods will be implemented to enable re-negotiation following any further changes to the Public Health Budget.
- (b) **Risk Analysis** – All workstreams within the plan will be subject to risk analysis before being undertaken.
- (c) **Employee Implications** – The Director of Human Resources and Organisational Development will be consulted where any employee implications are identified within the commissioning plan.
- (d) **Legal Implications** – The Head of Law and Governance has been consulted to ensure that there is legal basis for each of the proposed work streams and that the funding commitments required to deliver the associated services has been considered in a formal and structured way.
- (e) **Implications for Other Services** – proposals within the plan have been shared with EMT to ensure that implications for other services and improved integration of services may be assessed,
- (f) **The Public** – commissioning activities described within the paper will be informed by engagement of services users and the public.
- (g) **Children's Services** – Review work in relation to Public Health services for 0-19s will be carried out alongside Children's Services colleagues.
- (h) **Procurement** – potential procurement plans have been shared with the Corporate Procurement team.

9. Glossary

YDAP – Youth Drug and Alcohol Project

YOS – Youth Offending Service

CCG – Clinical Commissioning Group

10. List of Appendices

Appendix A – Summary of Commissioning Intentions for 2015/16.

11. Background Papers

Public Health Outcomes Framework -

<https://www.gov.uk/government/collections/public-health-outcomes-framework>

Health and Social Care Act (2012) –

<http://www.legislation.gov.uk/ukpga/2012/7/contents/enacted>

